	Case 3:14-cv-03120-RS Document 116	Filed 09/22/16 Page 1 of 39	
1 2	MORGAN, LEWIS & BOCKIUS LLP Stephen Scotch-Marmo (admitted <i>pro hac vice</i>) stephen.scotch-marmo@morganlewis.com Michael James Ableson (admitted <i>pro hac vice</i>)		
3	michael.ableson@morganlewis.com 101 Park Avenue		
5	New York, NY 10178 Telephone: (212) 309-6000; Facsimile: (212) 309	9-6001	
6	AMERICAN CIVIL LIBERTIES UNION FOUNDATION OF NORTHERN CALIFORNL Linda Lye (SBN 215584), llye@aclunc.org		
7 8	Julia Harumi Mass (SBN 189649), jmass@aclun 39 Drumm Street San Francisco, CA 94111	nc.org	
9	Telephone: (415) 621-2493; Facsimile: (415) 255 ASIAN AMERICANS ADVANCING	5-8437	
10 11	JUSTICE - ASIAN LAW CAUCUS Christina Sinha (SBN 278893) christinas@advancingjustice-alc.org		
12	55 Columbus Avenue San Francisco, CA 94111 Telephone: (415) 848-7711; Facsimile: (415) 89	96-1702	
13 14	Attorneys for Plaintiffs Additional counsel listed on signature page of Pl	laintiffs' Motions	
15		DISTRICT COURT ICT OF CALIFORNIA	
16 17		SCO DIVISION	
18	WILEY GILL; JAMES PRIGOFF; TARIQ	Case No. 3:14-cv-03120-RS-KAW	
19	RAZAK; KHALID IBRAHIM; and AARON CONKLIN,	DECLARATION OF LINDA LYE IN SUPPORT OF PLAINTIFFS'	
20 21	Plaintiffs, v.	OPPOSITION TO DEFENDANTS' MOTION FOR SUMMARY JUDGMENT AND CROSS-MOTION	
22	DEPARTMENT OF JUSTICE; LORETTA LYNCH, in her official capacity as the	FOR SUMMARY JUDGMENT Hearing Date: December 8, 2016	
23 24	Attorney General of the United States; PROGRAM MANAGER – INFORMATION SHARING ENVIRONMENT;	Time:1:30 p.m.Judge:Hon. Richard SeeborgCourtroom:3, 17th Floor	
25	KSHEMENDRA PAUL, in his official capacity as the Program Manager of the Information Sharing Environment,	Date Of Filing: July 10, 2014 Trial Date: None Set	
26	Defendants.		
27 28			
MORGAN, LEWIS & BOCKIUS LLP Attorneys at Law San Francisco		DECL. OF LINDA LYE ISO PLTF MOT. FOR SUMMARY JUDGMEN 3:14-cv-03120-RS-KA	ΙT

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 2 of 39

I, Linda Lye, declare as follows:

1

2 1. I am counsel for Plaintiffs in this matter. The information in this declaration is 3 based upon my personal knowledge, except as otherwise indicated. If called upon to testify, I 4 would competently testify thereto.

5 2. In July 2013, I submitted a California Public Records Act ("PRA") request to the 6 fusion center in Northern California, which is known as the National California Regional 7 Intelligence Center ("NCRIC"). A true and correct copy of the letter I sent is attached as Exhibit 8 1 to this declaration. My request asked for, among other things: "Records regarding sources of 9 funding used to support information systems containing suspicious activity reports, in particular, 10 name and amount of funding sources."

11 3. On August 2, 2013, NCRIC responded to my request and stated: "The NCRIC 12 spent \$690,125 on the information systems containing SAR information. The funding source was 13 from 2009 ARRA funding." A true and correct copy of NCRIC's to me is attached as Exhibit 2 14 to this declaration.

15 4. On March 7, 2016, I submitted a follow-up PRA request to NCRIC requesting 16 "[d]ocuments reflecting funding sources – and identifying the federal entities that administered 17 any such sources – relating to information systems containing Suspicious Activity Reports." In 18 particular, I requested documents related to the \$690,125 expended on information systems 19 containing SAR information, funded from 2009 ARRA funding, and referenced in NCRIC's 20 August 2, 2013 response to my prior PRA request. A true and correct copy of my March 7, 2016 21 PRA request to NCRIC is attached as Exhibit 3 to this declaration.

22 5. On March 21, 2016, NCRIC responded to my request and provided multiple 23 documents in response. Only one of the documents pertained to a 2009 funding award. A true 24 and correct copy of NCRIC's March 21, 2016 response letter and the 2009 funding award 25 document are attached as Exhibit 4 to this declaration.

26 6. NCRIC's 2009 funding award involves funds from the "BJA FY 09 Recovery 27 Act" and provides funding to enhance Intelligence-led Policing capabilities through the 28 implementation of a Regional Intelligence Management System (IMS)....Grant funds DECL. OF LINDA LYE ISO PLTFS' MORGAN, LEWIS & 1 MOT. FOR SUMMARY JUDGMENT

3:14-cv-03120-RS-KAW

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 3 of 39

will...complete initial system implements, provide training, and incrementally add data sources."
 Exhibit 4 at 16. The document states that the grant award is subject to various "Special
 Conditions," including that "any information technology system funded or supported by OJP
 funds will comply with 28 C.F.R. Part 23, Criminal Intelligence Systems Operating Policies."
 Exhibit 4 at 2 and 14.

6 7. In short, NCRIC's August 2, 2013 and March 21, 2016 response to my PRA
7 requests indicate that NCRIC used funds from a federal grant that was administered by the Office
8 of Justice Programs to support information systems containing SAR information. The documents
9 produced by NCRIC further indicate that the Office of Justice Programs specifically attached a
10 special condition requiring any information system funded or supported by that grant to comply
11 with 28 C.F.R. Part 23.

12 8. The Office of Justice Programs maintains a website on which it posts, among other
13 things, information about the programs it funds. One such program is the Regional Information
14 Sharing System, also known as RISS. A true and correct copy of a description of the program
15 that I obtained from the Office of Justice Program's website

16 (http://ojp.gov/about/pdfs/BJA_RISS%20Prog%20Summary_For%20FY%2017%20PresBud.pdf

17) on August 25, 2016 is attached as Exhibit 5 to this declaration. The document states that the 18 purpose of RISS is "[t]o enable multi-jurisdictional information sharing across law enforcement 19 and criminal justice agencies at all levels to resolve criminal cases while promoting officer 20 safety." The document further states that it "supports federal, state, local, territorial, and tribal 21 law enforcement agencies and other criminal justice agencies through the six regional RISS 22 centers by providing," among other things, "[a] secure online information and intelligence sharing 23 network." The document identifies the program's "Authorizing Legislation" as "Omnibus Crime 24 Control and Safe Streets Act of 1968 (42 USC 3796h(d)) as amended." In addition, the document 25 states that additional information about RISS can be obtained on the following website:

26 "http://www.riss.net/."

9. I visited the website <u>www.riss.net</u> on August 25, 2016, and it contains a page titled "28 CFR Part 23 Frequently Asked Questions." A true and correct copy of that page

2

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Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 4 of 39

1	(https://www.riss.net/Policy/CFR) is attached as Exhibit 6 to this declaration. It states:					
2	"What criminal intelligence systems are affected by Criminal Intelligence Systems Operating					
3	Policies (Federal Regulation 28 CFR Part 23)? Criminal Intelligence Systems Operating Policies					
4	(Federal Regulation 28 CFR Part 23) standards apply to all multijurisdictional criminal					
5	intelligence systems operating under Title I of the Omnibus Crime Control and Safe Streets Act					
6	of 1968, as amended. This includes any Office of Justice Programs and Bureau of Justice					
7	Assistance programs such as RISS, the Byrne Formula or Discretionary Grants Programs, the					
8	Local Law Enforcement Block Grants (LLEBG) Program, and Community Oriented Policing					
9	Services (COPS) grants."					
10						
11	I declare under penalty of perjury under the laws of the United States that the foregoing is true					
12	and correct. Executed on September 18, 2016 in San Francisco, California.					
13						
14	/s/ Linda Lye					
15	Linda Lye					
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28	DECL. OF LINDA LYE ISO PLTFS'					
MORGAN, LEWIS & BOCKIUS LLP Attorneys at Law San Francisco	3 MOT. FOR SUMMARY JUDGMENT 3:14-cv-03120-RS-KAW					

	Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 5 of 39
1	FILER'S ATTESTATION
2	I, Phillip J. Wiese, am the ECF user whose identification and password are being used to
3	file this DECLARATION OF LINDA LYE IN SUPPORT OF PLAINTIFFS' OPPOSITION TO
4	DEFENDANTS' MOTION FOR SUMMARY JUDGMENT AND CROSS-MOTION FOR
5	SUMMARY JUDGMENT. Pursuant to L.R. 5-1(i)(3), I hereby attest that concurrence in the
6	electronic filing of this document has been obtained from each of the other signatories.
7	
8	Dated: September 22, 2016By/s/ Phillip J. WiesePhillip J. Wiese
9	Phillip J. Wiese
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28 Morgan, Lewis &	DECL. OF LINDA LYE ISO PLTFS'
BOCKIUS LLP Attorneys at Law San Francisco	4 MOT. FOR SUMMARY JUDGMENT 3:14-cv-03120-RS-KAW

EXHIBIT 1

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 7 of 39



July 12, 2013

Via U.S. Mail and Email

Mike Sena, Deputy Director Northern California Regional Intelligence Center P.O. Box 36102 San Francisco, CA 94102 info@ncric.org

Re: Public Records Act Request Regarding Intelligence Gathering

Dear Public Records Coordinator:

I am writing on behalf of the American Civil Liberties Union of Northern California to request records pursuant to the California Public Records Act (Government Code §§ 6250, et. seq.) and Article I § 3(b) of the California Constitution for the following records¹:

- 1) Records regarding sources of funding used to support information systems containing automated license plate records, in particular, name and amount of funding sources.
- 2) Records regarding sources of funding used to support information systems containing suspicious activity reports, in particular, name and amount of funding sources.
- Records reflecting the amount of financial support received by the Central California Intelligence Center through the Omnibus Crime Control and Safe Streets Act of 1968, 42 U.S.C. §3711, *et seq.*, and the purpose(s) for which such funds are allocated or used.

Please provide the foregoing information for Fiscal Year 2011-12, FY 2012-13, and FY 2013-14.

¹"Records" covered by this request include but are not limited to: internal and external correspondence (including email), memoranda, drafts, notes, outlines, policies, procedures, regulations, directives, instructions, orders, bulletins, pamphlets or brochures, scripts, handouts, analyses, evaluations, reports, summaries, writings, logs and other written records or records by any other means, including but not limited to records kept on computers, computer source and object code, electronic communications, computer disks, CD-ROM, video tapes or digital video disks.

MICHELLE A. WELSH, CHAIRPERSON | DENNIS MCNALLY, AJAY KRISHNAN, FARAH BRELVI, ALLEN ASCH, VICE CHAIRPERSONS | KENNETH J. SUGARMAN, SECRETARY/TREASURER ABDI SOLTANI, EXECUTIVE DIRECTOR | CHERI BRYANT, DEVELOPMENT DIRECTOR | SHAYNA GELENDER, ORGANIZING & COMMUNITY ENGAGEMENT DIRECTOR | REBECCA FARMER, COMMUNICATIONS DIRECTOR ALAN SCHLOSSER, LEGAL DIRECTOR | MARGARET C. CROSBY, ELIZABETH GILL, LINDA LYE, JULIA HARUMI MASS, LINNEA NELSON, MICHAEL RISHER, JORY STEELE, STAFF ATTORNEYS PHYLLIDA BURLINGAME, ALLEN HOPPER, NATASHA MINSKER, NICOLE A. OZER, POLICY DIRECTOR | STEPHEN V. BOMSE, GENERAL COUNSEL

()

Public Records Coordinator July 12, 2013 Page 2

The California Public Records Act requires within ten (10) days either production of the requested documents and/or notice of the specific reasons why the materials requested (or portions thereof) are exempt from disclosure. Further, we request a summary of the information contained within any records you claim to be exempt under Government Code § 6254(f), as required by Government Code § 6254(f)(2).

Please send copies of the requested records to me at the address shown above, or email them to me at <u>llye@aclunc.org</u>. If necessary, we will reimburse you for reasonable copying costs.

If you have any questions regarding this request, please feel free to contact me at (415) 621-2493. Thank you in advance for your timely cooperation.

Sincerely,

Linda Lye Staff Attorney

cc: David A. Silberman (via United States mail and email) Office of County Counsel County of San Mateo Hall of Justice and Records, 6th Floor 400 County Center Redwood City, CA 94063-1662 dsilberman@smcgov.org

EXHIBIT 2

Linda Lye

From:	Hugh A. Cotton <hcotton@ncric.org></hcotton@ncric.org>
Sent:	Friday, August 02, 2013 2:38 PM
То:	Linda Lye
Cc:	PrivacyOfficer
Subject:	RE: Public Records Act Request Regarding Intelligence Gathering

Dear Ms. Lye,

I am writing in response to your July 24, 2013 correspondence which was in response to my July 22, 2013 answer to your original Public Records Act request. In your most recent letter, you clarify the intent of some of your initial questions and seek additional information. I understand your questions as follows and have attempted to answer them in good faith as set forth below.

Question 1: What are the funding sources for ALPR's?

• The NCRIC spent \$163,660 from the FY08 UASI Grant (referenced below) on ALPR systems in November – December of 2010.

Question 2: What are the funding sources relating to information systems containing SAR information?

• The NCRIC spent \$690,125 on the information systems containing SAR information. The funding source was from 2009 ARRA funding. The NCRIC entered into an agreement with Palantir in January of 2012. There are ongoing maintenance costs, however, the NCRIC has yet to expend such funds. Maintenance costs will likely be funded out of the UASI or SHSP funding.

Question 3: Are there any *other* sources of funding, not listed below, that NCRIC received for FY 11, 12 and 13 and if so, in what amounts?

• The NCRIC previously disclosed the following funding sources in response to your initial request:

- FY2011 State Homeland Security Grant (DHS grant passed through to Cal OES) \$2,011,000

- FY12 State Homeland Security Grant (DHS grant passed through to Cal OES) \$1,761,000

- FY11 Urban Area Security Initiative Grant (DHS passed through to Cal OES then to the Bay Area UASI as a sub-recipient) \$3,393,158

- FY12 Urban Area Security Initiative Grant (DHS passed through to Cal OES then to the Bay Area UASI as a sub-recipient) \$3,393,158

- Southwest Border Grant - FY09 Recovery Act - JAG (US DOJ-BJA) \$800,700

- The previously disclosed funding sources were DHS grants that included the title "FY11, FY12, and FY13." However, if you are requesting information for all NCRIC grants *active* during the actual fiscal year periods of FY11, FY12, and FY13, then below is a more accurate and comprehensive accounting:
 - 2010 Anti-Terrorism Funding (Direct from Cal OES) \$200,000
 - FY2008 State Homeland Security Grant (DHS passed through to Cal OES) \$1,000,000
 - FY2009 State Homeland Security Grant (DHS passed through to Cal OES) \$1,000,000
 - FY2010 State Homeland Security Grant (DHS passed through to Cal OES) \$1,150,000

- FY2008 Urban Area Security Initiative(DHS passed through to Cal OES then to the Bay Area UASI as a sub-recipient) \$2,267,252

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 11 of 39

- FY2009 Urban Area Security Initiative(DHS passed through to Cal OES then to the Bay Area UASI as a subrecipient) \$2,909,951

- FY2010 Urban Area Security Initiative(DHS passed through to Cal OES then to the Bay Area UASI as a sub-recipient) \$3,718,623

- 2011 National Justice Information Sharing Initiative (Direct from DHS BJA) \$90,240 -2009 ARRA Funding US DOJ BJA/OJP, \$800,700

• Fiscal year periods for the NCRIC are as follows:

-FY11: 7/1/10-6/30/11 -FY12: 7/1/11-6/30/12 -FY13: 7/1/12-6/30/13 -FY14: 7/1/13-6/30/14

Additionally, for clarification, the NCRIC has not received funding yet for FY 13.

I will assume that by this letter I have satisfied your request. However, if you have any further questions or concerns please do not hesitate to contact me at your convenience.

Sincerely,

Hugh A. Cotton Northern California Regional Intelligence Center Privacy Officer P.O. Box 36102 San Francisco, California 94102 HCotton@ncric.org



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From: Linda Lye [mailto:llye@aclunc.org]
Sent: Tuesday, July 23, 2013 6:16 PM
To: Hugh A. Cotton
Cc: PrivacyOfficer
Subject: RE: Public Records Act Request Regarding Intelligence Gathering

Dear Mr. Cotton,

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 12 of 39

Thank you for the response and apologies for my typographical error. I did intend the third request to seek records reflecting the amount of financial support received by the Northern, not Central, California Intelligence Center. To follow up, the information I sought was somewhat different from that which you have provided.

In requests 1 and 2, I sought information about the sources of funding used to support systems containing data received from automated license plate readers and suspicious activity reports, respectively. You have instead provided more general information about sources of funding received by NCRIC in general. Can you please provide information about the funding sources for the two systems referenced in requests 1 and 2.

Separately, you have now provided information about NCRIC funding in FY 09, 11, and 12. Are there any *other* sources of funding, not listed below, that NCRIC received in FY 11, 12 and 13 and if so, in what amounts and for what purposes? Thanks so much for your assistance.

Best, Linda

Linda Lye Staff Attorney, ACLU-NC

From: Hugh A. Cotton [mailto:hcotton@ncric.org]
Sent: Monday, July 22, 2013 4:19 PM
To: Linda Lye
Cc: PrivacyOfficer
Subject: Re: Public Records Act Request Regarding Intelligence Gathering

Dear Ms. Lye,

I am writing in response to your attached July 12, 2013 letter in which you requested information relating to the funding sources of the Northern California Regional Intelligence Center (NCRIC) for the Fiscal years 2011-12, FY 2012-13, and FY 2013-14. The NCRIC received funding for the fiscal years in question from each of the following sources:

- FY2011 State Homeland Security Grant (DHS grant passed through to Cal OES) \$2,011,000

- FY12 State Homeland Security Grant (DHS grant passed through to Cal OES) \$1,761,000

- FY11 Urban Area Security Initiative Grant (DHS passed through to Cal OES then to the Bay Area UASI as a subrecipient) \$3,393,158

- FY12 Urban Area Security Initiative Grant (DHS passed through to Cal OES then to the Bay Area UASI as a sub-recipient) \$3,393,158

- Southwest Border Grant - FY09 Recovery Act - JAG (US DOJ-BJA) \$800,700

Additionally, you requested information related to the amount of financial support received by the Central California Intelligence Center through the Omnibus Crime Control and Safe Streets Act of 1968. The NCRIC did not receive any financial support from the Central California Intelligence Center or the Omnibus Crime Control and Safe Streets Act of 1968. I suspect this portion of your request to be a typographical error, but I have answered your question to the best of my ability based upon my understanding the question.

I will assume that by this letter I have satisfied your request. However, if you disagree or otherwise have any questions or concerns please do not hesitate to contact me at your convenience.

Hugh A. Cotton Northern California Regional Intelligence Center Privacy Officer P.O. Box 36102 San Francisco, California 94102 <u>HCotton@ncric.org</u>



Unclassified//Law Enforcement Sensitive

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EXHIBIT 3



March 7, 2016

VIA EMAIL AND U.S. MAIL

Northern California Regional Intelligence Center Attn: Privacy Officer P.O. Box 36102 San Francisco, CA 94102 privacyofficer@ncric.ca.gov

re: Public Records Act request regarding Suspicious Activity Reporting Program

Dear Privacy Officer,

I am writing on behalf of the American Civil Liberties Union of Northern California to request records of the Northern California Regional Intelligence Center regarding funding for the Nationwide Suspicious Activity Reporting Initiative ("NSI"). This request is made pursuant to the California Public Records Act (Government Code §§ 6250, et. seq.) and Article I § 3(b) of the California Constitution for the following records¹:

 Documents reflecting funding sources -- and identifying the federal entities that administered any such sources -- relating to information systems containing Suspicious Activity Reports.

An August 2, 2013 response by your office to a prior Public Records Act request from my office stated: "The NCRIC spent \$690,125 on the information systems containing SAR information. The funding source was from 2009 ARRA funding. The NCRIC entered into an agreement with Palantir in January of 2012. There are ongoing maintenance costs, however, the NCRIC has yet to expend such funds. Maintenance costs will likely be funded out of the UASI or SHSP funding."

¹"Records" covered by this request include but are not limited to: internal and external correspondence (including email), memoranda, drafts, notes, outlines, policies, procedures, regulations, directives, instructions, orders, bulletins, pamphlets or brochures, scripts, handouts, analyses, evaluations, reports, summaries, writings, logs and other written records or records by any other means, including but not limited to records kept on computers, computer source and object code, electronic communications, computer disks, CD-ROM, video tapes or digital video disks.

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 16 of 39

March 7, 2016 Page 2

My current request seeks documents that reflect the funding sources for the \$690,125 expended on information systems containing SAR information, as well as documents that identify that federal entity or entities that administered such funding.

It also seeks documents that reflect any subsequent expenditures related to the information system(s) containing SAR information – in particular, the funding sources and federal entity or entities that administer such funding.

2) Grant documents (including grant applications as well as documentation reflecting approvals/acceptance of such grants) pertaining to any grant administered by the Office of Justice Programs from 2013 to present.

The California Public Records Act requires within ten (10) days either production of the requested documents and/or notice of the specific reasons why the materials requested (or portions thereof) are exempt from disclosure. Further, we request a summary of the information contained within any records you claim to be exempt under Government Code § 6254(f), as required by Government Code § 6254(f)(2).

Please send copies of the requested records to me at the address shown above, or email them to me at <u>llye@aclunc.org</u>. We request that you waive any fees that would be normally applicable to a Public Records Act request. In addition, if you have the records in electronic form you can simply email them to me without incurring any copying costs. *See* Gov't. Code § 6253.9. However, should you be unable to do so, the ACLU will reimburse your agency for the direct costs of copying these records plus postage. *See* Gov't. Code § 6253(b). If you have any questions regarding this request, please feel free to contact me at (415) 621-2493. Thank you in advance for your timely cooperation.

Sincerely,

æ

Linda Lye Senior Staff Attorney

Enclosure

cc: Mike Sena (<u>msena@ncric.org</u>)

EXHIBIT 4



Daniel J. Mahoney Deputy Director& Privacy Officer Northern California Regional Intelligence Center 450 Golden Gate Avenue, 14th Floor San Francisco, CA 94102

Sent via E-Mail to: Linda Lye - <u>llye@aclunc.org</u> March 21, 2016

Ms. Lye,

In response to your California Public Records Act requests (dated March 7, 2016):

1) Documents reflecting funding sources -- and identifying the federal entities that administered any such sources -- relating to information systems containing Suspicious Activity Reports.

An August 2, 2013 response by your office to a prior Public Records Act request from my office stated: "The NCRIC spent \$690,125 on the information systems containing SAR information. The funding source was from 2009 ARRA funding. The NCRIC entered into an agreement with Palantir in January of 2012. There are ongoing maintenance costs, however, the NCRIC has yet to expend such funds. Maintenance costs will likely be funded out of the UASI or SHSP funding."

My current request seeks documents that reflect the funding sources for the \$690,125 expended on information systems containing SAR information, as well as documents that identify that federal entity or entities that administered such funding.

It also seeks documents that reflect any subsequent expenditures related to the information system(s) containing SAR information – in particular, the funding sources and federal entity or entities that administer such funding.

2) Grant documents (including grant applications as well as documentation reflecting approvals/acceptance of such grants) pertaining to any grant administered by the Office of Justice Programs from 2013 to present.

Attached in 4 separate e-mails (due to the size of the files) are documents responsive to this request.

Most Cordially,

NORTHERN CALIFORNIA REGIONAL INTELLIGENCE CENTER

Daniel J. Mahoney Deputy Director & Privacy Officer

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 19 of 39



Department of Justice

Office of Justice Programs

Office of the Assistant Attorney General

Washington, D.C. 20531

July 15, 2009

Sheriff Greg Munks San Mateo County 400 County Center 1st Floor Redwood City, CA 94063-1662

Dear Sheriff Munks:

On behalf of Attorney General Eric Holder, it is my pleasure to inform you that the Office of Justice Programs has approved your application for funding under the FY 09 Recovery Act Combating Criminal Narcotics Activity Stemming from the Southern Border of the United States: Facilitating Justice Information Sharing, Collaboration and Problem Solving in the amount of \$800,700 for San Mateo County.

Enclosed you will find the Grant Award and Special Conditions documents. This award is subject to all administrative and financial requirements, including the timely submission of all financial and programmatic reports, resolution of all interim audit findings, and the maintenance of a minimum level of cash-on-hand. Should you not adhere to these requirements, you will be in violation of the terms of this agreement and the award will be subject to termination for cause or other administrative action as appropriate.

If you have questions regarding this award, please contact:

- Program Questions, Kerri Vitalo Logan, Program Manager at (202) 353-9074; and
- Financial Questions, the Office of the Chief Financial Officer, Customer Service Center (CSC) at (800) 458-0786, or you may contact the CSC at ask.ocfo@usdoj.gov.

Congratulations, and we look forward to working with you.

Sincerely,

Laurie Robinson Acting Assistant Attorney General

Enclosures



Department of Justice Office of Justice Programs Office for Civil Rights

Washington, D.C. 20531

July 15, 2009

Sheriff Greg Munks San Mateo County 400 County Center 1st Floor Redwood City, CA 94063-1662

Dear Sheriff Munks:

Congratulations on your recent award. In establishing financial assistance programs, Congress linked the receipt of Federal funding to compliance with Federal civil rights laws. The Office for Civil Rights (OCR), Office of Justice Programs (OJP), U.S. Department of Justice is responsible for ensuring that recipients of financial aid from OJP, its component offices and bureaus, the Office on Violence Against Women (OVW), and the Office of Community Oriented Policing Services (COPS) comply with applicable Federal civil rights statutes and regulations. We at OCR are available to help you and your organization meet the civil rights requirements that come with Justice Department funding.

Ensuring Access to Federally Assisted Programs

As you know, Federal laws prohibit recipients of financial assistance from discriminating on the basis of race, color, national origin, religion, sex, or disability in funded programs or activities, not only in respect to employment practices but also in the delivery of services or benefits. Federal law also prohibits funded programs or activities from discriminating on the basis of age in the delivery of services or benefits.

Providing Services to Limited English Proficiency (LEP) Individuals

In accordance with Department of Justice Guidance pertaining to Title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d, recipients of Federal financial assistance must take reasonable steps to provide meaningful access to their programs and activities for persons with limited English proficiency (LEP). For more information on the civil rights responsibilities that recipients have in providing language services to LEP individuals, please see the website at http://www.lep.gov.

Ensuring Equal Treatment for Faith-Based Organizations

The Department of Justice has published a regulation specifically pertaining to the funding of faith-based organizations. In general, the regulation, Participation in Justice Department Programs by Religious Organizations; Providing for Equal Treatment of all Justice Department Program Participants, and known as the Equal Treatment Regulation 28 C.F.R. part 38, requires State Administering Agencies to treat these organizations the same as any other applicant or recipient. The regulation prohibits State Administering Agencies from making award or grant administration decisions on the basis of an organization's religious character or affiliation, religious name, or the religious composition of its board of directors.

The regulation also prohibits faith-based organizations from using financial assistance from the Department of Justice to fund inherently religious activities. While faith-based organizations can engage in non-funded inherently religious activities, they must be held separately from the Department of Justice funded program, and customers or beneficiaries cannot be compelled to participate in them. The Equal Treatment Regulation also makes clear that organizations participating in programs funded by the Department of Justice are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion. For more information on the regulation, please see OCR's website at http://www.ojp.usdoj.gov/ocr/etfbo.htm.

State Administering Agencies and faith-based organizations should also note that the Safe Streets Act, as amended; the Victims of Crime Act, as amended; and the Juvenile Justice and Delinquency Prevention Act, as amended, contain prohibitions against discrimination on the basis of religion in employment. Despite these nondiscrimination provisions, the Justice Department has concluded that the Religious Freedom Restoration Act (RFRA) is reasonably construed, on a case-by-case basis, to require that its funding agencies permit faith-based organizations applying for funding under the applicable program statutes both to receive DOJ funds and to continue considering religion when hiring staff, even if the statute that authorizes the funding program generally forbids considering of religion in employment decisions by grantees.



Questions about the regulation or the application of RFRA to the statutes that prohibit discrimination in employment may be directed to this Office.

Enforcing Civil Rights Laws

All recipients of Federal financial assistance, regardless of the particular funding source, the amount of the grant award, or the number of employees in the workforce, are subject to the prohibitions against unlawful discrimination. Accordingly, OCR investigates recipients that are the subject of discrimination complaints from both individuals and groups. In addition, based on regulatory criteria, OCR selects a number of recipients each year for compliance reviews, audits that require recipients to submit data showing that they are providing services equitably to all segments of their service population and that their employment practices meet equal employment opportunity standards.

Complying with the Safe Streets Act or Program Requirements

In addition to these general prohibitions, an organization which is a recipient of financial assistance subject to the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act (Safe Streets Act) of 1968, 42 U.S.C. § 3789d(c), or other Federal grant program requirements, must meet two additional requirements:(1) complying with Federal regulations pertaining to the development of an Equal Employment Opportunity Plan (EEOP), 28 C.F.R. § 42.301-.308, and (2) submitting to OCR Findings of Discrimination (see 28 C.F.R. §§ 42.205(5) or 31.202(5)).

1) Meeting the EEOP Requirement

In accordance with Federal regulations, Assurance No. 6 in the Standard Assurances, COPS Assurance No. 8.B, or certain Federal grant program requirements, your organization must comply with the following EEOP reporting requirements:

If your organization has received an award for \$500,000 or more and has 50 or more employees (counting both full- and part-time employees but excluding political appointees), then it has to prepare an EEOP and submit it to OCR for review within 60 days from the date of this letter. For assistance in developing an EEOP, please consult OCR's website at http://www.ojp.usdoj.gov/ocr/eeop.htm. You may also request technical assistance from an EEOP specialist at OCR by dialing (202) 616-3208.

If your organization received an award between \$25,000 and \$500,000 and has 50 or more employees, your organization still has to prepare an EEOP, but it does not have to submit the EEOP to OCR for review. Instead, your organization has to maintain the EEOP on file and make it available for review on request. In addition, your organization has to complete Section B of the Certification Form and return it to OCR. The Certification Form can be found at http://www.ojp.usdoj.gov/ocr/eeop.htm.

If your organization received an award for less than \$25,000; or if your organization has less than 50 employees, regardless of the amount of the award; or if your organization is a medical institution, educational institution, nonprofit organization or Indian tribe, then your organization is exempt from the EEOP requirement. However, your organization must complete Section A of the Certification Form and return it to OCR. The Certification Form can be found at http://www.ojp.usdoj.gov/ocr/eeop.htm.

2) Submitting Findings of Discrimination

In the event a Federal or State court or Federal or State administrative agency makes an adverse finding of discrimination against your organization after a due process hearing, on the ground of race, color, religion, national origin, or sex, your organization must submit a copy of the finding to OCR for review.

Ensuring the Compliance of Subrecipients

If your organization makes subawards to other agencies, you are responsible for assuring that subrecipients also comply with all of the applicable Federal civil rights laws, including the requirements pertaining to developing and submitting an EEOP, reporting Findings of Discrimination, and providing language services to LEP persons. State agencies that make subawards must have in place standard grant assurances and review procedures to demonstrate that they are effectively monitoring the civil rights compliance of subrecipients.

If we can assist you in any way in fulfilling your civil rights responsibilities as a recipient of Federal funding, please call OCR at (202) 307-0690 or visit our website at http://www.ojp.usdoj.gov/ocr/.

Sincerely,

Mund 2. also

Michael L. Alston Director



cc: Grant Manager Financial Analyst

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 22 of 39



Department of Justice Office of Justice Programs Office of the Chief Financial Officer

Washington, D.C. 20531

July 15, 2009

Sheriff Greg Munks San Mateo County 400 County Center 1st Floor Redwood City, CA 94063 - 1662

Reference Grant Number: 2009-SS-B9-0029

Dear Sheriff Munks:

I am pleased to inform you that my office has approved the following budget categories for the aforementioned grant award in the cost categories identified below:

Category	Budget
Personnel	\$0
Fringe Benefits	\$0
Travel	\$4,300
Equipment	\$649,000
Supplies	\$0
Construction	\$0
Contractual	\$147,400
Other	\$0
Total Direct Cost	\$800,700
Indirect Cost	\$0
Total Project Cost	\$800,700
Federal Funds Approved:	\$800,700
Non-Federal Share:	\$0
Program Income:	\$0

Match is not required for this grant program.

All Sole Source procurement in excess of \$100,000 requires written justification and the prior approval of OJP.





- If you have questions regarding this award, please contact:
 - Program Questions, Kerri Vitalo Logan, Program Manager at (202) 353-9074
 - Financial Questions, the Office of Chief Financial Officer, Customer Service Center(CSC) at (800) 458-0786, or you may contact the CSC at ask.ocfo@usdoj.gov.

Congratulations, and we look forward to working with you.

Sincerely,

Marcia K. Paula

Marcia K. Paull Chief Financial Officer



Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 24 of 39

Office of Justice Programs Bureau of Justice Assistance	Grant	PAGE 1 OF 9		
1. RECIPIENT NAME AND ADDRESS (Including Zip Code)	4. AWARD NUMBER: 2009-SS-B9-0029			
San Mateo County 400 County Center 1st Floor Redwood City, CA 94063-1662		TO 06/30/2011 TO 06/30/2011		
	6. AWARD DATE 07/15/2009 7	. ACTION		
1A. GRANTEE IRS/VENDOR NO. 946000563	8. SUPPLEMENT NUMBER 00	Initial		
	9. PREVIOUS AWARD AMOUNT	\$0		
3. PROJECT TITLE	10. AMOUNT OF THIS AWARD	\$ 800,700		
Enhancing Intelligence-Led Policing (ILP) Capabilities in the Area of Responsibility of the NCHIDTA and Northern California Regional Intelligence Center through Implementation of a Regional Intelligen	11. TOTAL AWARD	11. TOTAL AWARD \$ 800,700		
ON THE ATTACHED PAGE(S). 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY09 Recovery Act (BJA – Southern Bc	I CONDITIONS OR LIMITATIONS AS ARE SET FORT	1-5, 123 Stat. 115, 130		
13. STATUTORY AUTHORITY FOR GRANT		1-5, 123 Stat. 115, 130		
 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY09 Recovery Act (BJA – Southern Bc 15. METHOD OF PAYMENT PAPRS AGENCY APPROVAL 	rder/HIDTA (Criminal Narcotics Activity)) Pub. L. No. 111 GRANTEE ACCEPTAN	NCE		
 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY09 Recovery Act (BJA – Southern Bc 15. METHOD OF PAYMENT PAPRS 	rder/HIDTA (Criminal Narcotics Activity)) Pub. L. No. 111	NCE		
 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY09 Recovery Act (BJA – Southern Bc 15. METHOD OF PAYMENT PAPRS AGENCY APPROVAL 16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Laurie Robinson 	rder/HIDTA (Criminal Narcotics Activity)) Pub. L. No. 111 GRANTEE ACCEPTAN 18. TYPED NAME AND TITLE OF AUTHORIZEI Greg Munks	NCE GRANTEE OFFICIAL		
 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY09 Recovery Act (BJA – Southern Bc 15. METHOD OF PAYMENT PAPRS AGENCY APPROVAL AGENCY APPROVING OFFICIAL Laurie Robinson Acting Assistant Attorney General 17. SIGNATURE OF APPROVING OFFICIAL LAURE CONTINUE OF APPROVING OFFICIAL 	rder/HIDTA (Criminal Narcotics Activity)) Pub. L. No. 111 GRANTEE ACCEPTAN 18. TYPED NAME AND TITLE OF AUTHORIZEI Greg Munks Sheriff County of San Mateo	NCE GRANTEE OFFICIAL		



AWARD CONTINUATION SHEET

PAGE 2 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

- 1. The recipient agrees to comply with the financial and administrative requirements set forth in the current edition of the Office of Justice Programs (OJP) Financial Guide.
- 2. The recipient acknowledges that failure to submit an acceptable Equal Employment Opportunity Plan (if recipient is required to submit one pursuant to 28 C.F.R. Section 42.302), that is approved by the Office for Civil Rights, is a violation of its Certified Assurances and may result in suspension or termination of funding, until such time as the recipient is in compliance.
- 3. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and further understands and agrees that funds may be withheld, or other related requirements may be imposed, if outstanding audit issues (if any) from OMB Circular A-133 audits (and any other audits of OJP grant funds) are not satisfactorily and promptly addressed, as further described in the current edition of the OJP Financial Guide, Chapter 19.
- 4. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government, without the express prior written approval of OJP.
- 5. The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has either 1) submitted a false claim for grant funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving grant funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by -

mail:

Office of the Inspector General U.S. Department of Justice Investigations Division 950 Pennsylvania Avenue, N.W. Room 4706 Washington, DC 20530

e-mail: oig.hotline@usdoj.gov

hotline: (contact information in English and Spanish): (800) 869-4499

or hotline fax: (202) 616-9881

Additional information is available from the DOJ OIG website at www.usdoj.gov/oig.

6. RECOVERY ACT - Conflict with Other Standard Terms and Conditions

The recipient understands and agrees that all other terms and conditions contained in this award, or in applicable OJP grant policy statements or guidance, apply unless they conflict or are superseded by the terms and conditions included here that specifically implement the American Recovery and Reinvestment Act of 2009, Public Law 111-5 ("ARRA" or "Recovery Act") requirements. Recipients are responsible for contacting their grant managers for any needed clarifications.





AWARD CONTINUATION SHEET

PAGE 3 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

7. RECOVERY ACT - Access to Records; Interviews

The recipient understands and agrees that DOJ (including OJP and the Office of the Inspector General (OIG)), and its representatives, and the Government Accountability Office (GAO), shall have access to and the right to examine all records (including, but not limited to, books, papers, and documents) related to this Recovery Act award, including such records of any subrecipient, contractor, or subcontractor.

The recipient also understands and agrees that DOJ and the GAO are authorized to interview any officer or employee of the recipient (or of any subrecipient, contractor, or subcontractor) regarding transactions related to this Recovery Act award.

8. RECOVERY ACT - One-time funding

The recipient understands and agrees that awards under the Recovery Act will be one-time awards and accordingly that its proposed project activities and deliverables are to be accomplished without additional DOJ funding.

9. RECOVERY ACT - Separate Tracking and Reporting of Recovery Act Funds and Outcomes

The recipient agrees to track, account for, and report on all funds from this Recovery Act award (including specific outcomes and benefits attributable to Recovery Act funds) separately from all other funds, including DOJ award funds from non-Recovery Act awards awarded for the same or similar purposes or programs. (Recovery Act funds may be used in conjunction with other funding as necessary to complete projects, but tracking and reporting of Recovery Act funds must be separate.)

Accordingly, the accounting systems of the recipient and all subrecipients must ensure that funds from this Recovery Act award are not commingled with funds from any other source.

The recipient further agrees that all personnel (including subrecipient personnel) whose activities are to be charged to the award will maintain timesheets to document hours worked for activities related to this award and non-award-related activities.

10. RECOVERY ACT - Subawards - DUNS and CCR for Reporting

The recipient agrees to work with its first-tier subrecipients (if any) to ensure that, no later than the due date of the recipient's first quarterly report after a subaward is made, the subrecipient has a valid DUNS profile and has an active registration with the Central Contractor Registration (CCR) database.

11. RECOVERY ACT - Subawards - Monitoring

The recipient agrees to monitor subawards under this Recovery Act award in accordance with all applicable statutes, regulations, OMB circulars, and guidelines, including the OJP Financial Guide, and to include the applicable conditions of this award in any subaward. The recipient is responsible for oversight of subrecipient spending and monitoring of specific outcomes and benefits attributable to use of Recovery Act funds by subrecipients. The recipient agrees to submit, upon request, documentation of its policies and procedures for monitoring of subawards under this award.



AWARD CONTINUATION SHEET

PAGE 4 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

12. RECOVERY ACT – Recovery Act Transactions Listed in Schedule of Expenditures of Federal Awards and Recipient Responsibilities for Informing Subrecipients

(a) The recipient agrees to maintain records that identify adequately the source and application of Recovery Act funds, to maximize the transparency and accountability of funds authorized under the Recovery Act as required by the Act and in accordance with 2 CFR 215.21, "Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, and Other Non-profit Organizations" and OMB A-102 Common Rules provisions (relating to Grants and Cooperative Agreements with State and Local Governments).

(b) The recipient agrees to separately identify the expenditures for Federal awards under the Recovery Act on the Schedule of Expenditures of Federal Awards (SEFA) and the Data Collection Form (SF-SAC) required by OMB Circular A-133. This condition only applies if the recipient is covered by the Single Audit Act Amendments of 1996 and OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations." This shall be accomplished by identifying expenditures for Federal awards made under the Recovery Act separately on the SEFA, and as separate rows under Item 9 of Part III on the SF-SAC by CFDA number, and inclusion of the prefix "ARRA-" in identifying the name of the Federal program on the SEFA and as the first characters in Item 9 of Part III on the SF-SAC.

(c) The recipient agrees to separately identify to each subrecipient the Federal award number, CFDA number, and amount of Recovery Act funds, and to document this identification both at the time of subaward and at the time of disbursement of funds. When a recipient awards Recovery Act funds for an existing program, the information furnished to subrecipients shall distinguish the subawards of incremental Recovery Act funds from regular subawards under the existing program.

(d) The recipient agrees to require its subrecipients to specifically identify Recovery Act funding on their SEFA information, similar to the requirements for the recipient SEFA described above. This information is needed to allow the recipient to properly monitor subrecipient expenditure of Recovery Act funds as well as facilitate oversight by the Federal awarding agencies, the DOJ OIG, and the GAO.

RECOVERY ACT - Reporting and Registration Requirements under Section 1512 of the Recovery Act.

 (a) This award requires the recipient to complete projects or activities which are funded under the Recovery Act and to report on use of Recovery Act funds provided through this award. Information from these reports will be made available to the public.

(b) The reports are due no later than ten calendar days after each calendar quarter in which the recipient receives the assistance award funded in whole or in part by the Recovery Act.

(c) Recipients and their first-tier recipients must maintain current registrations in the Central Contractor Registration (www.ccr.gov) at all times during which they have active federal awards funded with Recovery Act funds. A Dun and Bradstreet Data Universal Numbering System (DUNS) Number (www.dnb.com) is one of the requirements for registration in the Central Contractor Registration.

(d) The recipient shall report the information described in section 1512(c) of the Recovery Act using the reporting instructions and data elements that will be provided online at www.FederalReporting.gov and ensure that any information that is pre-filled is corrected or updated as needed.

(e) The recipient shall notify the OJP program manager of submission of its section 1512(c) report at the time the report is submitted per (d) above. Notification to OJP may be either by submission of a copy of the section 1512(c) data report, or (if not practicable) by electronic notification to the OJP program manager confirming submission of the report. Failure to provide the required notification to OJP will be deemed a failure to report under section 1512(c).

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OJP FORM 4000/2 (REV. 4-88)

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 28 of 39



Department of Justice Office of Justice Programs Bureau of Justice Assistance

AWARD CONTINUATION SHEET

PAGE 5 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

14. RECOVERY ACT - Reporting Potential Fraud, Waste, and Abuse, and Similar Misconduct

The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has either 1) submitted a false claim for Recovery Act funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving Recovery Act funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by –

mail:

Office of the Inspector General U.S. Department of Justice Investigations Division 950 Pennsylvania Avenue, N.W. Room 4706 Washington, DC 20530

e-mail: oig.hotline@usdoj.gov

hotline: (contact information in English and Spanish): (800) 869-4499

or hotline fax: (202) 616-9881

Additional information is available from the DOJ OIG website at www.usdoj.gov/oig.

 RECOVERY ACT – Protecting State and Local Government and Contractor Whistleblowers (Recovery Act, section 1553)

The recipient recognizes that the Recovery Act provides certain protections against reprisals for employees of non-Federal employers who disclose information reasonably believed to be evidence of gross mismanagement, gross waste, substantial and specific danger to public health or safety, abuse of authority, or violations of law related to contracts or grants using Recovery Act funds. For additional information, refer to section 1553 of the Recovery Act. The text of Recovery Act is available at www.ojp.usdoj.gov/recovery.

- RECOVERY ACT Limit on Funds (Recovery Act, section 1604) The recipient agrees that none of the funds under this award may be used by any State or local government, or any private entity, for construction costs or any other support of any casino or other gambling establishment, aquarium, zoo, golf course, or swimming pool.
- 17. RECOVERY ACT Infrastructure Investment (Recovery Act, sections 1511 and 1602) The recipient agrees that it may not use any funds made available under this Recovery Act award for infrastructure investment absent submission of a satisfactory certification under section 1511 of the Recovery Act. Should the recipient decide to use funds for infrastructure investment subsequent to award, the recipient must submit appropriate certifications under section 1511 of the Recovery Act and receive prior approval from OJP. In seeking such approval, the recipient shall give preference to activities that can be started and completed expeditiously, and shall use award funds in a manner that maximizes job creation and economic benefits. The text of the Recovery Act (including sections 1511 and 1602) is available at www.ojp.usdoj.gov/recovery.



AWARD CONTINUATION SHEET

PAGE 6 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

18. RECOVERY ACT - Buy American Notification (Recovery Act, section 1605)

The recipient understands that this award is subject to the provisions of section 1605 of the Recovery Act ("Buy American"). No award funds may be used for iron, steel, or manufactured goods for a project for the construction, alteration, maintenance, or repair of a public building or public work, unless the recipient provides advance written notification to the OJP program office, and a Grant Adjustment Notice is issued that modifies this special condition to add government-wide standard conditions (anticipated to be published in subpart B of 2 C.F.R. part 176) that further implement the specific requirements or exceptions of section 1605.

Section 1605 of the Recovery Act prohibits use of any Recovery Act funds for a project for the construction, alteration, maintenance, or repair of a public building or public work unless all of the iron, steel, and manufactured goods used in the project are produced in the United States, subject to certain exceptions, including United States obligations under international agreements.

For purposes of this special condition, the following definitions apply:

"Public building" and "public work" means a public building of, and a public work of, a governmental entity (the United States; the District of Columbia; commonwealths, territories, and minor outlying islands of the United States; State and local governments; and multi-State, regional, or interstate entities which have governmental functions). These buildings and works may include, without limitation, bridges, dams, plants, highways, parkways, streets, subways, tunnels, sewers, mains, power lines, pumping stations, heavy generators, railways, airports, terminals, docks, piers, wharves, ways, lighthouses, buoys, jetties, breakwaters, levees, and canals, and the construction, alteration, maintenance, or repair of such buildings and works.

"Manufactured good" means a good brought to the construction site for incorporation into the building or work that has been--

(1) Processed into a specific form and shape; or

(2) Combined with other raw material to create a material that has different properties than the properties of the individual raw materials.

"Steel" means an alloy that includes at least 50 percent iron, between .02 and 2 percent carbon, and may include other elements.

For purposes of OJP grants, projects involving construction, alteration, maintenance, or repair of jails, detention facilities, prisons, public crime victims' shelters, police facilities, or other similar projects will likely trigger this provision.

NOTE: The recipient is encouraged to contact the OJP program manager – in advance – with any questions concerning this condition, including its applicability to particular circumstances.



AWARD CONTINUATION SHEET

PAGE 7 OF 9

Grant

PROJECT NUMBER 2009-SS-B9-0029

AWARD DATE 07/15/2009

SPECIAL CONDITIONS

19. RECOVERY ACT - Wage Rate Requirements under Section 1606 of the Recovery Act

(a) Section 1606 of the Recovery Act requires that all laborers and mechanics employed by contractors and subcontractors on projects funded directly by or assisted in whole or in part by and through the Federal Government pursuant to the Recovery Act shall be paid wages at rates not less than those prevailing on projects of a character similar in the locality as determined by the Secretary of Labor in accordance with subchapter IV of chapter 31 of title 40, United States Code.

Pursuant to Reorganization Plan No. 14 and the Copeland Act, 40 U.S.C. 3145, the Department of Labor has issued regulations at 29 CFR Parts 1, 3, and 5 to implement the Davis-Bacon and related Acts. Regulations in 29 CFR 5.5 instruct agencies concerning application of the standard Davis-Bacon contract clauses set forth in that section. The standard Davis-Bacon contract clauses found in 29 CFR 5.5(a) are to be incorporated in any covered contracts made under this award that are in excess of \$2,000 for construction, alteration or repair (including painting and decorating).

(b) For additional guidance on the wage rate requirements of section 1606, contact your awarding agency. Recipients of grants, cooperative agreements and loans should direct their initial inquiries concerning the application of Davis-Bacon requirements to a particular federally assisted project to the Federal agency funding the project. The Secretary of Labor retains final coverage authority under Reorganization Plan Number 14.

20. RECOVERY ACT - Misuse of award funds

The recipient understands and agrees that misuse of award funds may result in a range of penalties, including suspension of current and future funds, suspension or debarment from federal grants, recoupment of monies provided under an award, and civil and/or criminal penalties.

 RECOVERY ACT – Additional Requirements and Guidance The recipient agrees to comply with any modifications or additional requirements that may be imposed by law and future OJP (including government-wide) guidance and clarifications of Recovery Act requirements.

22. RECOVERY ACT - Quarterly Financial Reports

The recipient agrees to submit quarterly financial status reports to OJP. At present, these reports are to be submitted on-line (at https://grants.ojp.usdoj.gov) using Standard Form SF 269A, not later than 45 days after the end of each calendar quarter. The recipient understands that after October 15, 2009, OJP will discontinue its use of the SF 269A, and will require award recipients to submit quarterly financial status reports within 30 days after the end of each calendar quarter, using the government-wide Standard Form 425 Federal Financial Report from (available for viewing at www.whitehouse.gov/ omb/ grants/ standard_forms/ ffr.pdf). Beginning with the report for the fourth calendar quarter of 2009 (and continuing thereafter), the recipient agrees that it will submit quarterly financial status reports to OJP on-line (at https://grants.ojp.usdoj.gov) using the SF 425 Federal Financial Report form, not later than 30 days after the end of each calendar quarter. The final report shall be submitted not later than 90 days following the end of the grant period.

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 31 of 39

SPECIAL CONDITIONS 23. RECOVERY ACT – Provisions of Section 1512(c) The recipient understands that section 1512(c) of the Recovery Act provides as follows:		Office of Justice Programs Bureau of Justice Assistance	AWARD CONTINUATION SHEET Grant	PAGE 8 OF 9
 SPECIAL CONDITIONS RECOVERY ACT - Provisions of Section 1512(c) The recipient understands that section 1512(c) of the Recovery Act provides as follows: Recipient Reports- Not later than 10 days after the end of each calendar quarter, each recipient that received recovery funds from a Federal agency shall submit a terport to that agency that contains the total amount of recovery funds received from that agency; the anount of recovery funds received that were expended or obligated to projects or activities; and a detailed list of all projects or activities for which recovery funds were expended or obligated, including a detailed list of all project or activity; an estimate of the project or activity; an estimate of the project or activity; an estimate of the number of jobs created and the number of jobs retained by the project or activity; and for infastructure investments made by state and local governments, the purpose, total cost, and rationale of the agency for funding the infrastructure investment with funds made available under this Act, and name of the preson to contact at the agency if there are concerns with the infrastructure investment. Detailed information on any subcontracts or subgrants awarded by the recipient to include the data elements required to comply with the Federal Funding Accountability and Transparency Act of 2006 (Public Law 109-282), allowing aggregate reporting on awards below \$25,000 or to individuals, as prescribed by the Director of the Office of Management and Budget. 24. RECOVERY ACT - Inapplicability of General Non-supplanting Requirement to this Award The recipient understands that, for purposes of this award, the general non-supplanting requirement of the OJP Financial Guide (Part II, Chapter 3) does not apply. 25. The recipient agrees that any information technology system funded or supported by OJP funds will comply with 28 C.F.R. Part 23.				
 23. RECOVERY ACT - Provisions of Section 1512(c) The recipient understands that section 1512(c) of the Recovery Act provides as follows: Recipient Reports- Not later than 10 days after the end of each calendar quarter, each recipient that received recovery funds from a Federal agency shall submit a report to that agency that contains (1) the total amount of recovery funds received from that agency; (2) the amount of recovery funds received that were expended or obligated to projects or activities; and (3) a detailed list of all projects or activities for which recovery funds were expended or obligated, including (A) the name of the project or activity; (B) a description of the project or activity; (C) an evaluation of the completion status of the project or activity; (D) an estimate of the number of jobs created and the number of jobs retained by the project or activity; and (E) for infrastructure investments made by state and local governments, the purpose, total cost, and rationale of the agency for funding the infrastructure investment with funds made available under this Act, and name of the person to contact at the agency if there are concerns with the infrastructure investment. (4) Detailed information on any subcontracts or subgrants awarded by the recipient to include the data elements required to comply with the Federal Funding Accountability and Transparency Act of 2006 (Public Law 109-282), allowing aggregate reporting on awards below \$25,000 or to individuals, as prescribed by the Director of the Office of Management and Budget. 24. RECOVERY ACT - Inapplicability of General Non-supplanting Requirement to this Award The recipient understands that, for purposes of this award, the general non-supplanting requirement of the OJP Financial Guide (Part II, Chapter 3) does not apply. 25. The recipient agrees that any information technology system funded or supported by OJP funds will comply with 28 C.F.R. Part 23, Criminal Intelligence Systems Operating Policies, if OJP determ	PROJECT NUMBER	2009-SS-B9-0029	AWARD DATE 07/15/2009	
 3789g(c)-(d). Recipient may not satisfy such a fine with federal funds. 26. To support public safety and justice information sharing, OJP requires the grantee to use the National Information Exchange Model (NIEM) specifications and guidelines for this particular grant. Grantee shall publish and make available without restriction all schemas generated as a result of this grant to the component registry as specified in the guidelines. For more information on compliance with this special condition, visit 	The reference of the requirer allowing Manage 24. RECC The reference of the requirer allowing Manage 25. The reference of the requirer for the reference of the reference of the requirer allowing Manage 25. The reference of the	OVERY ACT – Provisions of Section 1512 ecipient understands that section 1512(c) of ient Reports- Not later than 10 days after th from a Federal agency shall submit a report e total amount of recovery funds received that we letailed list of all projects or activities for we he name of the project or activity; in evaluation of the completion status of the in estimate of the number of jobs created ar for infrastructure investments made by state y for funding the infrastructure investment et at the agency if there are concerns with th that is the agency if there are concerns with the tailed information on any subcontracts or se ed to comply with the Federal Funding Ac- ing aggregate reporting on awards below \$2 gement and Budget. OVERY ACT – Inapplicability of General 1 cipient understands that, for purposes of the cial Guide (Part II, Chapter 3) does not app ecipient agrees that any information techno . Part 23, Criminal Intelligence Systems Of d OJP determine 28 C.F.R. Part 23 to be app	 (c) f the Recovery Act provides as follows: he end of each calendar quarter, each recipient rt to that agency that contains from that agency; rere expended or obligated to projects or activity which recovery funds were expended or obligat e project or activity; nd the number of jobs retained by the project of and local governments, the purpose, total cost with funds made available under this Act, and he infrastructure investment. subgrants awarded by the recipient to include the countability and Transparency Act of 2006 (Pu 25,000 or to individuals, as prescribed by the E Non-supplanting Requirement to this Award this award, the general non-supplanting requirer by. logy system funded or supported by OJP funds perating Policies, if OJP determines this regula oplicable, OJP may, at its discretion, perform a 	ies; and ed, including r activity; and , and rationale of the name of the person to he data elements blic Law 109-282), Director of the Office of nent of the OJP
	26. To sup Excha guidel	e regulation. Should any violation of 28 C (c)-(d). Recipient may not satisfy such a f pport public safety and justice information inge Model (NIEM) specifications and guid ble without restriction all schemas generate lines. For more information on compliance	F.R. Part 23 occur, the recipient may be fined ine with federal funds. sharing, OJP requires the grantee to use the Na delines for this particular grant. Grantee shall ed as a result of this grant to the component reg	as per 42 U.S.C. tional Information publish and make
	force of require Integr	commander, agency executive, task force of ed online (internet-based) task force trainin ity and Leadership. This training will addre	d, for any law enforcement task force funded w officers, and other task force members of equiv- ng to be provided free of charge through BJA's ess task force effectiveness as well as other key rmance measurement, personnel selection, and	alent rank, will complete Center for Task Force vissues including

OJP FORM 4000/2 (REV. 4-88)

Lye Decl., Exh. 4, Page 000014

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 32 of 39



Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 33 of 39

Department of Justice Office of Justice Programs Bureau of Justice Assistance		GRANT MANAGER'S MEMORANDUM, PT. I PROJECT SUMMARY			
		day be distant	Grant		
			PROJECT NUMBER 2009-SS-B9-0029	PAGE 1 OF 1	
This project is supported	under FY09	Recovery Act (BJA – Southem Bo	rder/HIDTA (Criminal Narcotics Activity)) I	Pub. L. No. 111-5, 123 Stat. 115, 130	
1. STAFF CONTACT ()	Vame & telep	hone number)	2. PROJECT DIRECTOR (Name, a	address & telephone number)	
 STAFF CONTACT (Name & telephone number) Kerri Vitalo Logan (202) 353-9074 			Michelle Mojas Grant Administrator 400 County Center Third Floor 3rd Floor Redwood City, CA 94063-1662 (650) 363-1974		
Ba. TITLE OF THE PRO BJA FY 09 Recovery Act	Combating (Criminal Narcotics Activity Stemmi mation Sharing, Collaboration and	ing from the Southern Border of the	3b. POMS CODE (SEE INSTRUCTIONS ON REVERSE)	
Enhancing Intelligence through Implementatio 5. NAME & ADDRESS San Mateo County 400 County Center 1:	OF GRANTE	al Intelligen	Responsibility of the NCHIDTA and Norther 6. NAME & ADRESS OF SUBGRA		
Redwood City, CA 9					
7. PROGRAM PERIOD			8. BUDGET PERIOD		
FROM: 07/	01/2009	TO: 06/30/2011	FROM: 07/01/2009	TO: 06/30/2011	
AMOUNT OF AWAR	D		10. DATE OF AWARD		
\$ 800,700			07/15/2009		
1. SECOND YEAR'S B	UDGET		12. SECOND YEAR'S BUDGET A	MOUNT	
3. THIRD YEAR'S BUI	OGET PERIO	D	14. THIRD YEAR'S BUDGET AMO	OUNT	
(01) (()) · · · · · · · · · · · · · · ·					
The State and Local La the American Recovery along the Southern bor	w Enforceme and Reinves der and in His	then Act of 2009 is designed to pr	Criminal Narcotics Activity Stemming from rovide resources for hiring, retention, assistan	the Southern border of the United States un tee, and equipment to local law enforcement ty stemming from the Southern border of the by the Controlled Substance Act 21 USC	

OJP FORM 4000/2 (REV. 4-88)

Under Category III: Facilitating Justice Information Sharing, Collaboration, and Problem Solving, San Mateo County, in conjunction with the San Mateo Sheriff's Office and the Northerm California High-Intensity Drug Trafficking Area (NCHIDTA), will use the grant funds to enhance Intelligence-Led Policing capabilities through the implementation of a Regional Intelligence Management System (IMS). The region's law enforcement agencies currently lack an automated intelligence management system. Mexican drug trafficking organizations facilitate national-level distribution of wholesale quantities of illicit drugs from the San Francisco Bay Area to drug markets throughout the country. San Mateo County will leverage existing partnerships forged through NCHIDTA and the Northern California Regional Intelligence Center to provide the IMS.

Grant funds will define Memoranda of Agreement, acquire the IMS, complete initial system implements, provide training, and incrementally add data sources.

CA/NCF



Washington, D.C. 20531

Memorandum To: Official Grant File

From:	Maria Berry, Environmental Coordinator
Subject:	Categorical Exclusion for San Mateo County

The State and Local Law Enforcement Assistance Program: Combating Criminal Narcotics Activity Stemming from the Southern Border of the United States under the American Recovery and Reinvestment Act of 2009 seeks to address the needs of state, local, and tribal law enforcement agencies engaged in combating the flow of illicit narcotics across the Southern border of the United States with Mexico, while simultaneously preserving and creating jobs and promoting economic recovery. Awards under this program will be used to provide resources for hiring and retention of, and assistance and equipment to local law enforcement along the Southern border and in High-Intensity Drug Trafficking Areas.

None of the following activities will be conducted either under the OJP federal action or a related third party action:

(1) new construction;

(2) any renovation or remodeling of a property located in an environmentally or historically sensitive area, including property, (a) listed on or eligible for listing on the National Register of Historic Places, or

(b) located within a 100-year flood plain, a wetland, or habitat for an endangered species;

(3) a renovation that will change the basic prior use of a facility or significantly change its size;

(4) research and technology whose anticipated and future application could be expected to have an effect on the environment; and

(5) implementation of a program involving the use of chemicals.

Consequently, an agency-wide analysis has determined that the program meets the Office of Justice Programs' (OJP) criteria for a categorical exclusion under the provisions of 28 CFR, Part 61, Appendix D, paragraph 4(b).

EXHIBIT 5

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 36 of 39 OFFICE OF JUSTICE PROGRAMS Program Name: Regional Information Sharing Systems (RISS)



Program Description

Purpose: To enable multi-jurisdictional information sharing across law enforcement and criminal justice agencies at all levels to resolve criminal cases while promoting officer safety.

This program supports federal, state, local, territorial, and tribal law enforcement agencies and other criminal justice agencies through the six regional RISS centers by providing the following services:

- A secure online information and intelligence sharing network;
- Officer safety information and deconfliction services;
- Investigative and analytical support services;
- Loans of specialized investigative equipment and confidential investigative funds; and

• Training, conferences, and publications designed to assist RISS users in investigating and prosecuting regional, national, and transnational criminal activity.

Authorizing Legislation: Omnibus Crime Control and Safe Streets Act of 1968 (42 USC 3796h(d)) as amended

Administering Agency: Bureau of Justice Assistance (BJA)

DOJ Strategic Objective 3.1: Promote and strengthen relationships and strategies for the administration of justice with law enforcement agencies, organizations, prosecutors, and defenders through innovative leadership and programs

Who Can Apply for Funding: The six regional RISS Centers and the RISS Technology Support Center

How Funds are Distributed: Discretionary grants are awarded on an annual basis based the number of users each regional center serves, anticipated needs for the coming year, and overall RISS Program funding levels.

Program Goals:

- Recruit more law enforcement agencies particularly small agencies that would benefit tremendously from the RISS resources such as analysts, equipment, information-sharing, and trainings. Currently, RISS has about 9,000 member agencies but there are over 15,000 agencies in the country.
- Work in conjunction with other national data sources to create a nationwide <u>subject</u> deconfliction search capability to allow law enforcements agencies to know when other agencies are investigating the same subject (individual, type of crime, etc.). Currently, only <u>event</u> deconfliction exists on a nationwide basis which is limited to a particular time, date, and location.



3) Annually, RISS aims to increase the number of search requests for information by 3%.

Accomplishments:

- RISS staff responded to over 184,000 requests for intelligence research support.
- Responded to 5.6 million requests through the automated federated search tool.

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 37 of 39

- Produced over 32,000 analytical products –such as link charts, telephone toll analysis, and crime scene diagrams to support criminal investigations. RISS also provides computer forensics and video and audio enhancement services at some centers.
- Loans over 4,500 pieces of specialized equipment annually to agencies which could not afford to buy it.
- Increased to 26 (from 19) in FY 2011 the number of RISS Watch Centers where dedicated staff identify conflicts in law enforcement operations and inform officers.
- Sponsored or co-sponsored 952 training opportunities and helped train over 44,000 individuals.
- RISS and partner organizations announced in mid-2015 the integration of the three nationally-recognized event deconfliction systems¹ to create a single nationwide event deconfliction capability for officer safety.

FY 2017 Proposed Policy Changes to the Program: N/A

FY 2017 Proposed Funding Changes to the Program: N/A

(\$ in millions)	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
Amount Appropriated	\$32.8	\$30.0	\$30.0	\$35.0	\$25.0 Requested
Total Funding Awarded [^]	\$29.6	\$27.0	\$27.0	TBD	TBD
Awards to Regional RISS Centers:					
1. Mid Atlantic –Great Lakes (MAGLOCLEN)	\$4.6	\$4.4	\$4.1	TBD	TBD
2. Mid-States (MOCIC)	\$2.7	\$4.0	\$3.8	TBD	TBD
3. New England (NESPIN)	\$3.2	\$3.1	\$2.9	TBD	TBD
4. Rocky Mountain (RMIN)	\$4.6	\$4.3	\$4.1	TBD	TBD
5. "Regional" Southern States (ROCIC)	\$4.5	\$4.4	\$4.2	TBD	TBD
6. Western States (WSIN)	\$4.6	\$4.4	\$4.3	TBD	TBD
Award to RISS Information Sharing and Network Technology Support Center	\$3.6	\$2.0	\$3.5	TBD	TBD
Award to RISS Collaboration Support and Technical Assistance	\$0.4	\$0.4	\$0.0	TBD	TBD

Application and Award History

^ Total Funding Awarded does not include funds used for management and administration, peer review, or other authorized purposes.

For additional information, please visit: <u>http://www.riss.net/</u>.

 $^{^{\}rm 1}$ Case Explorer, SAFETNet*, and RISSafe

EXHIBIT 6

Case 3:14-cv-03120-RS Document 116 Filed 09/22/16 Page 39 of 39











Home Contact Us Facebook FAQ Help Logon

28 CFR Part 23 Frequently Asked Questions

Guidelines

28 CFR Part 23 Guideline 28 CFR Part 23 Policy Clarification

What is Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23)?

Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23) is a guideline for law enforcement agencies. It contains implementing standards for operating federally grant-funded multijurisdictional criminal intelligence systems. It specifically provides guidance in five primary areas: submission and entry of criminal intelligence information, security, inquiry, dissemination, and review-and-purge process. Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23) does not provide specific, detailed information on how the standards should be implemented by the operating agency but, instead, provides the ability for each agency to develop its own policies and procedures.

What criminal intelligence systems are affected by Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23)?

Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23) standards apply to all multijurisdictional criminal intelligence systems operating under Title I of the Omnibus Crime Control and Safe Streets Act of 1968, as amended. This includes any Office of Justice Programs and Bureau of Justice Assistance programs such as RISS, the Byrne Formula or Discretionary Grants Programs, the Local Law Enforcement Block Grants (LLEBG) Program, and Community Oriented Policing Services (COPS) grants. Many state and local law enforcement agencies have voluntarily adopted, as an agency policy, the operating standards of Criminal Intelligence Systems Operating Policies (Federal Regulation 28 CFR Part 23).

Where can I get more information about 28 CFR Part 23?

The Institute for Intergovernmental Research (IIR) is a Florida-based nonprofit research and training organization specializing in law enforcement, juvenile justice, and criminal justice issues. They provide information, technical assistance, and training on 28 CFR Part 23. For additional information, please visit:

http://www.iir.com/28CFR

Policy	RISS Centers	RISS Resources	Miscellaneous		
Policy Governance	MAGLOCLEN	RISS Overview	Federation Partners		
Privacy Policy	MOCIC	RISSafe	RISS Insider		
Social Media Policy	NESPIN	RISSIntel	RISS Impact Website		
RISSProp Policy	RMIN	RISS ATIX	Annual Report		
OJP	ROCIC	RISSGang	Help		
	WSIN	Analytical Products	Contact Us		
		Confidential Funds	F acebook		
		Equipment Loans			
		Field Services Support			
		Training and Publications			
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