

STEVE COOLEY, State Bar Number 056789  
 District Attorney  
 PATRICK DIXON, State Bar Number 068130  
 Assistant District Attorney  
 GARY HEARNSBERGER, State Bar Number 092698  
 Head Deputy  
 MICHELE HANISEE, State Bar Number 187430  
 Deputy District Attorney  
 ALLYSON OSTROWSKI, State Bar Number 229153  
 Deputy District Attorney  
 Major Crimes Division  
 210 W Temple Street, Suite 1700  
 Los Angeles, CA 90012  
 (213) 974-3800

Attorneys for Plaintiff

SUPERIOR COURT OF THE STATE OF CALIFORNIA  
 FOR THE COUNTY OF LOS ANGELES

PEOPLE OF THE STATE OF CALIFORNIA,

Plaintiff,

v.

TIEQUON AUNDRAY COX,

Defendant.

Case Number: A758447

COMMITMENT AND JUDGMENT  
 OF DEATH, NOTICE OF MOTION AND  
 MOTION FOR ORDER OF EXECUTION  
 USING SINGLE DRUG METHOD AND  
 ORDER TO SHOW CAUSE

Date: May 25, 2012

Time: 8:30 a.m.

Dept: 100

TO THE HONORABLE PATRICIA SCHNEGG, PRESIDING JUDGE OF THE SUPERIOR  
 COURT OF THE COUNTY OF LOS ANGELES, THE DEFENDANT, TIEQUON AUNDRAY COX  
 AND HIS ATTORNEYS OF RECORD, AND TO THE WARDEN OF THE CALIFORNIA STATE  
 PRISON AT SAN QUENTIN:

The People hereby move this court to order the Warden of the California State Prison at San  
 Quentin to execute condemned inmate, Tiequon Aundray Cox, according to the attached order, or to show  
 cause why such an execution cannot be performed. This Motion is based on the attached Statement of  
 Facts and Points and Authorities and upon any other evidence which may be presented in court at the time  
 of the hearing.

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## STATEMENT OF FACTS

### Summary of Crimes Committed

On August 31, 1984 at 8:00 a.m., fifty-four-year-old grandmother Eboria Alexander stood in the kitchen of her immaculately kept home located at 126 West 59<sup>th</sup> Street in South Los Angeles. The defendant, Tiequon Cox, a Rollin 60's gang member armed with a .30 caliber military rifle, entered Eboria's residence through the front door.<sup>1</sup> (TT 2993-2994; 3049; 2811.) After walking past the living and dining room, the defendant found Eboria at her kitchen counter. Eboria was still wearing her nightgown and bedroom slippers and preparing her first cup of coffee when the defendant shot her three times in the head. The gunshots caused Eboria's brain to explode out of her skull and onto the kitchen curtains. (TT 2774-2781; 3248.)

After executing Eboria, the defendant walked down the hallway into the bedroom where Eboria's twenty-four-year-old daughter, Dietra Alexander, and Eboria's two grandsons, eight-year-old Damon Bonner and thirteen-year-old Damani Garner, were sleeping. (TT 2720.) The defendant executed each young boy with one shot to the head. Dietra, awakened by the gunshots that killed her sons, had time to scream only once before Cox fired three shots into her head and chest. (TT 2704, 2782-2789.)

The screaming and gunshots woke Dietra's 33 year old brother, Neal, who was sleeping in another bedroom. Neal jumped out of bed and ran towards Dietra's room. As he ran, Neal heard a gunshot and ducked down because he assumed the shot was being fired at him. (TT 2902.) After getting up, Neal saw the back of a man holding a rifle standing in Dietra's bedroom. Neal ran into the room and jumped on the gunman's back. (TT 2902-2903.) The two men went down to the floor near a red trunk that was across from Dietra's bed. During the struggle, Neal was hit in the head with a metal object and fled the room through the back door. (TT 2903-2906.) During the subsequent crime scene investigation, a palm print was lifted from the red trunk and found to be a match to the defendant. (TT 2832-2833; 2861-2862.)

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<sup>1</sup> We know from the statements of co-defendants Horace Burns and Darren Williams (which were not admissible against Cox at his trial), that the motive for the killings was financial gain. The suspects were hired by the owner of the Vermont Club to kill a woman who was suing the club after she was injured in a bar fight. The woman lived two houses down from the Alexander home. The defendants simply misread the address they had been given.



1 Ivan Scott, the fourteen-year-old grandson of Eboria and brother to Damon, was also in the  
2 house at the time of the killings. Ivan was asleep in the same room as his Uncle Neal when he, too,  
3 awoke to the sound of screams and gunshots. (TT 2916-2917.) Terrified, Ivan hid in the bedroom closet.  
4 It wasn't until his Uncle Neal came back for him that Ivan left the closet and witnessed the carnage  
5 inflicted on his family. (TT 2918.) In a victim impact letter to the trial judge, Ivan recounted, "I had to  
6 see it all. I'm in an institution because of what that fool did. He messed my hole [sic] life up." Ivan and  
7 Damon's mother also wrote a victim impact letter, stating "at times it seems to me that I have lost two  
8 boys instead of one. [Ivan] is so distraught over seeing the victims that he can't sort out in his mind the  
9 deaths and what he should do to get on with his life."

10 A neighbor, Lashawn Driver, testified that just before she heard the gunshots, she observed two  
11 African American men walking towards the Alexander house. Less than five minutes later, while  
12 standing on her porch, Driver heard two separate volleys of gunshots. (TT 2941-2946.) After the first set  
13 of shots, Driver observed co-defendant Darren Charles Williams (aka "CW" from the Rolling 60's) walk  
14 out from the side of the Alexander house. (TT 2946; 2950.) After the second set of shots, Driver saw Cox  
15 running from the Alexander house with a rifle in his hands. (TT 2947-2950.)

16 Another neighbor, Venus Webb, testified that she was inside her residence (located directly  
17 across the street from the Alexander home) when she heard several gunshots. (TT 2960-2962.) She, too,  
18 saw Cox walking from the Alexander house to a waiting van which then fled the location. (TT 2962-  
19 2963.)

20 That van was owned and driven by Ida Moore. Moore testified at trial, as did her front seat  
21 passenger, Delisa Brown. Both women testified that Williams and another Rolling 60's gang member  
22 named Horace Burns (aka "Horse") were at Moore's residence earlier that morning. (TT 3035-3036.)  
23 Williams used Moore's telephone to make a telephone call. Shortly thereafter the defendant arrived.  
24 Williams asked Moore to drive them to a location so Williams could pick up some money that he was  
25 owed by a girl. (TT 3036-3037.) Moore agreed, and the three men (Williams, Burns and Cox) all sat in  
26 the back passenger compartment of her van as she drove. (TT 3039.)

27 As they left Moore's house, there was some discussion about gas money, but none of the three  
28 men had any money to give Moore. Accordingly, Moore used her own two dollars to gas up the van. (TT

1 3040-3042; 3106-3107.) Although she saw no firearms while the men were at her residence, Moore did  
2 notice a large gun in the back of the van when they stopped for gas. (TT 3040; 3043.) After fueling her  
3 van, Moore followed Williams's directions and drove to a residential location. Upon their arrival, Brown  
4 heard one of the men say, "to kill everyone in the house." (TT 3111) Moore heard Williams say, "We are  
5 going to go in there, kick in the door and scare them up and shoot them up." Neither Burns nor Cox  
6 objected to these instructions. (TT 3089.)

7 Moore parked the van about thirty-five feet away from the Alexander house and left the engine  
8 running. (TT 3046-3047; 3050-3051.) Williams and Cox exited the van but Burns remained in the van  
9 with the two women. As they exited, Williams removed a pistol from his waistband and Cox held a rifle  
10 wrapped in a light blue jacket. (Crime scene investigator Doreen Music recovered a light blue jacket  
11 from the front porch of the Alexander residence.) (TT 3045-3049; 3113; 3168-3169.) As Moore  
12 watched Williams and Cox walk towards the Alexander house, she asked Burns what they were going to  
13 do. Burns said, "They just going to go shoot it up." (TT 3049-3050.) After a few minutes and the sound  
14 of gunshots, Williams ran back to the car with the pistol still in his hand. (TT 3051; 3114.) A few  
15 minutes after that, Cox came running back, still carrying the rifle. As Cox entered the van, he said, "I just  
16 blew that bitch's head off." (TT 3051-3053; 3090-3091; 3116-3118.)

17 Moore was directed to drop all three men off at the Vermont Club, a little over a mile from the  
18 crime scene. At this time, Cox and Williams still had their respective weapons. (TT 3054-3055; 3066-  
19 3067; 3119-3120.) Later that day, Brown agreed to drive Williams's car from Moore's house to the  
20 Vermont Club. (TT 3122-3126.) When she arrived at the club, she observed Williams handing the rifle to  
21 Cox over a fence. (TT 3124-3125.) Cox placed the rifle into the trunk of Williams's car, and then drove  
22 Williams's car (with only him and Brown in it) to an apartment building on 10<sup>th</sup> Avenue and Hyde Park.  
23 (TT 3125-3126.) At this location, Brown saw Cox remove the gun from the trunk, wrap it in a black  
24 jacket with red stripes, and go inside the complex. Cox returned approximately ten minutes later without  
25 either the gun or jacket. (TT 3126-3128.)

26 Although none of the three men were able to provide Moore with any money for gas on the  
27 morning of the murders, later that same day, Williams gave \$55 to Moore and \$20 to Brown. (TT 3065;  
28 3131.) At approximately 1:00 p.m. that day, witness Perry Kendrix observed Cox purchase a 1975



1 yellow Cadillac for \$3,000 cash at Figueroa Automobile (where Mr. Kendrix worked as a mechanic). (TT  
2 3188-3190.) One week later, on September 6, 1984, Los Angeles Police Officer Roger Blackwell  
3 observed Cox driving a 1975 yellow Cadillac. (TT 3195.)

4       Witness James Kennedy testified that the defendant showed up at his apartment complex located  
5 at 10<sup>th</sup> Avenue and Hyde Park with a gun wrapped in a black jacket with red stripes. (TT 2979; 2980;  
6 2982-2983.) Kennedy knew the defendant in two respects: (1) Cox had dated Kennedy's sister; and (2)  
7 Kennedy had recently joined the defendant's gang. (TT 2979-2980; 2944.) Kennedy knew the defendant  
8 by the name "Little Fee." (TT 2978.) Cox told Kennedy to get rid of the gun and have his sister wash the  
9 jacket because it had gun powder on it. (TT 2983-2985.) Kennedy then saw Cox leave the location in a  
10 brown car with a female passenger. (TT 2988.) Kennedy gave the jacket to his sister, but did not get rid  
11 of the gun. (TT 2985.) About two or three hours later, Kennedy saw Cox and Burns return to his  
12 apartment complex where they hung out for the rest of the day. (TT 2988-2989.) At this time, Cox asked  
13 Kennedy what he had done with the gun. Kennedy told Cox that the gun was inside his residence. Cox  
14 told Kennedy to get the gun out of the house. Kennedy later put the gun in some bushes behind his  
15 apartment complex. (TT 3105.) Approximately one month later, when police conducted a narcotics raid  
16 near Kennedy's apartment complex they arrested Kennedy and recovered the hidden gun. (TT 2998;  
17 3026-3027.)

18       After the murders but before the defendant's arrest, witness Cassandra Haynes saw him at the Los  
19 Angeles County Jail while she was visiting her child's father. (TT 3200-3201.) Haynes lived across the  
20 street from James Kennedy and knew the defendant. (TT 3199.) When she encountered the defendant at  
21 this time, he asked her, "Did the police get that gun that James had?" (TT 3201-3202.)

22       Firearms expert Jimmy Trahin identified the rifle as a .30 caliber M-1 carbine with a thirty round  
23 magazine, collapsible wire stock extension, and forearm grip, which was designed for paratroopers in  
24 combat situations. (TT 2812.) Trahin testified that he examined the bullets and casings found at the crime  
25 scene as well as the rifle that Cox had given to James Kennedy. (TT 2818-2819.) The casings from the  
26 crime scene were the same kind of ammunition that was found loaded in the rifle when it was seized. (TT  
27 2818-2819; 3027.) The rifle was conclusively found to be the weapon used to murder Dietra, Damon  
28 and Damani. (TT 2817.)

1 In the penalty phase of trial, the People presented evidence of the defendant's prior criminal  
2 conduct. Specifically, on April 7, 1981, when the defendant was sixteen-years-old, he physically attacked  
3 twelve-year-old Preston Taylor who was walking home from the bus after school. Cox walked straight up  
4 to Taylor and punched him in the face causing Taylor to fall to the ground. Cox demanded Taylor's  
5 money, and when Taylor said he did not have any, the defendant started digging in Taylor's pockets. The  
6 defendant and his accomplices repeatedly kicked Taylor until a man driving down the street saw the  
7 attack and stopped to intervene. (TT at 3492-3500.)

8 After attacking Taylor, the defendant and his accomplices moved on to thirteen-year-old James  
9 Love and 14-year-old Gerald Penney. Cox hit both Love and Penny with a broomstick. After the attack,  
10 both Love and Penney were robbed of 60 cents and a gold chain, respectively. (TT at 3501-21.) While  
11 Penney was able to break free and run for help, Cox and his accomplices continued to hit Love until an  
12 adult broke up the assault. (TT at 3510-14.)

13 On May 18, 1981, the defendant and his accomplice committed an armed carjacking against  
14 Rosalyn Lebby. At approximately 1:30 p.m., Lebby drove to Hyde Park Elementary School to pick up  
15 her eight-year-old son. She had a little black poodle in the car with her. While her son was getting into  
16 the car, Cox approached the car with a gun in his hand. Cox's accomplice came up to the driver's side of  
17 the car, told Lebby to get out and leave her purse and the dog. Lebby went around the car to get her son  
18 out of the car. As she did this, Cox told her, "I got your ass." Lebby ran toward a day care center across  
19 the street from the school to report the robbery. Lebby then saw Cox and his companion drive around the  
20 block and park in a nearby alley. Seeing they were still nearby, Lebby decided to go get her dog. When  
21 Lebby reached the alley, Cox began walking towards her with the gun down by his side, frightening  
22 Lebby into retreating. (TT at 3435-62.)

23 Shortly thereafter Officer Ronald Ryerson pursued Lebby's vehicle for twenty-nine minutes at  
24 speeds reaching ninety miles per hour. During the chase, Cox, who was driving, drove between two  
25 vehicles stopped at a light and careened off another vehicle without even slowing. Cox also hit a parked  
26 car but continued his flight. Cox came to a stop only after crashing into a telephone pole at which point  
27 he got out of the car and started running. After the Cox was apprehended, the car was searched by Officer  
28 Samuel Brown who found a loaded .32-caliber revolver on the driver's floorboard. (TT at 3467-91.)

Tiequon Aundray Cox Trial and Direct Appeals

On January 18, 1985, an Information numbered A758447 was duly filed in the Superior Court of the State of California by the District Attorney of Los Angeles County, charging Tiequon Aundray Cox with four counts of murder in violation of California Penal Code §187. As to each count, the Information charged the special circumstance of multiple murders under Penal Code §190.2(a)(3). On February 1, 1985, defendant was duly arraigned, entered a plea of not guilty to the charges and denied the special circumstances alleged in the Information.

On November 25, 1985, the case came to trial and the selection of the jury was commenced. On December 17, 1985, the trial jury and four alternates were impaneled and sworn. On January 7, 1986, evidence was duly presented to the trial jury as to the issues raised by defendant's plea of not guilty and his denial of the special circumstance charged in the Information, and thereafter argument was made to said trial jury by the prosecution (defendant waived closing argument) and the court instructed said jury as to the applicable law of the case.

On January 21, 1986, the trial jury rendered a verdict of guilty on all four counts of murder, fixed the degree of murder in the first degree, and found the special circumstances as set forth in the Information to be true.

On January 29, 1986, pursuant to *Penal Code* §190.3, evidence was presented on behalf of the People and the defendant as to whether the penalty shall be death or life imprisonment without possibility of parole. Following arguments of both counsel and instruction of law by the court, on February 18, 1986, the trial jury did return a finding that the penalty shall be death.

On April 30, 1986, the defendant's motion for new trial and modification of the verdict and finding imposing the death penalty were heard by the court and said motions were denied.

On April 30, 1986, defendant's counsel stated there was no legal cause why sentence should not be pronounced, and the court pronounced judgment as follows:

Tiequon Aundray Cox, it is the judgment and sentence of this court that for the offense of murder of victim Eboria Alexander, as charged count 1 of the information of which you previously, to wit, on January 21, 1986, were found guilty; the jury having found the offense of murder to be first degree and the jury having returned a finding of the special circumstances, multiple murders, alleged in the information under California Penal Code Section 190.2(a)(3) were true; and the jury having previously, to wit, on February 18, 1986, found that the penalty shall be

1 death and this court on this date having denied your motion for new trial  
2 and application for modification of verdict and finding imposing the  
3 death penalty; it is the order of this court that you shall suffer the death  
4 penalty; said penalty to be inflicted within the walls of the state prison at  
San Quentin, California, in the manner prescribed by law and at a time to  
be fixed by this court in the warrant of execution.

5 Mr. Cox, it is also the judgment and sentence of this court that for the  
6 offense of murder of victim Dietra Alexander charged in count 2 of the  
7 information of which you previously, to wit, on January 21, 1986, were  
8 found guilty; the jury having found the offense of murder to be first  
9 degree and the jury having returned a finding of the special  
10 circumstances, multiple murders, alleged in the information under  
11 California Penal Code Section 190.2(a)(3) were true; and the jury having  
previously, to wit, on February 18, 1986, found that the penalty shall be  
death and this court having this date denied your motion for new trial and  
application for modification of verdict and finding imposing the death  
penalty; it is the order of this court that you shall suffer the death penalty;  
said penalty to be inflicted within the walls of the state prison at San  
Quentin, California, in the manner prescribed by law and at a time to be  
fixed by this court in the warrant of execution.

12 Mr. Cox, it is also the judgment and sentence of this court that for the  
13 offense of murder of victim Damani Garner charged in count 3 of the  
14 information of which you previously, to wit, on January 21, 1986, were  
15 found guilty; the jury having found the offense of murder to be first  
16 degree and the jury having returned a finding of the special  
17 circumstances, multiple murders, alleged in the information under  
18 California Penal Code Section 190.2(a)(3) were true; and the jury having  
19 previously, to wit, on February 18, 1986, found that the penalty shall be  
death and this court having this date denied your motion for new trial and  
application for modification of verdict and finding imposing the death  
penalty; it is the order of this court that you shall suffer the death penalty;  
said penalty to be inflicted within the walls of the state prison at San  
Quentin, California, in the manner prescribed by law and at a time to be  
fixed by this court in the warrant of execution.

20 Mr. Cox, it is also the judgment and sentence of this court that for the  
21 offense of murder of victim Damon Bonner charged in count 4 of the  
22 information of which you previously, to wit, on January 21, 1986, were  
23 found guilty; the jury having found the offense of murder to be first  
24 degree and the jury having returned a finding of the special  
25 circumstances, multiple murders, alleged in the information under  
26 California Penal Code Section 190.2(a)(3) were true; and the jury having  
previously, to wit, on February 18, 1986, found that the penalty shall be  
death and this court having this date denied your motion for new trial and  
application for modification of verdict and finding imposing the death  
penalty; it is the order of this court that you shall suffer the death penalty;  
said penalty to be inflicted within the walls of the state prison at San  
Quentin, California, in the manner prescribed by law and at a time to be  
fixed by this court in the warrant of execution.

27 Should for any reason and in any case defendant become the subject of  
28 consideration for parole or some related procedure, the court further  
states that it is the court's belief that the defendant is a danger and a

menace to society; that he is vicious and presently apparently without moral fiber, willing to prey on the weak and helpless and kill the innocent and murder children even for some personal or transitory gain and would, upon opportunity, kill again without provocation were it to bring him some immediate satisfaction. It is the court's opinion he should never be released to the public streets in his lifetime...

The defendant is remanded to the care, custody and control of the Sheriff of Los Angeles County to be delivered to the Warden of the State Penitentiary at San Quentin within ten days from the date hereof, in the usual course of his duties; for which you have been found guilty and the special circumstances having been found to be true, to be held by him pending the final determination of your appeal in this matter, which is automatic, as I have stated; and said sentence to be executed upon final determination of said appeal, and you are to be held by him during said period of time, until further order of this court...The defendant is remanded as indicated by the order.

On an automatic appeal to the Supreme Court of the State of California, in the case of *People v. Tiequon Aundray Cox*, Criminal Case No. S004711, decided on May 2, 1991, the judgment of the Superior Court imposing death for the crimes of murder in the first degree as alleged in the Information and with the alleged special circumstance was affirmed.

On January 21, 1992, defendant's petition for writ of certiorari to the United States Supreme Court in the case of *Cox v. California*, Case Number 91-6205 was denied.

On July 23, 1997, defendant's petition for writ of habeas corpus to the Supreme Court of the State of California in the case of *In re Tiequon A. Cox*, Case Number S044014 was denied.

On February 13, 2002, defendant's second petition for writ of habeas corpus to the Supreme Court of the State of California in the case of *In re Tiequon Aundray Cox*, Case Number S082898 was denied.

On March 15, 2007, the defendant's petition for writ of habeas corpus to the United States District Court, Central District of California in the case of *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. CV 92-3370-CBM was denied.

On appeal from the judgment entered by United States District Court, Central District of California, the United States Court of Appeals, Ninth Circuit in the published decision of *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 07-99010 (cited as 613 F.3d 883), affirmed the District Court's judgment on December 10, 2009.

On July 22, 2010, defendant's petition for hearing and rehearing en banc to the United States



1 Court of Appeals, Ninth Circuit regarding the published decision in the case of *Tiequon Aundray Cox v.*  
 2 *Robert L. Ayers*, Case No 07-99010 was denied.

3 On July 22, 2010, the United States Court of Appeals, Ninth Circuit amended its published  
 4 decision without altering its judgment in *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 07-99010,  
 5 cited as 613 F.3d 883 and issued a memorandum disposition denying three claims that had been certified  
 6 for appeal but were not specifically addressed in the Court's published opinion.

7 On February 9, 2011, the United States Court of Appeals, Ninth Circuit in the case of *Tiequon*  
 8 *Aundray Cox v. Robert L. Ayers*, Case No. 07-99010, cited as 414 Fed. Appx. 80, amended its July 22,  
 9 2010 memorandum disposition without altering its judgment and denied defendant's petition for hearing  
 10 and rehearing en banc directed at the three claims addressed in the memorandum disposition.

11 On October 3, 2011, defendant's petition for writ of certiorari to the United States Supreme Court  
 12 in the case of *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 11-5255 was denied. [Exhibit A:  
 13 Supreme Court of the United States Order.]

14 The judgment and sentence of defendant Cox has now become final and the remittitur from the  
 15 Supreme Court of the State of California has been returned to this Court. [Exhibit B: Remittitur.]

16 There is, at this time, no stay of execution pending in any court of the State of California,  
 17 Supreme Court of the United States, or Circuit Court of the United States.

#### 18 19 California's Execution Protocol

20 California's Execution Protocol is Operational Procedure 770 ("OP 770") codified as California  
 21 Code of Regulations Title 15, Division 3, Subchapter 4, Article 7.5, "Administration of Death Penalty,"  
 22 §§ 3349 through 3349.4.6. [Exhibit C: OP 770.] OP 770 requires the sequential administration of three  
 23 drugs: (1) sodium thiopental, a barbiturate, which renders the inmate unconscious; (2) pancuronium  
 24 bromide, a paralytic, which prevents possible seizures during the administration of the third drug; and (3)  
 25 potassium chloride, which causes cardiac arrest, thus stopping the heart.

#### 26 27 Morales Lawsuit in District Court

28 On February 10, 2006, after being scheduled for execution on February 21, 2006, condemned



1 inmate Michael Morales filed a lawsuit in the U.S. District Court, California Northern District (*Morales v.*  
 2 *Tilton*, Case No. 3:06-cv-00926-RS) alleging that California's execution protocol violated the Eighth  
 3 Amendment prohibition against cruel and unusual punishment. Plaintiffs alleged that the three-drug  
 4 protocol creates an unreasonable risk of infliction of pain and suffering because an insufficient dose of the  
 5 first drug could result in the inmate reawakening after administration of the second drug but being  
 6 paralyzed and unable to communicate and that the inmate would then experiencing extreme pain during  
 7 the administration of the third drug.

8 Mitchell Sims eventually intervened in the lawsuit, as did condemned inmates Stevie Lamar  
 9 Fields and Albert Greenwood Brown. During the course of the lawsuit, defendant James E. Tilton,  
 10 Acting Secretary of the California Department of Corrections and Rehabilitation, was replaced by his  
 11 successors to that position, Roderick Q. Hickman and thereafter, Matthew Cate.

12 On February 14, 2006, Federal District Judge Jeremy Fogel "conditionally denied" a preliminary  
 13 injunction against the execution of Morales and made the following order.

14 Accordingly, and good cause therefor appearing, Plaintiff's motion for a  
 15 preliminary injunction is conditionally DENIED. Defendants may  
 16 proceed with the execution scheduled for February 21, 2006, provided  
 that they do one of the following:

- 17 1) Certify in writing, by the close of business on Thursday, February  
 18 16, 2006, that they will use only sodium thiopental or another  
 barbiturate or combination of barbiturates in Plaintiff's execution.
- 19 2) Agree to independent verification, through direct observation and  
 20 examination by a qualified individual or individuals, in a manner  
 comparable to that normally used in medical settings where a  
 21 combination of sedative and paralytic medications is administered,  
 that Plaintiff in fact is unconscious before either pancuronium  
 22 bromide or potassium chloride is injected. Because Plaintiff has  
 raised a substantial question as to whether a person rendered  
 23 unconscious by sodium thiopental might regain consciousness during  
 the administration of pancuronium bromide or potassium chloride,  
 24 the presence of such person(s) shall be continuous until Plaintiff is  
 pronounced dead.

25 [Exhibit D: *Morales v. Hickman*, "Order Denying Conditionally Plaintiff's Motion for Preliminary  
 26 Injunction."] Absent compliance with these conditions, the court ordered that a, "stay of execution will  
 27 issue without the necessity of further proceedings." The state chose to employ the three-drug method  
 28 with monitoring by anesthesiologists. Inmate Morales appealed the conditional order to the Ninth Circuit

1 which held that the District Court did not abuse its discretion in modifying the lethal injection  
 2 protocol. *Morales v. Hickman* (9<sup>th</sup> Cir. 2006) 438 F.3d 926.

3           The district court's modification of Protocol No. 770, relying in large part  
 4 on the testimony of Morales' own expert, attempted to accommodate  
 5 Morales' objections and cure the perceived constitutional infirmities. The  
 6 district court exercised its equitable powers to "preserve[ ] both the  
 State's interest in proceeding with [Morales'] execution and [Morales']  
 constitutional right not to be subject to an undue risk of extreme pain."

7 *Morales, supra*, at p. 930. However, the Court of Appeal construed the order as requiring that the  
 8 anesthesiologist, "have the authority to take 'all medically appropriate steps' to insure Morales'  
 9 unconsciousness at the time the third drug was administered. Feeling that the modification of their role  
 10 from observers to participants would violate their Hippocratic oath, the anesthesiologists retained by the  
 11 state declined to participate in the execution. CDCR then sought approval from the court to proceed using  
 12 only sodium thiopental and the execution was rescheduled to a later time the same day. The court issued  
 13 a stay, noting that although the single drug option would have been available if CDCR had elected that  
 14 option initially, the attempt to switch execution methods only hours before the execution deprived the  
 15 plaintiffs of a meaningful opportunity for review. [Exhibit E: *Morales v. Tilton*, "Memorandum of  
 16 Intended Decision; Request for Response from Defendants," p. 6-7.]

17           Thereafter, Judge Fogel ordered the state to review and revise its execution protocol. The  
 18 Governor's Office directed CDCR to revise its protocol and to consider alternatives to the existing three-  
 19 drug method, including a one-drug method of execution. [Exhibit F, p. 2.] On May 15, 2007, the state  
 20 published its "State of California Lethal Injection Protocol Review" [Exhibit F.] which again, employed a  
 21 three-drug method. At the time, no state had yet adopted a single-drug protocol. The state reissued a  
 22 revised OP 770 which, after an initial rejection and revision, was approved by the Office of  
 23 Administrative Law (OAL) on July 30, 2010. [Exhibit C.]

24           Meanwhile, in March 2008, the United States Supreme Court upheld Kentucky's three-drug  
 25 execution protocol in *Baze v. Rees* (2008) 553 U.S. 35. The basis of the challenge to Kentucky's protocol  
 26 was the same as the challenge to California's protocol: that the improper administration of the first drug  
 27 could leave the inmate paralyzed, but suffering extreme pain at the time of administration of the third  
 28 drug. Petitioner proposed alternative methods including the elimination of the second drug, pancuronium

1 bromide, or a single drug method using a barbiturate (the method used by veterinarians to euthanize  
 2 animals) The court found that the use of the second drug served the purposes of (1) preventing  
 3 involuntary seizures, thus preserving the dignity of the execution and (2) hastening death. Regarding the  
 4 suggested single-drug protocol, the court noted that the three-drug protocol served the legitimate interest  
 5 providing a quick, certain death. The two dissenters in the opinion noted that California's execution  
 6 protocol had additional safeguards not used in Kentucky's protocol to monitor the effectiveness of the  
 7 sodium thiopental. The Supreme Court found that it would be error to grant a stay if a state's method is at  
 8 least as good as Kentucky's.

9 Subsequent to the *Baze* decision, two states adopted a single-drug protocol. In 2009, Ohio  
 10 adopted a single-drug protocol and used it to execute condemned inmate Kenneth Biros. Ohio has since  
 11 carried out 14 more successful executions. Ohio's protocol [Exhibit G: Ohio Department of  
 12 Rehabilitation and Correction execution protocol] calls for the use of five grams of pentobarbital and  
 13 includes as a back-up, the administration of an additional five grams of pentobarbital.

14 On March 8, 2010, while an Eighth Amendment challenge to its three-drug protocol was pending  
 15 before the Washington Supreme Court, the state of Washington adopted a single-drug protocol.  
 16 Washington's three-drug protocol used the same three drugs as California's protocol. Washington  
 17 changed its protocol to eliminate the use of pancuronium bromide and potassium chloride (which the  
 18 Plaintiff's to the lawsuit claimed were the drugs that caused the risk of unnecessary pain and suffering)  
 19 and switched to a single drug method that uses sodium thiopental only. *Brown v. Vail* (2010) 169  
 20 Wash.2d 318. On July 29, 2010, the Washington Supreme Court dismissed the challenge of inmate Cal  
 21 Coburn Brown to the three drug protocol because according to the plaintiff, the first two drugs were what  
 22 caused the risk of pain and suffering. As there was no claim that sodium thiopental alone would cause  
 23 pain and suffering, the use of that drug alone rendered plaintiff's claims moot. *Id.* at p. 42.

24 This change in policy goes to the crux of the Appellants' constitutional  
 25 challenge, which focuses on the risk of a very painful death if the sodium  
 26 thiopental does not fully produce unconsciousness when the  
 27 pancuronium bromide and potassium chloride take effect. [citations  
 28 omitted]. **The Department argues that the Appellants' claims are now  
 moot because execution by sodium thiopental alone does not pose  
 this risk, so "there is no cruel punishment," ergo "no constitutional  
 violation."** Reply to Resp. to Mot. to Dismiss as Moot at 3. . . .

In a similar case, the Sixth Circuit Court of Appeals held that a challenge to Ohio's three-drug lethal injection protocol became moot upon that state's adoption of the one-drug protocol. *Cooley v. Strickland*, 588 F.3d 921, 923 (6th Cir.2009). **The same conclusion must follow here: the Appellants' constitutional claim regarding the Department's use of three drugs in its lethal injection protocol is moot in light of the Department's abandonment of that protocol.**

*Id.* at. 336-337 [emphasis added].

Brown filed for stays with the Ninth Circuit Court of Appeals [Exhibit H: *Sims v. CDCR* - Docket] and the United States Supreme Court (see *Brown v. Vail* (2010) 131 S.Ct. 58; *Brown v. Washington* (2010) 131 S.Ct. 58). Those courts denied the applications for a stay and Brown was executed on September 10, 2010.

Once California's revised protocol was approved by the OAL, the Riverside County District Attorney obtained an execution date of September 29, 2010, for condemned inmate, Albert Greenwood Brown. The selected date was shortly before the state's then-existing supply of sodium thiopental<sup>2</sup> reached its expiration on October 1, 2010. During a status conference on September 21, 2010, Judge Fogel requested information from CDCR regarding the adjustments to the protocol that would be needed to perform a single drug execution and the time needed to do so. [Exhibit I: *Morales v. Hickman*: Order Requesting Supplemental Briefing.] **CDCR acknowledged that it was capable of performing a single drug execution.** [Exhibit J: *Morales v. Hickman*: Defendant's Response to Court's Inquiries.] "Defendants' Responses to Court's Inquiries." In its response to the court's inquiry, CDCR stated that it would increase the sodium thiopental dosage from three grams to five grams and omit the portions of the protocol for administration of the other two drugs. [Exhibit J, p. lines 17-28.] CDCR also requested at least three days notice to enable the execution team to conduct training prior to such an execution. [Exhibit J, p. 2.]

On September 24, 2010, Judge Fogel granted Brown leave to join the *Morales* lawsuit and issued another conditional denial of stay, similar to the one issued for *Morales* four years earlier. (*Morales v. Cate* (2010) 2010 WL 3751757.) The conditions were that Brown could choose the single-drug method,

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<sup>2</sup> An additional complication to the ability of California and other states to perform executions was the decision of Hospira, the only U.S. manufacturer of sodium thiopental, to discontinue manufacture of the drug. Many states have since switched to the use of pentobarbital, which is a comparable barbiturate.

1 and that if he did, “Defendants shall carry out the execution in accordance with Cal.Code Regs. Tit. 15,  
 2 §§ 3349, et seq., except that they shall do so using sodium thiopental only and in the quantity and in the  
 3 manner described in their submission dated September 23, 2010.” [Exhibit K: Morales v. Cate: Order  
 4 Granting Motion for Leave to Intervene; and Denying Conditionally Intervenor’s Motion for Stay of  
 5 Execution.] On September 26, 2010, Brown appealed the order to the Ninth Circuit. Although the Ninth  
 6 Circuit had previously upheld a similar order as to Morales, on September 28, with only two days left to  
 7 perform an execution before the state’s existing supply of sodium thiopental expired, the court ruled that  
 8 the district court’s order as to Brown was invalid. *Morales & Brown v. Cate* (9<sup>th</sup> Cir. 2010) 623 F.3d 828.  
 9 The court had the following to say about the last-minute efforts to proceed with the execution before the  
 10 state’s supply of sodium thiopental expired.

11           There is a dispute whether the State has sufficient supply to implement  
 12           such an option. In addition, the State advises that its current supply of  
 13           sodium thiopental has an expiration date of October 1, 2010. Further the  
 14           state has understandably not adopted procedures or implemented training  
 15           on the one-drug option and claims it would need *at least three days* to do  
 16           so. Despite the best intentions on the part of the district court to fashion  
 17           a compromise and a choice of methods here, imposing on Brown such a  
 18           choice between the new three-drug protocol and a one-drug option never  
 19           adopted by the State places an undue burden on Brown and is beyond the  
 20           power and expertise of the district court *at this juncture*. The result in  
 21           this case should not be driven by compromise nor by the State’s  
 22           deadlines superimposed on the district court’s already pending review of  
 23           the new execution protocol.

18 *Id.* at p. 831 [emphasis added]. The Ninth Circuit remanded the matter to the district court with  
 19 instructions to determine whether an execution conducted using the three-drug protocol then in effect  
 20 would be permissible under the new *Baze* standard.

21           On November 16, 2010, at a hearing in the district court, **the Deputy Attorney General**  
 22 **representing the state and CDCR represented that they would not be requesting any further**  
 23 **execution dates until conclusion of the federal litigation.**

24           THE COURT: I just want to get clarification from the State, and  
 25           I think if I have understood the State’s position correctly then there  
 26           shouldn’t be any problem.

27           What I read in the latest papers filed by the State is that the  
 28           Attorney General’s Office is not going to request any execution dates  
 29           until either the court has determined this matter or until the conclusion of  
 30           the evidentiary hearing and there are time frames that are attached to  
 31           those.

1 And the caveat, which is simply a statement of the law, is you  
 2 can't control what local District Attorneys do. But I took from the filing  
 3 that there will be some conversation about that, that the State will not –  
 4 we don't have a repeat of the situation we have with Mr. Brown if it's at  
 5 all avoidable.

Is that a fair reading of where the state is?

MR. GOLDMAN: Well, that's correct in that we are making  
 this representation in order to comport with the court's expectation.

6 [Exhibit L: Morales v. Cate: Transcript of Proceedings, November 16, 2010, p. 3, lines 24 – p. 4, line  
 7 16.] The court, however, recognized that the agreement could not control what local District Attorneys  
 8 do. [Exhibit L, p. 4, line 5-7.] During the hearing, Judge Fogel expressed his intent to resolve the matter  
 9 expeditiously saying, "I think in order for everybody's interest to be met here, and what I'm committed to  
 10 is getting the challenges to the lethal injection practices in California resolved soon, within the next few  
 11 months." [Exhibit L, p. 13, lines 18-22.]

12 As recently as February 14, 2011, CDCR again acknowledged that it is fully capable of  
 13 performing a single-drug execution. [Exhibit M: Morales v. Cate: "Notice of Motion and Motion for  
 14 Protective Order."]

15 **"Further, Defendants admit that a one-drug method is feasible, and**  
 16 **readily available if regulations allowing for this method are adopted**  
**pursuant to California law."**

17 [Exhibit M, p. 1, footnote 1.]

18 "...[T]he feasibility and availability of using a high dose of only sodium  
 19 thiopental for an execution is not in dispute in this case."

20 [Exhibit M, p. 7, lines 24-26.]

21 In September of 2011, Judge Fogel was taken off the *Morales* case and the matter was reassigned  
 22 to Judge Richard Seeborg. On November 3, 2011, Judge Seeborg approved a stipulated discovery  
 23 schedule that extends into August of 2012.

#### 24 The Sims Lawsuit in the Superior Court, County of Marin

25 On August 2, 2010, three days after the Office of Administrative Law (OAL) approved the  
 26 revised OP 770, Sims, Morales, Brown and Cooper filed a Complaint for Declaratory and Injunctive  
 27 Relief in the Superior Court, County of Marin, alleging that the state and CDCR failed to comply with the  
 28



1 Administrative Procedure Act (APA) in enacting OP 770. Among the allegations was that the state failed  
2 to meaningfully consider a single-drug protocol.

3 The APA (California Government Code §§ 11340 et seq.) establishes the procedures by which  
4 state agencies may adopt regulations. The agency must give public notice of its proposed regulation;  
5 issue a complete text of the proposed regulation with a statement of reasons for each clause of the  
6 proposed regulation; provide a complete text of the proposed regulation to all persons who have requested  
7 notice; give interested parties an opportunity to comment on the proposed regulation; respond in writing  
8 to all public comments; and forward a file of all materials on which the agency relied in the regulatory  
9 process to the Officer of Administrative Law which reviews the regulation for consistency with the law,  
10 clarity, and necessity. *Tidewater Marine Western Inc. v. Bradshaw* (1996) 14 Cal.4<sup>th</sup> 557, 568. One  
11 purpose of the APA is to ensure that those persons or entities whom a regulation will affect will have a  
12 voice in its creation. *Id.* at p. 568.

13 On December 19, 2011, Marin Superior Court Judge Faye D'Opal granted partial summary  
14 judgment, finding that CDCR had not complied with the APA. [Exhibit N: Sims v. CDCR, "Final Ruling  
15 re Plaintiff's Motion for Summary Judgment."] Among the reasons cited by the court was the state's  
16 failure to meaningfully consider alternatives to the three-drug protocol such as a single-drug protocol.  
17 [Exhibit N, p. 2-6.]

18 ///

19 ///

20 ///

**POINTS AND AUTHORITIES**

**I.**

**THE TRIAL COURT HAS JURISDICTION TO COMPEL  
OBEDIENCE TO ITS JUDGMENTS AND ORDERS**

**A.**

**WHEN ALL APPEALS ARE EXHAUSTED AND  
A REMITTITUR ISSUES, JURISDICTION  
RETURNS TO THE TRIAL COURT.**

California Code of Civil Procedure § 1265 subdivision (a) states that, "After the certificate of the judgment has been remitted to the court below, the appellate court has no further jurisdiction of the appeal or of the proceedings thereon, and all orders necessary to carry the judgment into effect shall be made by the court to which the certificate is remitted."

Penal Code § 1193 specifically confers upon the trial court the authority to reimpose and pronounce a sentence of death after the remittitur is issued.

. . . [W]hen any judgment imposing the death penalty has been affirmed by the appellate court, sentence may be reimposed upon the defendant in his or her absence by the court from which the appeal was taken, and in the following manner: upon receipt by the superior court from which the appeal is taken of the certificate of the appellate court affirming the judgment, the judge of the superior court shall forthwith make and cause to be entered an order pronouncing sentence against the defendant, and a warrant signed by the judge, and attested by the clerk under the seal of the court, shall be drawn, and it shall state the conviction and judgment and appoint a day upon which the judgment shall be executed, which shall not be less than 60 days nor more than 90 days from the time of making the order; and that, within five days thereafter, a certified copy of the order, attested by the clerk under the seal of the court, and attached to the warrant, shall, for the purpose of execution, be transmitted by registered mail to the warden of the state prison having the custody of the defendant and certified copies thereof shall be transmitted by registered mail to the Governor; and provided further, that when any judgment imposing the death penalty has been affirmed and sentence has been reimposed as above provided there shall be no appeal from the order fixing the time for and directing the execution of the judgment as herein provided.

1 P.C. 1193. *People v. Rittger* (1961) 55 Cal.2d 849, holds that following affirmance, the superior court's  
 2 jurisdiction is limited to, "do only those things required by law toward ultimate execution of the  
 3 judgment" and not to reconsider the judgment. (*Rittger*, supra at p. 852.)

4  
 5 B.

6 THE TRIAL COURT HAS THE AUTHORITY TO ORDER  
 7 THE WARDEN OF SAN QUENTIN TO  
 8 PERFORM AN EXECUTION.  
 9

10 California Code of Civil Procedure § 128, subdivision (a) provides, "Every court shall have the  
 11 power . . . (4) To compel obedience to its judgments, orders and process . . . ." C.C.P. §187 confers on a  
 12 court of proper jurisdiction, "all means necessary" to carry its orders into effect.

13 When jurisdiction is, by the Constitution or this Code, or by any other  
 14 statute, conferred on a Court or judicial officer, *all the means necessary*  
 15 to carry it into effect are also given; and in the exercise of this  
 16 jurisdiction, *if the course of proceeding be not specifically pointed out by*  
*this Code or the statute, any suitable process or mode of proceeding may*  
*be adopted which may appear most conformable to the spirit of this*  
*code.*

17 C.C.P. 187 [emphasis added]. This includes the authority to adopt "any suitable process or mode" to  
 18 effectuate the court's orders. These sections apply to both civil and criminal cases. (See e.g., *People v.*  
 19 *Hyde* (1975) 49 Cal.App.3d 97, 103 (applying these sections in a criminal case); *People v. Ainsworth*  
 20 (1990) 217 Cal.App.3d 247, 254 ("section 187 applies in criminal proceedings").)

21 The Supreme Court addressed the application of section 187 in the context of a capital case, in  
 22 *People v. Gonzalez* (1990) 51 Cal.3d 1179. While Gonzalez had both an appeal and a habeas corpus  
 23 petition pending in the Supreme Court, he asked the trial court for an order of postjudgment discovery.  
 24 The Supreme Court held, "The trial court lacked jurisdiction to order 'free floating' postjudgment  
 25 discovery when no criminal proceeding was then pending before it." *Id.* at p. 1256. Endorsing the  
 26 reasoning of *People v. Ainsworth*, supra, the court went on to hold:

27 Once a criminal proceeding is final *in the trial court*, that court's  
 28 subsequent direct jurisdiction over the case is strictly limited by statute  
 and by the appellate remittitur. (See e.g. §§ 1193, 1265; C.C.P. § 916,

subd. (a); *People v. Rittger* (1961) 55 Cal.2d 849, 852. Nothing remains pending in the trial court to which its discovery authority may attach.)

*Id.* at p. 1257 (italics in original).

Just as the trial court *lacks* jurisdiction during the appellate process, once the remittitur is issued jurisdiction returns to the trial court to make all orders necessary to carry the judgment into effect. (*Ainsworth, supra*, 217 Cal.App.3d at p. 255, citing Penal Code § 1193 and 1265: “Jurisdiction of the trial court upon issuance of the remittitur is limited to the making of orders necessary to carry the judgment into effect.”)

Based upon the above authorities, it is clear that once the remittitur is issued, jurisdiction returns to the trial court to make all orders necessary to carry out the judgment and sentence of death, and, as stated in C.C.P. § 187, “*if the course of proceeding may not be specifically pointed out by this Code or the statute, any suitable process or mode of proceeding may be adopted.*”

Normally the Superior Court would do nothing more than set a date and leave to CDCR the task of determining how to perform the execution. However, in the absence of a validly enacted protocol, the task falls on the court having jurisdiction to make all orders necessary to carry out the judgment of death, including the “suitable process or mode” by which the execution is to occur. The litigation in federal district court has resulted in a situation where executions can go forward with a one-drug method, but not a three-drug method. CDCR has also conceded that they are capable, with three days notice, of performing an execution using a one-drug method. [Exhibit F]. *Tidewater Marine Western Inc. v. Bradshaw* (1996) 14 Cal.4<sup>th</sup> 557, which is discussed at length in the following section of this brief, tells us that a court can and should order enforcement of the underlying statute notwithstanding the inability of the government agency in question to enact a valid regulation. The Ninth Circuit in *Morales v. Hickman, supra*, recognized that the district court had the inherent authority to exercise its equitable powers by specifying a “suitable process or mode” of execution.

The issue presented in this case is a narrow one. Morales does not challenge the constitutionality of the death penalty in general nor even the constitutionality of lethal injections in particular. His only claim is that Protocol No. 770 as currently implemented in California, and as modified by the district court, violates the Eighth and Fourteenth Amendments. However, we need not decide this broad issue, but need only determine whether the district court's modification of Protocol No. 770 was an abuse of discretion in light of the court's findings of fact.

....

1 The district court's modification of Protocol No. 770, relying in large part  
 2 on the testimony of Morales' own expert, attempted to accommodate  
 3 Morales' objections and cure the perceived constitutional infirmities. **The**  
 4 **district court exercised its equitable powers to "preserve[ ] both the**  
**State's interest in proceeding with [Morales'] execution and**  
**[Morales'] constitutional right not to be subject to an undue risk of**  
**extreme pain."**

5 *Morales v. Hickman, supra*, at p. 929-930 [emphasis added].

## 6 7 II.

### 8 WHEN AN AGENCY CHARGED WITH ENFORCING THE LAW 9 IS UNABLE TO DO SO BECAUSE ITS REGULATION IS 10 INVALID UNDER THE APA, THE COURT MUST CRAFT A 11 REMEDY ON A CASE-BY-CASE BASIS.

#### 12 13 A.

#### 14 THE STATE AND CDCR ARE UNABLE TO PERFORM AN 15 EXECUTION UNDER THE CURRENT PROTOCOL.

16  
 17 As a practical matter, the state cannot use the three-drug protocol because although the state has a  
 18 sufficient supply of sodium thiopental, we have been informed that the state does not have any of the  
 19 second drug, pancuronium bromide.

20 Moreover, the state is legally unable to perform a three drug execution because the execution  
 21 protocol (OP 770) was found to be an invalid regulation by Judge D'Opal in the *Sims* lawsuit. The state  
 22 has been legally enjoined from performing executions *pursuant to OP 770*, "unless and until these  
 23 prospective, separate documents/regulations have been drafted and approved following successfully  
 24 completion of the APA review and public comment process. . . ." [Exhibit N., p. 8, § 9.] The last time  
 25 the state undertook that process was when directed to do so by Judge Fogel on December 15, 2006. The  
 26 final regulation was not approved by the OAL until over three years later on July 30, 2010. If the state  
 27 began the process of drafting a new regulation now, by the time it is approved by the OAL, the state's  
 28 existing supply of sodium thiopental will have expired. (The existing supply reaches its expiration date in

May of 2014.) There is no longer a U.S. manufacturer of sodium thiopental. Hospira, the only U.S. manufacturer, discontinued making the drug specifically to prevent its use in executions. CDCR's existing supply was obtained from a supplier in Great Britain, but since that time the European Union has passed regulations banning the export of any drugs for use in executions.

Finally, CDCR and the Attorney General have made representations in the Morales lawsuit that they will not seek execution dates until the litigation in that case is final. [Exhibit H, p. 3-5.] Meanwhile, the state and CDCR continue with the Morales litigation over the constitutionality of an execution protocol that the state is physically unable to perform, which requires drugs that are no longer readily available, and which has been held invalid under the APA.

But as Judge Fogel recognized on the record in the Morales lawsuit, *the District Attorneys cannot legally be prevented from setting execution dates.* [Exhibit H, p. 4, line 5-7.]

#### B.

BECAUSE THE REGULATION HAS BEEN FOUND INVALID, THE  
APPROPRIATE REMEDY IS FOR THIS COURT TO ENFORCE THE  
LAW BY ORDERING CDCR TO PERFORM EXECUTIONS ON A  
CASE BY CASE BASIS.

California Penal Code § 190 states that the punishment for murder in the first degree shall be death, imprisonment in the state prison for life without the possibility of parole, or imprisonment in the state prison for a term of 25 years to life. Penal Code § 3604 describes the method of execution:

(a) The punishment of death shall be inflicted by the administration of a lethal gas or by an intravenous injection of a substance or substances in a lethal quantity sufficient to cause death, by standards established under the direction of the Department of Corrections.

(b) Persons sentenced to death prior to or after the operative date of this subdivision shall have the opportunity to elect to have the punishment imposed by lethal gas or lethal injection. This choice shall be made in writing and shall be submitted to the warden pursuant to regulations established by the Department of Corrections. If a person under sentence of death does not choose either lethal gas or lethal injection within 10 days after the warden's service upon the inmate of an execution warrant issued following the operative date of this subdivision, the penalty of death shall be imposed by lethal injection.



(c) Where the person sentenced to death is not executed on the date set for execution and a new execution date is subsequently set, the inmate again shall have the opportunity to elect to have punishment imposed by lethal gas or lethal injection, according to the procedures set forth in subdivision (b).

(d) Notwithstanding subdivision (b), if either manner of execution described in subdivision (a) is held invalid, the punishment of death shall be imposed by the alternative means specified in subdivision (a).

At present, the laws of this State (Penal Code §§ 190 and 3604) are not being enforced by the agency designated to do so (CDCR). The regulation (OP 770) drafted by CDCR and approved by the OAL was ruled invalid in the Marin Superior Court for failure to follow all APA requirements in its enactment.

In the case of OP 770, the extensive, detailed and onerous requirements of an *administrative code* are being used to thwart enforcement of the *law*. **However, even in the absence of a valid *regulation*, the law remains in force and enforceable on a case-by-case basis.**

In *Tidewater Marine Western Inc. v. Bradshaw* (1996) 14 Cal.4<sup>th</sup>557, 577, the Supreme Court rejected an interpretation of the APA whereby an agency's invalid regulation, "would undermine the legal force of the controlling law." The issues in *Tidewater* were (1) whether certain offshore oil workers who worked twelve hour shifts fell under an enforcement policy promulgated by the Division of Labor Standards Enforcement (DLSE) that interpreted a wage order of the Industrial Welfare Commission (IWC) which required overtime pay for work in excess of eight hours; (2) was the wage order a "regulation" subject to APA rules for enactment; and (3) if so, was the regulation valid under the APA? The Supreme Court determined that the regulation was subject to the APA but was *invalid* because it had been promulgated without going through APA required procedures.

Nevertheless, the Supreme Court held that while the DLSE's policy was void, the underlying wage orders were *not* void and that, "***Courts must* enforce those wage orders just as they would if the DLSE had never adopted its policy."** *Tidewater* at. p. 577 [emphasis added]. Thus, the Supreme Court found that the appropriate remedy was for the *court* to enforce the underlying law because failure to do so would create a situation wherein a *law* became invalid, because the agency's regulation interpreting the law was invalid.

///

**If, when we agreed with an agency's application of controlling law, we nevertheless rejected that application simply because the agency failed to comply with the APA, then we would undermine the legal force of the controlling law. Under such a rule an agency could effectively repeal a controlling law simply by reiterating all its substantive provisions in improperly adopted regulations.**

*Tidewater* at p. 577. Also see *Morningstar Company v. State Board of Equalization et al.* (2006) 38 Cal.4<sup>th</sup>324, 340.

When a court makes an order to enforce the law in a specific case, the court's ruling is not a "regulation" by a government "agency" such that it is subject to the APA. The APA defines "regulation" as "every rule, regulation, order, or standard of general application or the amendment, supplement, or revision of any rule, regulation, order, or standard adopted by any state agency to implement, interpret, or make specific the law enforced or administered by it, or to govern its procedure." (Cal. Gov. Code § 11342.600.) "[I]nterpretations that arise in the course of case-specific adjudications are not regulations. . . ." *Tidewater* at p. 571, citing *Bendix Forest Products Corp. v. Division of Occupational Saf. & Health* (1979) 25 Cal.App.3d 303, 309-310. Furthermore, Government Code § 11340.9 subdivision (a) states, "This chapter does not apply to any of the following: (a) An agency in the judicial or legislative branch of the state government."

**The result in *Tidewater* was that although the regulation was held invalid, the remedy was for the court to enforce the underlying law without deference to the agency or the invalid regulation. The court's own interpretation and enforcement of the law produced the exact same result as if the regulation had been valid.** Although the court must form its order without regard to the invalid regulation, "agencies may provide private parties with advice letters, which are not subjected to the rulemaking provisions of the APA." *Tidewater*, at p. 571. Additionally, the court can direct the agency to impose the law without reliance on the department's invalid regulation. *Morningstar, supra*, at p. 341.

The *Tidewater* rule has been applied in the quasi-criminal context of a Sexually Violent Predator commitment where significant due process rights were at stake. In *In re Ronje* (2009) 179 Cal.App.4<sup>th</sup>509, petitioner challenged his commitment, claiming that the standardized assessment protocol which was used to evaluate petitioner was an invalid underground regulation under the APA. The Court

1 of Appeal found that the assessment protocol was, in fact, invalid under the APA, but held that the  
 2 remedy, despite the attachment of significant due process rights, was not dismissal of the petitioner's  
 3 case, but rehearing of the matter by the trial court without reliance on the invalid protocol.

4 Although *Tidewater* was not specifically cited by the court in the *Morales* lawsuit, the district  
 5 court did, in fact, make an order permitting the execution of a particular condemned inmate (Morales) that  
 6 deviated from the allegedly flawed regulation. In light of plaintiff's claim that the three-drug protocol  
 7 violated the Eighth Amendment, the court found that the proper remedy was not that the plaintiff escape  
 8 the punishment imposed by the State, but that the sentence be carried out in a way that did not violate the  
 9 Eighth Amendment.

10 The fact that Plaintiff has raised such questions does not mean that he  
 11 must be granted a stay of execution. The State's "strong interest in  
 12 proceeding with its judgment," *Gomez v. U.S. Dist. Ct. N.D. Cal.*, 503  
 13 U.S. 653, 654 (1992), is no less important here than it was in *Cooper* and  
 14 *Beardslee* . . . . At best Plaintiff would be entitled to injunctive relief  
 requiring the State to modify its lethal-injection protocol to correct the  
 flaws Plaintiff has alleged. Presumably, at some point, Plaintiff would  
 be executed.

15 Having given the matter much thought, the Court concludes that it is  
 16 within its equitable powers to fashion a remedy -- set forth below as the  
 order of the Court -- that preserves both the State's interest in proceeding  
 with Plaintiff's execution and Plaintiff's constitutional right not to be  
 subject to an undue risk of extreme pain.

18 [Exhibit D: *Morales v. Hickman*: Order Denying Conditionally Plaintiff's Motion for Preliminary  
 19 Injunction, February 14, 2006, p. 12, lines 6 - 18.] That order was appealed to the Ninth Circuit which  
 20 upheld the order.

21 The district court's modification of Protocol No. 770, relying in large  
 22 part on the testimony of Morales' own expert, attempted to accommodate  
 Morales' objections and cure the perceived constitutional infirmities.  
 23 The district court exercised its equitable powers to "preserve [ ] both the  
 State's interest in proceeding with [Morales'] execution and [Morales']  
 24 constitutional right not to be subject to an undue risk of extreme pain.

25 *Morales v. Hickman* (9th Cir. 2006) 438 F.3d 926, 930 [brackets in original].

26 The district court did not abuse its discretion in fashioning a remedy that  
 27 would alleviate the substantial concerns it found with the way Protocol  
 No. 770 was being implemented.

28 *Morales v. Hickman* (9th Cir. 2006) 438 F.3d 926, 930.

1 **III.**

2 **THE COURT SHOULD ORDER CDCR TO PERFORM THE**  
 3 **EXECUTION USING A SINGLE DRUG METHOD.**

4 **A.**

5  
 6 A SINGLE-DRUG EXECUTION THAT USES A MASSIVE DOSE OF  
 7 A BARBITURATE OR COMBINATION OF BARBITURATES IS  
 8 EFFECTIVE AND PAINLESS.  
 9

10 In all the legal attacks on the three-drug protocol used by most states, in the Morales lawsuit, in  
 11 *Baze v. Rees*, and in *Brown v. Vail*, the plaintiffs have alleged that a single-drug execution method that  
 12 eliminates the use of pancuronium bromide and potassium chloride, would eliminate the risk of  
 13 unnecessary pain and suffering. Likewise in the Sims lawsuit, the primary attack on the regulation was  
 14 that the state failed to meaningfully consider a single-drug method of execution when enacting OP 770.

15 In the context of lethal injection, sodium thiopental and pancuronium, if  
 16 successfully delivered into the circulation in large doses, would indeed  
 each be lethal because they would stop the inmates breathing.

17 [Exhibit O: Declaration of Dr. Mark Heath - Morales v. Hickman: Plaintiff's Motion for Temporary  
 18 Restraining Order: Memorandum of Points and Authorities in Support Thereof, January 26, 2006, p. 6,  
 19 lines 26-28.]

20 I agree with the statement of the CDC that the doses of sodium thiopental  
 21 and potassium chloride are lethal doses.

22 [Exhibit O: Declaration of Dr. Mark Heath - Morales v. Hickman: Plaintiff's Motion for Temporary  
 23 Restraining Order, January 26, 2006, p. 23, lines 21-22.]

24 [T]he administration of five grams of sodium thiopental by itself would  
 25 be lethal in almost anyone.

26 [Exhibit O: Declaration of Mark Dershwitz, dated February 3, 2004 - Morales v. Hickman: Plaintiff's  
 27 Motion for Temporary Restraining Order: Memorandum of Points and Authorities in Support Thereof,  
 28 January 26, 2006, p. 4, line 4-5.]

1 CDCR's own expert, John W. McAuliffe, who was part of the Lethal Injection Protocol Review  
 2 Team who drafted the 2007 Lethal Injection Protocol Review [Exhibit F], testified during a deposition in  
 3 the *Morales* lawsuit that he had recommended a single-drug method to CDCR when the new protocol was  
 4 being drafted.

5 Q: What suggestions did you make as far as how many drugs to use in  
 6 the lethal injection protocol?

7 A: Single drug.

8 Q: You made a suggestion to use a single drug?

9 A: Yes.

10 [Exhibit P: People v. Tilton, Case No. C 06 0219 & C 06 926: Deposition of John W. McAuliffe, Sep.  
 11 19, 2007, p. 190, lines 14-18.]

12 The district court made findings during the *Morales* lawsuit that a single-drug execution could  
 13 effectively be performed using a massive dose of a barbiturate, and made an order that permitted CDCR  
 14 to perform such an execution.

15 This Court and others have found persuasive the declaration of  
 16 Defendant's medical expert, Dr. Mark Dershwitz, to the effect that "over  
 17 99.999999999999% of the population would be unconscious within sixty  
 18 seconds from the start of the administration [five grams of] thiopental  
 sodium" and that "this dose will cause virtually all persons to stop  
 breathing within a minute of drug administration.

19 [Exhibit D: *Morales v. Hickman*: Order Denying Conditionally Plaintiff's Motion for Preliminary  
 20 Injunction, February 14, 2006, p. 8, line 27 - p. 9 - line 1 (brackets in original).]

21 Judge Fogel's 2006 order in *Morales* permitted a single-drug method of execution as one of two  
 22 options. The order stated:

23 Defendants may proceed with the execution scheduled for February 21,  
 24 2006, provided they do one of the following:

25 1. Certify in writing by the close of business on Thursday, February 16,  
 26 2006, that they will use only sodium thiopental or another barbiturate or  
 combination of barbiturates in Plaintiff's execution.

27 2. Agree to independent verification, through direct observation and  
 28 examination by a qualified individual or individuals, in a manner  
 comparable to that normally used in medical settings where a  
 combination of sedative and paralytic medications is administered, that

1 Plaintiff in fact is unconscious before either pancuronium bromide or  
2 potassium chloride is injected.

3 [Exhibit D: Morales v. Hickman: Order Denying Conditionally Plaintiff's Motion for Preliminary  
4 Injunction, February 14, 2006, p. 13, line 20 - page 14, line 4.]

5 As detailed in many of the Court's prior orders, sodium thiopental is  
6 painless and, in the amounts at issue here, virtually always fatal.

7 [Exhibit Q: Morales v. Cate: Order Following Remand, Sep. 28, 2010, footnote 7.]

8 The three states that have adopted a single-drug execution method (Washington, Ohio and  
9 Arizona) have collectively performed at least eighteen successful executions using sodium thiopental or a  
10 comparable barbiturate.

11  
12 B.

13 CDCR IS CAPABLE OF PERFORMING  
14 A SINGLE-DRUG EXECUTION.

15  
16 Based on the assertion by the plaintiffs in *Morales* that a single-drug method would eliminate the  
17 risk of undue suffering during an execution, Judge Fogel inquired of CDCR about its ability to perform an  
18 execution using a single-drug method. In its response to the court's inquiry, CDCR represented that it is  
19 able to perform an execution using a single drug method. [Exhibit J: "Defendants' Responses to Court's  
20 Inquiries."] CDCR stated that it would increase the sodium thiopental dosage from three grams to five  
21 grams and omit the portions of the protocol for administration of the other two drugs. CDCR also  
22 requested at least three days notice to enable the execution team to conduct training prior to such an  
23 execution. [Exhibit J, p. 2.]

24 As recently as February 2011, CDCR reiterated its ability to perform an execution using a single  
25 drug method. [Exhibit I, p. 1, footnote 1 and p. 7, lines 24-26.]

26 Further, Defendants admit that a one-drug method is feasible, and readily  
27 available if regulations allowing for this method are adopted pursuant to  
28 California law.

[Exhibit M, p. 1, footnote 1.]



[T]he feasibility and availability of using a high dose of only sodium thiopental for an execution is not in dispute in this case.

[Exhibit M, p. 7, lines 24-26.]

C.

A SINGLE-DRUG EXECUTION USING A MASSIVE DOSE OF A  
BARBITURATE OR COMBINATION OF BARBITURATES DOES  
NOT VIOLATE THE EIGHTH AMENDMENT.

Prior to ordering the two conditional stays of execution in the Morales lawsuit that permitted CDCR to perform an execution using a three drug method with an anesthesiologist or by a single drug method, Judge Fogel conducted an extensive review of the methods of execution by lethal injection. In the “Memorandum of Intended Decision; Request for Response from Defendants,” Judge Fogel discussed how the court had “undertaken a thorough review of every aspect of the protocol . . . reviewed a mountain of documents, including hundreds of pages of legal briefs, expert declarations, and deposition testimony, and it has conducted five days of formal hearings, including a day at San Quentin Prison that involved a detailed examination of the execution chamber and related facilities.” [Exhibit E., p. 3.] In the Memorandum of Intended Decision, Judge Fogel said the following.

[B]ecause the constitutional issues presented by this case stem solely from the effects of pancuronium bromide and potassium chloride on a person who has not been properly anesthetized, removal of these drugs from the lethal-injection protocol, with the execution accomplished solely by an anesthetic, such as sodium thiopental, would eliminate any constitutional concerns, subject only to the implementation of adequate, verifiable procedures to ensure that the inmate actually receives a fatal dose of the anesthetic.

Judge Fogel’s order, allowing the executions to proceed using a single drug method, was appealed to the Ninth Circuit Court of Appeals which held that the order was a proper exercise of the court’s jurisdiction.

The district court’s modification of Protocol No. 770, relying in large part on the testimony of Morales’ own expert, attempted to accommodate Morales’ objections and cure the perceived constitutional infirmities. **The district court exercised its equitable powers to “preserve[ ] both the State’s interest in proceeding with [Morales’] execution and [Morales’] constitutional right not to be subject to an undue risk of extreme pain.”**

1 *Morales v. Hickman* (9<sup>th</sup> Cir. 2006) 438 F.3d 926.

2 The single-drug execution method has been successfully implemented in Washington and Ohio  
3 who have, between them, performed fifteen executions. Washington's single-drug method is identical to  
4 the method proposed by CDCR and consists of a single massive dose of sodium thiopental. *Brown v.*  
5 *Vail*, at p. 336. The decision of the Washington Supreme Court, allowing executions by a single drug  
6 method in *Brown v. Vail, supra*, was appealed to the Ninth Circuit Court of Appeals and the United States  
7 Supreme Court who both denied the request for a stay of execution. (See Exhibit H; *Brown v. Vail*  
8 (2010) 131 S.Ct. 58; and *Brown v. Washington* (2010) 131 S.Ct. 58.) Brown was executed using a single  
9 drug method.

10 The order by Judge Fogel in the *Morales* lawsuit that permitted CDCR to execute Morales using a  
11 single-drug was upheld by the Ninth Circuit.

12 On March 8, 2010, while an Eighth Amendment challenge to its three-drug protocol was pending  
13 before the Washington Supreme Court, the state of Washington adopted a single-drug protocol.  
14 Washington's three-drug protocol used the same three drugs as California's protocol. Washington  
15 changed its protocol to eliminate the use of pancuronium bromide and potassium chloride and switched to  
16 a single drug method that uses sodium thiopental only. *Brown v. Vail* (2010) 169 Wash.2d 318. On July  
17 29, 2010, the Washington Supreme Court dismissed the challenge of inmate Cal Coburn Brown to the  
18 three drug protocol because according to the plaintiff, the first two drugs were what caused the risk of  
19 pain and suffering. As there was no claim that sodium thiopental alone would cause pain and suffering,  
20 the use of that drug alone rendered plaintiff's claims moot. *Id.* at p. 42.

21 This change in policy goes to the crux of the Appellants' constitutional  
22 challenge, which focuses on the risk of a very painful death if the sodium  
23 thiopental does not fully produce unconsciousness when the  
24 pancuronium bromide and potassium chloride take effect. [citations  
25 omitted]. **The Department argues that the Appellants' claims are now  
26 moot because execution by sodium thiopental alone does not pose  
27 this risk, so "there is no cruel punishment," ergo "no constitutional  
28 violation."** Reply to Resp. to Mot. to Dismiss as Moot at 3. . . .  
In a similar case, the Sixth Circuit Court of Appeals held that a challenge  
to Ohio's three-drug lethal injection protocol became moot upon that  
state's adoption of the one-drug protocol. *Cooey v. Strickland*, 588 F.3d  
921, 923 (6th Cir.2009).

**The same conclusion must follow here: the Appellants' constitutional  
claim regarding the Department's use of three drugs in its lethal  
injection protocol is moot in light of the Department's abandonment  
of that protocol.**

1 *Id.* at. 336-337 [emphasis added]. Cal Coburn Brown was executed on September 10, 2010. His last  
2 words were, "I only killed one victim."

3 In *Towery v. Arizona*, death row inmates brought an Eighth Amendment challenge to Arizona's  
4 three-drug protocol. On the eve of the planned executions of inmates Robert Towery and Robert  
5 Moormann, and hours before the oral argument before the Ninth Circuit, Arizona switched to a single-  
6 drug execution method using pentobarbital only. The court found that the challenges to the three-drug  
7 protocol were moot for purposes of the appeal. The single-drug protocol, as agreed to by Arizona,  
8 consisted of: a) a qualified and trained execution team; b) availability of "backup drugs" and a backup  
9 catheter for use should circumstances so require; and c) access to counsel. The Ninth Circuit held that the  
10 outlined protocol comported with *Baze* and did not violate the Eighth Amendment. *Towery v. Arizona*  
11 (9th Cir. Feb. 28, 2012) 2012 WL 627787. The court stated:

12 We also recognize that the State ordinarily has 'a 'strong interest in  
13 enforcing its judgments without undue interference from federal courts,'"

14 Finally, we also recognize that the victims of crime have an important  
15 interest in 'timely enforcement of a sentence.' *Hill* 547 U.S. at 584-85.

16 The court denied Towery and Moorman's Eighth Amendment claims and denied the request for a  
17 preliminary injunction. Robert Moormann, who was released from prison on a compassionate leave to  
18 visit his ailing mother who he then murdered and chopped into pieces, was executed on February 29,  
19 2012. His final words were, "I hope this will bring closure and start the healing now and I hope they will  
20 forgive me in time." Robert Towery was executed on March 8, 2012 after apologizing to his own family  
21 and the family of his murder victim.

## 22 CONCLUSION

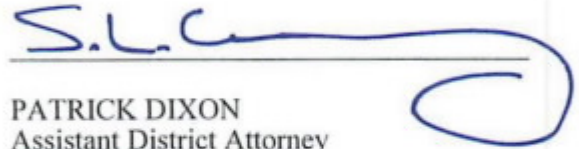
23 Just as the District Court, which then had jurisdiction over the Morales and Brown cases, had  
24 equitable powers to order CDCR to perform the executions of Morales and Brown in a particular manner;  
25 and as the court in *Tidewater* had the obligation to make orders that would effectuate the imposition of the  
26 law even in the absence of a valid regulation; this trial court having current jurisdiction over inmate  
27 Mitchell Sims, has both statutory and equitable power to order CDCR to execute inmate Sims using a  
28 single-drug method.

1 Jurisdiction having thus been established, the People of the State of California, represented by  
2 District Attorney Steve Cooley, will then respectfully request that this court commence hearings to  
3 determine the ability of CDCR to perform an execution, as well as the manner in which CDCR shall be  
4 ordered to perform an execution and the type and quantity of drugs to be used.

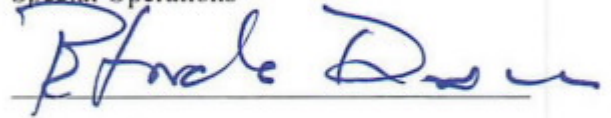
5 At the conclusion of those hearings, the People will respectfully request this court to order CDCR  
6 to execute Tiequon Cox using a single-drug method, or show cause why such an execution cannot be  
7 performed and to set an execution date.

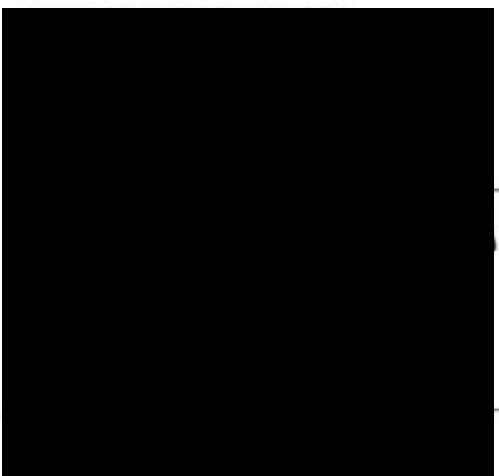

8 RESPECTFULLY SUBMITTED THIS 1<sup>st</sup> DAY OF MAY, 2012:

9 STEVE COOLEY  
10 District Attorney

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12 PATRICK DIXON  
13 Assistant District Attorney  
14 Special Operations

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22  
23 ALLYSON OSTROWSKI,  
24 Deputy District Attorney  
25 Major Crimes Division  
26   
27  
28

SUPERIOR COURT OF THE STATE OF CALIFORNIA  
FOR THE COUNTY OF LOS ANGELES

PEOPLE OF THE STATE OF CALIFORNIA,

Plaintiff,

v.

TIEQUON AUNDRAY COX,  
Defendant.

Case Number: A758447

COMMITMENT AND JUDGMENT  
OF DEATH AND ORDER OF EXECUTION  
USING SINGLE DRUG METHOD: ORDER

TO THE WARDEN OF THE CALIFORNIA STATE PRISON AT SAN QUENTIN: On the 18<sup>th</sup> day of January, 1985, an Information numbered A758447 was duly filed in the Superior Court of the State of California by the District Attorney of Los Angeles County, charging Tiequon Aundray Cox with four counts of murder in violation of California Penal Code §187. As to each count, the Information charged the special circumstance of multiple murders under Penal Code §190.2(a)(3). On February 1, 1985, defendant was duly arraigned, entered a plea of not guilty to the charges and denied the special circumstances alleged in the Information.

Thereafter, defendant was duly arraigned, entered a plea of not guilty to the charges and denied the special circumstances as set forth in the Information.

Thereafter, on November 25, 1985, the defendant and his attorney being present, the case came to trial and the selection of the jury was commenced. On December 17, 1985, the trial jury and four

1 alternates were duly and regularly impaneled and sworn to try the above-entitled case. That thereafter, on  
 2 January 7, 1986, evidence was duly presented to the trial jury as to the issues raised by defendant's plea  
 3 of not guilty and his denial of the special circumstances charged in the Information, argument was made  
 4 to said trial jury by the prosecution (defendant waived closing argument), and the court instructed said  
 5 jury as to the applicable law to the case.

6 Thereafter, on January 21, 1986, the trial jury rendered a verdict of guilty on all four counts of  
 7 murder, and fixed the degree of murder in the first degree, found the special circumstances as set forth in  
 8 the Information to be true.

9 Thereafter, on January 29, 1986, pursuant to Penal Code § 190.3, evidence was presented on  
 10 behalf of the People and the defendant as to whether the penalty shall be death or life imprisonment  
 11 without possibility of parole. Thereafter, following arguments of both counsel and instruction of law by  
 12 the court on this issue, the said trial jury on February 18, 1986, did return a finding that the penalty shall  
 13 be death.

14 Thereafter, on April 30, 1986, the defendant's motion for new trial and modification of the  
 15 verdict and finding imposing the death penalty were heard by the court and said motions were denied,  
 16 whereupon on April 30, 1986, the defendant's counsel stated there was no legal cause why sentence  
 17 should not be pronounced, and the court pronounced judgment as follows:

18 Tiequon Aundray Cox, it is the judgment and sentence of this court that  
 19 for the offense of murder of victim Eboria Alexander, as charged count 1  
 20 of the information of which you previously, to wit, on January 21, 1986,  
 21 were found guilty; the jury having found the offense of murder to be first  
 22 degree and the jury having returned a finding of the special  
 23 circumstances, multiple murders, alleged in the information under  
 24 California Penal Code Section 190.2(a)(3) were true; and the jury having  
 25 previously, to wit, on February 18, 1986, found that the penalty shall be  
 26 death and this court on this date having denied your motion for new trial  
 27 and application for modification of verdict and finding imposing the  
 28 death penalty; it is the order of this court that you shall suffer the death  
 penalty; said penalty to be inflicted within the walls of the state prison at  
 San Quentin, California, in the manner prescribed by law and at a time to  
 be fixed by this court in the warrant of execution.

Mr. Cox, it is also the judgment and sentence of this court that for the  
 offense of murder of victim Dietra Alexander charged in count 2 of the  
 information of which you previously, to wit, on January 21, 1986, were  
 found guilty; the jury having found the offense of murder to be first  
 degree and the jury having returned a finding of the special  
 circumstances, multiple murders, alleged in the information under  
 California Penal Code Section 190.2(a)(3) were true; and the jury having



1 previously, to wit, on February 18, 1986, found that the penalty shall be  
 2 death and this court having this date denied your motion for new trial and  
 3 application for modification of verdict and finding imposing the death  
 4 penalty; it is the order of this court that you shall suffer the death penalty;  
 said penalty to be inflicted within the walls of the state prison at San  
 Quentin, California, in the manner prescribed by law and at a time to be  
 fixed by this court in the warrant of execution.

5 Mr. Cox, it is also the judgment and sentence of this court that for the  
 6 offense of murder of victim Damani Garner charged in count 3 of the  
 7 information of which you previously, to wit, on January 21, 1986, were  
 8 found guilty; the jury having found the offense of murder to be first  
 9 degree and the jury having returned a finding of the special  
 10 circumstances, multiple murders, alleged in the information under  
 11 California Penal Code Section 190.2(a)(3) were true; and the jury having  
 previously, to wit, on February 18, 1986, found that the penalty shall be  
 death and this court having this date denied your motion for new trial and  
 application for modification of verdict and finding imposing the death  
 penalty; it is the order of this court that you shall suffer the death penalty;  
 said penalty to be inflicted within the walls of the state prison at San  
 Quentin, California, in the manner prescribed by law and at a time to be  
 fixed by this court in the warrant of execution.

12 Mr. Cox, it is also the judgment and sentence of this court that for the  
 13 offense of murder of victim Damon Bonner charged in count 4 of the  
 14 information of which you previously, to wit, on January 21, 1986, were  
 15 found guilty; the jury having found the offense of murder to be first  
 16 degree and the jury having returned a finding of the special  
 17 circumstances, multiple murders, alleged in the information under  
 18 California Penal Code Section 190.2(a)(3) were true; and the jury having  
 19 previously, to wit, on February 18, 1986, found that the penalty shall be  
 death and this court having this date denied your motion for new trial and  
 application for modification of verdict and finding imposing the death  
 penalty; it is the order of this court that you shall suffer the death penalty;  
 said penalty to be inflicted within the walls of the state prison at San  
 Quentin, California, in the manner prescribed by law and at a time to be  
 fixed by this court in the warrant of execution.

20 Should for any reason and in any case defendant become the subject of  
 21 consideration for parole or some related procedure, the court further  
 22 states that it is the court's belief that the defendant is a danger and a  
 23 menace to society; that he is vicious and presently apparently without  
 24 moral fiber, willing to prey on the weak and helpless and kill the  
 innocent and murder children even for some personal or transitory gain  
 and would, upon opportunity, kill again without provocation were it to  
 bring him some immediate satisfaction. It is the court's opinion he  
 should never be released to the public streets in his lifetime...

25 The defendant is remanded to the care, custody and control of the Sheriff  
 26 of Los Angeles County to be delivered to the Warden of the State  
 27 Penitentiary at San Quentin within ten days from the date hereof, in the  
 28 usual course of his duties; for which you have been found guilty and the  
 special circumstances having been found to be true, to be held by him  
 pending the final determination of your appeal in this matter, which is  
 automatic, as I have stated; and said sentence to be executed upon final  
 determination of said appeal, and you are to be held by him during said

1 period of time, until further order of this court...The defendant is  
2 remanded as indicated by the order.

3 WHEREAS, on an automatic appeal to the Supreme Court of the State of California, in the case  
4 of *People v. Tiequon Aundray Cox*, Criminal Case No. S004711, decided on May 2, 1991, the judgment  
5 of the Superior Court imposing death for the crimes of murder in the first degree as alleged in the  
6 Information and with the alleged special circumstance was affirmed;

7 WHEREAS, on January 21, 1992, defendant's petition for writ of certiorari to the United States  
8 Supreme Court in the case of *Cox v. California*, Case Number 91-6205 was denied;

9 WHEREAS, on July 23, 1997, defendant's petition for writ of habeas corpus to the Supreme  
10 Court of the State of California in the case of *In re Tiequon A. Cox*, Case Number S044014 was denied;

11 WHEREAS,, on February 13, 2002, defendant's second petition for writ of habeas corpus to the  
12 Supreme Court of the State of California in the case of *In re Tiequon Aundray Cox*, Case Number  
13 S082898 was denied;

14 WHEREAS, on March 15, 2007, the defendant's petition for writ of habeas corpus to the United  
15 States District Court, Central District of California in the case of *Tiequon Aundray Cox v. Robert L.*  
16 *Ayers*, Case No. CV 92-3370-CBM was denied;

17 WHEREAS, on appeal from the judgment entered by United States District Court, Central  
18 District of California, the United States Court of Appeals, Ninth Circuit in the published decision of  
19 *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 07-99010 (cited as 613 F.3d 883), affirmed the  
20 District Court's judgment on December 10, 2009;

21 WHEREAS, on July 22, 2010, defendant's petition for hearing and rehearing en banc to the  
22 United States Court of Appeals, Ninth Circuit regarding the published decision in the case of *Tiequon*  
23 *Aundray Cox v. Robert L. Ayers*, Case No 07-99010 was denied;

24 WHEREAS, on July 22, 2010, the United States Court of Appeals, Ninth Circuit amended its  
25 published decision without altering its judgment in *Tiequon Aundray Cox v. Robert L. Ayers*, Case No.  
26 07-99010, cited as 613 F.3d 883 and issued a memorandum disposition denying three claims that had  
27 been certified for appeal but were not specifically addressed in the Court's published opinion;

28 WHEREAS, on February 9, 2011, the United States Court of Appeals, Ninth Circuit in the case of  
*Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 07-99010, cited as 414 Fed. Appx. 80, amended its

July 22, 2010 memorandum disposition without altering its judgment and denied defendant's petition for hearing and rehearing en banc directed at the three claims addressed in the memorandum disposition.

On October 3, 2011, defendant's petition for writ of certiorari to the United States Supreme Court in the case of *Tiequon Aundray Cox v. Robert L. Ayers*, Case No. 11-5255 was denied;

WHEREAS, the judgment and sentence herein has now become final and the remittitur from the Supreme Court of the State of California has been returned to this court;

WHEREAS, there is at this time no stay of execution pending in any court of the State of California, Supreme Court of the United States, or Circuit Court of the United States;

**IT IS HEREBY ORDERED AND ADJUDGED THAT FOR THE CRIME OF MURDER IN THE FIRST DEGREE WITH SPECIAL CIRCUMSTANCES, THE DEFENDANT, TIEQUON AUNDRAY COX, SHALL SUFFER THE DEATH PENALTY, TO BE INFLICTED WITHIN THE WALLS OF THE STATE PRISON AT SAN QUENTIN, CALIFORNIA, IN THE MANNER AND MEANS PRESCRIBED BY LAW. DEFENDANTS SHALL, ON THE \_\_\_\_\_ DAY OF \_\_\_\_\_, 2012, CARRY OUT THE EXECUTION USING ONLY A BARBITURATE OR ANESTHETIC, OR SHALL SHOW CAUSE WHY SAID EXECUTION CANNOT BE PERFORMED.**

Therefore, this is to command you, the Warden of the California State Prison at San Quentin, California, to hold in your custody inmate Tiequon Aundray Cox, pending the decision of this cause on appeal, and upon the judgment here becoming final, to carry into effect the judgment of said Court at a time and on a date to be hereafter fixed by order of this Court, within the state Prison, at which time and place you shall then and there put to death Tiequon Aundray Cox in the manner and means prescribed herein.

In Witness Whereof, I have hereunto set my hand as Judge of the Superior Court, and have caused the seal of the Court to be affixed hereto.

Done in open court this \_\_\_\_\_ day of \_\_\_\_\_, 2012.

\_\_\_\_\_  
Judge of the Superior Court  
State of California  
County of Los Angeles

**DECLARATION OF SERVICE BY MAIL**

I, the undersigned, hereby declare under penalty of perjury, that the following is true and correct:

I am over 18 years of age, not a party to the within cause and employed by the District Attorney of Los Angeles County, with principal offices located at the Clara Shortridge Foltz Criminal Justice Center, 210 W. Temple Street, Suite 18000, Los Angeles, California 90012; that the District Attorney is one of the attorneys for the People of the State of California in the above-entitled matter.

On May 1, 2012, I served the attached documents:

**COMMITMENT AND JUDGMENT OF DEATH, NOTICE OF  
MOTION AND MOTION FOR ORDER OF EXECUTION USING  
SINGLE DRUG METHOD AND ORDER TO SHOW CAUSE**

by depositing a true copy thereof, enclosed in a sealed envelope with postage thereon fully prepaid in the United States mail at Los Angeles, California, addressed as follows:

Governor Edmund G. Brown Jr.  
State Capitol  
Sacramento, California 95814

Kamala Harris, Attorney General  
Attn: Jamie L. Fuster, Deputy  
300 South Spring Street  
Los Angeles, California 90013

Mary Jameson, Supervisor  
Automatic Appeals Unit  
Supreme Court of California  
350 McAllister Street  
San Francisco, California 94102

Dane R. Gillette  
State Attorney General's Office  
455 Golden Gate Avenue  
Suite 11000  
San Francisco, California 94102-7004

Matthew Cate, Secretary  
CDCR  
1515 S Street  
Sacramento, California 95814

Kevin Chappell, Warden  
San Quentin State Prison  
San Quentin, California 94964

Kelly Lynn McCleese  
CDCR  
PO Box 942883  
1515 S. Street, Suite 319-S  
Sacramento, California 94283-5448

Jeannie R. Sternberg  
Habeas Corpus Research Center  
303 Second Street  
Suite 400 south  
San Francisco, California 94107

John R. Grele, Esq.  
Law Offices of John R. Grele  
703 Market Street  
Suite 550  
San Francisco

John R. Grele, Esq.  
149 Natoma St., 3<sup>rd</sup> Floor  
San Francisco, California 94015

Tiequon Aundray Cox #D29801  
San Quentin State Prison  
San Quentin, California 94964

and correct.  
s, California.

FOR ORDER OF EXECUTION USING SINGLE DRUG