SUPERIOR COURT OF CALIFORNIA COUNTY OF SISKIYOU Ellen Leonida, Esq. (SBN: 184194) leonida@braunhagey.com Sarah Salomon, Esq. (SBN: 308770) salomon@braunhagev.com 3 Kory DeClark, Esq. (SBN: 310571) declark@braunhagey.com Hunter B. Thomson, Esq. (SBN: 330533) thomson@braunhagev.com BRAUNHAGEY & BORDEN LLP 351 California Street, 10th Floor San Francisco, CA 94104 Tel. & Fax: (415) 599-0210 Emi MacLean, Esq. (SBN: 319071) 8 emaclean@aclunc.org Chessie Thacher, Esq. (SBN: 296767) cthacher@aclunc.org AMERICAN CIVIL LIBERTIES UNION 10 FOUNDATION OF NOTHERN CALIFORNIA, INC. 11 39 Drumm Street San Francisco, CA 94111 12 Tel.: (415) 621-2493 Fax: (415) 255-1478 13 Attorneys for Petitioner/Plaintiff 14 SUPERIOR COURT OF THE STATE OF CALIFORNIA 15 COUNTY OF SISKIYOU 16 17 18 Case No. CNPT 22-475 AMERICAN CIVIL LIBERTIES UNION OF NORTHERN CALIFORNIA, INC. a non-profit 19 corporation, **VERIFIED PETITION FOR** PEREMPTORY WRIT OF MANDATE Petitioner/Plaintiff, 20 AND COMPLAINT FOR V., DECLARATORY AND INJUNCTIVE 21 RELIEF J. KIRK ANDRUS, in his official capacity as 22 the District Attorney of Siskiyou County, and THE COUNTY OF SISKIYOU, [Gov't Code § 6250 et seq.; Code Civ. Proc. 23 § 1085 et seq.; Cal. Const., Art. I, § 3] Respondents/Defendants. 24 25 26 27 28

INTRODUCTION

- 1. This lawsuit seeks to enforce the California Public Records Act ("PRA") set forth at Government Code sections 6250 *et seq*. This case concerns the public's right to access information essential to the public oversight of the Siskiyou County District Attorney, charged with the prosecution of public offenses on behalf of the people. This case also concerns the public's right to access information integral to the implementation of California's Racial Justice Act, which the California Legislature enacted "to eliminate racial bias from California's criminal justice system" and "to ensure that race plays no role at all in seeking or obtaining convictions or in sentencing." (*See* AB-2542 Criminal Procedure: Discrimination, Stats. 2020, Ch. 317, § 2(i); *see also* Penal Code §§ 745, 1473, 1473.7.) In response to requests for information concerning the policies and practices of the Siskiyou County District Attorney's Office, Respondent/Defendant J. Kirk Andrus, in his official capacity as the Siskiyou County District Attorney ("District Attorney"), has been nonresponsive. The District Attorney has disregarded his obligations under the PRA and thereby thwarted the objectives of both the PRA and the Racial Justice Act, as well as limited public oversight of the District Attorney's actions.
- 2. In September 2021, Petitioner/Plaintiff the American Civil Liberties Union of Northern California ("ACLU") submitted a PRA request to the Siskiyou County District Attorney's Office. It has been more than eight months since Petitioner's first request. Yet the District Attorney has failed to respond to, or even acknowledge receiving, that request. The District Attorney has ignored the ACLU's request despite repeated follow-up efforts by the ACLU via phone, email, and certified mail seeking the District Attorney's compliance with the PRA.
- 3. The District Attorney's failure to respond to the ACLU's request and unwillingness to produce a single responsive record constitutes a flagrant violation of the PRA and the California Constitution. Because of the District Attorney's failure to comply with his legal obligations, the ACLU and the general public have been harmed. The ACLU thus respectfully requests that the Court issue a writ of mandate compelling the District Attorney to comply with the PRA and the Constitution, and immediately produce records responsive to the ACLU's request, as well as to order declaratory and injunctive relief to the same effect. Absent the issuance of a writ of mandate

and the other relief requested, the ACLU has no plain, speedy, or adequate remedy at law to enforce its rights under the PRA.

THE PARTIES

- 4. Petitioner/Plaintiff THE AMERICAN CIVIL LIBERTIES UNION OF NORTHERN CALIFORNIA is a non-profit organization under the laws of the state of California and is an affiliate of the national American Civil Liberties Union, a non-profit, non-partisan civil liberties organization with more than 1.7 million members dedicated to the principles of liberty and equality embodied in our civil rights laws and both the United States and California Constitutions.
- 5. The ACLU is also dedicated to advancing government transparency and accountability. As part of its advocacy, the ACLU relies on public records to gather information and ensure that the public is informed about the conduct and practices of local, state, and federal officials. The ACLU routinely uses information from public records to support civil rights litigation, publish reports, and work with the press and the public at large to promote participation in civil affairs. The ACLU is also actively involved in seeking to ensure effective implementation of the Racial Justice Act statewide, including through collecting and disclosing information concerning the policies and practices of District Attorneys throughout the State. The ACLU is a member of the public with the right under the PRA to inspect public records and to seek relief in a court of competent jurisdiction to enforce that right. (Gov't Code §§ 6252(b)–(c), 6253, 6258, 6259.)
- 6. Respondent/Defendant the COUNTY OF SISKIYOU is a local public agency within the meaning of Government Code sections 6252(a) & (d).
- 7. Respondent/Defendant J. Kirk Andrus, in his official capacity as the SISKIYOU COUNTY DISTRICT ATTORNEY, is a county official responsible for the prosecution of criminal offenses. Pursuant to state law, the District Attorney has discretionary authority to "initiate and conduct on behalf of the people all prosecutions for public offenses," or to decline to prosecute offenses. (Gov't Code § 26500.) For Fiscal Year 2021-2022, the approved budget for the District

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THE RACIAL JUSTICE ACT

- 20. In addition to the foregoing constitutional and statutory directives commanding the disclosure of public records, the Racial Justice Act further reinforces the need for disclosure of the types of records the ACLU seeks in its PRA request.
- 21. The California Legislature enacted the Racial Justice Act "to eliminate racial bias from California's criminal justice system," "to remedy the harm to the defendant's case and to the integrity of the judicial system," "to actively work to eradicate" racial disparities in the judicial system, and "to ensure that individuals have access to all relevant evidence, including statistical evidence, regarding potential discrimination in seeking or obtaining convictions or imposing sentences." (AB-2542 Criminal Procedure: Discrimination, Stats. 2020, Ch. 317, §§ 2(i), (j).) The effective implementation of the Act and the realization of this legislative intent require that the public be able to access policies and data concerning decisions about whether and how California prosecutes cases and whether such prosecutions are tainted by bias.
- 22. The Racial Justice Act specifically provides that a defendant may present evidence of racial bias by showing "statistical evidence or aggregate data demonstrat[ing] a significant difference in seeking or obtaining convictions or in imposing sentences comparing individuals who have committed similar offenses and are similarly situated, and the prosecution cannot establish race-neutral reasons for the disparity." (Penal Code § 745(h)(1).) In recognizing that the identification of racial and ethnic disparities may depend on statistical evidence or aggregate data, the Legislature has presumed public access to such information, as well as confirmed that access to this information is required to maintain the "integrity of the judicial system." (AB-2542 Criminal Procedure: Discrimination, Stats. 2020, Ch. 317, § 2(i).)

FACTUAL BACKGROUND

23. On September 7, 2021, the ACLU submitted a PRA request to the District Attorney via email and U.S. Mail. The request sought records regarding relevant case, individual, and/or charge-level data in the possession or control of the District Attorney for all cases considered for prosecution and/or prosecuted since 2015. The request noted the statutory 10-day period for the

1	non-exempt, requested public records in his possession and failing to timely respond to public			
2	records requests;			
3	3.	. For an injunction requiring the District Attorney to produce all disclosable		
4	documents forthwith;			
5	4.	For reasonable attorneys' fees and costs pursuant to Code Civil Procedure § 1021.5		
6	and Government Code § 6259;			
7	5.	For costs of suit; and		
8	6.	For such other and further relief as the Court may deem just and proper.		
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10	D. 1M	12, 2022	D (C11 1 1) 1 1	
11	Dated: May 13, 2022		Respectfully submitted,	
12			BRAUNHAGEY & BORDEN LLP	
13			AMERICAN CIVIL LIBERTIES UNION FOUNDATION OF NOTHERN	
14			CALIFORNIA, INC	
15			By: <u>/s/ Ellen Leonida</u>	
16			Ellen Leonida BRAUNHAGEY & BORDEN LLP	
17			Emi MacLean	
18			Chessie Thacher	
19			AMERICAN CIVIL LIBERTIES UNION FOUNDATION OF NOTHERN	
20	CALIFORNIA, INC			
21			Attorneys for Petitioner/Plaintiff	
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1 **VERIFICATION** I, Ellen Leonida, am a partner at BraunHagey & Borden LLP, counsel for the American 2 3 Civil Liberties Union of Northern California ("ACLU"), Petitioner/Plaintiff in this action. I have read the foregoing VERIFIED PETITION FOR PEREMPTORY WRIT OF 4 MANDATE AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and know the contents thereof. The facts as alleged therein are true to the best of my knowledge, except as to those matters alleged on information and belief, and as to those matters, I believe them to be true. I make this verification for and on behalf of the Petitioner/Plaintiff because the facts alleged herein are within my knowledge. 10 I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. 11 12 Executed on May 13, 2022 in San Francisco, California. 13 14 By: 15 Ellen Leonida BRAUNHAGEY & BORDEN LLP 16 17 18 19 20 21 22 23 24 25 26 27 28

BRAUNHAGEY & BORDEN LLP

San Francisco & New York

Ellen Leonida, Esq.
Partner
leonida@braunhagey.com

September 7, 2021

SENT VIA U.S. MAIL AND EMAIL

Kirk Andrus
Office of the District Attorney of Siskiyou County
311 Fourth Street, Room 204
Yreka, CA 96097
(530) 842-8125
da@siskiyouda.org

Re: California Public Records Act Request

To the Office of the District Attorney for Siskiyou County:

Pursuant to the California Public Records Act ("CPRA")¹ and the California Constitution,² I am writing on behalf of the American Civil Liberties Union of Northern California ("ACLU") to request records relevant to the implementation of California's Racial Justice Act ("RJA").³ The RJA was enacted "to eliminate racial bias from California's criminal justice system" and "to ensure that race plays no role at all in seeking or obtaining convictions or in sentencing." The ACLU submits this CPRA request in the public's interest and as a member of a coalition of community groups, non-profit organizations, academic institutions, and other entities. The records that you produce will help us to implement and realize the objectives of the RJA.

On July 23, 2021, we submitted a CPRA request to your office also seeking records relevant to the implementation of the RJA. This CPRA letter is a further request for the following records regarding relevant case, individual, and/or charge-level data in the possession or control of Siskiyou District Attorney's Office for all cases considered for prosecution and/or prosecuted during the time-period 2015 to Present:

Records Requested:

- 1. Unique identifier(s) associated with each defendant, each case, and each arrest
 - a. Name of defendant
 - b. Court case number(s)
 - c. Arresting agency number(s)

¹ Gov't Code §§ 6250 et seq.

² Cal. Const., art. I, § 3(b)(2).

³ Pen. Code 8 745.

⁴ See AB-2542 Criminal Procedure: Discrimination, Stats. 2020, Ch. 317, § 2(i); see also Pen. Code §§ 745, 1473, 1473.7.

d. Any other unique identifier(s)

2. Demographic and other information concerning each defendant

- a. Race
- b. Ethnicity
- c. Country of origin or nationality
- d. Gender/sex
- e. Age or date of birth
- f. Prior criminal convictions of a defendant

3. Information regarding each arrest

- a. Zip code of arrest
- b. Date of arrest
- c. Charge identified by law enforcement referring individual (including top charge by law enforcement referring)

4. ADA assigned to the case

5. Decisions to decline to prosecute

- a. Date of decision to decline to prosecute
- b. Identity of person who made final decision to decline prosecution
- c. Charges declined to prosecute (charge-level declinations as opposed to individual- or case-level where available)
- d. Reasons for the declinations to prosecute, including but not limited to:
 - i. police misconduct involved in case;
 - ii. injuries to persons involved;
 - iii. injuries to suspect;
 - iv. financial loss to persons involved;
 - v. prior criminal record of suspect; and
 - vi. victim's level of cooperation in prosecuting case.

6. Diversion offers and decisions (formal and informal, and including collaborative court and deferred prosecution)

- a. Date of diversion offer
- b. Type of diversion offered
- c. Whether diversion accepted
- d. Whether diversion completed

7. Charges filed

- a. Statutes (applicable code section)
- b. Severity (i.e., infraction, misdemeanor, wobbler, felony)
- c. Any enhancements⁵
- d. Maximum sentence

8. Factors considered in deciding charges to file, and level of charges, including

- a. Injuries to persons
- b. Financial loss to persons

⁵ Conduct enhancements, including but not limited to PC Section 12022.53 (gun), PC Section 186.22 (gang); Status enhancements including but not limited to PC Section 667.5 (prison prior), PC Section 667(a) (serious felony prior), PC Section 1170.12 and 667(b)-(i) (strike prior), PC Section 11370.2 (drug prior), PC Section 12022.1 (committed while on bail/OR); Special circumstances (PC Section 190.2); Any other modifications or enhancements

- c. Status of victim (i.e., law enforcement, child, spouse, etc.)
- d. Prior criminal history of defendant
- e. Victim's cooperation

9. Bail/custody information

- a. Bail amount requested
- b. Detention orders sought
- c. Whether bail was set or denied
- d. Whether individuals were released on bail or not
- e. Pre-plea/pre-trial custody status

10. Plea offers

- a. Charge(s) offered, including severity (i.e., infraction, misdemeanor, felony), including enhancements
- b. Dates of plea offers
- c. Sentence(s)/disposition(s) offered
- d. Records of whether any plea offer was accepted, including date of acceptance

11. Case outcomes

- a. Charges of conviction
- b. Dismissed charges
- c. Sentences

12. Counsel for defendant, whether public defender or private counsel

13. Demographic and other information concerning victims

- a. Race
- b. Ethnicity
- c. Gender/sex

14. Recommendations regarding parole

15. Recommendations regarding pardon or commutation

In responding to this request, please note that the CPRA broadly defines the term "record." Specifically, the term includes "any writing containing information relating to the conduct of the people's business prepared, owned, used, or retained by any state or local agency regardless of physical form or characteristics." The CPRA defines, in turn, a "writing" as any "means of recording upon any tangible thing any form of communication or representation." The present request therefore applies to *all* paper documents, as well as to *all* emails, videos, audio recordings, text messages, social media, or other electronic records within the Siskiyou District Attorney's Office's possession or control. Even if a record was created by a member of another government agency, a member of the public, or a private entity, it still must be produced so long as it is (or was) "used" or "retained" by the Siskiyou District Attorney's Office. 8

⁶ Gov't Code § 6252(e).

⁷ *Id.* § 6252(g).

⁸ Id. § 6252(e); see California State Univ. v. Superior Ct., 90 Cal. App. 4th 810, 824–25 (2001) (concluding that documents which were "unquestionably 'used' and/or 'retained' by [an agency]" were public records); see also Cty. of Santa Clara v. Superior Ct., 170 Cal. App. 4th 1301, 1334 (2009) ("[W]hile section 6254.9 recognizes the availability of copyright protection for software in a proper case, it provides no statutory authority for asserting any other copyright interest.").

As permitted by the CPRA, this request sets forth the specific categories of information that we are seeking, rather than asking for documents by name. ⁹ It is your obligation to conduct record searches based on the criteria identified herein. ¹⁰ But if you believe the present request is overly broad, you are required to: (1) offer assistance in identifying responsive records and information; (2) describe "the information technology and physical location in which the records exist;" and (3) provide "suggestions for overcoming any practical basis" that you assert as a reason to delay or deny access to the records or information sought. ¹¹

The CPRA requires that you respond to this request in ten (10) days.¹² If you contend that an express provision of law exempts a responsive record from disclosure, either in whole or in part, you must make that determination in writing. Such a determination must specify the legal authority on which you rely, as well as identify both the name and title of the person(s) responsible for the determination not to disclose.¹³ Additionally, even if you contend that a portion of a record requested is exempt from disclosure, you still must release the non-exempt portion of that record.¹⁴ Please note that the CPRA "endows" your agency with "discretionary authority to override" any of the Act's statutory exemptions "when a dominating public interest favors disclosure."¹⁵

Because the ACLU is a non-profit organization and because these requests pertain to matters of public concern, we kindly request a fee waiver. None of the information obtained will be sold or distributed for profit. We also request that, to the extent possible, documents be provided in electronic format. Doing so will eliminate the need to copy the materials and provides another basis for the requested fee-waiver.

If, however, you are unwilling to waive costs and anticipate that costs will exceed \$100, and/or that the time needed to copy the records will delay their release, please contact us so that we can arrange to inspect the documents or decide which documents we wish to have copied and produced. Otherwise, please copy and send all responsive records as soon as possible and, if necessary on a rolling basis, to: praresponse@braunhagey.com or to Ellen Leonida – PRA Responses, BraunHagey & Borden LLP, 351 California Street, 10th Floor, San Francisco, CA 94104.

Thank you in advance for your assistance with this request. We look forward to receiving your response within 10 days. And once again, if you require any clarification on this request, please let us know.

⁹ Gov't Code § 6253(b).

¹⁰ See id. §§ 6253–6253.1.

¹¹ *Id.* § 6253.1(a).

¹² *Id.* § 6253(c).

¹³ *Id.* § 6255; see also id. § 6253(d)(3).

¹⁴ *Id.* § 6253(a), (c).

¹⁵ CBS, Inc. v. Block, 42 Cal. 3d 646, 652 (1986); see also Nat'l Conference of Black Mayors v. Chico Cmty. Publ'g, Inc., 25 Cal. App. 5th 570, 579 (2018) (construing the CPRA's exemptions as "permissive, not mandatory—they allow nondisclosure but do not prohibit disclosure").

Sincerely,

Ellen Leonida

From: <u>Josh Wilner</u>

To: <u>maker@siskiyouda.org</u>

Subject: California Public Records Act Request- September 7, 2021

Date: Monday, October 25, 2021 4:35:47 PM

Dear Siskiyou County District Attorney's Office,

Our office is reaching out today regarding the PRA Request letter sent to your office on September 7, 2021. We have not received any correspondence from your office after our letter was sent. We now hope to receive email correspondence regarding your office's intent to produce documents in a timely and efficient manner. Please respond immediately to let us know you received this message and please produce the requested documents no later than November 1, 2021.

Kindly send all correspondence via email/mail to PRAResponse@braunhagey.com and Ellen Leonida, Esq., BraunHagey & Borden LLP, 351 California Street, 10th Floor, San Francisco, CA 94104.

Best Regards, Joshua Wilner

Josh Wilner

BRAUNHAGEY & BORDEN LLP

San Francisco

351 California Street, 10th Floor San Francisco, CA 94104 Tel: (415) 599-0210

New York

7 Times Square 27th Floor New York, NY 10036-6524 Tel: (646) 829-9403

 From:
 Josh Wilner

 To:
 Martha Aker

 Cc:
 PRA Response

Subject: California Public Records Act Request- September 7, 2021

Date: Wednesday, November 10, 2021 3:02:02 PM

Dear Martha Aker:

Our office is reaching out today regarding the PRA Request letter sent to your office on September 7, 2021. We have not received any correspondence from your office after our letter was sent. We now hope to receive email correspondence regarding your office's intent to produce documents in a timely and efficient manner. Please respond immediately to let us know you received this message and please produce the requested documents no later than November 18, 2021.

Kindly send all correspondence via email/mail to <u>PRAResponse@braunhagey.com</u> and Ellen Leonida, Esq., BraunHagey & Borden LLP, 351 California Street, 10th Floor, San Francisco, CA 94104.

Best Regards, Joshua Wilner

From: <u>Caitlin Shaw</u>

To: maker@siskiyouda.org; da@siskiyouda.org

Subject: California Public Records Act Request

Date: Monday, December 27, 2021 10:58:00 AM

To the Office of the District Attorney for Siskiyou County,

Our office is reaching out regarding our Public Records Request sent to your office September 7, 2021. Your deadline to respond has passed. Please provide a status update of the request and kindly send all documents requested on a rolling basis.

Best regards,

Caitlin Shaw

Litigation Legal Assistant

BRAUNHAGEY & BORDEN LLP

Direct: (415) 651-5763

San Francisco (Main Office)

351 California Street, 10th Floor San Francisco, CA 94104 Tel. & Fax: (415) 599-0210

New York

7 Times Square 27th Floor New York, NY 10036-6524 Tel. & Fax: (646) 829-9403

This message is intended only for the confidential use of the intended recipient(s) and may contain protected information that is subject to attorney-client, work product, joint defense and/or other legal privileges. If you are not the intended recipient, please contact me immediately at the phone number listed above and permanently delete the original message and any copies thereof from your email system. Thank you.

BRAUNHAGEY & BORDEN LLP

San Francisco & New York

Ellen Leonida, Esq.
Partner
leonida@braunhagey.com

January 18, 2022

SENT VIA CERTIFIED MAIL

Email: da@siskiyouda.org

Kirk Andrus Office of the District Attorney of Siskiyou County 311 Fourth Street, Room 204 Yreka, CA 96097

Re: California Public Records Act Request

To the Office of the District Attorney of Siskiyou County:

I am writing today regarding your refusal to respond to our CPRA request dated September 7, 2021. As you no doubt are aware, the CPRA imposes timelines for responding to requests and mandates that all state and local agencies, upon receipt of a request for public records, (1) determine whether the requested records are "disclosable"—in whole or in part—and (2) "promptly notify" the requestor of that determination "within 10 days from receipt of the request." You have not done so and have not contacted our office regarding any type of extension.

Our office attempted to contact your office by email on October 25, November 8, November 15, and December 27, 2021. We left a voicemail with your office on December 8, 2021.

If you do not respond immediately and signal your intention to produce the requested documents in a timely manner, we will have no choice but to initiate litigation at your expense to obtain the documents we have requested.²

Thank you for your immediate attention to this matter.

Sincerely,

Ellen Leonida

¹ Gov't Code § 6253(c).

² Gov't Code § 6259(d).

SENDER: COMPLETE THIS SECTION

- Complete Items 1, 2, and 3.
- Print your name and address on the reverse so that we can return the card to you.
- Attach this card to the back of the maliplece, or on the front if space permits.
- 1. Article Addressed to:

kirk Andrus

Office of Dishict Attorney or

515kiyou county

311 forth Street, Room 204

Yreka, CA 16097

9590 9402 5903 0049 4794 86

2. Article Number (Transfer from service label)

7018 0680 0000 7163 5062

PS Form 3811, July 2015 PSN 7530-02-000-9053

COMPLETE THIS SECTION ON DELIVERY

If YES, enter delivery address below:

B. Received by (Parated Name)

C. Date of Delivery

D. Is delivery address different from item 17

Ves

- 3. Service Type

 Adult Signature
- ☐ Adult Signature Restricted Delivery
- Certified Mail®
 Certified Mail Restricted Delivery
 Collect on Delivery
- ☐ Collect on Delivery Restricted Delivery
- Insured Mail Restricted Delivery (over \$500)

- ☐ Priority Mail Express®
 ☐ Registered Mail™
- ☐ Registered Mail Restricted

 Delivery

I No

- Return Receipt for Merchandise
- Signature Confirmation Restricted Delivery

Domestic Return Receipt

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