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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
OAKLAND DIVISION

21 JOSHUA SIMON, DAVID BARBER, AND)
 22 JOSUE BONILLA, individually and on behalf of)
 23 all others similarly situated, DIANA BLOCK, an)
 24 individual, and COMMUNITY RESOURCE)
 25 INITIATIVE, an organization,)
 26 Plaintiffs,)
 27 v.)
 28 CITY AND COUNTY OF SAN FRANCISCO,)
 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)
 Defendants.)

CASE NO.: 4:22-CV-05541-JST
**PLAINTIFFS' NOTICE OF
 MOTION AND MOTION FOR
 PRELIMINARY INJUNCTION AND
 MEMORANDUM OF POINTS AND
 AUTHORITIES IN SUPPORT**
 Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

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Samantha K. Brooks & Neil Greenberg, *Psychological Impacts of Being
Wrongfully Accused of Criminal Offences: A Systematic Literature Review,
Medicine, Science, and the Law* (2021) 15

1 **NOTICE OF MOTION AND MOTION FOR PRELIMINARY INJUNCTION**

2 TO DEFENDANTS AND THEIR COUNSEL OF RECORD:

3 PLEASE TAKE NOTICE that Plaintiffs Joshua Simon, David Barber, and Josue Bonilla
4 (“Plaintiffs”) on January 12, 2023 at 2:00 p.m. Pacific Time, or as soon thereafter as the matter may
5 be heard by the Honorable Jon S. Tigar in Courtroom 6, United States District Court for the Northern
6 District of California, Oakland Courthouse, 2nd Floor, 1301 Clay Street, Oakland, CA 94612, shall,
7 and hereby do, move for a preliminary injunction against San Francisco City and County and Paul
8 Miyamoto, in his official capacity, under 35 U.S.C. § 283 and Fed. R. Civ. P. 65(a), enjoining San
9 Francisco City and County and Paul Miyamoto from imposing and enforcing the Sheriff’s Electronic
10 Monitoring Program Rules 5 and 13.

11 **MEMORANDUM OF POINTS AND AUTHORITIES**

12 **I. INTRODUCTION**

13 This action challenges the San Francisco Sheriff’s Office’s (“Sheriff” or “SFSO”)
14 systematic intrusions on the privacy of individuals released pretrial on electronic monitoring
15 (“EM”) in San Francisco. After the Superior Court orders individuals released on EM, the Sheriff
16 requires them to agree to a set of “Program Rules,” several of which are not authorized by the
17 Court’s release order. In particular, Program Rule 5 purports to authorize any law enforcement
18 officer to conduct warrantless, suspicionless searches of an individual’s person, property, home,
19 and automobile at any time (“four-way search clause”). Rule 13 purports to authorize the Sheriff
20 to share participant GPS location data with any law enforcement agency upon request and in
21 perpetuity—an ongoing encroachment given that the Sheriff’s EM Program seemingly allows
22 GPS data to be retained indefinitely.

23 Plaintiffs move for a preliminary injunction prohibiting SFSO from imposing or
24 enforcing Rules 5 and 13. Plaintiffs are likely to succeed on the merits of their claims under the
25 Separation of Powers Clause, Article III, section 3 of the California Constitution; the
26 prohibitions against unreasonable searches and seizures under the Fourth Amendment to the U.S.
27 Constitution and Article I, section 13 of the California Constitution; and the right to privacy
28 under Article I, section 1 of the California Constitution. Further, the balance of harms weighs in

1 favor of Plaintiffs, as the Sheriff’s ongoing violations of constitutional law are *per se* injurious to
2 Plaintiffs, and the Sheriff will suffer no harm if the injunction is granted. The Court should
3 preliminarily enjoin the Sheriff’s unauthorized and illegal surveillance of individuals released on
4 EM pending trial.

5 **II. BACKGROUND**

6 **A. Court-Ordered Electronic Monitoring**

7 The Superior Court of San Francisco may order an individual facing criminal charges
8 released on EM, but the Superior Court does not authorize the Sheriff’s rules challenged here.
9 After the filing of criminal charges, a Superior Court judge may order release with varying
10 degrees of supervision, set bail in accordance with *In re Humphrey*, 11 Cal. 5th 135 (2021), or, in
11 limited circumstances, order detention. Kim Decl. ¶ 4. For individuals released pretrial, a
12 Superior Court judge may impose EM—purportedly to ensure future court appearances and to
13 protect public safety—under any level of supervision. *Id.* ¶ 6.

14 The Superior Court typically orders EM following a hearing. *Id.* During these hearings,
15 the court does not mention the Sheriff’s EM Program Rules in form or substance. *Id.*; *see also*
16 Simon Decl. ¶ 3; Bonilla Decl. ¶ 3; Barber Decl. ¶ 5. There is no colloquy on the record
17 concerning the scope of any privacy intrusions imposed by the Sheriff in its administration of
18 EM, no discussion of any four-way search condition or indefinite retention and sharing of GPS
19 location data, and no general waiver of Fourth Amendment rights. Kim Decl. ¶ 6; Simon Decl.
20 ¶ 3; Bonilla Decl. ¶ 3; Barber Decl. ¶ 5.

21 When the Superior Court orders release on EM, it executes a pretrial form order labeled
22 “County of San Francisco Sheriff’s Office / Superior Court Pre-Sentenced Defendant Electronic
23 Monitoring – Court Order.” *See* Kieschnick Decl. Ex. 4 (hereinafter “Court Form Order”). The
24 form requires those released on EM to obey all orders given by any SFSO employee or service
25 provider and to live within 50 driving miles of the Sheriff’s EM office. *Id.* The form also lists
26 other “court-ordered monitoring conditions” that the Superior Court may check off in its
27 discretion. *Id.* Near the top, the form provides, “the Court indicates that the defendant has waived
28 their 4th Amendment rights and understands the restrictions ordered by the Court.” *Id.* Releasees

1 have no opportunity to view this form order before the judge signs it, and they do not sign it
2 themselves thereafter. *See* Barber Decl. ¶ 7.

3 **B. The Sheriff's Program Rules**

4 Separately, the Sheriff requires EM releasees to sign the Sheriff's own EM Program
5 Rules. Following a court order, EM releasees are outfitted with an ankle monitor and enrolled in
6 the EM Program at the office of SFSO's private contractor, Sentinel Offender Services, LLC
7 ("Sentinel"), located within the Sheriff's Community Programs building. Kim Decl. ¶ 7; Simon
8 Decl. ¶ 4; Bonilla Decl. ¶¶ 4-5; Barber Decl. ¶ 8.

9 At Sentinel's office, individuals are first informed of the Sheriff's "Electronic Monitoring
10 Program Rules [for] Pre-Sentenced Participants." *See* Kieschnick Decl. Ex. 5 (hereinafter
11 "Program Rules" or "Rules"). A Sentinel employee provides the Rules to releasees and instructs
12 them to initial each rule and sign and date at the bottom. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7;
13 Barber Decl. ¶ 9. No one explains the Program Rules to EM releasees, and releasees are not
14 provided access to counsel while at Sentinel's office. *See* Simon Decl. ¶ 6; Barber Decl. ¶ 9; Kim
15 Decl. ¶ 8. In all cases, releasees understand from the circumstances that they must initial, sign,
16 and date the Program Rules or face return to jail. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7; Barber
17 Decl. ¶ 10.

18 Among the rules that EM releasees must assent to are Rules 5 and 13. Rule 5 states, "I
19 shall submit to a search of my person, residence, automobile or property by any peace officer at
20 any time." Kieschnick Decl. Ex. 5, Program Rules at 1. Rule 13 states "I acknowledge that my
21 EM data may be shared with other criminal justice partners." *Id.* EM releasees must also
22 separately initial, acknowledge, and agree to rules contained in a "San Francisco Sheriff's Dept.
23 Electronic Monitoring Program Participant Contract: Pre-Sentenced Individuals," which contain
24 provisions substantively equivalent to Rules 5 and 13. *See* Kieschnick Decl. Ex. 6 (hereinafter
25 "Participant Contract") at 3, 4. No provision of the Program Rules, or any other policy or
26 agreement, provides for the destruction or expungement of releasees' GPS location data after
27 their participation in the EM Program.

28

1 EM releasees initial and sign the Program Rules and Participant Contract requirements to
2 avoid the threat of continued detention pending trial. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7;
3 Barber Decl. ¶ 10. Many do not comprehend the forms or the conditions imposed, and virtually
4 all need to avoid further pre-trial detention, whether to care for elderly, sick, or child dependents,
5 to retain employment, housing, or child custody, or for a litany of other personal reasons. *See*
6 Simon Decl. ¶¶ 5-6; Bonilla Decl. ¶¶ 6-7; Barber Decl. ¶ 3. On information and belief, no
7 prospective EM releasee has ever refused to initial and sign the Program Rules or Participant
8 Contract. *See* Kim Decl. ¶ 9.

9 **C. Program Rules 5 and 13 and the Sheriff’s Indefinite Retention of GPS**
10 **Location Data**

11 Program Rules 5 and 13, in concert with the Sheriff’s indefinite retention of participant
12 location data, subject some of San Francisco’s most vulnerable residents to enormous privacy
13 intrusions. Once an individual is enrolled in the EM Program, notice of the four-way search
14 condition described in Rule 5 is entered into the California Law Enforcement
15 Telecommunications System (“CLETS”), a database to which all members of law enforcement
16 in the state have access. *See* Kieschnick Decl. Ex. 9 (“General Search Condition Request” form
17 that SFSO uses to enter search conditions “into the criminal justice system (CLETS)”); Ex. 10 at
18 2 (instructs SFSO employees and/or contractors to submit “General Search Condition Request”
19 form and enter search conditions into CLETS as part of EM enrollment). Whenever any member
20 of law enforcement in California runs a check on an individual released pretrial on EM, CLETS
21 notifies the officer of the four-way search condition, purportedly authorizing expansive searches
22 without a warrant or any degree of articulable suspicion. Plaintiff Barber was subjected to a
23 search of his person and vehicle in precisely this manner. On August 30, 2022, Barber was
24 pulled over by California Highway Patrol for speeding. *See* Barber Decl. ¶ 13. After running a
25 check on his driver’s license, the officers presumably learned of the existence of the four-way
26 search condition from CLETS—they told him they were authorized to search his person and his
27 vehicle, placed him in handcuffs, patted him down and searched his pockets, and then searched
28 his car for an extended period of time. *Id.* ¶¶ 13-15.

1 No data is publicly available regarding the frequency of warrantless searches conducted
2 pursuant to Rule 5. Such searches are publicly visible only in the unusual circumstance where
3 evidence gathered thereby is challenged in court. On information and belief, there have been two
4 such cases in San Francisco. *See* Kim Decl. ¶¶ 10-12. In one, the court suppressed the evidence,
5 finding that Rule 5 was not a legally valid search condition as the defendant had not waived his
6 rights. *See id.* ¶ 11. In the second, the superior court denied the motion to suppress, and the
7 district attorney dropped the charges before the issue could be appealed. *Id.* ¶ 12.

8 The data-sharing condition of Rule 13—which “acknowledge[s]” the Sheriff’s sharing of
9 GPS data with “criminal justice partners”—is arguably more intrusive still. A functioning ankle
10 monitor gives SFSO and Sentinel continuous GPS location coordinates 24 hours a day, 7 days a
11 week. *See* Kieschnick Decl. Ex. 7 at Appendix A, Part I(E)(6) (hereinafter “Sheriff-Sentinel
12 Contract”). A participant’s GPS information can be viewed contemporaneously to track real-time
13 location and movements. Sentinel also saves this data on its servers, permitting historical
14 tracking. *Id.* at Appendix A, Part I(E)(6)(iv). The volume and scope of this data is immense.
15 Program participation typically lasts at least several months but can span multiple years,
16 particularly given the backlog in San Francisco’s Superior Court criminal docket, which has been
17 greatly exacerbated by COVID-19. *See* Kim Decl. ¶ 13; *see also* Bob Egelko, “S.F. courts won’t
18 be forced to lift COVID restrictions despite hundreds of backlogged criminal trials,” S.F.
19 CHRONICLE (May 12, 2022), [https://www.sfchronicle.com/bayarea/article/S-F-courts-won-t-be-](https://www.sfchronicle.com/bayarea/article/S-F-courts-won-t-be-forced-to-lift-COVID-17169273.php)
20 [forced-to-lift-COVID-17169273.php](https://www.sfchronicle.com/bayarea/article/S-F-courts-won-t-be-forced-to-lift-COVID-17169273.php).

21 Pursuant to Program Rule 13, SFSO routinely shares participant GPS location data with
22 other law enforcement agencies. To acquire the data, a requesting officer need only submit a
23 form titled “Electronic Monitoring Location Request” to the Sheriff representing that they are
24 “requesting this information as part of a current criminal investigation”—no warrant or
25 articulable suspicion is required. *See* Kieschnick Decl. Ex. 8 (“Electronic Monitoring Location
26 Request” form); *see also* Kieschnick Decl. ¶ 11 & Ex. 2 (SFSO’s July 1, 2022 written response
27 labeled “ii”). The requesting agency may obtain either the GPS location data of a specific
28 individual on EM across a period of time, or the GPS location data “of anyone on GPS tracking”

1 in a specific location. Kieschnick Decl. Ex. 8. Requesting agencies may obtain this data in
 2 perpetuity; because Sentinel may retain the complete GPS location data of all current and
 3 historical EM releasees unless or until Sentinel’s contract is terminated, location data is available
 4 to be shared indefinitely. *See* Kieschnick Decl. ¶ 10 & Ex. 2 (SFSO’s July 1, 2022 written
 5 response labeled “ix”); *see also* Kieschnick Decl. Ex. 7, Sheriff-Sentinel Contract at 13.4.3
 6 (covering “Disposition of Confidential Information”).

7 Use of Rule 13 to obtain GPS data without court oversight is on the rise. In 2019, the
 8 Sheriff shared GPS location data of four individuals on pretrial EM; in 2021, that number
 9 swelled to 179. *See* Kieschnick Decl. ¶ 12 & Ex. 2 (SFSO’s July 1, 2022 written response
 10 labeled “viii”).

11 **III. ARGUMENT**

12 **A. Legal Standard**

13 To obtain a preliminary injunction, a plaintiff must establish:

14 that [it] is [1] likely to succeed on the merits, [2] that [it] is likely to suffer
 15 irreparable harm in the absence of preliminary relief, [3] that the balance
 16 of equities tips in [its] favor, and [4] that an injunction is in the public
 interest.

17 *Recycle for Change v. City of Oakland*, 856 F.3d 666, 669 (9th Cir. 2017) (citation omitted)
 18 (modifications in original). These factors are weighed on a sliding scale, such “that a stronger
 19 showing of one element may offset a weaker showing of another.” *Alliance for the Wild Rockies*
 20 *v. Cottrell*, 632 F.3d 1127, 1131 (9th Cir. 2011). Here, all four factors weigh sharply in
 21 Plaintiffs’ favor.

22 **B. Plaintiffs Are Likely to Prevail on the Merits of Their Claims**

23 Plaintiffs are likely to prevail on their claims that Program Rules 5 and 13, together with
 24 the Sheriff’s indefinite retention of GPS location data, collectively violate the separation of
 25 powers, CAL. CONST. art. III, § 3, the prohibition on unreasonable search and seizure, U.S.
 26 CONST. amend. IV; CAL. CONST. art. I, § 13, and the right to privacy, CAL. CONST. art. I, § 1.

27 **1. Sheriff’s Program Rules 5 and 13 Violate the Separation of Powers**

28 Imposing conditions of pretrial release is a judicial function such that the Sheriff’s

1 usurping of that function violates the separation of powers. Article III, section 3 of the California
2 Constitution states, “[t]he powers of state government are legislative, executive, and judicial.
3 Persons charged with the exercise of one power may not exercise either of the others” CAL.
4 CONST. art. III, § 3.

5 A branch of government violates the separation of powers under the California
6 Constitution when it wrests “complete” control of a power charged to another branch. *Laisne v.*
7 *State Bd. of Optometry*, 19 Cal. 2d 831, 835 (1942). To determine when this happens, courts first
8 analyze which branch “properly exercise[s]” the power in question, *i.e.*, to which branch is “the
9 function . . . primary.” *In re Walter E.*, 13 Cal. App. 4th 125, 136 (1992); *accord People v. Bunn*,
10 27 Cal. 4th 1, 14 (2002) (“[T]he Constitution . . . vest[s] each branch with certain ‘core’ or
11 ‘essential’ functions that may not be usurped by another branch.”) (citation omitted). Where one
12 branch exercises a power entrusted to another, courts then examine whether:

13 (1) the exercise . . . is incidental or subsidiary to a function or power
14 otherwise properly exercised by such department or agency, and (2) the
15 department to which the function so exercised is primary retains some sort
of ultimate control over its exercise

16 *In re Danielle W.*, 207 Cal. App. 3d 1227, 1236 (1989) (citation omitted); *accord Younger v.*
17 *Superior Court*, 21 Cal. 3d 102, 117 (1978).

18 Unquestionably, the judiciary is charged with imposing conditions of pretrial release
19 under California law. In the seminal case authorizing imposition of conditions on OR releasees,
20 *In re York*, 9 Cal. 4th 1133 (1995), the California Supreme Court held that to determine what
21 conditions are “reasonable,” “a court must balance ‘the nature and quality of the intrusion on the
22 individual’s Fourth Amendment interests against the importance of the governmental interests
23 alleged to justify the intrusion.’” *Id.* at 1149 (citation omitted) (emphasis added). Such
24 constitutional balancing is understood to be a judicial function in California in the related
25 contexts of setting bail and imposing conditions of release on parole and probation, as well. *See*
26 *Humphrey*, 11 Cal. 5th at 156 (“[a] court’s procedures for entering an order resulting in pretrial
27 detention must [] comport with [] traditional notions of due process”) (emphasis added);
28 *Wyoming v. Houghton*, 526 U.S. 295, 300 (1999) (holding in the parole context, “we must

1 evaluate . . . reasonableness by assessing, on the one hand, the degree to which it intrudes upon
2 an individual’s privacy and, on the other, the degree to which it is needed for the promotion of
3 legitimate governmental interests”) (emphasis added); *see also People v. Cervantes*, 154 Cal.
4 App. 3d 353, 358 (1984) (holding that determination of probation conditions is an “essentially
5 judicial function[]” given the “close questions” requiring individualized analysis and the taking
6 and weighing of conflicting evidence).

7 Indeed, as a matter of due process, such balancing must be the exclusive domain of the
8 judiciary. Weighing privacy rights against law enforcement objectives cannot be entrusted to the
9 executive, an interested party, but instead calls for a neutral, detached decisionmaker. *See*
10 *Gerstein v. Pugh*, 420 U.S. 103, 112-13 (1975) (“[T]he Court has required that the existence of
11 probable cause be decided by a neutral and detached magistrate whenever possible.”); *Johnson v.*
12 *United States*, 333 U.S. 10, 13-14 (1948) (“The point of the Fourth Amendment . . . consists in
13 requiring that [privacy intrusions] be drawn by a neutral and detached magistrate instead of being
14 judged by the officer”); *see also United States v. Jones*, 565 U.S. 400, 416-17 (2012)
15 (Sotomayor, J., concurring) (questioning, in the context of GPS monitoring, “the appropriateness
16 of entrusting to the Executive, in the absence of any oversight from a coordinate branch, a tool so
17 amenable to misuse, especially in light of the Fourth Amendment’s goal to curb arbitrary
18 exercises of police power and prevent ‘a too permeating police surveillance’”) (citation omitted).

19 Thus, curtailment of individuals’ rights as a condition of pretrial release is fundamentally
20 a judicial function. That is dispositive of the separation of powers inquiry under the California
21 Constitution, as imposition of Rules 5 and 13 is neither (1) “incidental or subsidiary” to the
22 Sheriff’s authority to administer EM, nor (2) subject to the Court’s “ultimate control”
23 *Danielle W.*, 207 Cal. App. 3d at 1236 (citation omitted). First, the Sheriff’s role with regard to
24 individuals released pretrial on EM is to *administer* the conditions determined by the Superior
25 Court, not to unilaterally impose new conditions that present additional burdens on constitutional
26 rights. *See Vallindras v. Mass. Bonding & Ins. Co.*, 42 Cal. 2d 149, 154 (1954) (holding in the
27 context of a court’s detention order, “a judgment of commitment . . . is ultimately for the courts,
28 not the sheriff, to decide. A sheriff is a ministerial or executive, not a judicial, officer”) (citations

1 omitted). Second, there is no mechanism for EM releasees to appeal the Sheriff’s Program Rules
 2 to the Superior Court in their criminal cases. EM releasees can challenge Rules 5 and 13 only by
 3 filing a petition or civil action, as Plaintiffs have done here. This possibility of an ancillary civil
 4 action is insufficient to cure the separation of powers violation. *See, e.g., Danielle W.*, 207 Cal.
 5 App. 3d at 1237 (Department of Children’s Services exercise of judicial function of determining
 6 child visitation violates separation of powers even though subject to judicial review); *United*
 7 *States v. Stephens*, 424 F.3d 876, 880 n.2 (9th Cir. 2005) (citing cases holding that Executive’s
 8 determination of post-sentencing release conditions concerning drug testing, mental health
 9 treatment, and restitution payments, violated separation of powers even though judicially
 10 reviewable). For these reasons, Plaintiffs are likely to succeed on the merits of their article III,
 11 section 3 Separation of Powers claim.

12 2. **Sheriff’s Program Rules 5 and 13 Violate the Prohibition on** 13 **Unreasonable Searches and Seizures**

14 Individuals released pretrial on EM retain rights against unreasonable search and seizure
 15 under the Fourth Amendment of the U.S. Constitution and Article I, Section 13 of the California
 16 Constitution. *See* U.S. CONST., amend. IV; CAL. CONST. art. 1, § 13; *see People v. Buza*, 4 Cal.
 17 5th 658, 686 (2018) (California courts “constru[e] the Fourth Amendment and article I, section
 18 13 in tandem.”). Program Rules 5 and 13 violate both rights.

19 Under *United States v. Scott*, 450 F.3d 863, 874 (9th Cir. 2006), pretrial releasees retain
 20 the right to an individualized determination before a court may impose a condition that infringes
 21 upon Fourth Amendment rights. *Scott* is directly on point. There, a court ordered the defendant to
 22 consent to warrantless drug-testing and search of his home as a condition of pretrial release. *Id.*
 23 at 865. The Ninth Circuit rejected these conditions as violative of the Fourth Amendment. *Id.* at
 24 874.

25 The release conditions were not automatically permissible under a theory of consent or
 26 waiver, *Scott* held, because the “‘unconstitutional conditions’ doctrine”—“especially important
 27 in the Fourth Amendment context”—“limits the government’s ability to extract waivers of rights
 28 as a condition on benefits” *Id.* at 866-67. Otherwise, the government would “abuse its

1 power by attaching strings strategically, striking lopsided deals and gradually eroding
2 constitutional protections.” *Id.* at 866. Any purported consent thus did not shield the release
3 conditions from Fourth Amendment scrutiny; to pass muster, the conditions themselves needed
4 to be reasonable. *Id.*

5 But the conditions were not reasonable, *Scott* held, under either the “special needs” or
6 “totality of the circumstances” doctrines. They were not “special needs” because the
7 government’s first purpose, “protecting the community,” was not special, *id.* at 870 (calling
8 public safety needs the “quintessential general law enforcement purpose”), and its second,
9 “ensuring that pretrial releasees appear in court,” did not actually justify the conditions imposed,
10 *id.* (calling the connection “tenuous” and “hypothetical”).

11 Nor was the search condition reasonable under the “totality of the circumstances,” a test
12 that balances privacy intrusion against the government’s legitimate objectives. *Id.* at 872-73. The
13 privacy intrusion was great, the Ninth Circuit held, because the release conditions implicated the
14 home, where privacy “is at its zenith.” *Id.* at 871. Meanwhile, the government’s interest was
15 minimal, because the government had no greater need to surveil pretrial releasees than any other
16 member of the public. “[P]retrial releasees are ordinary people who have been accused of a crime
17 but are presumed innocent.” *Id.* The mere fact of being charged “cannot, as a constitutional
18 matter, give rise to any inference that [the defendant] is more likely than any other citizen to
19 commit a crime” *Id.* at 874. Thus, the Court concluded that an “individualized
20 determination” was essential to the Fourth Amendment, as “search of [Defendant] or his house
21 on anything less than probable cause [was] not supported” *Id.*

22 In *York*, the California Supreme Court likewise concluded that intrusions on the privacy
23 of pretrial releasees cannot be “of an unlimited nature,” as “Fourth Amendment considerations
24 place constraints upon the circumstances under which . . . warrantless search and seizure
25 conditions may be imposed.” 9 Cal. 4th at 1150. To comply with the Fourth Amendment, *York*
26 clarified, courts must assess “the reasonableness of a condition . . . [based] upon the relationship
27 of the condition to the crime or crimes with which the defendant is charged and to the
28 defendant’s background, including his or her prior criminal conduct.” *Id.* at 1151 n.10.

1 The holding in *Scott* compels the conclusion that Rules 5 and 13 violate the rights of
2 pretrial releasees under the Fourth Amendment and Article I, section 13. These rules purport to
3 broadly authorize enormous intrusions on protected privacy interests in *every* case, for *every* EM
4 releasee, without any individualized determination of reasonableness by a court.

5 Rule 5 authorizes warrantless, suspicionless searches of person, property, automobile,
6 and of the home, precisely as in *Scott*. 450 F.3d at 871; *see also Payton v. New York*, 445 U.S.
7 573, 589 (1980) (“In [no setting] is the zone of privacy more clearly defined than when bounded
8 by the unambiguous physical dimensions of an individual’s home . . .”). Moreover, because
9 notice of this “four-way search condition” is entered into CLETS, it purports to authorize search
10 “by any peace officer at any time,” without any articulable degree of suspicion, a truly vast
11 intrusion untethered to any reasonableness determination. *See Kieschnick Decl. Ex. 9 & Ex. 10*
12 at 2.

13 Location data shared pursuant to Rule 13 likewise implicates constitutional privacy
14 interests. In *Carpenter v. United States*, 138 S. Ct. 2206 (2018), the U.S. Supreme Court held
15 that government collection of location data (there, from cell phone towers) is an insidious affront
16 to privacy because it provides a “detailed, encyclopedic” and “intimate window into a person’s
17 life, revealing not only his particular movements, but through them his ‘familial, political,
18 professional, religious, and sexual associations.’” *Id.* at 2217 (citation omitted); *see also Jones*,
19 565 U.S. at 415 (Sotomayor, J., concurring) (“‘Disclosed in [GPS] data . . . will be . . . trips to
20 the psychiatrist, the plastic surgeon, the abortion clinic, the AIDS treatment center, the strip club,
21 the criminal defense attorney, the by-the-hour motel, the union meeting, the mosque, synagogue
22 or church, the gay bar and on and on.’”) (citation omitted). Rule 13 directly invokes the privacy
23 interests articulated in these cases because it threatens to provide any member of law
24 enforcement with a complete record of a releasee’s movements over a period of months or years
25 without a warrant or even articulable suspicion. And because the Sheriff’s policies permit
26 indefinite retention of GPS location data, *see Kieschnick Decl. ¶ 10 & Ex. 2* (SFSO’s July 1,
27 2022 written response labeled “ix”); *see also Kieschnick Decl. Ex. 7*, Sheriff-Sentinel Contract at
28

1 13.4.3 (covering “Disposition of Confidential Information”), releasees are subject to this
2 invasion of privacy in perpetuity—a continuing intrusion of unprecedented scope.

3 Just as in *Scott*, no Fourth Amendment theory justifies these blanket privacy intrusions on
4 all pretrial EM releasees. Under the unconstitutional conditions doctrine, any alleged “consent”
5 would not excuse the Sheriff of establishing the reasonableness of the conditions imposed. The
6 unconstitutional conditions doctrine “limits the government’s ability to exact waivers of rights as
7 a condition of benefits, . . . eroding constitutional protections”—exactly as the Sheriff has
8 attempted, here—by holding that even legally valid consent exchanged for a benefit will not
9 shield an otherwise unlawful search. *Scott*, 450 F.3d at 866.

10 But neither the Superior Court’s form order nor an EM releasee’s signature on the
11 Sheriff’s Program Rules constitutes legally valid consent in any event. Whatever is intended by
12 the statement on the Superior Court’s form order that “the defendant has waived their 4th
13 Amendment rights,” *see* Kieschnick Decl. Ex. 4, Court Form Order, individuals released on EM
14 never agree to that broad language: they make no election before the Superior Court relative to
15 Rules 5 and 13; they make no statement of waiver as part of any colloquy with the Court, and
16 they do not sign the Court’s form order. *See* Kim Decl. ¶ 6; Simon Decl. ¶ 3; Bonilla Decl. ¶ 3;
17 Barber Decl. ¶¶ 5, 7. Nor does the Superior Court or the district attorney provide any notice that
18 these conditions will be imposed. *See* Simon Decl. ¶ 3; Bonilla Decl. ¶¶ 3-4; Barber Decl. ¶¶ 5,
19 10. Where releasees thus give no manifestation of assent and have no idea what they have
20 purportedly agreed to, legally binding consent is plainly absent. *See United States v. Shaibu*, 920
21 F.2d 1423, 1426 (9th Cir. 1990) (consent to warrantless search must be “unequivocal and
22 specific and [given] freely and intelligently”) (citation omitted).

23 Nor does the Sheriff extract voluntary consent to the Program Rules. EM releasees initial
24 and sign Rules 5 and 13 because the Sheriff’s private contractor tells them they must do so under
25 implicit threat of return to jail despite a court order authorizing their release. *See* Simon Decl.
26 ¶ 6; Bonilla Decl. ¶ 7; Barber Decl. ¶ 10. These circumstances not only invoke the
27 unconstitutional conditions doctrine, they also undermine the voluntariness of any consent as a
28 matter of law. *See United States v. Ocheltree*, 622 F.2d 992, 994 (9th Cir. 1980) (holding consent

1 to search involuntary where given in response to “a threat that unreasonable detention . . . would
 2 result if consent were denied”); *Bumper v. North Carolina*, 391 U.S. 543, 549 n.14 (1968)
 3 (“Orderly submission to law-enforcement officers . . . was not [valid] consent . . .”) (citation
 4 omitted); *Johnson*, 333 U.S. at 13 (acquiescence “granted in submission to authority” does not
 5 constitute “an understanding and intentional waiver of a constitutional right”).

6 Finally, precisely as in *Scott*, Rules 5 and 13 are not reasonable under either a “special
 7 needs” or “totality of the circumstances” theory. There is no special need, separate from a
 8 general law enforcement interest in crime prevention, that is meaningfully furthered by either the
 9 four-way search clause or limitless GPS data-sharing. And these conditions cannot be justified
 10 for *all* releasees under the totality of the circumstances. The privacy intrusions are significant
 11 and the government’s interest in surveilling pretrial releasees is minimal because releasees are
 12 presumed innocent and may not, as a constitutional matter, be treated as more likely to engage in
 13 criminality. *See Scott*, 450 F.3d at 871-72. Rules 5 and 13 are simply unconstitutional absent an
 14 individualized determination that such conditions are necessary.

15 For these reasons, Plaintiffs are likely to succeed on the merits of their claims under the
 16 Fourth Amendment and Article I, section 13.

17 3. The Sheriff’s Indefinite Retention and Sharing of GPS Location Data 18 Pursuant to Program Rule 13 Violates the Right to Privacy

19 The Sheriff’s handling of GPS location data violates the right to privacy under the
 20 California Constitution. CAL. CONST. art. 1, § 1. Under Article I, section 1, Plaintiffs have the
 21 initial burden of showing (1) a legally protected privacy interest, (2) a reasonable expectation of
 22 privacy under the circumstances, and (3) a serious invasion of privacy by the Sheriff. *See Hill v.*
 23 *Nat’l Collegiate Athletic Ass’n*, 7 Cal. 4th 1, 35-37 (1994). These threshold requirements do not
 24 pose a high bar. Demonstration of any “genuine, nontrivial invasion of a protected privacy
 25 interest” shifts the burden to the government to provide “justification for the conduct in
 26 question,” *Loder v. City of Glendale*, 14 Cal. 4th 846, 893-94 (1997), which the plaintiff may
 27 then rebut with proof of “feasible and effective alternatives to defendant’s conduct which have a
 28 lesser impact on privacy interests,” *Hill*, 7 Cal. 4th at 40. Ultimately, the Court balances the

1 severity of the privacy intrusion against the government’s legitimate interests. *Loder*, 14 Cal. 4th
2 at 894. Here, the balance weighs decidedly against Rule 13.

3 Plaintiffs easily meet their initial burden. First, the indefinite retention and sharing of
4 GPS location data impacts recognized privacy interests. As discussed, *supra*, *Carpenter* held that
5 individuals have a privacy interest in their GPS location data.

6 Second, Plaintiffs’ expectation of privacy is objectively reasonable under the
7 circumstances. *Hill*, 7 Cal. 4th at 36-37. Plaintiffs retain an expectation of privacy despite their
8 pending criminal cases. As pretrial releasees, they have not been adjudicated guilty and instead
9 “retain[] a fundamental constitutional right to liberty.” *Humphrey*, 11 Cal. 5th at 150 (citing
10 *United States v. Salerno*, 481 U.S. 739, 750 (1987)); *accord Scott*, 450 F.3d at 871 (unlike
11 categories of individuals with diminished expectations of privacy, “pretrial releasees are ordinary
12 people who have been accused of a crime but are presumed innocent”). Moreover, for an
13 individual to be released pretrial, a court must necessarily determine that they are safe for release
14 under certain conditions, setting pretrial releasees apart from those still detained. *See Humphrey*,
15 11 Cal. 5th at 154. As the *Humphrey* Court emphasized, in “our society liberty is the norm, and
16 detention prior to trial or without trial is the carefully limited exception.” *Id.* at 155 (quoting
17 *Salerno*, 481 U.S. at 751).

18 Thus, the only reduction in Plaintiffs’ privacy is that commensurate with the purposes of
19 the EM condition itself: to assure future court appearances and compliance with the court-
20 ordered conditions of release via real-time location tracking. *See Scott*, 450 F.3d at 870
21 (recognizing the government’s legitimate interest in surveilling pretrial releasees as “the interest
22 in judicial efficiency,” *i.e.*, assuring “appearance in court”). Plaintiffs reasonably expect,
23 therefore, that their sensitive location data will not be handled in a manner unrelated to these
24 purposes. *See Pettus v. Cole*, 49 Cal. App. 4th 402, 458 (1996) (plaintiff had legally protected
25 interest “in not having his confidential medical information *misused* by his direct supervisors as
26 the basis for discipline”) (citation omitted); *accord Hill*, 7 Cal. 4th at 27 (emphasizing
27 government “misusing information gathered for one purpose in order to serve other purpose”).
28 And for the same reasons that Plaintiffs do not legally waive their Fourth Amendment rights

1 before the Court or by signing the Sheriff’s Program Rules, Plaintiffs’ reasonable expectations of
2 privacy are not diminished by any purported consent.

3 Third, the invasion of privacy wrought by Rule 13 is “serious.” *See Hill*, 7 Cal. 4th at 37
4 (defining “serious” as anything more than “slight or trivial”); *see also Cnty. of Los Angeles v.*
5 *Los Angeles Cnty. Emp. Relations Comm’n*, 56 Cal. 4th 905, 929 (2013) (because the “disclosure
6 contemplated . . . was more than trivial[,] . . . [i]t rose to the level of a ‘serious’ invasion of
7 privacy under *Hill*”). To determine whether an invasion is more than trivial, courts consider its
8 “nature, scope, and actual or potential impact . . .” *Hill*, 7 Cal. 4th at 37. The Sheriff may retain
9 program participants’ GPS location data in perpetuity, long after their pending criminal charges
10 are resolved and their participation in the program is complete. At a minimum, therefore, Rule 13
11 portends that an enormous quantum of “sensitive confidential information,” *Carpenter*, 138 S.
12 Ct. at 2217-18—months or years’ worth of data documenting an individual’s every movement—
13 can be accessed by any member of law enforcement after a cursory say-so. *See Hill*, 7 Cal. 4th at
14 27 (Article I, section 1 passed to prevent government “stockpiling” of sensitive information).
15 Worse, this data may be used to implicate class members in a crime. If they are innocent but
16 happen to have been in the wrong place at the wrong time, *see Simon Decl.* ¶ 10, the
17 consequences are necessarily severe: putting aside the catastrophic prospect of wrongful
18 conviction, the lesser harms of wrongful arrest and prosecution carry enormous, negative
19 consequences. *See, e.g., Samantha K. Brooks & Neil Greenberg, Psychological Impacts of Being*
20 *Wrongfully Accused of Criminal Offences: A Systematic Literature Review*, *Medicine, Science,*
21 *and the Law* (2021) (detailing “severe” consequences of wrongful accusations, including
22 reputational harm, traumatic experiences in custody, loss of employment, and psychological and
23 somatic symptoms). But even for those who commit the offenses for which they are prosecuted
24 by virtue of Rule 13’s data sharing, the harm to privacy is significant insofar as incriminating
25 evidence was obtained in violation of their constitutional rights. *See Mathews v. Becerra*, 8 Cal.
26 5th 756, 779 (2019) (unauthorized data sharing was serious invasion of privacy in part because it
27 exposed individuals to potential criminal liability). In sum, Plaintiffs are likely to surpass the
28 threshold privacy inquiries.

1 The Sheriff, by contrast, has no particularized interest in indefinitely storing and
 2 dispersing class members' GPS location data to any member of law enforcement. First, the
 3 Sheriff's interest in retaining such data for contemporaneous location tracking endures only as
 4 long as a pretrial releasee is on EM. Once they are not on EM, the Sheriff is no longer charged
 5 with ensuring their future appearance in court or compliance with their release conditions.
 6 Second, the only interest served by a data-sharing policy—as opposed to the Sheriff's own use of
 7 the data for the limited purposes described above—is the general law enforcement interest in
 8 solving crime. But this interest would equally justify GPS surveillance of every person in San
 9 Francisco, making it “too simplistic and sweeping in its implications” to justify any intrusion on
 10 privacy rights. *See Pettus*, 49 Cal. App. 4th at 446; *Mathews*, 8 Cal. 5th at 782-84 (remanding for
 11 factual development because general interest in preventing crime involving the sexual
 12 exploitation and abuse of children did not, as a matter of law, outweigh serious privacy
 13 interests); *cf. Scott*, 450 F.3d at 870 (because “the government's interest in preventing crime by
 14 *anyone* is legitimate and compelling” and “a quintessential general law enforcement purpose,” it
 15 is “the exact opposite of a special need” justifying deviations from the Fourth Amendment's
 16 warrant requirement); *Ferguson v. City of Charleston*, 532 U.S. 67, 79-80 (2001) (“justification
 17 for the absence of a warrant or individualized suspicion” must be “one divorced from the State's
 18 general interest in law enforcement”). Moreover, there is a “feasible and effective alternative[]”
 19 that would allow the Sheriff to turn over data in appropriate circumstances while imposing “a
 20 lesser impact on privacy interests” than Rule 13's engenders. *See Hill*, 7 Cal. 4th at 40.
 21 Consistent with the Fourth Amendment, the Sheriff could turn over data only when the
 22 requesting agency obtained a warrant or demonstrated an exception to the warrant requirement.

23 As a result, balancing the parties' interests weighs decisively in favor of the Plaintiff
 24 class and Plaintiffs are likely to succeed on the merits of their claim under Article I, section 1.

25 **C. Plaintiffs Will Suffer Irreparable Harm Absent Preliminary Relief**

26 “It is well established that the deprivation of constitutional rights ‘unquestionably
 27 constitutes irreparable injury.’” *Melendres v. Arpaio*, 695 F.3d 990, 1002 (9th Cir. 2012)
 28 (quoting *Elrod v. Burns*, 427 U.S. 347, 373 (1976)). Absent injunctive relief, Plaintiffs will be

1 left with the choice of giving up supposedly inalienable rights or foregoing the possibility of
2 pretrial release. *See Nelson v. Nat'l Aeronautics & Space Admin.*, 530 F.3d 865, 881 (9th Cir.
3 2008) (“stark choice” between “violation of their constitutional rights or loss of their jobs”
4 constituted significant interim hardship for plaintiffs), *rev'd on other grounds by Nat'l*
5 *Aeronautics & Space Admin v. Nelson*, 562 U.S. 134 (2011). Plaintiffs and others similarly
6 situated would also suffer tangible harms. If SFSO continues to conduct warrantless searches and
7 retain and share GPS data, EM releasees are vulnerable to harassment, needless intrusions on
8 their privacy, and further criminal legal system involvement with its attendant consequences.
9 Even the knowledge of the Sheriff’s purported authority presently harms Plaintiffs, causing
10 feelings of exposure, violation, and anxiety. These harms cannot be repaired subsequently and
11 also urge interim relief.

12 **D. The Balance of Harms and the Public Interest Weigh in Favor of a**
13 **Preliminary Injunction**

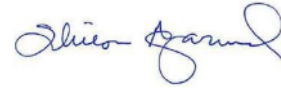
14 The final factors in the preliminary injunction test—whether the balance of equities and
15 public interest favor an injunctive—merge when, as here, the government is a party. *Nken v.*
16 *Holder*, 556 U.S. 418, 435 (2009). In contrast to Plaintiffs’ suffering of constitutional violations
17 and tangible harms from unlawful searches and GPS data-sharing, SFSO is not likely to suffer
18 any harm if interim relief is granted. Where probable cause supports a search or the sharing of
19 targeted GPS location data for general law enforcement purposes, any law enforcement agency
20 investigating crime in San Francisco retains the ability to seek a warrant or act within a
21 designated exception. The Sheriff cannot be harmed by having to rely on the ordinary,
22 constitutionally permissible tools of criminal investigation, as the Sheriff has no right to target a
23 vulnerable subsection of individuals for heightened, extra-legal surveillance. Moreover, “it is
24 always in the public interest to prevent the violation of a party’s constitutional rights.”
25 *Melendres*, 695 F.3d at 1002 (citation omitted); *see also Legend Night Club v. Miller*, 637 F.3d
26 291, 302-03 (4th Cir. 2011) (holding that government was “in no way harmed by the issuance of
27 an injunction that prevents [it] from enforcing unconstitutional restrictions”). The balance of
28 harms and the public interest thus support preliminary injunctive relief.

1 **IV. CONCLUSION**

2 For the foregoing reasons, Plaintiffs respectfully request that the Court grant their
3 preliminary injunction motion and enjoin the imposition and enforcement of Rules 5 and 13.

4 Dated: October 7, 2022

Respectfully submitted,



By: _____

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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 7, 2022

/s/ Justina Sessions
Justina Sessions

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Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
 NORTHERN DISTRICT OF CALIFORNIA
 OAKLAND DIVISION**

20 JOSHUA SIMON, DAVID BARBER, AND)
 21 JOSUE BONILLA, individually and on behalf of)
 22 all others similarly situated, DIANA BLOCK, an)
 23 individual, and COMMUNITY RESOURCE)
 24 INITIATIVE, an organization,)
 25 Plaintiffs,)
 26 v.)
 27 CITY AND COUNTY OF SAN FRANCISCO,)
 28 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)
 Defendants.)

CASE NO.: 4:22-CV-05541-JST

**DECLARATION OF HANNAH
 KIESCHNICK IN SUPPORT OF
 MOTION FOR PRELIMINARY
 INJUNCTION**

Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

1 I, Hannah Kieschnick, declare:

2 1. I am an attorney licensed to practice in the State of California and am employed
3 as a Staff Attorney at the American Civil Liberties Union Foundation of Northern California
4 (“ACLU NorCal”). I have personal knowledge of the facts set forth in this Declaration and, if
5 called upon, could testify to those facts.

6 2. On February 17, 2022, ACLU NorCal submitted a California Public Records Act
7 (“CPRA”) request to San Francisco Sheriff Miyamoto, requesting records concerning the
8 Sheriff’s Electronic Monitoring Program. A true and correct copy of ACLU NorCal’s February
9 17, 2022 request is attached as Exhibit 1 to this Declaration. This request renewed, narrowed,
10 and supplemented an earlier CPRA request submitted to the San Francisco Sheriff’s Office on
11 July 19, 2021.

12 3. After five follow-up inquiries by myself and another ACLU NorCal attorney, the
13 Sheriff’s Office began producing responsive records on July 1, 2022. The Sheriff’s Office also
14 provided written responses to some of ACLU NorCal’s requests. A true and correct copy of the
15 Sheriff’s July 1, 2022 written responses, sent via the GovQA Portal, is attached as Exhibit 2 to
16 this Declaration.

17 4. The Sheriff’s Office issued a further responsive production on July 7, 2022, as
18 detailed below.

19 5. Although the Sheriff’s Office communicated to ACLU NorCal that it issued a
20 further responsive production on July 14 and 15, those documents were not accessible via the
21 GovQA Portal. The Sheriff’s Office did not immediately respond to my July 14 request that the
22 Sheriff’s Office re-upload those documents. Instead, the Sheriff’s Office provided a written
23 response to a separate request on July 20, 2022 and then claimed the request was complete and
24 would be closed. A true and correct copy of the Sheriff’s July 20, 2022 written responses, sent
25 via the GovQA Portal, is attached as Exhibit 3 to this Declaration. On July 21, 2022, I informed
26 the Sheriff’s Office that ACLU NorCal was still not able to access all documents via the GovQA
27 Portal and that ACLU NorCal did not believe the Sheriff had fully responded to all requests.

28

1 After two additional inquiries, the Sheriff's Office responded on August 25, 2022 and uploaded
2 to GovQA the previously inaccessible documents. After additional exchanges, on August 30,
3 2022, I asked the Sheriff's Office to confirm its position that it has produced all records
4 responsive to ACLU NorCal's requests. The Sheriff's Office has not responded.

5 6. As part of the Sheriff's Office's July 1, 2022 production, the Sheriff's Office
6 produced via the GovQA Portal a document entitled, "County of San Francisco Sheriff's Office /
7 Superior Court: Pre-Sentenced Defendant Electronic Monitoring – Court Order." According to
8 the document, this court order was revised March 2021. A true and correct copy of this court
9 order is attached as Exhibit 4 to this Declaration.

10 7. On July 1, 2022, the Sheriff's Office also produced via the GovQA Portal a
11 document entitled, "San Francisco Sheriff's Department Electronic Monitoring (EM) Program
12 Rules Pre-Sentenced Participants." According to the document, these program rules were issued
13 November 18, 2019 and revised September 18, 2020. A true and correct copy of these program
14 rules is attached as Exhibit 5 to this Declaration.

15 8. On July 1, 2022, the Sheriff's Office also produced via the GovQA Portal a
16 document entitled, "San Francisco Sheriff's Dept. Electronic Monitoring Program Participant
17 Contract: Pre-Sentenced Individuals." According to the document, this participant contract was
18 issued November 18, 2019 and revised September 18, 2020. A true and correct copy of this
19 participant contract is attached as Exhibit 6 to this Declaration.

20 9. On July 1, 2022, the Sheriff's Office also produced via the GovQA Portal a
21 document entitled, "Agreement between the City and County of San Francisco and Sentinel
22 Offender Services, LLC," dated August 1, 2019. A true and correct copy of this contract is
23 attached as Exhibit 7 to this Declaration.

24 10. Also on July 1, 2022, in response to ACLU NorCal's request for records related to
25 the Sheriff Office's GPS data retention and deletion policies, the Sheriff's Office provided the
26 following written response: "GPS data is kept by Sentinel, not the SFSO. The contract would
27 govern any retention or destruction policies." *See* Exhibit 2 (response labeled "ix").
28

1 11. On July 1, 2022, in response to ACLU NorCal’s request for records related to “the
2 SFSO’s practice of sharing the GPS location-tracking data of persons on pretrial release,
3 including, but not limited to, the sharing of such data with sworn members of the SFPD,” the
4 Sheriff’s Office also provided the following written response: “The SFSO has a form for third
5 parties to request electronic monitoring data. A copy of that form is attached. Although there do
6 not appear to be additional documents responsive to this request, document collection is
7 ongoing.” *See id.* (response labeled “ii”).


8 12. Also in its July 1, 2022 written responses, the Sheriff’s Office explained that it
9 “implemented its form for requesting this data in November 2019.” *See id.* (response labeled
10 “viii”). According to the Sheriff’s Office, it received 4 requests for GPS location data in 2019,
11 including 3 requests from the San Francisco Police Department (“SFPD”); 41 requests in 2020,
12 including 35 from the SFPD; and 179 requests in 2021, including 173 from the SFPD. *See id.*
13 The Sheriff’s Office further explained that it “responds to all of the requests from other law
14 enforcement agencies who fill out this form properly.” *See id.* The Sheriff’s Office did not
15 clarify the number of forms it receives that are not properly filled out.

16 13. On July 1, 2022, the Sheriff’s Office also produced via the GovQA Portal a
17 document entitled, “Electronic Monitoring Location Request.” According to the document, this
18 form was revised November 18, 2019. A true and correct copy of this form is attached as Exhibit
19 8 to this Declaration.

20 14. On July 7, 2022, the Sheriff’s Office produced via the GovQA Portal a document
21 entitled, “San Francisco Sheriff’s Department, Community Programs: General Search Condition
22 Request.” This form is not dated. A true and correct copy of this form is attached as Exhibit 9 to
23 this Declaration.

24 15. On July 7, 2022, the Sheriff’s Office also produced via the GovQA Portal a
25 document entitled, “Pre-Sentenced EM Checklist.” This checklist is not dated. A true and correct
26 copy of this checklist is attached as Exhibit 10 to this Declaration.

1 I declare under penalty of perjury that the foregoing is true and correct. Executed this 7th
2 day of October 2022, at San Francisco, California.

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5 _____
6 Hannah Kieschnick
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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 7, 2022

/s/ Justina Sessions
Justina Sessions

EXHIBIT 1



Northern
California

February 17, 2022

VIA ELECTRONIC SUBMISSION AND U.S. CERTIFIED MAIL

San Francisco Sheriff Paul M. Miyamoto
Administration/Main Office
City Hall, Room 456
1 Dr. Carlton B. Goodlett Pl.
San Francisco, CA 94102
sheriff@sfgov.org
Alison.Lambert@sfgov.org

Re: California Public Records Act Request, Reference # P000499-071921

To Sheriff Miyamoto:

Pursuant to the California Public Records Act (“CPRA”)¹ and the California Constitution,² I am writing on behalf of the American Civil Liberties Union of Northern California (“ACLU NorCal”) to request records concerning the Electronic Monitoring, Home Detention, and GPS Monitoring Programs implemented by the San Francisco Sheriff’s Office (SFSO) and the San Francisco Police Department (SFPD).

In connection with these monitoring programs, I understand that, on July 19, 2021, the San Francisco Public Defender submitted a CPRA request to your office seeking records similar to those sought here. (*See Exhibit 1*, attached.) I further understand that your agency’s response to the Public Defender’s CPRA request has, to date, been largely deficient, comprising only a limited set of documents. Thus, in light of the significant overlap between the records sought by the San Francisco Public Defender and ACLU NorCal, and with the permission of the Public Defender’s Office, I write to renew, narrow, and supplement the July 19, 2021 Request. Proceeding in this manner advances the dual goals of maximizing government efficiency while promoting the constitutional right of access to important information—like that at issue here concerning “the people’s business.”³ Specifically, ACLU NorCal seeks:

- i. Policies, procedures, training materials, memoranda, guides, or other directives regarding the SFSO’s practice of monitoring, collecting, saving, storing, and/or deleting the GPS location-tracking data of persons on pretrial release;

¹ Gov’t Code §§ 6250 *et seq.*

² Cal. Const., art. I, § 3(b).

³ *Id.*, art. I, § 3(b)(1).

American Civil Liberties Foundation of Northern California

EXECUTIVE DIRECTOR Abdi Soltani • BOARD CHAIR Farah Brelvi

SAN FRANCISCO OFFICE: 39 Drumm St. San Francisco, CA 94111

FRESNO OFFICE: PO Box 188 Fresno, CA 93707 • SACRAMENTO METRO OFFICE: PO Box 189070 Sacramento, CA 95818
TEL (415) 621-2493 • FAX (415) 255-1478 • TTY (415) 863-7832 • WWW.ACLUNC.ORG

- ii. Policies, procedures, training materials, memoranda, guides, or other directives regarding the SFSO's practice of sharing the GPS location-tracking data of persons on pretrial release, including, but not limited to, the sharing of such data with sworn members of the SFPD;
- iii. Policies, procedures, training materials, memoranda, guides, or other directives regarding the SFSO's practice of evaluating and/or responding to "Electronic Monitoring Location Request" Forms submitted to the SFSO for GPS location-tracking data of persons on pretrial release;
- iv. Communications between the SFSO and any third party (including SFPD or Sentinel) regarding the collection and exchange of GPS location-tracking data for persons on pretrial release, including, but not limited to, communications via email, text message (on any platform), letter, or notes;
- v. Any contracts, equipment-acquisition agreements, terms of use, data-use policies, or privacy policies between the SFSO and any third party, including, but not limited to, Sentinel, regarding the collection, maintenance, processing, retention, sharing, and/or deletion of GPS location-tracking data of persons on pretrial release;
- vi. Policies or forms regarding the written notice persons subject to pretrial release conditions receive about the collection, storage, and/or exchange of GPS location-tracking data;
- vii. For each of the calendar years from 2017 through 2021, any record or information sufficient to show the:
 - a. Number of persons on pretrial release subject to GPS location-tracking and monitoring;
 - b. Average length of time a person on pretrial release is subject to GPS location-tracking and monitoring;
 - c. Average length of time the GPS location-tracking data of a person on pretrial release is saved and/or accessible to the SFSO;
- viii. For each of the calendar years from 2017 through 2021, any record or information sufficient to show the:
 - a. Number of Electronic Monitoring Location Request Forms received by SFSO, (if possible, broken out by requesting agency);
 - b. Number of Electronic Monitoring Location Requests to which the SFSO responds with GPS location-tracking data (if possible, broken out by requesting agency);
 - c. Number of persons on pretrial release whose GPS location-tracking data has been exchanged between the SFSO and the SFPD;
- ix. Any data compilations or reports generated by the SFSO regarding persons on pretrial release subject to GPS location-tracking and monitoring;
- x. Any documents, communications, or other records submitted to the San Francisco City Controller, San Francisco Board of Supervisors, or the Committee on Information Technology ("COIT") pursuant to the San Francisco Acquisition of Surveillance Technology Ordinance, set forth at S.F. Admin. Code Ch. 19B *et seq.*, regarding the SFSO's Electronic Monitoring, Home Detention, and GPS Monitoring Programs of persons on pretrial release;
- xi. Any documents, communications, or other records produced by the SFSO in response to the July 2021 letter of inquiry from San Francisco Superintendent Rafael Mandelman

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requesting information on the SFSO's electronic monitoring of persons on pretrial release (please note that the existence of this letter and of responsive data are set forth in Mayor London Breed's October 20, 2021 press release, *available here*:

<https://sfmayor.org/article/mayor-london-breed-and-supervisor-rafael-mandelman-initiate-steps-reform-electronic>).

In responding to this Request, please note that the CPRA broadly defines the term "record." Specifically, the term includes "any writing containing information relating to the conduct of the people's business prepared, owned, used, or retained by any state or local agency regardless of physical form or characteristics."⁴ The CPRA defines, in turn, a "writing" as any "means of recording upon any tangible thing any form of communication or representation."⁵ This Request therefore applies to *all* paper documents, as well as to *all* emails, videos, audio recordings, text messages, or other electronic records within the SFSO's possession or control. Even if a record was created by a member of another government agency or a member of the public, it still must be produced so long as it is (or was) "used" or "retained" by the SFSO.⁶

As permitted by the CPRA, this Request sets forth the specific categories of information that we are seeking, rather than asks for all documents by name.⁷ It is your obligation to conduct record searches based on the criteria identified herein.⁸ But should you come to believe that the present Request is overly broad, you are required to (1) offer assistance in identifying responsive records and information; (2) describe "the information technology and physical location in which the records exist;" and (3) provide "suggestions for overcoming any practical basis" that you assert as a reason to delay or deny access to the records or information sought.⁹

The CPRA requires that you respond to this Request in ten days.¹⁰ If you contend that an express provision of law exempts a responsive record from disclosure, either in whole or in part, you must make that determination in writing. Such a determination must specify the legal authority on which you rely, as well as identify both the name and title of the person(s) responsible for the determination not to disclose.¹¹ Additionally, even if you contend that a portion of a record requested is exempt from disclosure, you still must release the non-exempt

⁴ Gov't Code § 6252(e).

⁵ *Id.* § 6252(g).

⁶ *Id.* § 6252(e); *see California State Univ. v. Superior Court*, 90 Cal. App. 4th 810, 824-25 (2001) (ruling that documents which were "unquestionably 'used' and/or 'retained' by [an agency]" were public records); *see also Cty. of Santa Clara v. Superior Court*, 170 Cal. App. 4th 1301, 1334 (2009) ("[W]hile section 6254.9 recognizes the availability of copyright protection for software in a proper case, it provides no statutory authority for asserting any other copyright interest.").

⁷ Gov't Code § 6253(b).

⁸ *See id.* §§ 6253-6253.1.

⁹ *Id.* § 6253.1(a).

¹⁰ *Id.* § 6253(c).

¹¹ *Id.* § 6255; *see also id.* § 6253(d)(3).

portion of that record.¹² Please note that the CPRA “endows” your agency with “discretionary authority to override” any of the Act’s statutory exemptions “when a dominating public interest favors disclosure.”¹³ Please also note that if you assert any exemptions that ACLU NorCal’s beliefs have no lawful basis or if you unreasonably delay responding to this Request, ACLU NorCal may be left with no other recourse than to litigate these issues. In that event, we will seek all attorney’s fees and costs for the litigation.¹⁴

Because ACLU NorCal is a non-profit organization and because this Request pertains to a matter of public concern, I request a fee waiver. None of the information obtained will be sold or distributed for profit. I also request that, to the extent possible, documents be provided in electronic format. Doing so will eliminate the need to copy the materials and provides another basis for the requested fee-waiver. If, however, you are unwilling to waive costs and anticipate that costs will exceed \$50, or that the time needed to copy the records will delay their release, please contact me so that ACLU NorCal can arrange to inspect the records or decide which documents we wish to have copied and produced. Otherwise, please copy and send all responsive records as soon as possible, and—if necessary—on a rolling basis, to cthacher@aclunc.org or to 39 Drumm Street, San Francisco, CA 94111.

Thank you in advance for your assistance with this Request. I look forward to receiving your response within ten days. And once again, if you require any clarification of this Request, please let me know.

Sincerely,



Chessie Thacher
Senior Staff Attorney
ACLU Foundation of Northern California

cc: Office of the San Francisco Public Defender
Kathleen Guneratne (kathleen.guneratne@sfgov.org)
Danielle Harris (danielle.harris@sfgov.org)
Sujung Kim (sujung.kim@sfgov.org)

¹² *Id.* § 6253(a), (c).

¹³ *CBS, Inc. v. Block*, 42 Cal. 3d 646, 652 (1986); *see also Nat’l Conference of Black Mayors v. Chico Community. Publ’g, Inc.*, 25 Cal. App. 5th 570, 579 (2018) (construing the CPRA’s exemptions as “permissive, not mandatory—they allow nondisclosure but do not prohibit disclosure”).

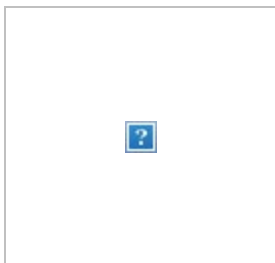
¹⁴ Gov’t Code § 6259(d). We note that courts have awarded costs and fees if even a single document was improperly withheld. *See, e.g., Los Angeles Times v. Alameda Corridor Transp. Auth.*, 88 Cal. App. 4th 1381, 1391 (2001).

Exhibit 1 to Exhibit 1 of Kieschnick Declaration

From: [San Francisco County Sheriff](#)
To: [Kim, Sujung \(PDR\)](#)
Subject: [Records Center] Public Records Request :: P000499-071921
Date: Thursday, August 12, 2021 6:52:27 PM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

--- Please respond above this line ---



RE: Public Records Request of July 19, 2021, Reference # P000499-071921

Dear Sujung Kim,

The Sheriff's Office is currently researching and locating responsive documents to your public records request, and documents will be provided to you on a rolling basis as they become available. May I get back to you in one week with an updated status? The Sheriff's Office receives a large number of public records requests every month. These requests are processed in the order received, and we strive to respond to each request promptly.

Your public records request was received on July 19, 2021 was as follows:

For the years 2020 and 2021 --

All records regarding San Francisco Police Department's (SFPD) involvement with the San Francisco Sheriff's Office's (SFSO) Electronic Monitoring (EM), Home Detention (HD) and GPS Monitoring Programs:

- 1. Communications between SFSO and SFPD regarding the exchange of GPS data, including but not limited to emails, text messages, letters and notes;*
- 2. Memoranda regarding the SFSO's policy of providing GPS data to sworn members of the SFPD, regardless of the reason or limitations;*
- 3. Written directives regarding SFSO's policy of providing GPS data to sworn members of the SFPD;*
- 4. Data compilations generated by the SFSO or SFSO regarding persons on GPS monitoring;*
- 5. SFSO reports regarding data compilations provided to SFPD regarding persons on GPS monitoring;*
- 6. SFSO training material, directives and/or guidelines regarding the exchange of*

GPS tracking data with the SFSD;

7. SFSD policies regarding written notice to participants of the EM/HD/GPS monitoring programs about the SFSD's exchange of GPS monitoring data with the SFPD.

8. Number of persons whose GPS tracking data has been exchanged with the SFPD. For each person, please provide the following:

A. Name, age, race/ethnicity/national origin

B. San Francisco Number (SFNO)

C. San Francisco Superior Court number

D. San Francisco Jail Number

8. Number of persons whom the SFPD has investigated (ie, SFPD searched person, house, vehicle, property) as a result of GPS tracking data exchanged with the SFPD. For each person, please provide the following:

A. Name, age, race/ethnicity/national origin

B. San Francisco Number (SFNO)

C. San Francisco Superior Court number

D. San Francisco Jail Number

8. Number of persons whom SFPD has arrested after their GPS tracking data was exchanged with the SFPD. For each person, please provide the following:

A. Name, age, race/ethnicity/national origin

B. San Francisco Number (SFNO)

C. San Francisco Superior Court number

D. San Francisco Jail Number

If you would like to make a new public records request, please make your new request at the [Records Request System](#).

Sincerely,

Alison Lambert
Legal Assistant
San Francisco Sheriff's Office
Central Records & Warrants Unit

To monitor the progress or update this request please log into the [Records Request System](#)



EXHIBIT 2

Message History (7)

✉ On 7/1/2022 10:30:23 AM, San Francisco County Sheriff wrote:

CC: alison.lambert@sfgov.org

Subject: [Records Center] Public Records Request :: P000953-021722

Body:

Your requests for information from February 17, 2022 and follow up letters have been sent to me for response. The following are the current responses:

- i. Policies re monitoring, collecting, saving, storing and/or deleting GPS location tracking data: Document collection is continuing.
- ii. Directives regarding sharing data: The SFSO has a form for third parties to request electronic monitoring data. A copy of the form is attached. Although there do not appear to be additional documents responsive to this request, document collection is continuing.
- iii. Directives re evaluating and responding to requests: Document collection is continuing.
- iv. Communications regarding the collection and exchange: Except for the forms themselves, the SFSO does not have any public records responsive to the request, but see the Sentinel contract, attached.
- v. Contracts, etc., regarding GPS location tracking data: Other than the contract with Sentinel, which is attached, we do not have any other public records responsive to your request.
- vi. Policies or forms provided to those on pretrial release about the collection, storage and release of data: The SFSO includes the form used to go over program rules and regulations with those who agree to go on electronic monitoring. The form gets modified over time. There are a number of variations of the form attached.
- vii. a. Although the SFSO does not have any document that includes this information, the following are the number of bookings received by the San Francisco Sheriff's Office Community Programs Unit, which in almost all cases means the person was issued an EM device:

2018:	701
2019:	1380
2020:	1602
1/1/21 to 5/31/21:	739

Collection of data after May 2021 is continuing.
- viii. Length of time on pretrial release: The SFSO does not have any public records responsive to this request.
- ix. GPS data is kept by Sentinel, not the SFSO. The contract would govern any retention or destruction policies.
- viii. Although the SFSO does not generally compile this data, we have done so for purposes of responding to this request. The SFSO implemented its form for requesting this data in November 2019. There is no data prior to that time. The results are as follows:

No of request forms received:

2019: 4 No. from SFPD: 3

2020: 41 No. from SFPD: 35

2021: 179 No. from SFPD: 173

2022: Data collection continuing.

The SFSO responds to all of the requests from other law enforcement agencies who fill out this form properly.

x. Please see attached two surveillance technology letters sent to the Board. As you can see from the letter, all our communications simply state that we have such technology.

xi. Communications of Supervisor Mandelman's office re EM data: Document collection is continuing.

If you have any further questions, please let me know (margaret.baumgartner@sfgov.org or work cell (415) 470-1336) and/or submit them through SFSO's GovQA system.

Margaret W. Baumgartner, Chief Legal Counsel

EXHIBIT 3

✉ On 7/20/2022 3:41:13 PM, San Francisco County Sheriff wrote:

CC: HKieschnick@aclunc.org

Subject: [Records Center] Public Records Request :: P000953-021722

Body:

I have received the updated information about the number of bookings from June 1, 2021 to the present, which is in response to section vii of your request, as follows:

6/1/21 to 12/31/21: 990

1/1/22 to 6/30/22: 808

I believe that this closes out your request. If you have additional requests or follow up, please let me know.

Margaret W. Baumgartner
Chief Legal Counsel
San Francisco Sheriff's Office
margaret.baumgartner@sfgov.org

EXHIBIT 4

Pre-Sentenced Defendant Electronic Monitoring - Court Order

_____ Defendant's Last Name Defendant's First Name SF Number / DOB

_____ Court Number(S) Department # Date

By checking boxes below, the Court will indicate what supervision the San Francisco Sheriff's Office (SFSO) will employ and the expectations the Court has of the defendant. By signing these instructions and affixing a seal, the Court indicates that the defendant has waived their 4th Amendment rights and understands the restrictions ordered by the Court.

Defendant will be monitored via: GPS Only Alcohol Monitoring Only* GPS and Alcohol Monitoring*

* No consuming alcohol on alcohol monitoring

Release with coordinated pickup** Release to CP contingent on EM placement Condition of Bail

****Home Detention and Curfew orders will be Coordinated Pickup only.**

- Defendant will adhere to the following court-ordered conditions of Pre-Trial Electronic Monitoring until the Court orders the removal of conditions. Upon removal of conditions, all issued equipment shall be returned to SFSO.
- All participants on pre-trial electronic monitoring shall obey all orders given by any SFSO employee(s) or contract service provider(s) and live within 50 driving miles of the Sheriff's Electronic Monitoring office. Participants can not travel more than 50 driving miles from the Sheriff's Electronic Monitoring office without prior approval of the Court.
- Participants shall report any change in residence immediately to an SFSO Community Programs employee or contract service provider. The participant shall operate and maintain monitoring device(s) as instructed and not tamper with, defeat or remove monitoring device(s). Participant shall report any arrest, citation or law enforcement contact to an SFSO Community Programs employee within 24 hours. Participant shall not possess or consume any controlled substance without a valid legal prescription.

- Submit to a drug test when directed to do so by a SFSO sworn employee.
- Not possess any weapons.
- Not consume any alcohol / marijuana
- Remain confined within interior premises of residence (Home Detention) unless authorized by a SFSO sworn employee.
 Approved Home Detention activities: _____
- Curfew, remain confined within the interior premises of residence during the following hours: _____
- Attend counseling / groups as directed. _____
- Abide by any stay away order or other restriction not on this form. (If checked, those must be attached to this form.)
- Other _____

If there is a violation of any of the above court-ordered monitoring conditions, the SFSO may evaluate the violation and report to the Court, prepare an affidavit to revoke their OR or bail status and/or place under arrest for contempt of court.

_____ Date _____ Judge

Cleared for EM by CP Yes No Deputy Name / Badge _____

If not cleared, enter the reason: _____

EXHIBIT 5



**San Francisco Sheriff's Department
Electronic Monitoring (EM) Program Rules
Pre-Sentenced Participants**

Name: _____ DOB: _____ Court No: _____

We want you to succeed in this opportunity to remain out of custody during your court involvement. **Please review and indicate by initialing after each item that you understand your obligations.** If you do not follow the rules, you may be taken into custody by order of the court for any of the following reasons:

- Failure to follow program rules and/or regulations
- Failure to call or come in when instructed to either replace or return troublesome or problematic equipment
- Any articulable adverse behavior that prevents your successful completion of the program

Program Rules-Participant to review and initial each requirement

1. I shall obey all orders given by any sworn employee or EM employee. _____
2. I shall obey all laws. _____
3. I shall notify an SFSD sworn employee of any arrest, citation or peace officer contact no later than the day after it occurs. _____
4. I shall immediately notify an SFSD sworn employee of any change in address or phone number _____
5. I shall submit to a search of my person, residence, automobile or property by any peace officer at any time. _____
6. If I am court ordered to enroll for alcohol monitoring, via a urine sample and/or breath alcohol test, I will do so as instructed by sworn SFSD or EM staff. _____
7. I shall not possess any illegal weapons or drugs. If I am enrolled in alcohol monitoring, I will not possess any alcohol. _____
8. I shall not tamper with, remove or cause the equipment to malfunction. Any of these acts is considered as an overt attempt to avoid monitoring or detection. Violation of this rule may result in a court order for my return to secure custody and filing of additional criminal charges. _____
9. I am responsible for all issued equipment.
 - a. I may be criminally charged with theft for failure to return any issued equipment. _____
 - b. I may be criminally charged with vandalism for damage to any issued equipment. _____
10. All participants must live within 50 miles of the San Francisco Sheriff's Department Community Programs office located at 70 Oak Grove Street, San Francisco, CA. Absent permission by SFSD I shall not travel farther than 50 miles from 70 Oak Grove Street, San Francisco, CA. _____
11. I am responsible to keep the device charged. Failure to do so is a violation the program. _____
12. I shall call in and report as directed to the office located at 70 Oak Grove Street, San Francisco, CA. Failure to do so is a violation of the program. _____

**EM Office Phone Number: 415-575-6461 – 24 HOURS A DAY
Location: 70 Oak Grove, San Francisco, CA, 94103 – 24 HOURS A DAY**



San Francisco Sheriff's Department
Electronic Monitoring (EM) Program Rules
Pre-Sentenced Participants

Name: _____ DOB: _____ Court No: _____

Program Rules continued - Participant to review and initial each requirement

- 13. I acknowledge that my EM data may be shared with other criminal justice partners. _____
- 14. I agree to respond to all telephone calls from the Sheriff's Department and/or the Electronic Monitoring Program. _____

The Following Home Detention/Curfew Considerations do not apply to participants who are on EM Tracking only

- 15. I must remain within the interior premises of my residence during designated curfew hours. _____
- 16. I may engage in only pre-approved activities per the court order. _____
- 17. I am granted 2.5 hours per week of errand time to attend personal needs such as church services or grocery shopping. After one successful month of compliance, I will be granted four hours per week at a consistent time (to be scheduled before 9pm). _____
- 18. I may attend counseling, 12-step meetings and programmatic groups if they are scheduled and verified. This may not exceed eight hours per week. _____
- 19. I must request any change in schedule 48 hours in advance. Request for schedule changes can only be made by phone Monday through Friday from 10:00 am to 5:00 pm. This includes court and medical appointments. _____
- 20. Any approved days spent out of zone will not be counted towards any calculation of credit for time served by the court. _____
- 21. A hearing may be convened for three incidents of non-compliance that may result in a court ordered return to custody. _____
- 22. An affidavit for return to custody will be submitted to the court and may result in a warrant for one incident of serious non-compliance. _____

I have read and initialed each item to indicate understanding. I agree to comply with these rules and conditions of the SFSD Electronic Monitoring Program.

Participant Signature: X _____ Date: _____

Sworn Staff Name: _____ Star: _____

Sworn Staff Signature: _____ Date: _____

EM Office Phone Number: 415-575-6461 – 24 HOURS A DAY
Location: 70 Oak Grove, San Francisco, CA, 94103 – 24 HOURS A DAY

EXHIBIT 6



**SAN FRANCISCO SHERIFF'S DEPT. ELECTRONIC MONITORING PROGRAM
PARTICIPANT CONTRACT: PRE-SENTENCED INDIVIDUALS**

INTRODUCTION

You have been placed in the Electronic Monitoring Program (EMP) as an alternative to incarceration. Based on the monitoring equipment you are issued, this program uses technology to alert a central monitoring station each time you leave and enter your home (GPS based monitoring), track your movements in the community (GPS), or test positively for the consumption of alcohol (Breath Alcohol Testing or Transdermal Alcohol Testing). The monitoring system will also report equipment tampering, low battery alarms, power outages that impact equipment recharging, and loss of telecommunication service that impacts equipment reporting capabilities.

Upon enrollment, the required equipment will be installed or issued to you. This equipment can only be removed or returned after you complete the program, unless otherwise directed by the Court or the Sheriff's Department.

The Court decides your level of supervision. If your supervision includes Home Detention while on the monitoring program, you are required to remain inside your home except for activities authorized by the Court. An alert will be sent to the Sheriff's Department for any violation as set by the Court, and/or the attached Program Rules.

PROGRAM EQUIPMENT

Any monitoring, tracking, or testing equipment issued to you is the property of Sentinel Offender Services, LLC ("Sentinel"). It is your responsibility to prevent damage to or loss of all issued equipment. Your failure to return such equipment, upon request by Sentinel and/or the San Francisco Sheriff's Department may result in the filing of additional criminal charges against you.

PROGRAM SCHEDULE

At the time of enrollment, Sheriff's staff will establish a daily activity schedule based on your permitted activities such as employment, counseling, drug or alcohol abuse treatment and any other permitted activities.

The Court may establish a curfew based on your work schedule and other permitted activities. All requests for schedule changes must be handled by the program administrator or designated staff. Requests for schedule changes can only be made by phone Monday through Friday from 10:00 am to 5:00 pm and only if made 48 hours in advance. It is your responsibility to plan your approved activities in advance so that last minute schedule changes do not occur.

Participant's Initials _____



**SAN FRANCISCO SHERIFF'S DEPT. ELECTRONIC MONITORING PROGRAM
PARTICIPANT CONTRACT: PRE-SENTENCED INDIVIDUALS**

DRIVING PRIVILEGES

If you are driving a vehicle while on the program, you will be required to provide a valid driver's license at the time of your enrollment in the program. A participant whose license has been suspended or revoked shall not operate a motor vehicle.

NOTIFICATIONS

In the event of a medical emergency, it is your responsibility to notify the San Francisco Sheriff's Department after hours by calling 415-575-6461 or Sentinel during business hours at 650-449-9004. You will be responsible for providing written proof of the emergency to the program administrator the following business day, no later than 3 p.m. You will remain in violation of the program rules until proof of any time away is received.

PARTICIPANT AGREEMENT

1. I acknowledge that I am voluntarily enrolling in the Electronic Monitoring Program. I understand that the services provided by Sentinel are subject to technical issues or environmental situations out of the control of Sentinel that may impact the performance of any of the monitoring equipment. This may compromise the effective monitoring ordered by the SFSD to include court ordered obligations resulting in my removal from the program and/or remand into custody. These include:

- (a) Loss of telecommunication network service
- (b) Loss of local electrical service that impacts the ability to recharge the monitoring equipment
- (c) Equipment damage that affects its performance
- (d) Failure of the participant to recharge the monitoring equipment; and
- (e) Any unforeseen situation that prevents the equipment or monitoring service from effectively operating (collectively the "Outside Factors").

2. I acknowledge that Sentinel warrants that its services under this Agreement will materially conform as described above, but Sentinel does not warrant that the services will be available on a specified date or time or that the services will function on an error-free basis. At any given time, the equipment or software used in connection with this Agreement may malfunction and failures in the services may occur from time to time. Sentinel is not responsible for (a) outside factors, or (b) any claim arising out of uses of the monitoring equipment not in accordance with the applicable instructions for use and labeling.

SENTINEL EXPRESSLY DISCLAIMS ALL OTHER WARRANTIES, EXPRESS OR IMPLIED, STATUTORY OR OTHERWISE, INCLUDING, BUT NOT LIMITED TO, WARRANTIES OF MERCHANT ABILITY, NON-INFRINGEMENT AND FITNESS FOR PARTICULAR PURPOSE.

Participant's Initials _____



**SAN FRANCISCO SHERIFF'S DEPT. ELECTRONIC MONITORING PROGRAM
PARTICIPANT CONTRACT: PRE-SENTENCED INDIVIDUALS**

3. I acknowledge that Sentinel's total aggregate liability under this Agreement shall not exceed the aggregate fees or other amounts paid by you to Sentinel for products and/or services pursuant hereto. I further acknowledge that Sentinel would not be able to provide monitoring services or would not be able to provide monitoring services to you at an affordable price without this limitation.
4. I ACKNOWLEDGE THAT TO THE MAXIMUM EXTENT PERMITTED BY APPLICABLE LAW, IN NO EVENT SHALL SENTINEL, OR ITS MEMBERS, DIRECTORS, OFFICERS, AGENTS, STAFF, OR EMPLOYEES, BE LIABLE FOR ANY SPECIAL, INCIDENTAL, DIRECTOR, OR CONSEQUENTIAL DAMAGES WHATSOEVER (INCLUDING WITHOUT LIMITATION) DAMAGES FOR LOSS OF PROFITS OR CONFIDENTIAL OR OTHER INFORMATION, BUSINESS INTERRUPTION, PERSONAL INJURY, LOSS OF PRIVACY, YOUR INCARCERATION OR ARREST, FAILURE TO MEET ANY DUTY (INCLUDING THOSE OF GOOD FAITH OR OF REASONABLE CARE, NEGLIGENCE, OR ANY OTHER MONETARY OR OTHER LAWS WHATSOEVER) ARISING OUT OF OR IN ANY WAY RELATED TO THE SERVICE PROVIDED BY SENTINEL EVEN IF THE EXCLUSIVE REMEDIES STATED HEREIN FAIL OF THEIR ESSENTIAL PURPOSE.
5. I agree to the use of electronic monitoring or supervising devices for the purpose of verifying my compliance with the rules and regulations of the program. The devices shall not be used to eavesdrop or record any other conversation, except those between me and the National Monitoring Center personnel, which is required to record all telephone interaction with program participants.
6. I agree to respond to all telephone calls from the Sheriff's Department and/or the Electronic Monitoring Program.
7. I agree to attend scheduled court appearances, if required.
8. I acknowledge that in court, I knowingly waived my 4th Amendment rights and agree to submit my person, property, place of residence and /or personal effects to search at my time, with or without a warrant and with or without probable cause.
9. I acknowledge that my electronic monitoring data may be shared with other criminal justice partners.
10. If I am on home detention, I understand that if I am returned to custody for any reason, I may not be entitled to receive Credit for Time Served (CTS) equivalent to the period that I am no longer monitored because of my action/s or inaction/s.

Participant's Initials _____



**SAN FRANCISCO SHERIFF'S DEPT. ELECTRONIC MONITORING PROGRAM
PARTICIPANT CONTRACT: PRE-SENTENCED INDIVIDUALS**

ATTESTATION

I have been advised that my participation in the Electronic Monitoring Program (EMP) is voluntary and that, if I prefer, I may stay in custody at a jail facility. These program guidelines have been explained to me and a copy given to me. I agree to comply with all program rules and regulations, mandated by the Court and the SFSD. I further understand that failure to follow program guidelines may result in my immediate return to custody.

I have read and received a copy of the aforementioned rules and regulations and agree to comply with the terms and conditions of the Electronic Monitoring Program.

Today I was issued device with serial number #: _____

Participant Name (Print)

Participant Signature

Date

Sentinel Representative (Print)

Sentinel Representative Signature

Date

Sentinel Phone Number: 650-449-9004

SFSD Phone Number: 415-575-6461

Participant's Initials _____



**SAN FRANCISCO SHERIFF'S DEPT. ELECTRONIC MONITORING PROGRAM
PARTICIPANT CONTRACT: PRE-SENTENCED INDIVIDUALS**

CURFEWS, PERMITTED ACTIVITIES & STAY AWAYS

Name: _____

Curfew schedule (if applicable):

DAY	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
TIME							
TIME							
TIME							
TIME							

NOTE: You are not entitled to receive Credit for Time Served (CTS) unless you are under mandatory court-imposed curfew, while you are enrolled in the Electronic Monitoring Program.

Approved activities (if applicable):

ACTIVITY / TIME	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY

Stay away orders (if applicable):

Participant's Initials _____

EXHIBIT 7

**City and County of San Francisco
Office of Contract Administration
Purchasing Division
City Hall, Room 430
1 Dr. Carlton B. Goodlett Place
San Francisco, California 94102-4685**

Agreement between the City and County of San Francisco and

**Sentinel Offender Services, LLC
Contract ID 1000013942**

This Agreement is made this First day of August, 2019, in the City and County of San Francisco ("City"), State of California, by and between Sentinel Offender Services, LLC ("Contractor" or "Sentinel"), 1290 N. Hancock St., Suite 103 Anaheim, CA 92807 and City.

Recitals

WHEREAS, the San Francisco Sheriff's Department ("Department" or "SFSD") wishes to contract for electronic monitoring services and case management programming; and,

WHEREAS, this Agreement was competitively procured as required by San Francisco Administrative Code Chapter 21.1 through a Request for Proposal ("RFP") SHF2019-01 issued on September 28, 2018, in which City selected Contractor as the highest qualified scorer pursuant to the RFP; and

WHEREAS, there is no Local Business Entity ("LBE") subcontracting participation requirement for this Agreement; and

WHEREAS, Contractor represents and warrants that it is qualified to perform the Services required by City as set forth under this Agreement; and

WHEREAS, the City's Civil Service Commission approved Contract number PSC 44727-17/18 on March 4, 2019;

Now, THEREFORE, the parties agree as follows:

Article 1 Definitions

The following definitions apply to this Agreement:

1.1 "Agreement" means this contract document, including all attached appendices, and all applicable City Ordinances and Mandatory City Requirements which are specifically incorporated into this Agreement by reference as provided herein.

1.2 "City" or "the City" means the City and County of San Francisco, a municipal corporation, acting by and through both its Director of the Office of Contract Administration or the Director's designated agent, hereinafter referred to as "Purchasing" and "the San Francisco Sheriff's Department."

1.3 "CMD" means the Contract Monitoring Division of the City.

1.4 "Confidential Information" means confidential City information including, but not limited to, personally-identifiable information ("PII"), protected health information ("PHI"), or individual financial information (collectively, "Proprietary or Confidential Information") that is subject to local, state or federal laws restricting the use and disclosure of such information, including, but not limited to, Article 1, Section 1 of the California Constitution; the California Information Practices Act (Civil Code § 1798 et seq.); the California Confidentiality of Medical Information Act (Civil Code § 56 et seq.); the federal Gramm-Leach-Bliley Act (15 U.S.C. §§ 6801(b) and 6805(b)(2)); the privacy and information security aspects of the Administrative Simplification provisions of the federal Health Insurance Portability and Accountability Act (45 CFR Part 160 and Subparts A, C, and E of part 164); and San Francisco Administrative Code Chapter 12M (Chapter 12M).

1.5 "Contractor" or "Consultant" means Sentinel, 1290 N. Hancock St., Suite 103 Anaheim, CA 92807.

1.6 "Deliverables" means Contractor's work product resulting from the Services that are provided by Contractor to City during the course of Contractor's performance of the Agreement, including without limitation, the work product described in the "Scope of Services" attached as Appendix A.

1.7 "Effective Date" means the date upon which the City's Controller certifies the availability of funds for this Agreement as provided in Section 3.1.

1.8 "Mandatory City Requirements" means those City laws set forth in the San Francisco Municipal Code, including the duly authorized rules, regulations, and guidelines implementing such laws, that impose specific duties and obligations upon Contractor.

1.9 "Party" and "Parties" mean the City and Contractor either collectively or individually.

1.10 "Services" means the work performed by Contractor under this Agreement as specifically described in the "Scope of Services" attached as Appendix A, including all services, labor, supervision, materials, equipment, actions and other requirements to be performed and furnished by Contractor under this Agreement.

Article 2 Term of the Agreement

2.1 The term of this Agreement shall commence on the later of: (i) August 1, 2019; or (ii) the Effective Date and expire on July 31, 2022, unless earlier terminated as otherwise provided herein.

2.2 The City has two (2) options to renew the Agreement for a period of one year each. The City may extend this Agreement beyond the expiration date by exercising an option at the City's sole and absolute discretion and by modifying this Agreement as provided in Section 11.5, "Modification of this Agreement."

Article 3 Financial Matters

3.1 **Certification of Funds; Budget and Fiscal Provisions; Termination in the Event of Non-Appropriation.** This Agreement is subject to the budget and fiscal provisions of the City's Charter. Charges will accrue only after prior written authorization certified by the Controller, and the amount of City's obligation hereunder shall not at any time exceed the amount certified for the purpose and period stated in such advance authorization. This

Agreement will terminate without penalty, liability or expense of any kind to City at the end of any fiscal year if funds are not appropriated for the next succeeding fiscal year. If funds are appropriated for a portion of the fiscal year, this Agreement will terminate, without penalty, liability or expense of any kind at the end of the term for which funds are appropriated. City has no obligation to make appropriations for this Agreement in lieu of appropriations for new or other agreements. City budget decisions are subject to the discretion of the Mayor and the Board of Supervisors. Contractor's assumption of risk of possible non-appropriation is part of the consideration for this Agreement.

THIS SECTION CONTROLS AGAINST ANY AND ALL OTHER PROVISIONS OF THIS AGREEMENT.

3.2 Guaranteed Maximum Costs. The City's payment obligation to Contractor cannot at any time exceed the amount certified by City's Controller for the purpose and period stated in such certification. Absent an authorized Emergency per the City Charter or applicable Code, no City representative is authorized to offer or promise, nor is the City required to honor, any offered or promised payments to Contractor under this Agreement in excess of the certified maximum amount without the Controller having first certified the additional promised amount and the Parties having modified this Agreement as provided in Section 11.5, "Modification of this Agreement."

3.3 Compensation.

3.3.1 Payment. Contractor shall provide an invoice to the City on a monthly basis for Services completed in the immediate preceding month, unless a different schedule is set out in Appendix B, "Calculation of Charges (City-Paid Service Fees)." The Parties acknowledge that SFSD and Contractor may also initiate collection of participant fees as identified in **Appendix A Scope of Services, D. Initial Assessment and Case File, item 10. Financial Assessment.** Compensation shall be made for Services identified in the invoice that the Sheriff, in his or her sole discretion, concludes has been satisfactorily performed. Payment shall be made within 30 calendar days of receipt of the invoice, unless the City notifies the Contractor that a dispute as to the invoice exists. In no event shall the amount of this Agreement exceed Three Million Four Hundred Thousand Dollars (\$3,400,000). The breakdown of charges associated with this Agreement appears in Appendix B, "Calculation of Charges," attached hereto and incorporated by reference as though fully set forth herein. A portion of payment may be withheld until conclusion of the Agreement if agreed to both parties as retainage, described in Appendix B. In no event shall City be liable for interest or late charges for any late payments.

3.3.2 Payment Limited to Satisfactory Services. Contractor is not entitled to any payments from City until the SFSD approves Services, including any furnished Deliverables, as satisfying all of the requirements of this Agreement. Payments to Contractor by City shall not excuse Contractor from its obligation to replace unsatisfactory Deliverables, including equipment, components, materials, or Services even if the unsatisfactory character of such Deliverables, equipment, components, materials, or Services may not have been apparent or detected at the time such payment was made. Deliverables, equipment, components, materials and Services that do not conform to the requirements of this Agreement may be rejected by City and in such case must be replaced by Contractor without delay at no cost to the City.

3.3.3 **Withhold Payments.** If Contractor fails to provide Services in accordance with Contractor's obligations under this Agreement, the City may withhold any and all payments due Contractor until such failure to perform is cured, and Contractor shall not stop work as a result of City's withholding of payments as provided herein.

3.3.4 **Invoice Format.** Invoices furnished by Contractor under this Agreement must be in a form acceptable to the Controller and City and must include a unique invoice number. Payment shall be made by City as specified in 3.3.6, or in such alternate manner as the Parties have mutually agreed upon in writing.

3.3.5 **Reserved. (LBE Payment and Utilization Tracking System.)**

3.3.6 **Getting paid by the City for goods and/or services.**

(a) All City vendors receiving new contracts, contract renewals, or contract extensions must sign up to receive electronic payments through the City's Automated Clearing House (ACH) payments service/provider. Electronic payments are processed every business day and are safe and secure. To sign up for electronic payments, visit www.sfgov.org/ach.

(b) The following information is required to sign up: (i) The enroller must be their company's authorized financial representative, (ii) the company's legal name, main telephone number and all physical and remittance addresses used by the company, (iii) the company's U.S. federal employer identification number (EIN) or Social Security number (if they are a sole proprietor), and (iv) the company's bank account information, including routing and account numbers.

3.4 **Audit and Inspection of Records.** Contractor agrees to maintain and make available to the City, during regular business hours, accurate books and accounting records relating to its Services. Contractor will permit City to audit, examine and make excerpts and transcripts from such books and records, and to make audits of all invoices, materials, payrolls, records or personnel and other data related to all other matters covered by this Agreement, whether funded in whole or in part under this Agreement. Contractor shall maintain such data and records in an accessible location and condition for a period of not fewer than five years after final payment under this Agreement or until after final audit has been resolved, whichever is later. The State of California or any Federal agency having an interest in the subject matter of this Agreement shall have the same rights as conferred upon City by this Section. Contractor shall include the same audit and inspection rights and record retention requirements in all subcontracts.

3.5 **Submitting False Claims.** The full text of San Francisco Administrative Code Chapter 21, Section 21.35, including the enforcement and penalty provisions, is incorporated into this Agreement. Pursuant to San Francisco Administrative Code §21.35, any contractor or subcontractor who submits a false claim shall be liable to the City for the statutory penalties set forth in that section. A contractor or subcontractor will be deemed to have submitted a false claim to the City if the contractor or subcontractor: (a) knowingly presents or causes to be presented to an officer or employee of the City a false claim or request for payment or approval; (b) knowingly makes, uses, or causes to be made or used a false record or statement to get a false claim paid or approved by the City; (c) conspires to defraud the City by getting a false claim allowed or paid by the City; (d) knowingly makes, uses, or causes to be made or used a

false record or statement to conceal, avoid, or decrease an obligation to pay or transmit money or property to the City; or (e) is a beneficiary of an inadvertent submission of a false claim to the City, subsequently discovers the falsity of the claim, and fails to disclose the false claim to the City within a reasonable time after discovery of the false claim.

3.6 **Reserved. (Payment of Prevailing Wages.)**

Article 4 Services and Resources

4.1 **Services Contractor Agrees to Perform.** Contractor agrees to perform the Services provided for in Appendix A, "Scope of Services." Officers and employees of the City are not authorized to request, and the City is not required to reimburse the Contractor for, Services beyond the Scope of Services listed in Appendix A, unless Appendix A is modified as provided in Section 11.5, "Modification of this Agreement."

4.2 **Qualified Personnel.** Contractor shall utilize only competent personnel under the supervision of, and in the employment of, Contractor (or Contractor's authorized subcontractors) to perform the Services. Contractor will comply with City's reasonable requests regarding assignment and/or removal of personnel, but all personnel, including those assigned at City's request, must be supervised by Contractor. Contractor shall commit adequate resources to allow timely completion within the project schedule specified in this Agreement.

4.3 **Subcontracting.**

4.3.1 Contractor may subcontract portions of the Services only upon prior written approval of City. Contractor is responsible for its subcontractors throughout the course of the work required to perform the Services. All Subcontracts must incorporate the terms of Article 10 "Additional Requirements Incorporated by Reference" of this Agreement, unless inapplicable. Neither Party shall, on the basis of this Agreement, contract on behalf of, or in the name of, the other Party. Any agreement made in violation of this provision shall be null and void.

4.3.2 City's execution of this Agreement constitutes its approval of the subcontractors listed below.

Contractor will not employ subcontractors.

4.4 **Independent Contractor; Payment of Employment Taxes and Other Expenses.**

4.4.1 **Independent Contractor.** For the purposes of this Section 4.4, "Contractor" shall be deemed to include not only Contractor, but also any agent or employee of Contractor. Contractor acknowledges and agrees that at all times, Contractor or any agent or employee of Contractor shall be deemed at all times to be an independent contractor and is wholly responsible for the manner in which it performs the services and work requested by City under this Agreement. Contractor, its agents, and employees will not represent or hold themselves out to be employees of the City at any time. Contractor or any agent or employee of Contractor shall not have employee status with City, nor be entitled to participate in any plans, arrangements, or distributions by City pertaining to or in connection with any retirement, health

or other benefits that City may offer its employees. Contractor or any agent or employee of Contractor is liable for the acts and omissions of itself, its employees and its agents. Contractor shall be responsible for all obligations and payments, whether imposed by federal, state or local law, including, but not limited to, FICA, income tax withholdings, unemployment compensation, insurance, and other similar responsibilities related to Contractor's performing services and work, or any agent or employee of Contractor providing same. Nothing in this Agreement shall be construed as creating an employment or agency relationship between City and Contractor or any agent or employee of Contractor. Any terms in this Agreement referring to direction from City shall be construed as providing for direction as to policy and the result of Contractor's work only, and not as to the means by which such a result is obtained. City does not retain the right to control the means or the method by which Contractor performs work under this Agreement. Contractor agrees to maintain and make available to City, upon request and during regular business hours, accurate books and accounting records demonstrating Contractor's compliance with this section. Should City determine that Contractor, or any agent or employee of Contractor, is not performing in accordance with the requirements of this Agreement, City shall provide Contractor with written notice of such failure. Within five (5) business days of Contractor's receipt of such notice, and in accordance with Contractor policy and procedure, Contractor shall remedy the deficiency. Notwithstanding, if City believes that an action of Contractor, or any agent or employee of Contractor, warrants immediate remedial action by Contractor, City shall contact Contractor and provide Contractor in writing with the reason for requesting such immediate action.

4.4.2 Payment of Employment Taxes and Other Expenses. Should City, in its discretion, or a relevant taxing authority such as the Internal Revenue Service or the State Employment Development Division, or both, determine that Contractor is an employee for purposes of collection of any employment taxes, the amounts payable under this Agreement shall be reduced by amounts equal to both the employee and employer portions of the tax due (and offsetting any credits for amounts already paid by Contractor which can be applied against this liability). City shall then forward those amounts to the relevant taxing authority. Should a relevant taxing authority determine a liability for past services performed by Contractor for City, upon notification of such fact by City, Contractor shall promptly remit such amount due or arrange with City to have the amount due withheld from future payments to Contractor under this Agreement (again, offsetting any amounts already paid by Contractor which can be applied as a credit against such liability). A determination of employment status pursuant to the preceding two paragraphs shall be solely for the purposes of the particular tax in question, and for all other purposes of this Agreement, Contractor shall not be considered an employee of City. Notwithstanding the foregoing, Contractor agrees to indemnify and save harmless City and its officers, agents and employees from, and, if requested, shall defend them against any and all claims, losses, costs, damages, and expenses, including attorneys' fees, arising from this section.

4.5 Assignment. The Services to be performed by Contractor are personal in character. Neither this Agreement, nor any duties or obligations hereunder, may be directly or indirectly assigned, novated, hypothecated, transferred, or delegated by Contractor, or, where the Contractor is a joint venture, a joint venture partner, (collectively referred to as an "Assignment") unless first approved by City by written instrument executed and approved in the same manner as this Agreement in accordance with the Administrative Code. The City's approval of any such Assignment is subject to the Contractor demonstrating to City's reasonable satisfaction that the proposed transferee is: (i) reputable and capable, financially and

otherwise, of performing each of Contractor's obligations under this Agreement and any other documents to be assigned, (ii) not forbidden by applicable law from transacting business or entering into contracts with City; and (iii) subject to the jurisdiction of the courts of the State of California. A change of ownership or control of Contractor or a sale or transfer of substantially all of the assets of Contractor shall be deemed an Assignment for purposes of this Agreement. Contractor shall immediately notify City about any Assignment. Any purported assignment made in violation of this provision shall be null and void.

4.6 **Warranty.** Contractor warrants to City that the Services will be performed with the degree of skill and care that is required by current, good and sound professional procedures and practices, and in conformance with generally accepted professional standards prevailing at the time the Services are performed so as to ensure that all Services performed are correct and appropriate for the purposes contemplated in this Agreement.

4.7 **Liquidated Damages.** By entering into this Agreement, Contractor agrees that in the event Sentinel fails to deliver the Services, as provided under Article 4 herein, City will suffer actual damages that will be impractical or extremely difficult to determine. Contractor agrees that the greater of the sum of:

(a) \$1,000.00 per day;

OR

(b) All actual costs associated with the SFSD's assumption of Sentinel's obligations under this Agreement in the event that Sentinel cannot timely fulfill those obligations, for a total amount not to exceed \$1,000 per day, including, but not limited to:

1. Vehicle use and gas as associated with Field Check
2. Overtime pay costs for Deputy Sheriff

Sentinel's aggregate liability to City relating to or arising out of this Agreement, whether in contract, tort, or otherwise, shall not exceed the total amounts paid by City to Sentinel during the twelve (12) month period immediately preceding the event which gave rise to City's claims.

City may deduct a sum representing the liquidated damages from any money due to Contractor after the Contractor is notified in writing, subject to the opportunity to cure set forth below. Such deductions shall not be considered a penalty, but rather agreed monetary damages sustained by City because of Contractor's failure to deliver to City within the time fixed or such extensions of time permitted in writing by the City.

Liquidated damages will be suspended due to any force majeure event. A force majeure event is defined as Acts of God (including fire, flood, earthquake, storm, hurricane or other natural disaster), war, invasion, act of foreign enemies, hostilities (regardless of whether war is declared), civil war, rebellion, revolution, insurrection, military or usurped power or confiscation, terrorist activities, nationalization, government sanction, blockage, embargo, labor dispute, strike, lockout or interruption or failure of electricity or telephone service.

Contractor is responsible to use reasonable commercial effort to collect client fees. In the event Contractor does not collect the required participant's program fees, the City, upon advance notice to Contractor, may deduct a sum representing the liquidated damages from

any money due to Contractor from the monthly billing, and such deductions shall not be considered a penalty, but rather agreed liquidated damages sustained by City because of Contractor's failure to collect the fees, as required by the contract. If Contractor is unable to collect fees due to a change in circumstances of a participant, Contractor shall refer the case to the SFSD for a determination of a full or partial waiver within 24 hours of client's refusal to pay. As long as Contractor submits a timely incident report detailing clients' change in circumstances or willfully refusing to pay within 24 hours, there will be no deduction of those uncollected fees from Contractor's monthly billing.

Opportunity to Cure. If Contractor breaches any provision of this Agreement, City will give written notice; with confirm receipt, to Contractor per Section 11.1, entitled "Notices to the Parties" detailing Contractor violations. If such violation is not corrected to the reasonable satisfaction of City within twenty-four (24) hours after the notice of violation, or within such a reasonable time as may be required to cure the violation (provided the acts to cure the violation are commenced within twenty-four (24) hours and thereafter diligently pursued to completion), the City may, without further notice, declare Contractor to be in breach of this Agreement. Upon City's declaration of Contractor's breach, City may collect liquidated damages and may pursue any remedy available under local, state, or federal law, including those specifically provided for in this section.

Article 5 Insurance and Indemnity

5.1 Insurance.

5.1.1 Required Coverages. Without in any way limiting Contractor's liability pursuant to the "Indemnification" section of this Agreement, Contractor must maintain in force, during the full term of the Agreement, insurance in the following amounts and coverages:

- (a) Workers' Compensation, in statutory amounts, with Employers' Liability Limits not less than \$1,000,000 each accident, injury, or illness; and
- (b) Commercial General Liability Insurance with limits not less than \$1,000,000 each occurrence for Bodily Injury and Property Damage, including Contractual Liability, Personal Injury, Products and Completed Operations; and
- (c) Commercial Automobile Liability Insurance with limits not less than \$1,000,000 each occurrence, "Combined Single Limit" for Bodily Injury and Property Damage, including Owned, Non-Owned and Hired auto coverage, as applicable.
- (d) Professional liability insurance, applicable to Contractor's profession, with limits not less than \$1,000,000 each claim with respect to negligent acts, errors or omissions in connection with the Services.
- (e) Technology Errors and Omissions Liability coverage, with limits of \$1,000,000 each occurrence and each loss. The policy shall at a minimum cover professional misconduct or lack of the requisite skill required for the performance of services defined in the contract and shall also provide coverage for the following risks:
 - (i) Network security liability arising from the unauthorized access to, use of, or tampering with computers or computer systems, including hacker attacks; and

(ii) Liability arising from the introduction of any form of malicious software including computer viruses into, or otherwise causing damage to the City's or third person's computer, computer system, network, or similar computer related property and the data, software, and programs thereon.

(f) Contractor shall maintain in force during the full life of the agreement Cyber and Privacy Insurance with limits of not less than \$1,000,000 per occurrence. Such insurance shall include coverage for liability arising from theft, dissemination, and/or use of confidential information, including but not limited to, bank and credit card account information or personal information, such as name, address, social security numbers, protected health information or other personally identifying information, stored or transmitted in electronic form.

5.1.2 Commercial General Liability and Commercial Automobile Liability Insurance policies must be endorsed to name as Additional Insured the City and County of San Francisco, its Officers, Agents, and Employees.

5.1.3 Contractor's Commercial General Liability and Commercial Automobile Liability Insurance policies shall provide that such policies are primary insurance to any other insurance available to the Additional Insureds, with respect to any claims arising out of this Agreement, and that the insurance applies separately to each insured against whom claim is made or suit is brought.

5.1.4 All policies shall be endorsed to provide thirty (30) days' advance written notice to the City of cancellation for any reason, intended non-renewal, or reduction in coverages. Notices shall be sent to the City address set forth in Section 11.1, entitled "Notices to the Parties."

5.1.5 Should any of the required insurance be provided under a claims-made form, Contractor shall maintain such coverage continuously throughout the term of this Agreement and, without lapse, for a period of three years beyond the expiration of this Agreement, to the effect that, should occurrences during the contract term give rise to claims made after expiration of the Agreement, such claims shall be covered by such claims-made policies.

5.1.6 Should any of the required insurance be provided under a form of coverage that includes a general annual aggregate limit or provides that claims investigation or legal defense costs be included in such general annual aggregate limit, such general annual aggregate limit shall be double the occurrence or claims limits specified above.

5.1.7 Should any required insurance lapse during the term of this Agreement, requests for payments originating after such lapse shall not be processed until the City receives satisfactory evidence of reinstated coverage as required by this Agreement, effective as of the lapse date. If insurance is not reinstated, the City may, at its sole option, terminate this Agreement effective on the date of such lapse of insurance.

5.1.8 Before commencing any Services, Contractor shall furnish to City certificates of insurance and additional insured policy endorsements with insurers with ratings comparable to A-, VIII or higher, that are authorized to do business in the State of California,

and that are satisfactory to City, in form evidencing all coverages set forth above. Approval of the insurance by City shall not relieve or decrease Contractor's liability hereunder.

5.1.9 The Workers' Compensation policy(ies) shall be endorsed with a waiver of subrogation in favor of the City for all work performed by the Contractor, its employees, agents and subcontractors.

5.1.10 If Contractor will use any subcontractor(s) to provide Services, Contractor shall require the subcontractor(s) to provide all necessary insurance and to name the City and County of San Francisco, its officers, agents and employees and the Contractor as additional insureds.

5.2 Indemnification. Contractor shall indemnify and hold harmless City and its officers, agents and employees from, and, if requested, shall defend them from and against any and all claims, demands, losses, damages, costs, expenses, and liability (legal, contractual, or otherwise) arising from or in any way connected with any: (i) injury to or death of a person, including employees of City or Contractor; (ii) loss of or damage to property; (iii) violation of local, state, or federal common law, statute or regulation, including but not limited to privacy or personally identifiable information, health information, disability and labor laws or regulations; (iv) strict liability imposed by any law or regulation; or (v) losses arising from Contractor's execution of subcontracts not in accordance with the requirements of this Agreement applicable to subcontractors; so long as such injury, violation, loss, or strict liability (as set forth in subsections (i) – (v) above) arises directly or indirectly from Contractor's performance of this Agreement, including, but not limited to, Contractor's use of facilities or equipment provided by City or others, regardless of the negligence of, and regardless of whether liability without fault is imposed or sought to be imposed on City, except to the extent that such indemnity is void or otherwise unenforceable under applicable law, and except where such loss, damage, injury, liability or claim is the result of the active negligence or willful misconduct of City and is not contributed to by any act of, or by any omission to perform some duty imposed by law or agreement on Contractor, its subcontractors, or either's agent or employee. The foregoing indemnity shall include, without limitation, reasonable fees of attorneys, consultants and experts and related costs and City's costs of investigating any claims against the City.

In addition to Contractor's obligation to indemnify City, Contractor specifically acknowledges and agrees that it has an immediate and independent obligation to defend City from any claim which actually or potentially falls within this indemnification provision, even if the allegations are or may be groundless, false or fraudulent, which obligation arises at the time such claim is tendered to Contractor by City and continues at all times thereafter.

Contractor shall indemnify and hold City harmless from all loss and liability, including attorneys' fees, court costs and all other litigation expenses for any infringement of the patent rights, copyright, trade secret or any other proprietary right or trademark, and all other intellectual property claims of any person or persons arising directly or indirectly from the receipt by City, or any of its officers or agents, of Contractor's Services.

Article 6 Liability of the Parties

6.1 Liability of City. CITY'S PAYMENT OBLIGATIONS UNDER THIS AGREEMENT SHALL BE LIMITED TO THE PAYMENT OF THE COMPENSATION

PROVIDED FOR IN SECTION 3.3.1, "PAYMENT," OF THIS AGREEMENT. NOTWITHSTANDING ANY OTHER PROVISION OF THIS AGREEMENT, IN NO EVENT SHALL CITY BE LIABLE, REGARDLESS OF WHETHER ANY CLAIM IS BASED ON CONTRACT OR TORT, FOR ANY SPECIAL, CONSEQUENTIAL, INDIRECT OR INCIDENTAL DAMAGES, INCLUDING, BUT NOT LIMITED TO, LOST PROFITS, ARISING OUT OF OR IN CONNECTION WITH THIS AGREEMENT OR THE SERVICES PERFORMED IN CONNECTION WITH THIS AGREEMENT.

6.2 **Liability for Use of Equipment.** City shall not be liable for any damage to persons or property as a result of the use, misuse or failure of any equipment used by Contractor, or any of its subcontractors, or by any of their employees, even though such equipment is furnished, rented or loaned by City.

6.3 **Liability for Incidental and Consequential Damages.** Contractor shall be responsible for incidental and consequential damages resulting in whole or in part from Contractor's acts or omissions.

Article 7 Payment of Taxes

7.1 **Contractor to Pay All Taxes.** Except for any applicable California sales and use taxes charged by Contractor to City, Contractor shall pay all taxes, including possessory interest taxes levied upon or as a result of this Agreement, or the Services delivered pursuant hereto. Contractor shall remit to the State of California any sales or use taxes paid by City to Contractor under this Agreement. Contractor agrees to promptly provide information requested by the City to verify Contractor's compliance with any State requirements for reporting sales and use tax paid by City under this Agreement.

7.2 **Possessory Interest Taxes.** Contractor acknowledges that this Agreement may create a "possessory interest" for property tax purposes. Generally, such a possessory interest is not created unless the Agreement entitles the Contractor to possession, occupancy, or use of City property for private gain. If such a possessory interest is created, then the following shall apply:

7.2.1 Contractor, on behalf of itself and any permitted successors and assigns, recognizes and understands that Contractor, and any permitted successors and assigns, may be subject to real property tax assessments on the possessory interest.

7.2.2 Contractor, on behalf of itself and any permitted successors and assigns, recognizes and understands that the creation, extension, renewal, or assignment of this Agreement may result in a "change in ownership" for purposes of real property taxes, and therefore may result in a revaluation of any possessory interest created by this Agreement. Contractor accordingly agrees on behalf of itself and its permitted successors and assigns to report on behalf of the City to the County Assessor the information required by Revenue and Taxation Code section 480.5, as amended from time to time, and any successor provision.

7.2.3 Contractor, on behalf of itself and any permitted successors and assigns, recognizes and understands that other events also may cause a change of ownership of the possessory interest and result in the revaluation of the possessory interest. (see, e.g., Rev. & Tax. Code section 64, as amended from time to time). Contractor accordingly agrees on behalf of

itself and its permitted successors and assigns to report any change in ownership to the County Assessor, the State Board of Equalization or other public agency as required by law.

7.2.4 Contractor further agrees to provide such other information as may be requested by the City to enable the City to comply with any reporting requirements for possessory interests that are imposed by applicable law.

7.3 **Withholding.** Contractor agrees that it is obligated to pay all amounts due to the City under the San Francisco Business and Tax Regulations Code during the term of this Agreement. Pursuant to Section 6.10-2 of the San Francisco Business and Tax Regulations Code, Contractor further acknowledges and agrees that City may withhold any payments due to Contractor under this Agreement if Contractor is delinquent in the payment of any amount required to be paid to the City under the San Francisco Business and Tax Regulations Code. Any payments withheld under this paragraph shall be made to Contractor, without interest, upon Contractor coming back into compliance with its obligations.

Article 8 Termination and Default

8.1 Termination for Convenience

8.1.1 City shall have the option, in its sole discretion, to terminate this Agreement, at any time during the term hereof, for convenience and without cause. City shall exercise this option by giving Contractor written notice of termination. The notice shall specify the date on which termination shall become effective.

8.1.2 Upon receipt of the notice of termination, Contractor shall commence and perform, with diligence, all actions necessary on the part of Contractor to effect the termination of this Agreement on the date specified by City and to minimize the liability of Contractor and City to third parties as a result of termination. All such actions shall be subject to the prior approval of City. Such actions shall include, without limitation:

(a) Halting the performance of all Services under this Agreement on the date(s) and in the manner specified by City.

(b) Terminating all existing orders and subcontracts, and not placing any further orders or subcontracts for materials, Services, equipment or other items.

(c) At City's direction, assigning to City any or all of Contractor's right, title, and interest under the orders and subcontracts terminated. Upon such assignment, City shall have the right, in its sole discretion, to settle or pay any or all claims arising out of the termination of such orders and subcontracts.

(d) Subject to City's approval, settling all outstanding liabilities and all claims arising out of the termination of orders and subcontracts.

(e) Completing performance of any Services that City designates to be completed prior to the date of termination specified by City.

(f) Taking such action as may be necessary, or as the City may direct, for the protection and preservation of any property related to this Agreement which is in the possession of Contractor and in which City has or may acquire an interest.

8.1.3 Within 30 days after the specified termination date, Contractor shall submit to City an invoice, which shall set forth each of the following as a separate line item:

(a) The reasonable cost to Contractor, without profit, for all Services prior to the specified termination date, for which Services City has not already tendered payment. Reasonable costs may include a reasonable allowance for actual overhead, not to exceed a total of 10% of Contractor's direct costs for Services. Any overhead allowance shall be separately itemized. Contractor may also recover the reasonable cost of preparing the invoice.

(b) A reasonable allowance for profit on the cost of the Services described in the immediately preceding subsection (a), provided that Contractor can establish, to the satisfaction of City, that Contractor would have made a profit had all Services under this Agreement been completed, and provided further, that the profit allowed shall in no event exceed 5% of such cost.

(c) The reasonable cost to Contractor of handling material or equipment returned to the vendor, delivered to the City or otherwise disposed of as directed by the City.

(d) A deduction for the cost of materials to be retained by Contractor, amounts realized from the sale of materials and not otherwise recovered by or credited to City, and any other appropriate credits to City against the cost of the Services or other work.

8.1.4 In no event shall City be liable for costs incurred by Contractor or any of its subcontractors after the termination date specified by City, except for those costs specifically listed in Section 8.1.3. Such non-recoverable costs include, but are not limited to, anticipated profits on the Services under this Agreement, post-termination employee salaries, post-termination administrative expenses, post-termination overhead or unabsorbed overhead, attorneys' fees or other costs relating to the prosecution of a claim or lawsuit, prejudgment interest, or any other expense which is not reasonable or authorized under Section 8.1.3.

8.1.5 In arriving at the amount due to Contractor under this Section, City may deduct: (i) all payments previously made by City for Services covered by Contractor's final invoice; (ii) any claim which City may have against Contractor in connection with this Agreement; (iii) any invoiced costs or expenses excluded pursuant to the immediately preceding subsection 8.1.4; and (iv) in instances in which, in the opinion of the City, the cost of any Service performed under this Agreement is excessively high due to costs incurred to remedy or replace defective or rejected Services, the difference between the invoiced amount and City's estimate of the reasonable cost of performing the invoiced Services in compliance with the requirements of this Agreement.

8.1.6 City's payment obligation under this Section shall survive termination of this Agreement.

8.2 Termination for Default; Remedies.

8.2.1 Each of the following shall constitute an immediate event of default ("Event of Default") under this Agreement:

(a) Contractor fails or refuses to perform or observe any term, covenant or condition contained in any of the following Sections of this Agreement:

3.5	Submitting False Claims.	10.10	Alcohol and Drug-Free Workplace
4.5	Assignment	10.13	Working with Minors
Article 5	Insurance and Indemnity	11.10	Compliance with Laws
Article 7	Payment of Taxes	Article 13	Data and Security

(b) Contractor fails or refuses to perform or observe any other term, covenant or condition contained in this Agreement, including any obligation imposed by ordinance or statute and incorporated by reference herein, and such default is not cured within ten days after written notice thereof from City to Contractor. If Contractor defaults a second time in the same manner as a prior default cured by Contractor, City may in its sole discretion immediately terminate the Agreement for default or grant an additional period not to exceed five days for Contractor to cure the default.

(c) Contractor (i) is generally not paying its debts as they become due; (ii) files, or consents by answer or otherwise to the filing against it of a petition for relief or reorganization or arrangement or any other petition in bankruptcy or for liquidation or to take advantage of any bankruptcy, insolvency or other debtors' relief law of any jurisdiction; (iii) makes an assignment for the benefit of its creditors; (iv) consents to the appointment of a custodian, receiver, trustee or other officer with similar powers of Contractor or of any substantial part of Contractor's property; or (v) takes action for the purpose of any of the foregoing.

(d) A court or government authority enters an order (i) appointing a custodian, receiver, trustee or other officer with similar powers with respect to Contractor or with respect to any substantial part of Contractor's property, (ii) constituting an order for relief or approving a petition for relief or reorganization or arrangement or any other petition in bankruptcy or for liquidation or to take advantage of any bankruptcy, insolvency or other debtors' relief law of any jurisdiction or (iii) ordering the dissolution, winding-up or liquidation of Contractor.

8.2.2 On and after any Event of Default, City shall have the right to exercise its legal and equitable remedies, including, without limitation, the right to terminate this Agreement or to seek specific performance of all or any part of this Agreement. In addition, where applicable, City shall have the right (but no obligation) to cure (or cause to be cured) on behalf of Contractor any Event of Default; Contractor shall pay to City on demand all costs and expenses incurred by City in effecting such cure, with interest thereon from the date of incurrence at the maximum rate then permitted by law. City shall have the right to offset from any amounts due to Contractor under this Agreement or any other agreement between City and Contractor: (i) all damages, losses, costs or expenses incurred by City as a result of an Event of Default; and (ii) any liquidated damages levied upon Contractor pursuant to the terms of this Agreement; and (iii), any damages imposed by any ordinance or statute that is incorporated into this Agreement by reference, or into any other agreement with the City.

8.2.3 All remedies provided for in this Agreement may be exercised individually or in combination with any other remedy available hereunder or under applicable laws, rules and regulations. The exercise of any remedy shall not preclude or in any way be

deemed to waive any other remedy. Nothing in this Agreement shall constitute a waiver or limitation of any rights that City may have under applicable law.

8.2.4 Any notice of default must be sent by registered mail to the address set forth in Article 11.

8.3 **Non-Waiver of Rights.** The omission by either party at any time to enforce any default or right reserved to it, or to require performance of any of the terms, covenants, or provisions hereof by the other party at the time designated, shall not be a waiver of any such default or right to which the party is entitled, nor shall it in any way affect the right of the party to enforce such provisions thereafter.

8.4 **Rights and Duties upon Termination or Expiration.**

8.4.1 This Section and the following Sections of this Agreement listed below, shall survive termination or expiration of this Agreement:

3.3.2	Payment Limited to Satisfactory Services	9.1	Ownership of Results
3.3.7(a)	Grant Funded Contracts – Disallowance	9.2	Works for Hire
3.4	Audit and Inspection of Records	11.6	Dispute Resolution Procedure
3.5	Submitting False Claims	11.7	Agreement Made in California; Venue
Article 5	Insurance and Indemnity	11.8	Construction
6.1	Liability of City	11.9	Entire Agreement
6.3	Liability for Incidental and Consequential Damages	11.10	Compliance with Laws
Article 7	Payment of Taxes	11.11	Severability
8.1.6	Payment Obligation	Article 13	Data and Security

8.4.2 Subject to the survival of the Sections identified in Section 8.4.1, above, if this Agreement is terminated prior to expiration of the term specified in Article 2, this Agreement shall be of no further force or effect. Contractor shall transfer title to City, and deliver in the manner, at the times, and to the extent, if any, directed by City, any work in progress, completed work, supplies, equipment, and other materials produced as a part of, or acquired in connection with the performance of this Agreement, and any completed or partially completed work which, if this Agreement had been completed, would have been required to be furnished to City.

Article 9 **Rights In Deliverables**

9.1 **Ownership of Results.** Any interest of Contractor or its subcontractors, in the Deliverables, including any drawings, plans, specifications, blueprints, studies, reports, memoranda, computation sheets, computer files and media or other documents prepared by Contractor or its subcontractors for the purposes of this agreement, shall become the property of and will be transmitted to City. However, unless expressly prohibited elsewhere in this Agreement, Contractor may retain and use copies for reference and as documentation of its experience and capabilities.

9.2 **Works for Hire.** If, in connection with Services, Contractor or its subcontractors creates Deliverables including, without limitation, artwork, copy, posters, billboards, photographs, videotapes, audiotapes, systems designs, software, reports, diagrams, surveys, blueprints, source codes, or any other original works of authorship, whether in digital or any other format, such works of authorship shall be works for hire as defined under Title 17 of the United States Code, and all copyrights in such works shall be the property of the City. If any Deliverables created by Contractor or its subcontractor(s) under this Agreement are ever determined not to be works for hire under U.S. law, Contractor hereby assigns all Contractor's copyrights to such Deliverables to the City, agrees to provide any material and execute any documents necessary to effectuate such assignment, and agrees to include a clause in every subcontract imposing the same duties upon subcontractor(s). With City's prior written approval, Contractor and its subcontractor(s) may retain and use copies of such works for reference and as documentation of their respective experience and capabilities.

Article 10 Additional Requirements Incorporated by Reference

10.1 **Laws Incorporated by Reference.** The full text of the laws listed in this Article 10, including enforcement and penalty provisions, are incorporated by reference into this Agreement. The full text of the San Francisco Municipal Code provisions incorporated by reference in this Article and elsewhere in the Agreement ("Mandatory City Requirements") are available at http://www.amlegal.com/codes/client/san-francisco_ca/.

10.2 **Conflict of Interest.** By executing this Agreement, Contractor certifies that it does not know of any fact which constitutes a violation of Section 15.103 of the City's Charter; Article III, Chapter 2 of City's Campaign and Governmental Conduct Code; Title 9, Chapter 7 of the California Government Code (Section 87100 *et seq.*), or Title 1, Division 4, Chapter 1, Article 4 of the California Government Code (Section 1090 *et seq.*), and further agrees promptly to notify the City if it becomes aware of any such fact during the term of this Agreement.

10.3 **Prohibition on Use of Public Funds for Political Activity.** In performing the Services, Contractor shall comply with San Francisco Administrative Code Chapter 12G, which prohibits funds appropriated by the City for this Agreement from being expended to participate in, support, or attempt to influence any political campaign for a candidate or for a ballot measure. Contractor is subject to the enforcement and penalty provisions in Chapter 12G.

10.4 **Consideration of Salary History.** Contractor shall comply with San Francisco Administrative Code Chapter 12K, the Consideration of Salary History Ordinance or "Pay Parity Act." Contractor is prohibited from considering current or past salary of an applicant in determining whether to hire the applicant or what salary to offer the applicant to the extent that such applicant is applying for employment to be performed on this Agreement or in furtherance of this Agreement, and whose application, in whole or part, will be solicited, received, processed or considered, whether or not through an interview, in the City or on City property. The ordinance also prohibits employers from (1) asking such applicants about their current or past salary or (2) disclosing a current or former employee's salary history without that employee's authorization unless the salary history is publicly available. Contractor is subject to the enforcement and penalty provisions in Chapter 12K. Information about and the text of Chapter 12K is available on the web at <https://sfgov.org/olse/consideration-salary-history>.

Contractor is required to comply with all of the applicable provisions of 12K, irrespective of the listing of obligations in this Section.

10.5 Nondiscrimination Requirements.

10.5.1 Non Discrimination in Contracts. Contractor shall comply with the provisions of Chapters 12B and 12C of the San Francisco Administrative Code. Contractor shall incorporate by reference in all subcontracts the provisions of Sections 12B.2(a), 12B.2(c)-(k), and 12C.3 of the San Francisco Administrative Code and shall require all subcontractors to comply with such provisions. Contractor is subject to the enforcement and penalty provisions in Chapters 12B and 12C.

10.5.2 Nondiscrimination in the Provision of Employee Benefits. San Francisco Administrative Code 12B.2. Contractor does not as of the date of this Agreement, and will not during the term of this Agreement, in any of its operations in San Francisco, on real property owned by San Francisco, or where work is being performed for the City elsewhere in the United States, discriminate in the provision of employee benefits between employees with domestic partners and employees with spouses and/or between the domestic partners and spouses of such employees, subject to the conditions set forth in San Francisco Administrative Code Section 12B.2.

10.6 Local Business Enterprise and Non-Discrimination in Contracting Ordinance. Contractor shall comply with all applicable provisions of Chapter 14B ("LBE Ordinance"). Contractor is subject to the enforcement and penalty provisions in Chapter 14B.

10.7 Minimum Compensation Ordinance. If Administrative Code Chapter 12P applies to this contract, Contractor shall pay covered employees no less than the minimum compensation required by San Francisco Administrative Code Chapter 12P, including a minimum hourly gross compensation, compensated time off, and uncompensated time off. Contractor is subject to the enforcement and penalty provisions in Chapter 12P. Information about and the text of the Chapter 12P is available on the web at <http://sfgov.org/olse/mco>. Contractor is required to comply with all of the applicable provisions of 12P, irrespective of the listing of obligations in this Section. By signing and executing this Agreement, Contractor certifies that it is in compliance with Chapter 12P.

10.8 Health Care Accountability Ordinance. If Administrative Code Chapter 12Q applies to this contract, Contractor shall comply with the requirements of Chapter 12Q. For each Covered Employee, Contractor shall provide the appropriate health benefit set forth in Section 12Q.3 of the HCAO. If Contractor chooses to offer the health plan option, such health plan shall meet the minimum standards set forth by the San Francisco Health Commission. Information about and the text of the Chapter 12Q, as well as the Health Commission's minimum standards, is available on the web at <http://sfgov.org/olse/hcao>. Contractor is subject to the enforcement and penalty provisions in Chapter 12Q. Any Subcontract entered into by Contractor shall require any Subcontractor with 20 or more employees to comply with the requirements of the HCAO and shall contain contractual obligations substantially the same as those set forth in this Section.

10.9 First Source Hiring Program. Contractor must comply with all of the provisions of the First Source Hiring Program, Chapter 83 of the San Francisco Administrative Code, that

apply to this Agreement, and Contractor is subject to the enforcement and penalty provisions in Chapter 83.

10.10 Alcohol and Drug-Free Workplace. City reserves the right to deny access to, or require Contractor to remove from, City facilities personnel of any Contractor or subcontractor who City has reasonable grounds to believe has engaged in alcohol abuse or illegal drug activity which in any way impairs City's ability to maintain safe work facilities or to protect the health and well-being of City employees and the general public. City shall have the right of final approval for the entry or re-entry of any such person previously denied access to, or removed from, City facilities. Illegal drug activity means possessing, furnishing, selling, offering, purchasing, using or being under the influence of illegal drugs or other controlled substances for which the individual lacks a valid prescription. Alcohol abuse means possessing, furnishing, selling, offering, or using alcoholic beverages, or being under the influence of alcohol.

10.11 Limitations on Contributions. By executing this Agreement, Contractor acknowledges that it is familiar with section 1.126 of the City's Campaign and Governmental Conduct Code, which prohibits any person who contracts with, or is seeking a contract with, any department of the City for the rendition of personal services, for the furnishing of any material, supplies or equipment, for the sale or lease of any land or building, or for a grant, loan or loan guarantee, from making any campaign contribution to (i) a City elective office if the contract must be approved by the individual, a board on which that individual serves, or the board of a state agency on which an appointee of that official serves, (ii) a candidate for that City elective office, or (iii) a committee controlled by such elected official or a candidate for that office, at any time from the submission of a proposal for the contract until the later of either the termination of negotiations for such contract or twelve months after the date the City approves the contract. The prohibition on contributions applies to each prospective party to the contract; each member of Contractor's board of directors; Contractor's chairperson, chief executive officer, chief financial officer and chief operating officer; any person with an ownership interest of more than 10 percent in Contractor; any subcontractor listed in the bid or contract; and any committee that is sponsored or controlled by Contractor. Contractor certifies that it has informed each such person of the limitation on contributions imposed by Section 1.126 by the time it submitted a proposal for the contract, and has provided the names of the persons required to be informed to City department with whom it is contracting.

10.12 Reserved. (Slavery Era Disclosure.)

10.13 Reserved. (Working with Minors.)

10.14 Consideration of Criminal History in Hiring and Employment Decisions.

10.14.1 Contractor agrees to comply fully with and be bound by all of the provisions of Chapter 12T, "City Contractor/Subcontractor Consideration of Criminal History in Hiring and Employment Decisions," of the San Francisco Administrative Code ("Chapter 12T"), including the remedies provided, and implementing regulations, as may be amended from time to time. The provisions of Chapter 12T are incorporated by reference and made a part of this Agreement as though fully set forth herein. The text of the Chapter 12T is available on the web at <http://sfgov.org/olse/fco>. Contractor is required to comply with all of the applicable provisions of 12T, irrespective of the listing of obligations in this Section. Capitalized terms used in this Section and not defined in this Agreement shall have the meanings assigned to such terms in Chapter 12T.

10.14.2 The requirements of Chapter 12T shall only apply to a Contractor's or Subcontractor's operations to the extent those operations are in furtherance of the performance of this Agreement, shall apply only to applicants and employees who would be or are performing work in furtherance of this Agreement, and shall apply when the physical location of the employment or prospective employment of an individual is wholly or substantially within the City of San Francisco. Chapter 12T shall not apply when the application in a particular context would conflict with federal or state law or with a requirement of a government agency implementing federal or state law.

10.15 Reserved. (Public Access to Nonprofit Records and Meetings.)

10.16 Food Service Waste Reduction Requirements. Contractor shall comply with the Food Service Waste Reduction Ordinance, as set forth in San Francisco Environment Code Chapter 16, including but not limited to the remedies for noncompliance provided therein.

10.17 Reserved. (Distribution of Beverages and Water.)

10.17.1 Contractor agrees that it shall not sell, provide, or otherwise distribute Packaged Water, as defined by San Francisco Environment Code Chapter 24, as part of its performance of this Agreement.

10.18 Tropical Hardwood and Virgin Redwood Ban. Pursuant to San Francisco Environment Code Section 804(b), the City urges Contractor not to import, purchase, obtain, or use for any purpose, any tropical hardwood, tropical hardwood wood product, virgin redwood or virgin redwood wood product.

10.19 Reserved. (Preservative Treated Wood Products.)

Article 11 General Provisions

11.1 Notices to the Parties. Unless otherwise indicated in this Agreement, all written communications sent by the Parties may be by U.S. mail or e-mail, and shall be addressed as follows:

To City: Crispin Hollings, Chief Financial Officer
San Francisco Sheriff's Department
1 Dr. Carlton B. Goodlett Place, Room 456
San Francisco, CA 94103
crispin.hollings@sfgov.org

To Contractor: Leo Carson
Sentinel Offender Services
1290 N Hancock St, Suite 103
Anaheim, CA 92807
lcarsen@sentineladvantage.com
with a copy to
help.desk@sentineladvantage.com

Any notice of default must be sent by registered mail. Either Party may change the address to which notice is to be sent by giving written notice thereof to the other Party. If email notification is used, the sender must specify a receipt notice.

11.2 Compliance with Americans with Disabilities Act. Contractor shall provide the Services in a manner that complies with the Americans with Disabilities Act (ADA), including but not limited to Title II's program access requirements, and all other applicable federal, state and local disability rights legislation.

11.3 Incorporation of Recitals. The matters recited above are hereby incorporated into and made part of this Agreement.

11.4 Sunshine Ordinance. Contractor acknowledges that this Agreement and all records related to its formation, Contractor's performance of Services, and City's payment are subject to the California Public Records Act, (California Government Code §6250 et. seq.), and the San Francisco Sunshine Ordinance, (San Francisco Administrative Code Chapter 67). Such records are subject to public inspection and copying unless exempt from disclosure under federal, state or local law.

11.5 Modification of this Agreement. This Agreement may not be modified, nor may compliance with any of its terms be waived, except as noted in Section 11.1, "Notices to Parties," regarding change in personnel or place, and except by written instrument executed and approved in the same manner as this Agreement. Contractor shall cooperate with Department to submit to the Director of CMD any amendment, modification, supplement or change order that would result in a cumulative increase of the original amount of this Agreement by more than 20% (CMD Contract Modification Form).

11.6 Dispute Resolution Procedure.

11.6.1 Negotiation; Alternative Dispute Resolution. The Parties will attempt in good faith to resolve any dispute or controversy arising out of or relating to the performance of services under this Agreement. If the Parties are unable to resolve the dispute, then, pursuant to San Francisco Administrative Code Section 21.36, Contractor may submit to the Contracting Officer a written request for administrative review and documentation of the Contractor's claim(s). Upon such request, the Contracting Officer shall promptly issue an administrative decision in writing, stating the reasons for the action taken and informing the Contractor of its right to judicial review. If agreed by both Parties in writing, disputes may be resolved by a mutually agreed-upon alternative dispute resolution process. If the parties do not mutually agree to an alternative dispute resolution process or such efforts do not resolve the dispute, then either Party may pursue any remedy available under California law. The status of any dispute or controversy notwithstanding, Contractor shall proceed diligently with the performance of its obligations under this Agreement in accordance with the Agreement and the written directions of the City. Neither Party will be entitled to legal fees or costs for matters resolved under this section.

11.6.2 Government Code Claim Requirement. No suit for money or damages may be brought against the City until a written claim therefor has been presented to and rejected by the City in conformity with the provisions of San Francisco Administrative Code Chapter 10 and California Government Code Section 900, et seq. Nothing set forth in this Agreement shall operate to toll, waive or excuse Contractor's compliance with the California Government Code

Claim requirements set forth in San Francisco Administrative Code Chapter 10 and California Government Code Section 900, et seq.

11.7 Agreement Made in California; Venue. The formation, interpretation and performance of this Agreement shall be governed by the laws of the State of California. Venue for all litigation relative to the formation, interpretation and performance of this Agreement shall be in San Francisco.

11.8 Construction. All paragraph captions are for reference only and shall not be considered in construing this Agreement.

11.9 Entire Agreement. This contract sets forth the entire Agreement between the parties, and supersedes all other oral or written provisions. This Agreement may be modified only as provided in Section 11.5, "Modification of this Agreement."

11.10 Compliance with Laws. Contractor shall keep itself fully informed of the City's Charter, codes, ordinances and duly adopted rules and regulations of the City and of all state, and federal laws in any manner affecting the performance of this Agreement, and must at all times comply with such local codes, ordinances, and regulations and all applicable laws as they may be amended from time to time.

11.11 Severability. Should the application of any provision of this Agreement to any particular facts or circumstances be found by a court of competent jurisdiction to be invalid or unenforceable, then (a) the validity of other provisions of this Agreement shall not be affected or impaired thereby, and (b) such provision shall be enforced to the maximum extent possible so as to effect the intent of the parties and shall be reformed without further action by the parties to the extent necessary to make such provision valid and enforceable.

11.12 Cooperative Drafting. This Agreement has been drafted through a cooperative effort of City and Contractor, and both Parties have had an opportunity to have the Agreement reviewed and revised by legal counsel. No Party shall be considered the drafter of this Agreement, and no presumption or rule that an ambiguity shall be construed against the Party drafting the clause shall apply to the interpretation or enforcement of this Agreement.

11.13 Order of Precedence. Contractor agrees to perform the services described below in accordance with the terms and conditions of this Agreement, implementing task orders, the RFP, and Contractor's proposal dated November 5, 2018. The RFP and Contractor's proposal are incorporated by reference as though fully set forth herein. Should there be a conflict of terms or conditions, this Agreement and any implementing task orders shall control over the RFP and the Contractor's proposal.

11.14 Notification of Legal Requests. Contractor shall immediately notify City upon receipt of any subpoenas, service of process, litigation holds, discovery requests and other legal requests ("Legal Requests") related to all data given to Contractor by City in the performance of this Agreement ("City Data" or "Data"), or which in any way might reasonably require access to City's Data, and in no event later than 24 hours after it receives the request. Contractor shall not respond to Legal Requests related to City without first notifying City other than to notify the requestor that the information sought is potentially covered under a non-disclosure agreement. Contractor shall retain and preserve City Data in accordance with the City's instruction and requests, including, without limitation, any retention schedules and/or litigation hold orders provided by the City to Contractor, independent of where the City Data is stored.

Article 12 Department Specific Terms

12.1 **Reserved.**

Article 13 Data and Security

13.1 **Nondisclosure of Private, Proprietary or Confidential Information.**

13.1.1 **Protection of Private Information.** If this Agreement requires City to disclose "Private Information" to Contractor within the meaning of San Francisco Administrative Code Chapter 12M, Contractor and subcontractor shall use such information only in accordance with the restrictions stated in Chapter 12M and in this Agreement and only as necessary in performing the Services. Contractor is subject to the enforcement and penalty provisions in Chapter 12M.

13.1.2 **Confidential Information.** In the performance of Services, Contractor may have access to City's proprietary or confidential information, the disclosure of which to third parties may damage City. If City discloses proprietary or confidential information to Contractor, such information must be held by Contractor in confidence and used only in performing the Agreement. Contractor shall exercise the same standard of care to protect such information as a reasonably prudent contractor would use to protect its own proprietary or confidential information.

13.2 **Payment Card Industry ("PCI") Requirements.** Contractors providing services and products that handle, transmit or store cardholder data, are subject to the following requirements:

13.2.1 Applications shall be compliant with the Payment Application Data Security Standard (PA-DSS) and validated by a Payment Application Qualified Security Assessor (PA-QSA). A Contractor whose application has achieved PA-DSS certification must then be listed on the PCI Councils list of PA-DSS approved and validated payment applications.

13.2.2 Gateway providers shall have appropriate Payment Card Industry Data Security Standards (PCI DSS) certification as service providers (<https://www.pcisecuritystandards.org/index.shtml>). Compliance with the PCI DSS shall be achieved through a third party audit process. The Contractor shall comply with Visa Cardholder Information Security Program (CISP) and MasterCard Site Data Protection (SDP) programs.

13.2.3 For any Contractor that processes PIN Debit Cards, payment card devices supplied by Contractor shall be validated against the PCI Council PIN Transaction Security (PTS) program.

13.2.4 For items 13.2.1 to 13.2.3 above, Contractor shall provide a letter from their qualified security assessor (QSA) affirming their compliance and current PCI or PTS compliance certificate.

13.2.5 Contractor shall be responsible for furnishing City with an updated PCI compliance certificate 30 calendar days prior to its expiration.

13.2.6 **Bank Accounts.** Collections that represent funds belonging to the City and County of San Francisco shall be deposited, without detour to a third party's bank

account, into a City and County of San Francisco bank account designated by the Office of the Treasurer and Tax Collector.

13.3 Reserved. (Business Associate Agreement.)

13.4 Management of City Data and Confidential Information

13.4.1 Access to City Data. City shall at all times have access to and control of all data given to Contractor by City in the performance of this Agreement (“City Data” or “Data”), and shall be able to retrieve it in a readable format, in electronic form and/or print, at any time, at no additional cost.

13.4.2 Use of City Data and Confidential Information. Contractor agrees to hold City's Confidential Information received from or created on behalf of the City in strictest confidence. Contractor shall not use or disclose City's Data or Confidential Information except as permitted or required by the Agreement or as otherwise authorized in writing by the City. Any work using, or sharing or storage of, City's Confidential Information outside the United States is subject to prior written authorization by the City. Access to City's Confidential Information must be strictly controlled and limited to Contractor's staff assigned to this project on a need-to-know basis only. Contractor is provided a limited non-exclusive license to use the City Data or Confidential Information solely for performing its obligations under the Agreement and not for Contractor's own purposes or later use. Nothing herein shall be construed to confer any license or right to the City Data or Confidential Information, by implication, estoppel or otherwise, under copyright or other intellectual property rights, to any third-party. Unauthorized use of City Data or Confidential Information by Contractor, subcontractors or other third-parties is prohibited. For purpose of this requirement, the phrase “unauthorized use” means the data mining or processing of data, stored or transmitted by the service, for commercial purposes, advertising or advertising-related purposes, or for any purpose other than security or service delivery analysis that is not explicitly authorized.

13.4.3 Disposition of Confidential Information. Upon termination of Agreement or request of City, Contractor shall within forty-eight (48) hours return all Confidential Information which includes all original media. Once Contractor has received written confirmation from City that Confidential Information has been successfully transferred to City, Contractor shall within ten (10) business days purge all Confidential Information from its servers, any hosted environment Contractor has used in performance of this Agreement, work stations that were used to process the data or for production of the data, and any other work files stored by Contractor in whatever medium. Contractor shall provide City with written certification that such purge occurred within five (5) business days of the purge.

Article 14 MacBride And Signature

14.1 MacBride Principles - Northern Ireland. The provisions of San Francisco Administrative Code §12F are incorporated herein by this reference and made part of this

Agreement. By signing this Agreement, Contractor confirms that Contractor has read and understood that the City urges companies doing business in Northern Ireland to resolve employment inequities and to abide by the MacBride Principles, and urges San Francisco companies to do business with corporations that abide by the MacBride Principles.

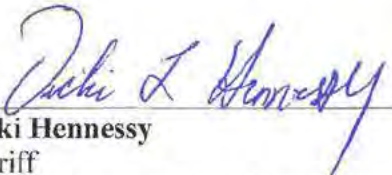
IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the day first mentioned above.

CITY

CONTRACTOR

Recommended by:

Sentinel Offender Services, LLC



Vicki Hennessy
Sheriff
San Francisco Sheriff's Department

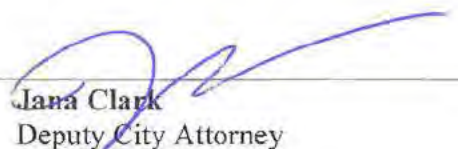


Dennis Fuller
Chief Financial Officer
1290 N Hancock St, Suite 103
Anaheim, CA 92807

City Supplier number: **0000037240**

Approved as to Form:

Dennis J. Herrera
City Attorney

By: 

Jana Clark
Deputy City Attorney

Approved:



Alaric Degrafinried
Director of the Office of Contract Administration,
and Purchaser

Appendices

- A: Scope of Services
- B: Calculation of Charges

Received By:
JUN 12 '19 AM 10:07
Purchasing Department

Appendix A Scope of Services

I. Description of Services

Contractor will provide electronic home detention monitoring and case management services for inmates who qualify for home detention as an alternative to incarceration. Home detention monitoring participants may include pre-trial, post-sentence, and in custody. Services include adjunct case management to monitor inmate's outpatient participation in substance abuse or mental health programs and administer drug test to monitor sobriety (i.e. urinalysis, saliva swab and alcohol testing).

Contractor agrees to perform the following Services:

A. Electronic Monitoring Service and Case Management Requirements

Contractor will operate in compliance with any available standards and all laws applicable to the operation of electronic monitoring programs and the supervision of offenders in an electronic monitoring program.

Contractor will operate in compliance with any available standards promulgated by state correctional agencies and bodies, including the Corrections Standards Authority, and all statutory provisions and mandates, federal, state and county, as appropriate and applicable to the operation of home detention programs and the supervision of sentenced offenders in a home detention program.

1. As per California Penal Code section 1203.018, Sentinel will "operate in compliance with any available standards and all state and county laws applicable to the operation of electronic monitoring programs and the supervision of offenders in an electronic monitoring program," and
2. As per California Penal Code section 1203.016, Sentinel will "operate in compliance with any available standards promulgated by state correctional agencies and bodies, including the Corrections Standards Authority, and all statutory provisions and mandates state and county, as appropriate and applicable to the operation of home detention programs ant the supervision of sentenced offenders in a home detention program."

B. Referrals

All referrals to the Electronic Monitoring and Case Management Program will be made by the San Francisco Sheriff's Department, the Courts, or the detainee's attorney. The SFSD will screen all referrals and determine which detainees can be safely supervised via electronic monitoring. The SFSD may allow out-of-county participants to be monitored, provided they meet the SFSD criteria and SFSD approves their participation. Contractor may only place individuals referred by the Sheriff's Department, the Courts, or the detainee's attorney. Contractor will accept all referrals from SFSD, the Courts, or the detainee's attorney.

C. Orientation and Equipment Installations

1. The SFSD will notify the Contractor regarding a detainee's impending participation in the City's Electronic Monitoring (EM) program.
2. Contractor will install, orient, and activate the EM equipment on the same day SFSD schedules installation. This will occur at the SFSD's facilities at 70 Oak Grove or 930 Bryant St., or at an SFSD pre-determined location. In addition, the Contractor will install, replace, repair, and activate EM equipment in the field at off-site locations authorized by SFSD.
3. As part of this process, Contractor will provide participants with a program schedule for the first seven (7) days of their Electronic Monitoring during the EM equipment installation.
4. Following installation, the Contractor will confirm that the EM equipment is activated and operational on Sentinel DNA Internet-enabled monitoring and case management software platform and will send an email notification to SFSD Program staff immediately following the successful installation and initial download of the EM device and equipment.
5. The Contractor will ensure that all EM equipment is activated and operational the same day it is installed.
6. Option for 24/7 installation of electronic monitoring devices on people in the county jail.
 - i. During normal business hours, SFSD may take a Contractor's employee to the County Jail Facility to install and activate the electronic monitoring device on a program participant.
 - ii. Contractor will provide training to SFSD sworn staff to ensure SFSD can install and activate electronic monitoring devices to participants in the Field or in a County Jail Facility outside of normal business hours.

D. Initial Assessment and Case File

1. Contractor will complete an initial assessment of each participant, which will identify list and schedule of approved activities and locations and most appropriate equipment and equipment settings, prior to equipment installation. Pending SFSD provision of Compass or an equivalent assessment software, the Department's Electronic Needs Assessment software, and associated training, SFSD will reimburse the Contractor for additional labor cost required to perform Compass Assessment. Contractor will propose 24/7 schedules for each participant corresponding to the requirements of the SFSD program and their needs assessment, as defined and measured by Compass Electronic Needs Assessment software, and in line with evidence-based practices. This includes recommendations for education, vocational support, and other pro-social activities. The proposed schedules must be approved by SFSD in advance of their start date. All out of range activities must to be approved in advance ONLY by SFSD sworn supervisors.

2. Contractor will have face to face meetings with participants two times per month and will verify documentation of work, school, and any approved community activities bi-weekly.
3. Based on the initial assessment, defined above, the Contractor will create and maintain an electronic case file for each participant within their web-based case management system, Sentinel DNA. The SFSD will have access to the electronic case file for each participant. The electronic case file will form the basis for the Participant Case File, once the client is accepted into the program. The electronic case file will allow access and storage of the initial assessment and supporting documents for each participant for the duration of their enrollment in the EM program. Collectively, these documents will be referred to as the "Participant File."
4. The electronic case file shall contain detailed information from the participant's initial assessment, program activities, employment, out-of-residence movement, and all other relevant activities. At a minimum the electronic case file for each participant will include the following:
 - i. Personal Data
 - 1) Name, address, telephone numbers, Picture, Social Security Number, ID/Driver's License, emergency contacts
 - 2) List of all verified sources of income (applies only in the event SFSD and Contractor initiate collection of participant fees as identified in **Appendix A Scope of Services, D. Initial Assessment and Case File, item 10. Financial Assessment**).
 - ii. Program Data
 - 1) Court Order or Referral
 - 2) Supervision Fee Agreement (applies only in the event SFSD and Contractor initiate collection of participant fees as identified in **Appendix A Scope of Services, D. Initial Assessment and Case File, item 10. Financial Assessment**).
 - 3) Enrollment Form
 - 4) Pre-authorized Work Treatment Agreement
 - 5) Employer Confirmation Form
 - 6) Urinalysis Orientation Form and Agreement
 - 7) Co-Resident Agreements
 - 8) Drug and Alcohol Test Results
 - 9) Receipts for co-payments (applies only in the event SFSD and Contractor initiate collection of participant fees as identified in **Appendix A Scope of Services, D. Initial Assessment and Case File, item 10. Financial Assessment**).
 - 10) Equipment Agreement

- 11) Initial assessment
 - 12) Orientation checklist
 - 13) Appropriate equipment and equipment settings
 - 14) Result of initial drug test performed by Contractor within the first week of enrollment
 - 15) Program Plan and Progress to include treatment plans
 - 16) Start/End Date Schedule
 - 17) Participant's schedule (i.e. curfew, school, work, programs, etc.)
 - 18) Detailed information on participant's program activities
 - 19) All program violations including date, time, and type
 - 20) Restrictions, such as, but not limited to: Inclusion and Exclusion Zones, curfews, and travel
 - 21) Sanctions imposed
 - 22) Approved locations
 - 23) Verification of employment and/or proof of education class enrollment and school schedule, as appropriate
 - 24) All special needs
 - 25) Chronological Notes
- iii. Once the participant is enrolled, the following information will be added to the file:
- 1) Ongoing program participation activities
 - 2) Ongoing employment and/or job search activities
 - 3) Restriction imposed, such as exclusion zones, curfews, travel restrictions, as approved by SFSD
 - 4) Updates to participants' schedule
 - 5) All related addresses (home, work, etc.) and contract phone numbers (cell, home, work, etc.)
 - 6) Program violations and sanctions imposed, as identified by SFSD
- iv. Upon completion, the following information will be added to the file:
- 1) Close out notes
 - 2) Award of completion if applicable
 - 3) Termination reason
 - 4) Eligibility for re-enrollment
 - 5) Return of equipment in working order is required for successful completion

5. SFSD may require Contractor to maintain in hard copy the initial assessment and supporting documents that are not accessible through the electronic case file in Sentinel DNA.
6. Contractor will document in Sentinel DNA all interactions between Sentinel case managers and program participants.
7. All updates to participants' schedules and contact information will be updated within 24 hours of the requested changed.
8. SFSD will have direct access to participants' case file and all case notes in Sentinel DNA 24 hours/365 days at no additional cost to the City and may be integrated with the SFSD's systems upon request.
9. Contractor will use Sentinel DNA to manage work flow related to participants' activity, including alerts and incidents, with access available to SFSD sworn staff. Contractor will review to determine any deviations from the approved schedule, equipment problems or tamper attempts.
10. **Financial Assessment.** At present, there is no cost to participants in the Electronic Monitoring Program. All electronic monitoring device fees for participants are paid by SFSD as per Appendix B Calculation of Charges (City-Paid Service Fees). In the event that there is a SFSD policy change, the SFSD has an option to request the Contractor to collect a registration fee and a daily device fee for their participation in the program following a financial assessment. The Contractor will work with SFSD Programs to develop a Financial Assessment Table based upon the individual's income, housing needs and number of dependents to determine the registration fee and daily device fees to be collected whereby Appendix B Calculation of Charges (City-Paid Service Fees) will be modified as provided in Section 11.5, "Modification of this Agreement" to add the Financial Assessment Table and Participant-Paid Service fees as an "Appendix B Calculation of Charges (Participant-Paid Service Fees)."
 - i. **Approved Payment Plan and Payment Schedule.** The Contractor will perform a financial assessment based on the Financial Assessment Table to determine the participant's fees and payment schedule and make a recommendation to the SFSD's Community Programs Supervisor for review and approval. The Contractor may recommend waiving fees to the client for SFSD approval. Upon SFSD approval, the Contractor will collect program fees from participants and report fee collection to the SFSD when the Contractor submits the monthly invoice. The Contractor will credit all collected program fees from the amount billed to the SFSD. The SFSD will pay for all program costs defined in the contract, at the rates defined in the contract, less the amount of fees collected by the Contractor.

E. Client Monitoring

1. **Sentinel Site/Program Manager.** Contractor will provide, at a minimum, a full-time dedicated Site/Program Manager to supervise Contractor's staff and coordinate efforts with SFSD. The Site/Program Manager will supervise up to ten

(10) clients at one time when the participant numbers are below 70, provide technical expertise during violation hearings and enforcement actions, attend monthly staff meetings, and liaison between SFSD and other agencies. The Site/Program Manager will provide continuous training for all SFSD Community Programs and Sentinel staff on all participant tracking software and EM devices. The Site/Program Manager will be the point of communication between Sentinel and the SFSD for billing purposes and will collect payment and resolve any discrepancies that may occur. The Site/Program Manager will be based at and servicing SFSD sites such as 70 Oak Grove or the Women's Resource Center (WRC), Monday through Friday for eight (8) hours per day to perform equipment installations and removals, meet with program participants, troubleshoot equipment problems and provide program assistance to SFSD. The Site/Program Manager for this program will perform the following additional activities on behalf of the SFSD:

- i. Meet with SFSD staff each morning for daily case conference to discuss violations from the prior night, identify new program enrollments;
- ii. Respond to any SFSD technical questions regarding the Sentinel products;
- iii. Perform urinalysis, saliva swab and alcohol testing and coordinate lab verifications upon request of SFSD;
- iv. Perform field compliance checks evaluating residences for proper equipment placement as requested by SFSD;
- v. Assist SFSD staff with reconciling the daily, weekly and monthly counts of participants on the EM program;
- vi. Assist SFSD staff in statistical analysis of participants (successful, unsuccessful, absconded, returned to custody);
- vii. Assist SFSD staff with case file information that may be updated or revised on a daily basis;
- viii. Assist SFSD staff with monthly totals for billing purposes;
- ix. Assist SFSD with EM presentations to law enforcement agencies, courts, judges, public/district attorney;
- x. Act as liaison to law enforcement agencies as requested by SFSD with investigations/locating participants;
- xi. Attend Community Based Organization (CBO) monthly meeting for SFSD Programs regarding services offered; and
- xii. Will be available to meet with SFSD personnel as part of the ongoing operation of the program and provide required court testimony.
- xiii. Will provide technical expertise during violation hearings and enforcement actions, attend monthly staff meetings, and liaison between SFSD and the District Attorney, the Public Defender, the Courts and other criminal justice agencies. The Contractor is required to communicate with these entities in order to ensure efficient implementation of the program.

- xiv. Will provide continuous training for all SFSD Community Programs Staff and Contractor staff on all participant tracking software and electronic monitoring devices.
2. SFSD will provide two workstations at 70 Oak Grove for Contractor.
 3. Local Contractor management or the Sentinel Monitoring Center will be available 24/7, 365 days a year, to monitor all electronic monitoring participants and to handle any issues or discuss any concerns.
 4. **Case Manager(s).** The Contractor will provide Case Manager(s) at a ratio of one (1) Case Manager to every thirty-five (35) clients enrolled in electronic monitoring, and will provide the following case management services for each participant:
 - i. **Compliance Appointments (Face to Face Meetings).** Case Manager will meet with each program participant at an SFSD site, such as 70 Oak Grove or an SFSD-approved site at a minimum of two (2) times per month. The Case Manager will review and verify the participant's activities during the previous period and inspect the EM equipment and verify it is operational and re-verify it is securely attached to the participant's ankle. After the Orientation, the participant will be required to report to his/her Case Manager at a pre-determined frequency as set by the SFSD. At these Compliance Appointments, the Case Manager will review the daily activity reports since the last compliance meeting. The participant will have to provide documentation to verify his/her attendance at the permitted activities. The Case Managers may require the following as adequate verification for each activity:
 - 1) **Employment:** Verified through paycheck stubs, time cards, or employer letters
 - 2) **School:** Proof of enrollment and subsequent progress reports
 - 3) **Counseling (AA, NA, etc):** A class attendance sign-in sheet with a signature from the program/class moderator
 - 4) **Medical/Dental Appointments:** A signed doctor's note listing the date and time of the medical appointment
 - 5) **Grocery Shopping:** A valid grocery store receipt for the date and time that the activity
 - 6) **Court:** An activity signature form (provided by our Case Manager) signed by the Court Clerk or similar authorized personnel verifying the inmate's presence at court
 - ii. **Employment/School Verification.** Every 30 days Contractor will collect a copy of the program participant's latest paycheck stub to confirm their employment status, and will be submitted to the participant's case file. Contractor will collect a copy of the program participant's most recent school registration form, class schedule, and upon completion of the

school term, will collect a copy of their report card, and will submit this information to the participant's case file.

- iii. **Status/Progress Reports.** Case Manager will provide Status or Progress reports to the SFSD at the required frequency. These reports can contain any of the required information including:
 - 1) Change of residence (only after approval from the Department)
 - 2) Change of employment information
 - 3) Overall status of the participant (compliance, etc.)
 - 4) Any other item requested by the SFSD staff
- iv. **Employment Search.** For unemployed participants, the case manager will assist the participant in developing tangible strategies to obtain suitable employment. Referrals will be made to employment agencies and other community resources in an effort to ensure the participant's success in the community. The Case Manager will require participants to participate in a scheduled job search plan and to submit verifying documentation.
- v. **Urinalysis and Drug and Alcohol Screening.** Contractor will collect a urine sample or saliva swab drug test from each participant at least once every 30 days, or at the direction of the SFSD, and will test the sample for marijuana, heroin, amphetamine, PCP and cocaine via a Substance Abuse Screening Device, such as Redi-Cup, at no cost to the SFSD. Both timing and methodology of test are at the discretion of SFSD. Contractor will test blood alcohol content at least once every 30 days via portable Alcohol Screening Device (PAS) or Breathalyzer, as determined by SFSD. All urine samples, saliva swab tests, and blood alcohol tests will be administered at no cost to SFSD. Contractor will promptly carry out any additional testing orders requested by a Judge, or by the SFSD. If the participant wishes to appeal the results of a SFSD or Contractor administered test, Contractor will administer another sample and send to an independent lab for testing at no additional cost to the SFSD. The Contractor will provide all test results to the SFSD immediately in writing or within seven (7) days of receipt if more conclusive analysis is needed. The Contractor will collect the fee for lab verification from participants and will net the fee collection from the amount invoiced to the SFSD. Participants are required to pay for lab verifications prior to the samples being sent to the lab. If the participant is unable to pay, the SFSD reserves the right to waive the fee and will pay for the cost of the lab test. All tests will be sent to the laboratory identified by the SFSD. The Contractor will bill the cost of the lab tests directly to the SFSD. Contractor will record all test results in the participant's case file and provide all test results to SFSD immediately in writing or within seven (7) days if a more conclusive analysis is needed, but no later than the next business day after the test results are obtained.

5. **Training** – The Contractor will provide continuous comprehensive training for all SFSD Supervisory and Community Programs staff in the use of equipment and monitoring techniques. Training will be provided at no cost to SFSD.
 - i. Contractor will establish training schedules to ensure all SFSD staff are both confident and comfortable in the use of the equipment, software and monitoring techniques,
 - ii. Training will be provided by a comprehensive Sentinel Team to ensure that agency staff has a thorough understanding of the program and equipment. Officer training may include classroom, in-field, hands-on, and webinar training sessions on the following topics:
 - 1) All GPS and alcohol equipment/system (use, installation, removal, and troubleshooting)
 - 2) Enrollment (enrollment, un-enrollment and the setting of all monitoring parameters including curfew schedules and GPS zones)
 - 3) Tracking and monitoring of offenders
 - 4) Alarm processes and resolution procedures (SFSD-specific protocols)
 - 5) Notification processes and reports (SFSD-specific protocols)
 - 6) Monitoring System (complete instruction on the use of the monitoring software system including, but not limited to, offender enrollment, modifications, reports, schedules, and terminations)
 - 7) Additional training as needed to keep current on monitoring equipment and software
 - 8) Additional training as requested by SFSD for new staff
 - iii. Training will be provided in classroom setting and in the field for the term of this agreement
 - iv. Contractor will provide equipment operator manuals, training material, sample reports and instructions
6. **24-Hour Monitoring** – The Contractor will monitor electronic monitoring devices to determine any deviations from the approved schedule, equipment problems or tamper attempts. Contractor will monitor all EM participants 24 hours a day, seven (7) days a week, as described below.
 - i. One time per week, the Contractor will provide SFSD with an electronic master list of all individuals participating in the EM program containing at a minimum:
 - 1) Participant name
 - 2) Participant address
 - 3) Start Date

- 4) Participant violations
 - 5) Case Manager Name
 - 6) Contact information
- ii. The list will contain participant name, participant violations, case manager name and contact information.
 - iii. Contractor will provide SFSD access to participants' location and monitoring data 24 hours a day, seven (7) days a week via Sentinel DNA web-based monitoring system. Sentinel DNA monitoring and case management application can be accessed via any leading Internet-enabled device standard desktop, laptop, mobile device browsers without the need to download applications/software.
 - iv. Contractor will provide SFSD with a web-based interface to access all monitoring data. All data will be stored on secure servers/cloud that belong to, monitored and maintained by the Contractor.
 - v. Sentinel DNA and SCRAM software will provide monitoring of all units that are in service in the field. Regardless whether the unit is a GPS tracking device or alcohol monitoring unit.
 - vi. Contractor will notify SFSD via BOTH email and by phone, as soon as possible but no later than one hour after a participant has been Absent Without Official Leave (AWOL), defined as four (4) hours without communication from the electronic monitoring devices or verbal communication from the participant, or an alarm is triggered due to tampering, dead battery, loss of equipment communication or location data or a cut bracelet and there is no communication with the participant. The Contractor will provide an electronic written report of all AWOL incidents the next business day and a final written summary report within 24 hours of resolution.
 - vii. Contractor supervisory staff will also review all daily alerts to ensure they have been cleared and managed. In order to keep SFSD apprised of potential violations, Sentinel will provide an electronic written report of all incidents the next business day while an alert is being investigated. An electronic written incident report detailing the event, investigation, and results, including corroborating documentation and client statements, will be available within 24 hours following resolution of the incident.
 - viii. The Contractor will provide a 24 hour technical support center that can be accessed by the SFSD 24 hours a day, seven (7) days a week, 365 days a year to provide a safety net of technical support during exigent circumstances at no additional cost to the SFSD. Contractor will provide toll-free telephone access to technicians and customer service representatives, 24 hours a day, 7 days a week, capable of resolving technical problems over the telephone or through remote diagnostics. The support will cover:

- 1) Monitoring issues
 - 2) Sentinel DNA Web/System interface navigation questions
 - 3) Equipment questions
 - 4) Report requests
- ix. Contractor will provide and utilize OM400 GPS equipment, with twenty-four hour technical support provided by Contractor. Contractor will maintain the tracking equipment with current industry standards and practices.
 - x. Contractor will provide SFSD with two (2) iPad Minis plus mobile data service plans for use by SFSD in accessing Sentinel DNA via portable tracking devices for field enforcement and compliance activities. Contractor will disable all non-work-related applications prior to the distribution of iPad to SFSD.
7. **High Security Monitoring.** SFSD will have the option to assign participants as High Scrutiny Monitoring. High Scrutiny Monitoring will require the Contractor to provide 24-Hour Monitoring as detailed in Section E.6 and will require the Contractor to notify SFSD via email and by phone **immediately** after a participant has been Absent Without Official Leave (AWOL), or an alarm goes off due to tampering, dead battery, loss of equipment communication or location data or a cut bracelet and there is no communication with the participant, or zone violation.
- i. Sentinel's DNA monitoring and case management system shall have the ability to create custom notification profiles whereby each profile is a set of protocols on how to handle specific events and violation that can be prioritized by type, by officer, and by participant to alert immediately, hold for a grace period or routed immediately to a Monitoring Center staff person for High Scrutiny notification procedures that can also be customized and pre-profiled by violation type, by participant, by risk or priority level, or by officer.
 - ii. The DNA profile manager shall also support both automated and manual escalation.
 - iii. Contractor will profile DNA specifically for SFSD High Scrutiny Monitoring.
8. **Reports.** The Contractor will submit written reports, as requested, and in the format determined by the SFSD Community Programs staff. On a monthly basis, the Contractor will report, in Microsoft Excel or Comma Delimited format, a list of people who participated in electronic monitoring 12-months prior to the reporting date and participant's status. At a minimum, Contractor will provide the following:
- i. Daily Violations Reports listing the participant's name, date, time, and type of violation, including violations of movement and/or curfew restrictions, equipment malfunctions/tampers, battery status and any other problem related to the status of the participants;

- ii. Daily Charging Reports listing the participant's name, date, and detailed charging data;
- iii. Location Correlation Reports confirming whether a particular participant was present at a specified location within a specified time frame;
- iv. Investigative Reports providing a particular participant's whereabouts during a specified time frame;
- v. Proximity Reports;
- vi. Statistical Reports providing a comprehensive annual statistical report of program participants including participants' names, program start dates and program end dates;
- vii. Master List Report available on a weekly basis, which will include:
 - 1) Participant's name and address; and
 - 2) Participant's program start date, violations, case manager name, and contact information.
- viii. Contractor will provide the SFSD with access to standard, system generated reports that are pre-formatted and available via any internet-enabled computer, laptop, tablet and/or smartphone through the Contractor's secure monitoring system.
- ix. Authorized user can view participant activity 24 hours a day, seven (7) days a week.
- x. Sentinel DNA Software System will be an SQL database structure and shall be capable of generating reports, eliciting statistical data and conducting queries for specific information as needed to meet SFSD requirement.
 - 1) Each data field within the entire software system can be queried to generate necessary report information; and
 - 2) Users shall have the option to view, save, and/or print data and/or reports from the system.
 - 3) Sentinel DNA will provide a menu of advanced reporting features for participants who are being tracked with GPS. From the Reports Screen, authorized users can run reports for a single person or group of people:
 - Alerts showing which actions were taken and if the notifications were successful
 - Events showing all events, including alerts
 - Speeding
 - Proximity, allowing users to see if any of all participants were near a specific location at a specific time (crime scene Correlation)

- Zone activity to show which participants entered and left zones, such as AA, shopping malls, known drug areas, etc.
- Stops which shows where and when participants stayed in one (1) location over a given time period
- Movement which shows the participant's movement between stops, including duration, where they began and ended, etc.
- User activity which shows which users are logging into the monitoring software application system and for how long.

F. General Requirements

1. **Invoicing.** Contractor will submit invoices in the format required by SFSD for the previous month's service by the 15th day of the current month, and must contain all necessary documentation to verify validity. Invoices must state, but may not be limited to the following:
 - i. Each invoice must have a unique reference number;
 - ii. Client's Name;
 - iii. Individual services provided with the corresponding charge per service;
 - iv. Number of days client participated per service;
 - v. Fees collected and adjustments in which credit amount is applied against invoiced amount (applies only in the event SFSD and Contractor initiate collection of participant fees as identified in **Appendix A Scope of Services, D. Initial Assessment and Case File, item 10. Financial Assessment**); and
 - vi. A one page Summary of Charges by Equipment, Unit Price, Number of Days Used, and Extended Price.
2. **Contractor and Contractor Employee Requirements.** All Contractor employees working in the jail will maintain current jail clearance and must attend a two hour Jail Clearance Orientation Training administered by SFSD at no cost to the Contractor. Contractors working in the field may wear bullet resistant vests provided by the Contractor at no cost to the SFSD. Industry standard bulletproof vests are estimated to cost \$700-\$900 each.
3. **Lost and Damaged Equipment.** Contractor will incorporate inventory shrinkage due to lost or damaged devices into total contract pricing. There will be no cost to SFSD for any lost or damaged devices. Participants who lose, damage or steal equipment will be violated from the program by SFSD and will be barred from participating in SFSD programs until participant reimburse Contractor for the equipment. Participants who fail to surrender and/or lose equipment will be violated from the program and will be barred from participating in SFSD programs until participant reimburse Contractor for the equipment. The SFSD will review each case in which the client has lost, damaged, or stolen equipment and is unable to reimburse Contractor for the equipment. On a case by case basis,

SFSD shall have the option to authorize the client to re-enroll in the electronic monitoring program and the SFSD will reimburse Contractor for equipment or arrange for a payment reimbursement plan.

- i. The SFSD will require the participant(s) to replace or pay for any lost or damaged equipment directly to the Contractor.
- ii. SFSD and the City and County of San Francisco shall not be responsible for damaged and/or lost equipment.
- iii. On a case by case basis, SFSD may have the option to authorize a participant to re-enroll in the electronic monitoring program with Lost and Damaged Equipment and the SFSD will reimburse Contractor for equipment or arrange for a payment reimbursement plan.

G. Equipment Requirements

1. Global Positioning System (GPS) Devices (Active, Passive, Optional Home Monitoring Unit (HMU) via Landline or Cellular), capable of:

- i. Producing mapping displays and reports that include participant location, zone violations, tampering and battery status.
- ii. Sentinel DNA will feature mapping via Google Maps map view, satellite/aerial view, and street view.
- iii. Monitoring integrated into Sentinel DNA system will allow authorized users' access, at any time of the day from any internet-enabled device, to produce mapping displays and reports that include participant location, zone violations, tampering, and battery status.
- iv. Determining if a participant has violated a zone/schedule that is associated with an area on a map. System must allow for unlimited number of zones and schedules.
- v. Sentinel DNA will have the ability to create schedules and unlimited number of inclusion and/or exclusion zones for each participant with various shapes and color-coding to differentiate zones.
- vi. Allowing to program buffer zones around each exclusion zone for high risk cases to enable staff time to act before the participant enters an exclusion zone.
- vii. Allowing for easy changes in scheduling software program.
- viii. Determining geographical areas to be designated as a) Allowable, b) Unallowable, c) Optional, but can be temporarily SFSD Allowed for a specific time period, on a case-by-case basis.
- ix. Allowing an agency to break out caseloads by branch and case manager.
- x. Allowing the entry of narrative-style notes related to system generated alerts by SFSD personnel as well as Contractor monitoring center staff and local case worker personnel, including the documentation of steps taken to

resolve offender alerts. All entries will be date and time stamped for historical accuracy.

- xii. Allowing Chrono Notes entries for individual participants. Chrono Note entries include logging any schedule changes that the offender may request, zone modifications that may have been implemented by the Department staff, or any contact initiated by SFSD to the participant. Chrono Notes will be date and time stamped for accuracy.
- xiii. Allowing caseworker to determine reporting intervals, Reporting intervals are 10 minutes or less.
- xiv. Providing alternative location tracking using the cellular network in the absence of GPS at no additional cost.
- xv. Contractor will provide to SFSD the **OM400**, a FCC certified, one-piece/single-body-attached GPS device housing the receiver and transmitter into a single unit. All participant equipment (except a charging cable) must be included in a 1-piece, ankle attached device and must report all information exclusively through the cellular network. Must be as small and inconspicuous as possible – Dimensions shall be no larger than approximately 3.5” (L) x 2.4” (W) x 1.6” (D) eight and four tenths (8.4) ounces or must be consistent in size and weight with the latest industry standards.
- xvi. Contractor will upgrade the OM400 devices to the most current devices offered by Sentinel at no additional cost to the SFSD. SFSD will have the option to accept the upgraded devices.
- xvii. Attaching to participant with either a reusable or field replaceable strap that is adjustable to fit the participant and attaches at the ankle. Contractor will replace reusable straps once every year at no additional cost or will provide six (6) disposable straps per unit, per year for the term of the contract at no additional cost.
- xviii. Attaching to participant with the fewest pieces possible; no screws or tools are required.
- xix. Attaching to the participant so that efforts to tamper with or remove the bracelet are obvious upon visual inspection and will provide immediate tampering detection and alert reporting. The GPS device will detect three (3) tamper types including 1) strap tamper, 2) device case tamper and 3) backplate tamper.
- xx. Remaining in “tamper” mode until a Case Worker has inspected the device and cleared the alert. In the event a temper does occur, the device will not terminate the signal, shut down, or “reset” itself in any way.
- xxi. Functioning reliably under normal atmospheric and environmental conditions, and will be shock resistant and water proof up to 30 feet.

- xxi. Allowing participant to engage in activities without posing safety hazards or undue restrictions and is FCC Specific Absorption Rate (SAR) compliant.
- xxii. Tracking indoors and outdoors. In GPS-impaired environment, device will track utilizing Assisted GPS (A-GPS) and AFLT (Advanced Forward Link Trilateration), which uses the cellular network triangulation to track participants.
 - 1) AFLT tracking intervals can be configured on a per-participant basis to be gathered as frequently as once every minute in the absence of GPS.
 - 2) Both GPS and AFLT location points will be automatically displayed on the same DNA mapping screen. GPS points will be displayed as orange and AFLT points will be displayed as blue to designate the difference between the sources of the tracking points.
 - 3) OM400 will use the CDMA wireless digital cellular standard to transmit and communicate data directly to the monitoring system via Verizon or Sprint cellular networks.
- xxiii. Wi-Fi tracking in the absence of GPS will be an option for SFSD at no additional cost, if/once available.
- xxiv. Permitting secondary tracking in 30 minute intervals.
- xxv. Displaying secondary and GPS tracking on a single, integrated map.
- xxvi. Equipped with technology that measures and reports drift and ensures that participant's points on the map are accurate, per industry standards for civilian GPS. Sentinel DNA will have an integrated "Precision Engine" that automatically maximizes the accuracy of the multiple location technologies (GPS, Assisted GPS and/or AFLT) into one tracking point. The "Precision" feature will measure, calculate and reflect any accuracy deviation in a number of feet, visible on screen, enabling SFSD to identify overall accuracy and any potential "drift".
- xxvii. Providing internal, rechargeable, non-removable battery power, with a battery life of 72 to 100+ hours on a single charge; dependent upon the rate plan used.
- xxviii. Equipping GPS device with a wall charge cord for easy recharging. Contractor will provide an advanced blue-tip GPS charger for improved connectivity, longer life, and increased durability.
- xxix. Providing fully recharging GPS device within 90 minutes.
- xxx. Providing a low power signal (at approximately 20%), vibrating and audio alarm plus an LED light, to indicate a device should be recharged. All notifications can be disabled remotely without the participant's knowledge, except the low power vibrating alarm.

- xxxi. Providing any replacement of GPS devices and power sources for use with GPS device that fails under normal use for the term of the agreement.
- xxxii. Providing vibrating and audio tone indicators that can be disabled, and that communicate the following to participant:
 - 1) Six (6) hours of battery life remaining
 - 2) Two (2) hours of battery life remaining
 - 3) Charging
 - 4) Tamper Mode
- xxxiii. Providing a vibrating and audible alarm for participant communication that can be changed remotely.
- xxxiv. Providing a remotely controlled (web based) system, via Sentinel DNA, to perform at multiple status levels including but not limited to a) Passive, b) Active, c) Others, and will enable Case Worker to increase or decrease the status intensity without needing to change equipment, come in contact with the equipment or the participant, and without alerting the participant to such a change in supervision.
- xxxv. Pinging the device at any time to receive a current location and status
- xxxvi. Collecting a tracking point at least once every 30 seconds on Active GPS, via Pursuit Mode, and must report information via the cellular network, at least once every three (3) minutes and must report tampering and zone violations immediately.
- xxxvii. Collecting a tracking point at least once every minute on Passive GPS, and must report information via a cellular or landline telephone at least once every thirty (30) minutes. The passive settings can be modified.
- xxxviii. Internal memory of the bracelet capable of storing up to 10,000 points and events
- xxxix. Having one (1) piece body attached GPS devices incorporating a transceiver capable of two-way communication with an optional full feature **Home Monitoring Unit (HMU)** capable of RF based presence/absence residential tracking within a dense area, such as multi-dwelling buildings in/around San Francisco, with poor GPS information. Contractor will provide the **OM400 RF Beacon**, a stationary, in-home device to verify home locations. The OM400/RF Beacon have the following features:
 - 1) Dimensions no larger than 3.75" x 7" x 7.75" and will weigh no more than four (4) pounds.
 - 2) Incorporate non-volatile memory capability of storing 2,500 events with date and time stamp.

- 3) Operate from 110VAC commercial electricity and have internal rechargeable batteries backup capable of performing all functions in excess of 50 hours of continuous operation.
- 4) Has an RJ11 landline connector and cellular communications via Verizon and Sprint.
- 5) Incorporates a transceiver capable of two-way communication with the 1-piece body attached GPS device.
- 6) Detects and reports tampering and motion/location, as well as, disconnect/reconnect of electrical power and telephone line.
- 7) Communicate with participants through the bracelet. All programming and monitoring performed by case manager and SFSD is accomplished through a web-based program.
- 8) Enable Contractor and SFSD through a web-based program to remotely and discretely perform the following:
 - a. Range testing
 - b. Variable tracking/reporting intervals
 - c. Pairing with 1-piece body attached GPS device
 - d. Diagnostic Testing
- 9) **Optional Victim Dual GPS Application** – Contractor offers an option in which the OM400 GPS devices worn by both the offender/perpetrator plus a second victim-carried GPS device creating a unique “Mobile Exclusion Zone” around the victim. This monitoring service will notify the victim as well as law enforcement if the offender gets too close to the victim.

2. Mobile Breath Alcohol Testing, capable of:

- i. Collecting and reporting a color participant image at time of test for participant verification against a “Master Reference Image” via an embedded high-resolution camera. Contractor will provide **BA/RT mobile breath alcohol testing device**.
- ii. Lightweight, handheld and mobile with the participant, and capable of testing in all locations; dimensions no larger than approximately 6” x 2.8” x 1.4” weighing no more than 8.4 ounces.
- iii. Utilizing fuel cell technology that is specific to alcohol to perform a deep lung sample and measure the exact Breath Alcohol Content (BAC) from participant being tested.
- iv. The BA/RT device, at the time of the participant test, will measure breath temperature and humidity along with the BAC to guarantee the breath sample is human.
- v. Confirming the BAC level to the central computer once testing has concluded. The monitoring of the BA/RT mobile breath alcohol testing

device will be integrated in the Sentinel DNA web-based monitoring and case management platform.

- vi. Providing immediate test reporting of participant photo, BAC, and corresponding GPS coordinates via cellular communication. All communication costs are included within the proposed price.
- vii. Continuing to test and store results, along with the date and time of such testing, while in a cellular disadvantaged areas; storing up to 1,500 tests.
- viii. Continued attempts to report to the Monitoring Center until successful.
- ix. Operating without body attached equipment, home equipment, or home phone line.
- x. Performing random, scheduled and on-demand testing. Changes can be made by staff remotely without participant interaction, via Sentinel DNA.
- xi. Performing tracking of participant location at time of each test via built-in GPS, displayed with Google Maps. All data immediately transmits to the Contractor's 24/7 monitoring center for notification processing by the Contractor's monitoring center staff. Results will be immediately available via Sentinel DNA, allowing SFSD immediate access to all monitoring data.
- xii. Recharging of re-chargeable battery within approximately 60 minutes will provide a full 100% charge.
- xiii. Providing capability for Contractor and SFSD staff to communicate to participant via text, plus participant acknowledgement.
- xiv. Providing multiple methods of guidance and functionality to the participant during the testing process, including the following:
 - 1) Audible prompts for time to test
 - 2) Multiple instructional alpha-numeric display prompts to guide participant through testing.
 - 3) Multi-colored LED indicators
 - 4) Test button
 - 5) Acknowledgement button
 - 6) Front panel lights to ensure quality image
- xv. Providing, at a minimum, the following:
 - 1) Email alerts with numeric BAC reading
 - 2) Device utilizes a cellular system for reporting
 - 3) Color facial participant image taken at the time of test
 - 4) Web-based geo-map of participant location at the time of test

3. Continuous Alcohol Monitoring (CAM) via Landline or Cellular or Wi-Fi, capable of:

- i. Measuring the ethanol concentration in a discrete sample of the ethanol vapor as insensitive perspiration or the unnoticed perspiration that occurs continuously and shall be obtained via body attached device without the need for active participation by the participant, and capable of distinguishing between environmental factors and actual consumption. Contractor will provide **SCRAM transdermal continuous alcohol monitoring (CAM) system**.
- ii. Detecting and reporting tampering/removal and be tamper evident via temperature, infra-red, or other methods and tamper detection capabilities.
- iii. All violations – Drinking events, tampers, obstructions, communication alerts, and interfering environmental alcohol – will be viewed and interpreted by a committee of certified analysts from the Contractor.
- iv. Confirmed violations will be automatically date/time stamped, emailed to agencies by 9:00 am the next day plus a daily action plan showing which participant had specific violations.
- v. Providing a range of reports and graphs, from a snapshot of a single event to a comprehensive view of an offender’s behavior over time.
- vi. Reporting data via landline through a base station that plugs into an analog telephone. There is no additional charge for communication costs.
- vii. Contractor offers an optional companion cellular and Wifi transceiver (for CAM participants without landline phone lines). Contract prices are inclusive of all communication costs be it landline or cellular.
- viii. Testing automatically conducted at fixed intervals set by the Contractor or SFSD staff, as frequently as once every 30 minutes.
- ix. Incorporating replaceable batteries with a minimum 90 days life duration. SCRAM posts a low battery event seven (7) days prior to battery failure.
- x. Replacing batteries and/or ankle unit small parts (screws, clips, rails, etc.).
- xi. Providing HMUs (Home Monitoring Unit) capable of reporting data via landline.
- xii. Offering an optional modular cellular unit that can connect to the SCRAM Base Station. The SCRAM base station will have Ethernet and Wi-Fi connectivity. (for CAM participants without landline phone lines).
- xiii. Providing CAM device integrating RF presence/absence residential tracking and web-based information system.
- xiv. Offering CAM device that can be Peer reviewed, able to withstand judicial scrutiny and meet the 33 Frye Daubert Rulings and Federal Rules of Evidence (FRE) 702 and 703 admissibility standards.

- xv. Providing comprehensive court support, including manufacturer testimony when needed.
- xvi. Utilizing the option of two (2) Apple iPad Minis for field enforcement and compliance activities so as not to interfere with the ability of SFSD staff to actively engage participants during enforcement actions, at no cost to SFSD.
- xvii. Remaining current with industry standards and practices for tracking equipment purposes or applications.
- xviii. FCC Compliant

IV. Department Liaison

In performing the Services provided for in this Agreement, Contractor's liaison with the San Francisco Sheriff's Department will be the Community Programs Unit Commander or his/her designee during normal operational hours as defined by SFSD and rotating supervisory staff on off-hours as defined by SFSD. The current Community Programs Unit Commander is Captain Michele Fisher.

**Appendix B
Calculation of Charges
(City-Paid Service Fees)**

1. Equipment Fees

Device	Unit of Measure	Price Per Day
Active GPS	Per Unit/Day	\$8.48
Additional Cost per GPS device for High Scrutiny Monitoring (per Appendix A – Section I. E. 7)	Per Unit/Day	Included @ N/C
Home Monitoring Unit (HMU) via Landline	Per Unit/Day	Beacons included @ N/C
Home Monitoring Unit (HMU) via Cellular	Per Unit/Day	Beacons included @ N/C
Mobile Breath Alcohol Testing	Per Unit/Day	\$6.00
Continuous Alcohol Monitoring (CAM) via Landline	Per Unit/Day	\$9.94
Continuous Alcohol Monitoring (CAM) via Cellular	Per Unit/Day	\$10.04
Continuous Alcohol Monitoring (CAM) via Ethernet	Per Unit/Day	\$9.94
Continuous Alcohol Monitoring (CAM) via Wi-Fi	Per Unit/Day	\$9.94
Active GPS bundled with Continuous Alcohol Monitoring (CAM)	Per Unit/Day	\$13.72
Volume Discount on Active GPS Device used in excess of 50 devices	% of Discount on per unit/day rate	0.00%
Volume Discount on CAM Cellular Device used in excess of 50 devices	% of Discount on per unit/day rate	0.00%
*Optional Victim Dual GPS Application (Per Appendix A – Section I. G. 1. xxxix. 9)	Per Unit/Day	\$11.85

2) Appendix B, Section 1 – Equipment Fees, are inclusive of all itemized costs and hourly rates for Sentinel team members.

EXHIBIT 8



San Francisco Sheriff's Department Community Programs
415.575-6461 SHF-CommunityPrograms@sfgov.org

ELECTRONIC MONITORING LOCATION REQUEST

To be filled out by the requesting party and emailed to SHF-CommunityPrograms@sfgov.org

Date of Request: _____

Name and Title: _____ Star # (if applicable): _____

Email: _____ Agency: _____

I am requesting this information as part of a current criminal investigation and sent to me via the following email: _____

Signature: _____

Request for an individuals' location information during date and time listed below

Participant's Name: _____

Participant's SF Number: _____

Request for the location of anyone on GPS tracking (within 300 yards) during the date and time listed below

Street Address/City: _____

Cross Street: _____

DATE Search Range: From: _____ To: _____

TIME Search Range: From: _____ To: _____

For Sheriff's Department Use Only

Approved by WC: _____ Date and Time: _____

Information Provided to Requestor by: _____ Date and Time: _____

Information was returned to requestor under separate cover

No information is available on the individual or area

EXHIBIT 9



San Francisco Sherriff's Department
Community Programs
70 Oak Grove, SF (415) 575-6461
General Search Condition Request

<input type="checkbox"/>	Placement
<input type="checkbox"/>	Removal

Pursuant to court order (attached), general search conditions should be entered into the criminal justice system until such time we request that they be removed for the individual listed below.

Name (Last/First, MI): _____

SF: _____ CII: _____ FBI: _____

Court Number: _____

Charge(s): _____

Address: _____

Placement Date: _____	Expiration Date: <u>12/31/2020</u>
Deputy Full Name and Star: _____	
Clerk Full Name and Star: _____	
Removal Date: _____	
Deputy Full Name and Star: _____	
Clerk Full Name and Star: _____	

When requesting a general search condition be placed on an individual, deputy sending this form will include a copy of the court order stipulating that the person's 4th ammendant rights have been waived and a copy of the person's mugshot profile.

EXHIBIT 10

Pre-sentenced EM Checklist

(Person performing task will put initials and star number in box. If not applicable, "N/A" will also be entered in the box.)

Name _____ SF # _____ Pull by date _____

Email sent by Records

	Email received from Records
	Referral form received
	Minutes received
	ACM referral form (if ACM coordinated pick up) received
	Email acknowledged
	If ACM, email forwarded to ACM (em@sfpreatrial.org)
	<input type="checkbox"/> Report and Release <input type="checkbox"/> Coordinated Pickup <input type="checkbox"/> Bail
	Information updated on tracking sheet on clipboard

Create Folder

	Referral form
	Court minutes (if not included, print from ACES)
	ACM paperwork (only for ACM releases)
	Stay away/protective order information
	Mugshot profile
	Complete Criminal History (NCIC Super Query on person, Criminal History and CII)
	Copy of Police Report

Interview

	First page of LCA enrollment form filled out
	Rules and restrictions reviewed
	Home check form filled out
	Phone number and residence address confirmed (at time of interview)
	Review charges and any stay always for a residence conflict
	Home check scheduled
	Information entered onto tracking sheet on clipboard and calendar

Residential Treatment Program

	Copy of acceptance letter
	HIPPA form(s) filled out

Home Check

	Call and confirm with contact person for home check
--	---

Pre-sentenced EM Checklist

(Person performing task will put initials and star number in box. If not applicable, "N/A" will also be entered in the box.)

- | | |
|--|--|
| | Addresses of home checks and call signs of those doing home check put on board |
| | Video of residence (must include home check form and mugshot profile in video). |
| | Site Assessment Form completed <input type="checkbox"/> Sketch of residence (optional) |
| | Video uploaded to SWAP shared drive in folder called "Home Check Video" |
| | Video renamed with person's last name, first name, date of video |
| | Renamed video uploaded into the 001 Global Jacket of person |
| | Information entered onto tracking sheet on clipboard |

Cleared or Not Cleared for EM

Bottom of referral form marked Cleared or Not Cleared for EM.

Not Cleared

- | | |
|--|--|
| | Reason for not being cleared written at bottom of form |
| | Form emailed to Judge, defense council and ADA listed in release minutes with reason for denial. |
| | File killed |

Create Pull List (created day before release)

- | | |
|--|--------------------------------------|
| | Faxed to Records |
| | Faxed to CWB |
| | Faxed to Jail Medical |
| | Faxed to Jail Psych |
| | Faxed to Adult Probation |
| | If ACM, emailed to em@sfpretrial.org |

Enrollment / Activation

- | | |
|--|--|
| | If a Release and Report, warrant check completed |
| | PTEM Booking and Release form filled out |
| | Face to face review of rules and restrictions completed and documented in file |
| | Verification with LCA that equipment is operational |
| | General Search Condition Request placement sent to 10-35 group |
| | Person booked into JMS ORI of 001 |

No Show

- | | |
|--|---|
| | Verified as a no show |
| | Book, house and release in 001 JMS as a No Show |
| | Affidavit(s) created |

Affidavit(s)

Affidavit(s) created for each court number

Pre-sentenced EM Checklist

(Person performing task will put initials and star number in box. If not applicable, "N/A" will also be entered in the box.)

	Affidavit(s) signed
	Affidavit(s) given to CWB
	Affidavit(s) with warrant number scanned and entered into JMS (000)
	Affidavit(s) emailed to ADA of record
	Affidavit(s) emailed to APD and DA pool address
	Affidavit(s) placed into the appropriate Affidavit(s)s folder on shared drive
	Hard copy of signed Affidavit(s) placed into person's physical folder
	General Search Condition Request removal sent to 10-35 group

Return to Custody

	Copy of arrest report generated placed into person's physical folder
	Arrest report scanned and placed into person's 000 Global Jacket
	Release from JMS
	General Search Condition Request removal sent to 10-35 group
	PTEM Booking and Release form filled out

Court Ordered Release

	Release order form reviewed
	Warrant check with CWB completed
	Release from JMS
	General Search Condition Request removal sent to 10-35 group
	PTEM Booking and Release form filled out

1 SHILPI AGARWAL (SBN 270749)
 2 AVRAM D. FREY (MJP 804789) (*Admitted Pro Hac Vice*)
 3 EMI YOUNG (SBN 311238)
 4 HANNAH KIESCHNICK (SBN 319011)
 5 AMERICAN CIVIL LIBERTIES UNION
 6 FOUNDATION OF NORTHERN CALIFORNIA, INC.
 7 39 Drumm Street
 8 San Francisco, CA 94111
 9 Telephone: (415) 621-2493
 10 Facsimile: (415) 255-1478
 11 Email: sagarwal@aclunc.org
 12 afrey@aclunc.org
 13 eyoung@aclunc.org
 14 hkieschnick@aclunc.org

15 JUSTINA SESSIONS, State Bar No. 270914
 16 JOHN P. FLYNN, State Bar No. 141094
 17 COLLEEN BAL, State Bar No. 167637
 18 MALAVIKA F. LOBO, State Bar No. 317635
 19 ANA ALICIA SONTAG, State Bar No. 340602 (*Admission pending*)
 20 WILSON SONSINI GOODRICH & ROSATI
 21 Professional Corporation
 22 One Market Plaza
 23 Spear Tower, Suite 3300
 24 San Francisco, CA 94105
 25 Telephone: (415) 947-2197
 26 Facsimile: (415) 947-2000
 27 Email: jsessions@wsgr.com
 28 jflynn@wsgr.com
cbal@wsgr.com
mlobo@wsgr.com
asontag@wsgr.com

Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
 NORTHERN DISTRICT OF CALIFORNIA
 OAKLAND DIVISION**

20 JOSHUA SIMON, DAVID BARBER, AND)
 21 JOSUE BONILLA, individually and on behalf of)
 22 all others similarly situated, DIANA BLOCK, an)
 23 individual, and COMMUNITY RESOURCE)
 24 INITIATIVE, an organization,)
 25 Plaintiffs,)
 26 v.)
 27 CITY AND COUNTY OF SAN FRANCISCO,)
 28 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)
 Defendants.)

CASE NO.: 4:22-CV-05541-JST
**DECLARATION OF SUJUNG KIM
 IN SUPPORT OF MOTION FOR
 PRELIMINARY INJUNCTION**
 Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

1 I, Sujung Kim, declare:

2 1. I am an attorney licensed to practice in the State of California and am employed
3 as a deputy public defender at the San Francisco Public Defender’s Office. I have worked in
4 this office since 1997. I have personal knowledge of the facts set forth in this Declaration and,
5 if called upon, could testify to those facts.

6 2. Through my work on behalf of the Public Defender’s Office representing
7 indigent people in criminal matters in San Francisco, I have frequently witnessed and
8 participated in the process by which individuals are released pretrial on electronic monitoring
9 (“EM”) in the County.

10 3. The San Francisco Pretrial Diversion Project evaluates all individuals held in jail
11 after arrest. The Project provides to the Superior Court a “public safety assessment” and a
12 recommendation either that the individual not be released or that they be released pretrial under
13 one of three levels of supervision: (1) Own Recognizance (“OR”) No Active Supervision; (2)
14 OR Minimum Supervision; and (3) Assertive Case Management (“ACM”).

15 4. The Superior Court uses this assessment and recommendation, as well as other
16 information, to make a release determination. The Court may order one of the recommended
17 levels of supervision or set bail.

18 5. The Court may also impose conditions based on individualized, record-based
19 findings. These conditions include warrantless drug testing, search conditions, participation in
20 programming like anger management, and prohibition on gun possession, among other
21 conditions.

22 6. The Court may also impose EM under any level of supervision if it finds
23 monitoring a reasonable means to ensure future court appearances, protect public safety, and
24 guarantee compliance with other pre-trial conditions of release. In my experience, the Superior
25 Court usually orders an individual released pretrial on EM at arraignment or subsequent bail or
26 release motion hearings. I have never observed the Court make any orders or engage in any
27 colloquy on the record concerning the specifics of the San Francisco Sheriff’s Office’s EM
28 Program Rules or its indefinite retention of GPS location data.

1 7. Once the Court orders release on EM, clients need to be enrolled in the Sheriff's
2 EM Program and outfitted with an ankle monitor. Some clients are released OR and given
3 instructions to appear at 70 Oak Grove—the Sheriff's Community Programs building—at a
4 specific date and time to be enrolled. Clients who remain in custody are transported directly to
5 70 Oak Grove by Sheriff's deputies.

6 8. Clients are not provided access to counsel while being enrolled in the EM
7 Program at 70 Oak Grove. I have never accompanied a client to 70 Oak Grove for enrollment
8 in EM, nor have I ever received a communication from a client at 70 Oak Grove during the
9 enrollment process.

10 9. I am not aware of any indigent clients who have refused to initial and sign the
11 Sheriff Office's enrollment forms.

12 10. I am aware of only two cases in which evidence obtained pursuant to the four-
13 way search clause described in the Sheriff's Program Rule 5 was challenged in court via a
14 motion to suppress. Although these cases were handled by my office, I was not the deputy
15 public defender on either case.

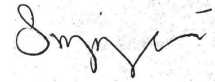
16 11. Based on information and belief, in the first case, officers with the San
17 Francisco Police Department requested and received GPS location data from the Sheriff in
18 order to track a client pretrial as he drove through San Francisco. In addition, relying on the
19 four-way search clause, the police searched this individual's apartment. The Superior Court
20 granted the Public Defender's Office's motion to suppress the evidence seized in the apartment,
21 finding that Rule 5 was not a legally valid search condition and that the client had not waived
22 his Fourth Amendment rights in court or otherwise consented to the search.

23 12. Based on information and belief, in the second case, as in the first, officers with
24 the San Francisco Police Department requested and received GPS location data from the
25 Sheriff in order to track a pretrial client as he drove through San Francisco. Relying on the
26 four-way search clause, police then searched this individual's car. At the preliminary hearing,
27 the Superior Court denied the Public Defender's Office's motion to suppress the evidence
28

1 seized in the car. Before my office could appeal, the District Attorney dropped the charges
2 related to that evidence, mooted the issue.

3 13. Over the past few years, I have observed an increasing number of indigent
4 clients being released pretrial on EM. These clients typically participate in the Sheriff's EM
5 Program for a number of months. But I am aware of certain clients who participated in the
6 Sheriff's EM Program for much longer. I believe these clients are on pretrial EM for longer
7 because of the significant delays in the Superior Court's criminal docket, in large part due to
8 the COVID-19 pandemic.

9 I declare under penalty of perjury that the foregoing is true and correct. Executed this 7th
10 day of October 2022, at San Francisco, California.

11 

12 _____
13 Sujung Kim
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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 7, 2022

/s/ Justina Sessions
Justina Sessions

1 SHILPI AGARWAL (SBN 270749)
 2 AVRAM D. FREY (MJP 804789) (*Admitted Pro Hac Vice*)
 3 EMI YOUNG (SBN 311238)
 4 HANNAH KIESCHNICK (SBN 319011)
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Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
 NORTHERN DISTRICT OF CALIFORNIA
 OAKLAND DIVISION**

20 JOSHUA SIMON, DAVID BARBER, AND)
 21 JOSUE BONILLA, individually and on behalf of)
 22 all others similarly situated, DIANA BLOCK, an)
 23 individual, and COMMUNITY RESOURCE)
 24 INITIATIVE, an organization,)
 25 Plaintiffs,)
 26 v.)
 27 CITY AND COUNTY OF SAN FRANCISCO,)
 28 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)
 Defendants.)

CASE NO.: 4:22-CV-05541-JST
**DECLARATION OF JOSHUA
 SIMON IN SUPPORT OF MOTION
 FOR PRELIMINARY INJUNCTION**
 Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

DECLARATION OF JOSHUA SIMON

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I, Joshua Simon, declare:

1. I am 19 years old and a life-long resident of the Bay Area. I was on an ankle monitor for approximately four months while my case was pending in San Francisco Superior Court.

2. On May 22, 2022, I was arrested and taken to the San Francisco County Jail.

3. On May 27, 2022, I went to court and a judge ordered me released on the Sheriff's electronic monitoring program pending trial. I was told this meant that I would have to stay within a 50-mile radius of San Francisco but did not know what else being on the program involved. Neither the judge nor anyone else in the courtroom told me about the specific rules or conditions I'd be required to sign. Nobody told me anything about collection or sharing of my data; they just told me that I was on the monitor so the Sheriff would know if I violated the court's stay away order.

4. After I was ordered released, I was taken to a holding cell within the courthouse building. There, a Sheriff's deputy put the electronic monitor on my ankle and instructed me to report to the Sentinel program offices (located within a Sheriff's Department building) several days later.

5. I agreed to the electronic monitor because I thought it was the only way for me to get out of jail, and I was anxious to make it to my high school graduation that was scheduled for May 31, 2022. I care very much about my education, and began classes at City College this summer.

6. After my graduation, I went to Sentinel's office and then, for the first time, I saw the Sheriff's electronic monitoring "Program Rules." A Sentinel employee gave me a copy of the Rules and told me to sign it. I noticed Rules 5 and 13 and I understood what they meant. I did not feel comfortable giving up my rights against warrantless searches and location sharing, but I didn't think I had any choice about it. I did not have an attorney or anyone else with me at that time, and I signed the form as instructed because I did not think I would be permitted to leave the building unless I did what they told me to do.

7. I was on the electronic monitor for about four months, before the judge ordered it removed on or about September 21, 2022. My case still has not been resolved.

8. Being on the monitor and knowing that I could be called in for a check-in by the Sheriff's office at any time made it difficult to find consistent work and go about my regular activities.

1 9. Knowing that I could be searched at any time, or that my house could be searched, and
2 that my location information could be stored and shared, was stressful to me. Growing up in Hunter’s
3 Point, San Francisco, I experienced being stopped and searched by police for no apparent reason. I
4 worried that this rule would give police officers a license to stop and harass me even though I am not on
5 probation or convicted of any charges.

6 10. One day, while I was wearing the ankle monitor, I saw someone randomly assault another
7 person in a public place. I got scared that the police would later suspect me because the ankle monitor
8 would show I was in the same area. I left as quickly as I could, but I have worried about this incident
9 since. While I was on the ankle monitor I also worried that it would mistakenly connect me to other
10 crimes in my area that I was not even aware of. This constant worry made it hard to live normally.

11 11. Now that the electronic monitor has been removed, I feel some relief from this anxiety. I
12 still feel uncomfortable with the idea that the Sheriff might use and share the data it collected on me,
13 because it feels like my privacy is being violated even though I am no longer on the ankle monitor. I
14 hope to have my data deleted so that I can have my privacy and peace of mind.

15 I declare under penalty of perjury that the foregoing is true and correct. Executed this 4th day of
16 October 2022, at Pleasant Hill, California.

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18 Joshua Simon, Declarant
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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 7, 2022

/s/ Justina Sessions
Justina Sessions

1 SHILPI AGARWAL (SBN 270749)
 2 AVRAM D. FREY (MJP 804789) (*Admitted Pro Hac Vice*)
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Attorneys for Plaintiffs

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 NORTHERN DISTRICT OF CALIFORNIA
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 26 v.)
 27 CITY AND COUNTY OF SAN FRANCISCO,)
 28 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)
 Defendants.)

CASE NO.: 4:22-CV-05541-JST

**DECLARATION OF DAVID
 BARBER IN SUPPORT OF
 MOTION FOR PRELIMINARY
 INJUNCTION**

Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

1 I, David Barber, declare:

2 1. I am a 43-year-old resident of Fremont. I am currently on an ankle monitor while my case is
3 pending in the San Francisco Superior Court.

4 2. I have lived in the Bay Area all of my life. Right now, I am living with my mother in
5 Fremont. I was previously living in Hayward on my own, but I lost my apartment when I was
6 arrested, held in jail for several weeks, and unable to work.

7 3. I was arrested by the San Francisco Police Department in August of 2021. I spent several
8 weeks in the San Francisco County Jail. I was very anxious during that time because I was worrying
9 about losing my job and my apartment. I was also worried about my cat, who was in my apartment.
10 Fortunately, my mom was able to get my cat and take care of it until I returned.

11 4. The week after my arrest, I was brought to court on August 11, 2021 for arraignment. I was
12 represented by a public defender.

13 5. I was returned to court on August 13, 2021. While I was in court that day, the judge ordered
14 me released on electronic monitoring with home confinement pending trial. The judge didn't say
15 anything about what it would mean for me to be on an ankle monitor.

16 6. I had never been on an ankle monitor before and didn't know what it would be like. I didn't
17 know how it worked or what the rules were. But I understood that if I wanted to get out of jail, this
18 was my only shot.

19 7. I did not see a paper order from the judge ordering my release on EM. I did not review or
20 sign any papers when I went before the judge.

21 8. I was not released on the day I went to court. Instead, I remained in jail until the Sheriff's
22 Department took me to their ankle monitoring program office. The day I was released, I was taken
23 by Sheriff's deputies in a secure van to the Sentinel program offices, which are in a building that
24 also has Sheriff's offices. There were other people being transported from the jail that day, and we
25 were chained together and accompanied by a Sheriff's deputy.

26 9. When we arrived at the Sentinel offices, I was given the Sheriff's "Program Rules" and
27 instructed to review and sign them. My attorney was not present. I had no opportunity to speak to a
28 lawyer.

1 10. I saw Rule 5 and Rule 13 of the program rules for the first time while I was at the Sentinel
2 office. Rule 5 says the police can search you or your home or car at anytime. Rule 13 says they can
3 share your location information with any law enforcement agency at any time. I remember seeing
4 these rules because I didn't like them. They made me feel like I was being punished already, when I
5 haven't been convicted of anything. I signed everything they told me to sign at Sentinel anyway,
6 because I felt like I had no choice. I knew that if I didn't sign, they would just bring me back to jail,
7 and I was anxious to get out, get my stuff out of my apartment, and get my life back together.

8 11. I have now been on the electronic monitoring program for nearly a year while awaiting
9 trial.

10 12. I am no longer on home detention and I've been able to get back to work. I'm an on-call
11 service technician; I work on hydraulic systems for heavy machinery. The ankle monitor still
12 interferes with my ability to work, though. I'm not allowed outside of a 50-mile radius, and I have to
13 be home by curfew. Both of those things make it hard or sometimes impossible to work certain calls.

14 13. On August 30, 2022, I was pulled over by California Highway Patrol while driving at night.
15 I was pulled over for speeding. After I gave my license to the officer, two officers returned to my
16 car and asked me what I was on probation or parole for. I said I was not on probation or parole, I
17 am fighting my case. One of the officers then put me in handcuffs and told me they were going to
18 search me and then my vehicle.

19 14. One of the officers then searched me, patting me down and looking in my pockets. Then
20 they told me to stand by their cruiser while they searched my car.

21 15. I think I was standing my the side of the road in handcuffs for about two hours. It felt like a
22 long time. At some point, one or two more police cars showed up. I think there were about four
23 officers there in total. One of them would stand with me while I waited near the police cruiser that
24 pulled me over. I was in handcuffs the whole time. The other two or three officers were searching
25 my car.

26 16. One of the officers was on the phone the whole time. I think he was speaking to a deputy at
27 the San Francisco Sheriff's Department. One of the officers told me they were going to call the San
28 Francisco Sheriff's Department, and it sounded like that's who this officer was talking to.

1 17. At some point, one of the other officers told me they'd found a crack pipe in my car and a
2 small amount of a controlled substance. I didn't see what they found or where they found it. I just
3 saw that something was wrapped in a paper towel in one of the officers' hands.

4 18. I'm not sure what they found or how it got there. My car was out of commission for about
5 two years until recently. During that time, I didn't drive it, and a number of times, I found homeless
6 people sleeping in it. I wonder if someone who broke into my car to sleep in it left something that
7 the police found.

8 19. After they searched my car and told me they found a crack pipe and a controlled substance,
9 one of the officers told me that he was going to call my case manager. Then he made a phone call, I
10 assume to my case manager.

11 20. An officer then told me he was writing me a ticket for the crack pipe and controlled
12 substance. He said it was a misdemeanor.

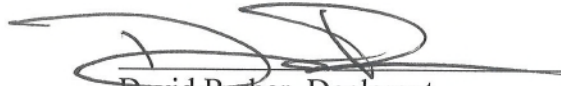
13 21. After they issued me the ticket, the officers told me to drive myself home, and I did.

14 22. Having this ankle monitor on me for the past year has taken a psychological toll. I feel
15 anxious and depressed about it. Part of that comes from what I know about the electronic
16 monitoring rules, that I can be searched whenever, and that the Sheriff's department can share my
17 location information with other law enforcement agencies. I feel like I'm being surveilled all the
18 time. I feel like I have no privacy, like I'm wearing this Scarlet Letter and I don't have the same
19 rights. That feels wrong to me, and it upsets me because I haven't been convicted of anything. This
20 stress has gotten worse as my case has gone on. My trial has been delayed for nearly a year without
21 my consent, extending the time that I have to wear this ankle monitor and feel like I'm constantly
22 being watched.

23 23. The fact that I was searched has made me feel much worse. I assume I was searched because
24 I'm on EM and the highway patrol officers saw that I am subject to search at any time under Rule 5.
25 Now I don't know whether I am going to be allowed to stay out, or if they are going to take me
26 back to jail.

27 24. Sometimes I feel like giving up. I feel powerless, and something I think I should just let the
28 system do whatever it is going to do to me.

1 I declare under penalty of perjury that the foregoing is true and correct. Executed this 02 day of
2 September 2022, at Fremont, California

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4 David Barber, Declarant

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Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
 NORTHERN DISTRICT OF CALIFORNIA
 OAKLAND DIVISION**

JOSHUA SIMON, DAVID BARBER, AND)
 JOSUE BONILLA, individually and on behalf of)
 all others similarly situated, DIANA BLOCK, an)
 individual, and COMMUNITY RESOURCE)
 INITIATIVE, an organization,)

Plaintiffs,)

v.)

CITY AND COUNTY OF SAN FRANCISCO,)
 PAUL MIYAMOTO, in his official capacity as)
 SAN FRANCISCO SHERIFF,)

Defendants.)

CASE NO.: 4:22-CV-05541-JST

**DECLARATION OF JOSUE
 BONILLA IN SUPPORT OF
 MOTION FOR PRELIMINARY
 INJUNCTION**

Date: January 12, 2023
 Time: 2:00 p.m.
 Place: Courtroom 6
 Judge: Hon. Jon S. Tigar

1 I, Josue Bonilla, declare:

2 1. I am 40 years old, and a resident of San Francisco. I am currently on an ankle monitor
3 while my case is pending in San Francisco Superior Court.

4 2. In April of 2022, I was arrested and taken to the San Francisco County Jail.

5 3. On May 31, 2022, I went to court and the judge ordered me released on the Sheriff's
6 electronic monitoring program pending trial. The judge told me that the electronic monitor was
7 for the Sheriff to know where I was but did not tell me anything else about the program or its
8 rules.

9 4. I had never been on an electronic monitor before and did not know what it would
10 involve other than what the judge told me in court that day. After court, I was taken back to the
11 jail to wait for the Sheriff's Department to take me to have the ankle monitor put on.

12 5. The day I was released from jail, I was transported by Sheriff's deputies in a van to the
13 Sentinel offices.

14 6. I was very stressed out; all I could think about was getting out of jail. I am physically
15 disabled and being in jail is very difficult. Also I have a young son that I was eager to see.

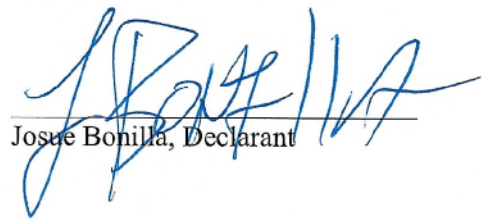
16 7. I don't really remember what happened at the Sentinel office. My attorneys on this case
17 showed me the Sheriff's electronic monitoring program rules. I don't really remember them. I
18 may have signed them. I may have signed a whole bunch of papers. I don't know. I just know I
19 did everything the Sheriff and Sentinel told me to do so they would let me go. I knew if I didn't, I
20 was going right back to jail.

21 8. Since May, I have been on the electronic monitoring program without violations,
22 waiting for trial in my case.

23 9. Being on the electronic monitoring program for months is stressful. My attorneys on this
24 case have explained to me that I can be searched at any time or have my location shared, and I
25 don't like that. It feels like I have lost my right to privacy even though I am supposed to be
26 innocent until proven guilty. I also know that there are both good and bad police officers and
27 worry about not having any protections against abuse from dishonest officers. That makes me
28 worry, not having my rights as a defense.

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I declare under penalty of perjury that the foregoing is true and correct. Executed this 14 day of August 2022, at SAN FRANCISCO, California



Josue Bonilla, Declarant

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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 7, 2022

/s/ Justina Sessions
Justina Sessions

1 Before the court is Plaintiffs Joshua Simon, David Barber, and Josue Bonilla's
2 ("Plaintiffs") Motion for Preliminary Injunction ("Motion").

3 The Court, having considered the briefs and other documents in support of and in
4 opposition to Plaintiffs' Motion, and the arguments of counsel, hereby GRANTS Plaintiffs'
5 Motion.

6 It is therefore ORDERED that Defendants City and County of San Francisco and Paul
7 Miyamoto, in his official capacity as San Francisco Sheriff ("Defendants"), and Defendants'
8 successors-in-interest, agents, principals, officers, servants, employees, and attorneys, and those
9 persons or parties in active concert or participation with them who receive actual notice of this
10 order by personal service or otherwise, are preliminarily enjoined from imposing and enforcing
11 Rules 5 and 13 of the Sheriff's Electronic Monitoring Program Rules until the entry of final
12 Judgment in this action or until further order of this Court.

13 Defendants shall (1) within seven business days of the date of this order, cease the
14 enforcement of Rules 5 and 13 and (2) within ten business days from the date of this order, file
15 with the Court and serve on Plaintiffs a report in writing and under oath setting forth in detail the
16 manner and form in which Defendants have complied with the preliminary injunction.

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18 **IT IS SO ORDERED.**

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20 Dated:

The Honorable Jon S. Tigar
United States District Court Judge

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