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15	Universalist Church of Fresno			
16	IN THE UNITED STATES DISTRICT COURT			
17	EASTERN DISTRICT OF CALIFORNIA			
18	FRE	SNO DIVISION	N	
19	THE UNITARIAN UNIVERSALIST CHURCH OF FRESNO,	Case No.	: 1:19-cv-00808-	LJO-BAM
20	Plaintiff,		AMENDED CON RATORY AND	
21		RELIEF	FAND DAMAG	ES
22		Trial Dat	e: December	15, 2020
23	BRANDI L. ORTH, Fresno County Clerk/Registrar of Voters,	Time: Departm	8:30 a.m. ent: 4 (LJO)	
24	Defendant	Judge:		ence Joseph O'Neill
25 26				
26 27				
27	FIRST AMENDED COMPLAIN			ICTIVE RELIEF AND
20	CASI	DAMAGE E NO.: 1:19-CV-00		

Plaintiff The Unitarian Universalist Church of Fresno ("Plaintiff" or "the Church") brings
 this complaint against Defendant Fresno County Clerk/Registrar of Voters Brandi Orth
 ("Defendant" or "the Registrar") and alleges the following:

#### JURISDICTION

This action arises under the First and Fourteenth Amendments to the United
 States Constitution and 42 U.S.C. § 1983. This Court has subject matter jurisdiction under 28
 U.S.C. §§ 1331 and 1343 because Plaintiff sues to address deprivations, under color of state
 authority, of rights, privileges, and immunities secured by the United States Constitution. This
 Court has personal jurisdiction over Defendant because she is a public official of Fresno County
 who resides within this District and performs official duties within the State of California.

#### **INTRODUCTION**

Like many other parts of the country, Fresno County suffers from the legacy of
 racism and ongoing practices that perpetuate racism. Segregation created intentionally through
 redlining and other exclusionary practices continues to this day. In one recent example, a Fresno
 Housing Authority Commissioner opposed a housing project in a predominately white
 neighborhood near Plaintiff The Unitarian Universalist Church of Fresno, saying that the area
 might not be the "best place" for diversity.

18 3. The impacts of racism in Fresno County are pervasive and profoundly harmful. 19 There are stark differences in life expectancy, wealth, and other outcomes between Black 20 communities and other communities of color in southwest Fresno and people living in the 21 predominately white communities in north Fresno. A Black person living in the southwest part 22 of the City of Fresno can expect to live 20 years fewer than a white person in north Fresno. 23 Infant mortality rates for Black babies in Fresno County are similar to infant mortality rates in 24 developing countries. The poverty rate for Black residents in the City of Fresno is over three 25 times that for white residents. A recent nationwide study found that Fresno is one of the ten worst cities in the country for Black people, in terms of employment, educational attainment, 26

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household income, and mortality rates. A Fresno Unified School District task force recently
 determined the environment for the District's Black students is in a state of emergency.

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4. In order to express its support for movements to combat racism in Fresno and more generally the United States, Plaintiff The Unitarian Universalist Church of Fresno displays "Black Lives Matter" banners on its property. These banners express a view on a matter of serious public concern and reflect the Church's belief in the inherent dignity and worth of every person; justice, equity and compassion in human relations; and respect for the interdependent web of existence. They also communicate the Church's belief that society does not value Black lives as much as it values white lives and the Church's desire to change this.

5. Defendant has a policy that facilities serving as voting locations must be
"neutral." This policy applies beyond the 100-foot no-electioneering zone established by state
law and applies to speech that is not electioneering. This policy does not define "neutrality" or
set forth standards or criteria for assessing "neutrality." Instead, Defendant exercises unlimited
discretion in determining whether a facility's speech satisfies her "neutrality" policy.

6. Defendant decided that the Church's banners—placed well outside the 100-foot
no-electioneering zone—are politically controversial and not "neutral." Defendant removed the
Church as a polling place and will not consider it as a vote center, because of the banners.

This lawsuit challenges Defendant's "neutrality" policy on its face and as applied
to the Church. Defendant decided to remove the Church as a polling place solely because of its
Black Lives Matter banners, even though the display of the banners complies with all aspects of
the California Elections Code. Prior to Defendant's unlawful decision, the Church had served as
a polling place in two elections without incident.

8. Defendant's actions violate the right of freedom of speech and expression as
guaranteed by the First Amendment and the due process guarantee of the Fourteenth
Amendment. The Church respectfully requests that the Court enter judgment declaring that
Defendant's "neutrality" policy is unconstitutional on its face and as applied to the Church,

declaring that Defendant has violated and is violating the Church's First and Fourteenth
 Amendment rights, enjoining Defendant from enforcing her "neutrality" policy, enjoining
 Defendant from continuing to engage in unlawful content and viewpoint discrimination and
 retaliation against the Church, enjoining Defendant from requiring the Church to remove its
 Black Lives Matter signs as a condition for serving as a voting location for future elections, and
 awarding the Church nominal damages and attorneys' fees.

#### VENUE

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9. Venue in this District is proper under 28 U.S.C. § 1391(b)(1) and (2) because
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9 Defendant is a resident of the District and a substantial part of the events or omissions giving rise
10 to the claim occurred within this District.

#### PARTIES

12 10. Plaintiff The Unitarian Universalist Church of Fresno is a non-profit corporation
13 organized and existing under the laws of the State of California, with its principal place of
14 business in Fresno County, California.

15 11. Defendant Brandi Orth is the elected County Clerk/Registrar of Voters of Fresno
16 County, California, an office created pursuant to Article 11, section 1 of the California
17 Constitution; California Government Code sections 24000, 24009, 26802; and the Charter of the
18 County of Fresno, section 14. Defendant Orth is sued in her official capacity as the Fresno
19 County Clerk/Registrar of Voters.

20 12. Defendant is responsible for the conduct of elections in Fresno County and is the
21 final decisionmaker and policymaker about which locations in Fresno will be polling places, vote
22 centers, or other locations where ballots can be delivered (collectively "voting locations"). Cal.
23 Elec. Code §§ 320, 4005, 12286(a)(3).

13. Defendant resides in Fresno County, California.

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## ALLEGATIONS

Defendant acted under color of law at all times material to this complaint.

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## The Church's Service as a Polling Place

2 15. The Church served as a polling place in the November 2016 and June 2018
3 elections without incident.

4 16. The Church was slated by Defendant to serve as a polling place for the November
5 2018 election.

For the Church, being a polling place is a badge of honor and a way of serving the
community. Being a polling place is also a way that the Church fulfills the fifth principle of
Unitarian Universalism, which states "we affirm and promote the right of conscience and the use
of the democratic process within our congregations and in society at large."

10 18. Polling places are eligible to receive a \$35 stipend for serving as a polling place,
11 or alternatively, a reimbursement for staff time worked outside of normal working hours.

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## The Church's Black Lives Matter Banners

19. Racial inequality and systemic racism are prevalent in Fresno County.

14 20. As just one example, there is a life expectancy gap of over 20 years between
15 historically Black southwest Fresno (and other communities of color) and predominately white
16 northeast Fresno.

17 21. As a predominantly white congregation in a predominantly white section of
18 Fresno, the Church is committed to doing whatever it can to disrupt the deep roots and present
19 reality of racism in its local community.

20 22. The Church is committed to examining its own white privilege and to
21 acknowledge that many of its members have benefited from this privilege their entire lives—
22 knowingly or unknowingly, voluntarily or involuntarily.

23 23. The Church is committed to being an ally to Fresno's Black community and to lift
24 up calls for racial justice and equality in Fresno.

25 24. The Church engaged in two years of conversation and education with its members
26 about racial inequality, systemic racism, white privilege, implicit bias, and related topics.

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125.After this conversation, and as part of its commitment to racial justice and2equality, the Church decided to display two Black Lives Matter banners on its property.

3 26. The Church has displayed these banners continuously since August 2017 and
4 wants to continue displaying them.

5 27. For the Church, the Black Lives Matter message is both a theological and civil
6 rights statement.

7 28. As a theological statement, Black Lives Matter expresses three of the core
8 Principles and Purposes of Unitarian Universalism: "The inherent worth and dignity of every
9 person," "Justice, equity, and compassion in human relations," and "Respect for the
10 interdependent web of all existence of which we are a part."

29. As a civil rights statement, the banners communicate the Church's belief that
society does not value Black lives as much as it values white lives and the Church's desire to
confront and change this racism.

30. The Church initially displayed its Black Lives Matter banners on poles
approximately three feet high. After the banners were vandalized several times, including with
graffiti changing the message to "All Lives Matter," the Church elevated the banners on taller
poles to put them beyond easy reach of vandals.

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## Defendant's Decision to Remove the Church as a Polling Place

19 31. The California Elections Code prohibits "electioneering" within 100 feet of a
20 polling place. Cal. Elec. Code § 18370. This distance is measured from the room where voters
21 sign the roster and cast ballots. *Id*.

32. "Electioneering" is defined as "the visible display or audible dissemination of
information that advocates for or against any candidate or measure on the ballot within 100 feet
of a polling place...." Cal. Elec. Code § 319.5.

33. The Church's Black Lives Matter banners were on display when the Church
served as a polling place during the June 2018 election.

34. The Church's Black Lives Matter banners were not electioneering. They did not
 advocate for or against any candidate or measure on the ballot, and they were displayed more
 than 100 feet from the polling place at the Church.

4 35. The Black Lives Matter banners are approximately 200 feet from the Church
5 entrances that voters use to enter the building and approximately 225 feet from the room in
6 which voters sign the roster and cast ballots.

7 36. The Church displays the Black Lives Matter banners on its private property,
8 separate and apart from the portion of the property used as a polling place and the entrance
9 thereto.

37. Prior to the June 2018 election, the Church also displayed two small signs within
100 feet of the polling place entrance stating: "One Human Family: We support refugees and our
Muslim neighbors." A polling place worker asked the Church to move those signs away from
the polling place entrance. Even though the signs were not electioneering, the Church complied
with the request and moved them out to the front sidewalk, so they were over 100 feet away from
the polling place entrance.

16 38. During the June 2018 election, there were no problems at the polling place located17 at the Church.

18 39. During the June 2018 election, in-person voter turnout at this polling place was
19 16.46%, well above the County average of 10.93%.

40. In August 2018, upon information and belief, Defendant received a complaint
about the Black Lives Matter sign in front of the Church. This complaint stated:

I inquired as to why it was okay to have a Black Lives Matter (a known domestic terrorist group) sign in front of our polling place. I spoke to a Ms. R.A. Lopez on May 22, and she assured me she would personally go by there and look at it, and contact me before the week was up. It has been three months. Is she that busy? I am a tax-paying citizen who has been ignored. ALL of the citizens deserve to be

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1		heard and their concerns looked into. Yes, it has been three months and our	
2		primary elections came and went. Will the sign remain for the general in	
3		November?	
4	41.	This complaint prompted a conversation via email among Defendant and her	
5	staff:		
6	•	8/14/18, 6:10 p.m. email from Defendant to Fresno County Elections Program	
7		Manager Rachel Lopez ("Ms. Lopez"):	
8		"Rachel – I think you may have been involved in this. Can you please	
9		respond? Do we need to chat first?"	
10	•	8/15/18, 8:34 a.m. email from Ms. Lopez to Defendant:	
11		"The banner that the voter is referring to is beyond 100' marker of the	
12		entrance to the polling place; not that the slogan is campaigning but does	
13		support a controversial movement. In November, the Church willingly	
14		removed small signage supporting the movement posted within the 100' of	
15		the polling place but they were adamant about keeping the banner. Grace	
16		Lally was the EC in June and she said there were no issues in June."	
17	•	8/15/18, 9:47 a.m. email from Defendant to Ms. Lopez:	
18		"Can you ask the church if just for one day – could they cover or remove	
19		the sign on election day? Tell them we have had complaints. That way,	
20		when you call the voter you can say all the things you have done and what	
21		the law is regarding 100'. Do you think we should cancel using that	
22		polling place? Thanks."	
23	42.	Defendant herself contacted the Church on or about August 31, 2018 and asked	
24	the Church to remove its Black Lives Matter banners on election day.		
25	43.	On or about September 5, 2018, the Church informed Defendant that it would not	
26	take down the	Black Lives Matter banners.	
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44. Defendant responded by removing the Church as a polling place because it
 refused to take down the banners. Defendant informed elections staff on September 5, 2018:
 "The church will not take the "Black Lives Matter" sign down. Rossy – please do not use this
 location for November. Put these voters somewhere else, nearby. Thanks."

45. Later that day, elections staff responded to the person who had complained about
using the Church as a polling place, telling them that the County Clerk's office had decided not
to use the Church in the upcoming election.

8 46. Defendant moved the polling place location from Plaintiff's Church to CrossCity
9 Christian Church.

47. After Defendant moved the polling place, she received numerous messages
criticizing her decision and asking her to reinstate the Church as a polling place.

48. Defendant also received complaints about displays of messages at CrossCity
Christian Church. For example, one complaint stated: "I demand that the Registrar remove the
Cross City Church from the rolls because the Church prominently displays controversial
religious symbols and slogans."

49. Defendant did not remove CrossCity Christian Church as a polling place after
receiving these complaints. Defendant used CrossCity Christian Church as a polling place in the
November 2018 general election and again in a March 2019 special election.

19 50. Many other churches in Fresno serve as polling places and display expressive
20 messages on their property. Defendant did not remove any other polling place location in the
21 November 2018 or March 2019 election—except Plaintiff—because of complaints about
22 displays of messages.

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## The Church's Request to Be Reinstated as a Polling Place

51. On October 22, 2018, the Church requested that Defendant meet with an interfaith group of concerned clergy to discuss her decision to remove the Church as a polling place.
This meeting took place on January 16, 2019.

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52. Defendant stated at the meeting that she moved the polling place because she
 wanted to ensure a safe and neutral polling place. She also stated that she did not have a set
 protocol to determine whether a place was safe and neutral.

4 53. Clergy at the meeting explained that she was seeing "safe and neutral" through a
5 white primacy culture lens and making polling places more comfortable for some white people
6 and less comfortable for Black people.

7 54. Two Black pastors spoke about the pain that her decision inflicted in their
8 community.

9 55. At this meeting, the Church's Reverend Tim Kutzmark asked Defendant to
10 reinstate the Church as a polling place.

56. Defendant informed Reverend Kutzmark and other participants that Fresno would
be moving to the Voter's Choice Act model in 2020. The Voter's Choice Act is a state law that
allows counties to replace traditional polling places with vote centers that offer expanded voting
options, as well as ballot drop-box locations. *See* Cal. Elec. Code § 4005.

15 57. Reverend Kutzmark asked Defendant if she would guarantee that the Church
16 could display its Black Lives Matter banners and still be under consideration to be a vote center
17 on an even playing field with other churches. Defendant would not commit to this.

18 58. Defendant did not reinstate the Church as a polling place for the March 201919 special election.

59. Defendant did not select the Church as a vote center for the March 2020 election.

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Defendant's "Neutrality" Policy

22 60. Defendant has a policy that voting locations must be "neutral." Defendant does
23 not have any procedure to determine whether a voting location is neutral.

24 61. Defendant's "neutrality" policy is reflected in contracts that Defendant requires
25 vote centers to sign. These contracts include a provision that states: "The path of travel on the
26 Facility's property, including within the line of sight from the path of travel, to and from the

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Buildings/Rooms and Parking shall be free from signage, displays, audible dissemination of
 information and obstructions interfering with the neutrality or operations of the Facility with
 respect to election/voting purposes, whether or not within 100 feet of a polling place, a vote
 center, an elections official's office, or a satellite location."

5 62. Defendant does not define "neutrality" in this policy or in any other document.
6 63. Defendant does not have any objective criteria for determining neutrality.
7 Defendant could not say whether the following messages would be allowed near a polling place:
8 "All Lives Matter," "Girl Power," "recycle."

64. The Church desires to serve as a vote center, polling place, or other voting
location. Defendant has determined that Black Lives Matter is a political and controversial
statement that makes the Church not "neutral." Defendant applied her "neutrality" policy to
remove the Church as a polling place before the November 2018 election. Defendant continues
to apply this policy and will not consider the Church as a voting location so long as it displays its
Black Lives Matter banners.

15 65. The Church asked Defendant to agree that she would not disqualify the Church
16 from serving as a vote center or ballot dropoff location because of its Black Lives Matter sign;
17 would not consider the Church's Black Lives Matter sign as a factor in determining whether the
18 Church may serve as a vote center or ballot dropoff location; and would not require the Church
19 to remove, cover, or alter its Black Lives Matter sign in order to serve as a vote center or ballot
20 dropoff location. *See* Dkt. 14 at 10, dkt. 14-1 at 3. Defendant would not agree to this. *Id*.

66. There exists an actual, present and justiciable controversy between Plaintiff and
Defendant about whether Defendant's "neutrality" policy is constitutional on its face and as
applied to Plaintiff, and whether Defendant may disqualify Plaintiff as a polling place, vote
center, or other voting location because of its Black Lives Matter banners. This controversy is ripe
for judicial decision, and declaratory relief is necessary and appropriate so that the parties may
know the legal obligations that govern their present and future conduct.

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## Defendant's "neutrality" policy is unconstitutional on its face

67. Defendant's "neutrality" policy is an unconstitutional content-based restriction on speech. The policy restricts expression because of "its message, its ideas, its subject matter, or its content." *Reed v. Town of Gilbert*, 135 S. Ct. 2218, 2226 (2015) (citation omitted). The policy is not narrowly tailored to a compelling governmental interest.

6 68. Defendant's "neutrality" policy is unconstitutionally overbroad because it
7 "prohibits a substantial amount of protected speech." *United States v. Williams*, 553 U.S. 285,
8 292–93, (2008). The policy could be applied to prohibit virtually any speech at a polling place,
9 including "support our troops," "girl power," or even "recycle." "[T]he impermissible
10 applications of the law are substantial when judged in relation to the statute's plainly legitimate
11 sweep." *City of Chicago v. Morales*, 527 U.S. 41, 52 (1999).

12 69. Defendant's "neutrality" policy is unconstitutionally vague. "A fundamental
13 principle in our legal system is that laws which regulate persons or entities must give fair notice
14 of conduct that is forbidden or required." *F.C.C. v. Fox Television Stations, Inc.*, 567 U.S. 239,
15 253 (2012). Defendant's policy violates due process because it "fails to provide a person of
16 ordinary intelligence fair notice of what is prohibited [and] is so standardless that it authorizes or
17 encourages seriously discriminatory enforcement." *Id.*

18 70. Defendant's "neutrality" policy in an unconstitutional prior restraint that places
19 unbridled discretion in the hands of a government official. *See Real v. City of Long Beach*, 852
20 F.3d 929, 935 (9th Cir. 2017). Defendant's selection of voting locations is tantamount to a
21 licensing scheme, and Defendant's undefined "neutrality" requirement does not "contain narrow,
22 objective, and definite standards to guide the licensing authority...." *Id.*

23 71. Defendant's "neutrality" policy is unconstitutional because it has no objective,
24 workable standards for determining what is "neutral" and what is not. If Fresno "wishes to set its
25 polling places apart as areas free of partisan discord, it must employ a more discernible approach

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than the one [it] has offered here." *Minnesota Voters All. v. Mansky*, 138 S. Ct. 1876, 1891
(2018).

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Defendant's "neutrality" policy is unconstitutional as applied to Plaintiff Content Discrimination

72. The First Amendment prohibits the government from "abridging the freedom of speech." U.S. Const. amend. I. Under the First Amendment, the government "has no power to restrict expression because of its message, its ideas, its subject matter, or its content." *Reed v. Town of Gilbert*, 135 S. Ct. 2218, 2226 (2015) (citation omitted).

9 73. Defendant discriminated against the Church because of the message, ideas,
10 subject matter, and content of its Black Lives Matter banners.

74. Defendant disqualified the Church as a polling place because it displayed a
message related to racial justice, while allowing other polling places to display messages on
other subjects, religious or otherwise.

Viewpoint Discrimination

75. "When the government targets not subject matter, but particular views taken by
speakers on a subject, the violation of the First Amendment is all the more blatant." *Rosenberger v. Rector & Visitors of Univ. of Va.*, 515 U.S. 819, 829 (1995) (citation omitted).
"Viewpoint discrimination is thus an egregious form of content discrimination." *Id.*

19 76. The government engages in viewpoint discrimination when it "single[s] out a
20 subset of messages for disfavor based on the views expressed." *Matal v. Tam*, 137 S. Ct. 1744,
21 1766 (2017) (Kennedy, J., concurring).

22 77. Defendant singled out Plaintiff's message for disfavor by asking Plaintiff to cover
23 up its Black Lives Matter banners, and when Plaintiff refused, removing Plaintiff as a polling
24 place.

25 78. Defendant did not ask other polling places to cover up overtly political messages.
26 For instance, during the November 2018 election, Faith Community Church served as a polling

place while displaying a large banner stating "Vote According to Your Faith." Defendant was
 not concerned that this banner was political or controversial, or that it would make Faith
 Community Church not neutral. She did not ask Faith Community Church to cover up this
 banner.

5 79. Defendant did not remove other polling places that displayed expressive messages
6 on their property, including messages expressing socio-religious beliefs. For example, during
7 the March 2019 special election in Fresno, Defendant used polling places that displayed large
8 signs on their property stating messages such as: "I AM ANGRY / JONAH 4: 1-11,"
9 "SOMEDAY YOU WILL REST IN PEACE, WHY NOT LIVE IN PEACE, TOO?," and
10 "NOTHING IS BEYOND GODS POWER."

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First Amendment Retaliation

12 80. A public official "may not deny a benefit to a person on a basis that infringes his
13 constitutionally protected interests—especially, his interest in freedom of speech." *Perry v.*14 *Sindermann*, 408 U.S. 593, 597 (1972).

15 81. This rule applies even where there is no affirmative right to a government benefit
16 and the benefit could be denied for any number of other reasons. *Id.* ("For at least a quarter17 century, this Court has made clear that even though a person has no 'right' to a valuable
18 governmental benefit and even though the government may deny him the benefit for any number
19 of reasons, there are some reasons upon which the government may not rely.").

82. The lost benefit "need not be particularly great in order to find that rights have
been violated." *Elrod v. Burns*, 427 U.S. 347, 359 n.13 (1976). The government violates the
First Amendment "both where [it] fines a person a penny for being a Republican and where it
withholds the grant of a penny for the same reason." *Id.* Something "as trivial as failing to hold
a birthday party for a public employee" violates the First Amendment "when intended to punish
her for exercising her free speech rights." *Rutan v. Republican Party of Ill.*, 497 U.S. 62, 75 n.8
(1990) (quoting *Rutan v. Republican Party of Ill.*, 868 F.2d 943, 954 n.4 (7th Cir. 1989)).

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14 FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND DAMAGES CASE NO.: 1:19-CV-00808-LJO-BAM 1 83. The government violates the First Amendment when it denies a person the 2 opportunity to serve as a contractor or volunteer because of protected First Amendment 3 expression. See O'Hare Truck Serv., Inc. v. City of Northlake, 518 U.S. 712, 725-26 (1996) ("Government officials may indeed terminate at-will relationships, unmodified by any legal 4 5 constraints, without cause; but it does not follow that this discretion can be exercised to impose conditions on expressing, or not expressing, specific political views."); Hyland v. Wonder, 972 6 F.2d 1129, 1135 (9th Cir. 1992) ("[T]he opportunity to serve as a volunteer constitutes the type 7 8 of governmental benefit or privilege the deprivation of which can trigger First Amendment 9 scrutiny.").

10 84. Plaintiff engaged in constitutionally protected speech by displaying Black Lives
11 Matter banners, which express a message about matters of serious public concern.

12 85. Serving as a polling place is a valuable benefit to the Church. Among other
13 things, it gives the Church "the satisfaction of making a contribution, or giving something back,
14 to society." *Hyland*, 972 F.2d at 1136 (recognizing that making a contribution to society is a
15 valuable benefit, the loss of which can violate the First Amendment).

16 86. Defendant took adverse action against Plaintiff by removing Plaintiff as a polling
17 place.

18 87. Defendant's requirement that Plaintiff remove the Black Lives Matter banners in
19 order to continue serving as a polling place was and is an unconstitutional condition.

20 88. Plaintiff's protected speech was a substantial motivating factor—indeed, the only
21 motivating factor—for Defendant's action against Plaintiff.

22 89. Defendant would not have made the same decision in the absence of Plaintiff's
23 protected speech.

24 90. Defendant's actions would chill a person of ordinary fitness from continuing to
25 engage in protected speech.

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91. Defendant's decision did not reflect any legitimate administrative analysis that
 outweighed Plaintiff's First Amendment rights.

92. Defendant violated the First Amendment by denying Plaintiff the opportunity to serve as a polling place because of Plaintiff's First Amendment expression.

## Defendant's Actions and Policy Are Not Justified by Law or Legitimate

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## Administrative Concerns

93. Defendant's actions and policy are not a reasonable regulation of polling place
activity. California law prohibits electioneering within 100 feet of a polling place, *see* Cal. Elec.
Code § 18370, an approach sanctioned by the Supreme Court. *See Burson v. Freeman*, 504 U.S.
191 (1992). Defendant's policy seeks to regulate speech that is not electioneering and that is
outside the 100 foot zone around a polling place. Plaintiff's message was not electioneering and
was not within the 100-foot zone around the polling place.

94. Defendant's actions and policy are not justified by legitimate administrative
concerns. The government may not regulate a message merely because it is controversial or
offensive to some. *Matal v. Tam*, 137 S. Ct. 1744, 1751 (2017); *Tinker v. Des Moines Indep*. *Cmty. Sch. Dist.*, 393 U.S. 503, 508-10 (1969). The government may not subject protected
speech to a heckler's veto by restricting speech based on the anticipated reaction of a listener. *See Santa Monica Nativity Scenes Comm. v. City of Santa Monica*, 784 F.3d 1286, 1294 (9th Cir.
2015).

95. Defendant's actions and policy are not narrowly tailored to a compelling state
interest and further, are not tailored to any legitimate state interest. Government officials "may
not 'defer[] to the [discriminatory] wishes or objections of some fraction of the body politic." *Pac. Shores Props., LLC v. City of Newport Beach*, 730 F.3d 1142, 1163 n.26 (9th Cir. 2013)
(quoting *City of Cleburne v. Cleburne Living Ctr.*, 473 U.S. 432, 448 (1985)).

25 96. Defendant's actions and policy are not "guided by objective, workable standards."
26 *Minn. Voters All. v. Mansky*, 138 S. Ct. 1876, 1891 (2018). Defendant does not have objective,

workable standards to determine "neutrality." "[I]f voters experience or witness episodes of
 unfair or inconsistent enforcement of [an elections law], the State's interest in maintaining a
 polling place free of distraction and disruption would be undermined by the very measure
 intended to further it." *Id*.

#### FIRST CLAIM FOR RELIEF

(Violation of the First Amendment, 42 U.S.C. § 1983)

#### (Content Discrimination)

8 97. Plaintiff realleges and incorporates by this reference each of the foregoing
9 paragraphs, as if fully set forth in this claim for relief.

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10 98. The First Amendment to the United States Constitution guarantees individuals the
11 right to free speech.

12 99. Defendant violated Plaintiff's right to free speech by removing Plaintiff as a
13 polling place because of the message, ideas, subject matter, and content expressed in Plaintiff's
14 Black Lives Matter banners.

15 100. Defendant continues to violate Plaintiff's right to free speech by disqualifying
16 Plaintiff from serving as a voting location because of the message, ideas, subject matter, and
17 content expressed in Plaintiff's Black Lives Matter banners.

18 101. Plaintiff has no clear and adequate remedy at law for this violation of its
19 constitutional rights and has suffered irreparable injury as a result of Defendant's conduct, which
20 will continue unless and until enjoined by appropriate order of this Court. Plaintiff is also
21 entitled to nominal damages as compensation for the violation of its constitutional rights.

## SECOND CLAIM FOR RELIEF

(Violation of the First Amendment, 42 U.S.C. § 1983)

## (Viewpoint Discrimination)

25 102. Plaintiff realleges and incorporates by this reference each of the foregoing
26 paragraphs, as if fully set forth in this claim for relief.

17 FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND DAMAGES CASE NO.: 1:19-CV-00808-LJO-BAM

1	103. Defendant removed Plaintiff as a polling place because of the view expressed in		
2	Plaintiff's Black Lives Matter banners. Defendant did not remove other polling places with		
3	signs visible to voters expressing different views about social beliefs.		
4	104. Defendant is disqualifying Plaintiff from serving as a voting location because of		
5	the view expressed in Plaintiff's Black Lives Matter banners.		
6	105. Defendant's actions against Plaintiff violate the First Amendment by singling out		
7	Plaintiff's messages for disfavor because of the views expressed in those messages.		
8	106. Plaintiff has no clear and adequate remedy at law for this violation of its		
9	constitutional rights and has suffered irreparable injury as a result of Defendant's conduct, which		
10	will continue unless and until enjoined by appropriate order of this Court. Plaintiff is also		
11	entitled to nominal damages as compensation for the violation of its constitutional rights.		
12	THIRD CLAIM FOR RELIEF		
13	(Violation of the First Amendment, 42 U.S.C. § 1983)		
14	(First Amendment Retaliation)		
15	107. Plaintiff realleges and incorporates by reference each of the foregoing paragraphs,		
16	as if fully set forth in this claim for relief.		
17	108. Defendant retaliated against Plaintiff by removing Plaintiff as a polling place		
18	because of Plaintiff's protected speech.		
19	109. Defendant will not consider Plaintiff as a voting location because of Plaintiff's		
20	Black Lives Matter banners.		
21	110. Defendant's actions deprive Plaintiff of a valuable benefit and of the opportunity		
22	to serve as a government volunteer or contractor.		
23	111. Plaintiff has no clear and adequate remedy at law for this violation of its		
24	constitutional rights and has suffered irreparable injury as a result of Defendant's conduct, which		
25	will continue unless and until enjoined by appropriate order of this Court. Plaintiff is also		
26	entitled to nominal damages as compensation for the violation of its constitutional rights.		
27	18		
28	FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND DAMAGES		
	CASE NO.: 1:19-CV-00808-LJO-BAM		

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## FOURTH CLAIM FOR RELIEF

(Violation of the First Amendment, 42 U.S.C. § 1983) (Overbreadth, Vagueness, Unbridled Discretion)

112. Plaintiff realleges and incorporates by reference each of the foregoing paragraphs, as if fully set forth in this claim for relief.

113. Defendant's "neutrality" policy violates the First Amendment on its face and as
applied to Plaintiff.

8 114. Defendant's "neutrality" policy is unconstitutionally overbroad and vague. It
9 prohibits a substantial amount of protected speech, and it does not provide fair notice of what is
0 prohibited.

1 115. Defendant's "neutrality" policy is a prior restraint that authorizes and encourages
 2 discriminatory enforcement. The policy has no objective, workable standards for determining
 3 "neutrality," and the Registrar has unbridled discretion to decide whether a voting location is
 4 "neutral."

116. Plaintiff has no clear and adequate remedy at law for this violation of its
constitutional rights and has suffered irreparable injury as a result of Defendant's conduct, which
will continue unless and until enjoined by appropriate order of this Court. Plaintiff is also
entitled to nominal damages as compensation for the violation of its constitutional rights.

## FIFTH CLAIM FOR RELIEF

(Violation of the Fourteenth Amendment, 42 U.S.C. § 1983)

## (Due Process)

117. Plaintiff realleges and incorporates by reference each of the foregoing paragraphs,
as if fully set forth in this claim for relief.

24 118. Plaintiff has a Fourteenth Amendment right to due process of law before the
25 government deprives it of life, liberty, or property.

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1 119. Plaintiff has protectable liberty interests in free speech and association under the
 2 First Amendment and in due process of law under the Fourteenth Amendment.

3 120. It is a basic principle of due process that a regulation is void for vagueness if its
4 prohibitions are not clearly defined.

5 121. Defendant implemented a vague "neutrality" policy that allows her to exercise
6 unbridled discretion in determining what expression is "neutral," leaving her free to censor ideas
7 and enforce her own personal preferences.

8 122. Defendant failed to develop objective, workable standards to guide her discretion.
9 Defendant cannot articulate a sensible basis for distinguishing what expression at voting
10 locations is "neutral" and what is not.

11 123. Defendant deprived Plaintiff of due process by arbitrarily removing Plaintiff as a
12 polling place and refusing to consider it as a voting location because of Plaintiff's speech.

13 124. Defendant's "neutrality" policy, on its face and as applied to Plaintiff, is
14 unconstitutionally vague in violation of the Fourteenth Amendment.

15 125. Plaintiff has no clear and adequate remedy at law for this violation of its
16 constitutional rights and has suffered irreparable injury as a result of Defendant's conduct, which
17 will continue unless and until enjoined by appropriate order of this Court. Plaintiff is also
18 entitled to nominal damages as compensation for the violation of its constitutional rights.

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## **PRAYER FOR RELIEF**

WHEREFORE, Plaintiff respectfully prays for judgment as follows:

(a) Declaring that by removing Plaintiff as a polling place and refusing to consider
 Plaintiff as a voting location, Defendant has violated and is violating Plaintiff's rights
 under the First and Fourteenth Amendments of the United States Constitution and 42
 U.S.C. § 1983;

20 FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND DAMAGES CASE NO.: 1:19-CV-00808-LJO-BAM

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	11			
1	(b) Granting injunctive relief enjoining Defendant from engaging in unlawful retaliation			
2	and content and viewpoint discrimination by deeming Plaintiff ineligible to serve as a			
3	voting location because of the Black Lives Matters signs on Plaintiff's property;			
4	(c) Granting injunctive relief enjoining Defendant from requiring Plaintiff to cover or			
5	remove the Black Lives Matter signs on its property as a condition for serving as a			
6	voting location for future elections;			
7	(d) Declaring that Defendant's "neutrality" policy is unconstitutional on its face and as			
8	applied to Plaintiff;			
9	(e) Granting injunctive relief enjoini	(e) Granting injunctive relief enjoining Defendant from imposing or enforcing this		
10	"neutrality" policy;			
11	(f) Awarding Plaintiff nominal dam	(f) Awarding Plaintiff nominal damages of one dollar;		
12	(g) Awarding Plaintiff its reasonable	(g) Awarding Plaintiff its reasonable attorneys' fees and costs; and		
13	(h) Granting any additional relief as	(h) Granting any additional relief as may be just and proper.		
14				
15	DATED: January 22, 2020	/s/ Mollie M. Lee Mollie M. Lee		
16		Attorney for Plaintiff The Unitarian		
17		Universalist Church of Fresno		
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27	FIRST AMENDED COMPLAINT	21 If FOR DECLARATORY AND INJUNCTIVE RELIEF AND		
20	CASE	DAMAGES NO.: 1:19-CV-00808-LJO-BAM		