Е	ectronically Filed Superior Court of CA County of Contra	a Costa 12/29/2022 5:35 PM By: S. Gonzalez, Deputy
1 2 3 4 5 6 7 8 9 10	Claudia Center (SBN 158255) CCenter@dredf.org Malhar Shah (SBN 318588) MShah@dredf.org Disability Rights Education and Defense Fund 3075 Adeline Street, Suite 210 Berkeley, CA 94703 Telephone: (510) 644-2555 Linnea Nelson (SBN 278960) LNelson@aclunc.org Grayce Zelphin (SBN 279112) GZelphin@aclunc.org Brandon Greene (SBN 293783) BGreene@aclunc.org American Civil Liberties Union Foundation of Northern California 39 Drumm Street San Francisco, CA 94111 Telephone: (415) 621-2493 <i>Attorneys for Plaintiffs-Petitioners</i>	
11	Additional counsel on next page	
12	SUPERIOR COURT OF THE	STATE OF CALIFORNIA
13	COUNTY OF CO	NTRA COSTA
14 15	Mark S., by and through his guardian ad litem, Anna S., Rosa T., by and through her guardian	Case No. MSN21-1755
16	ad litem Sofia L., and Jessica Black, Michell Redfoot, and Dr. Nefertari Royston, as	UNLIMITED JURISDICTION
17	taxpayers, Plaintiffs and Petitioners, v.	DECLARATION OF AMANDA SCHWARTZ IN SUPPORT OF PLAINTIFFS' OPPOSITION TO
18	STATE OF CALIFORNIA; TONY	DEFENDANT PITTSBURG UNIFIED SCHOOL DISTRICT'S MOTION
19 20	THURMOND, in his official capacity as STATE SUPERINTENDENT OF PUBLIC	FOR RENEWAL OF DEMURRER TO OPERATIVE VERIFIED PETITION
20 21	INSTRUCTION; STATE BOARD OF EDUCATION; CALIFORNIA DEPARTMENT OF EDUCATION; and Pittsburg Unified	[Filed concurrently with Plaintiffs-
22	SCHOOL DISTRICT, DOES 1-100, INCLUSIVE	Petitioners' Opposition to Demurrer; Request for Judicial Notice]
23	Defendants and Respondents.	Date: January 12, 2022
24		Time: 9:00 a.m. Dept.: 39
25		
26		
27		
28	DECLARATION OF AMANDA S PLAINTIFFS'OPPOSITION TO MOTIO	

1	Ana G. Nájera Mendoza (SBN 301598)
2	 AMendoza@aclusocal.org Victor Leung (SBN 268590) VLeung@aclusocal.org American Civil Liberties Union
3	
4	Foundation of Southern California 1313 West 8th Street
5	Los Angeles, CA 90017 Telephone: (213) 977-9500
6	Robyn Crowther (SBN 193840)
7	RCrowther@Steptoe.com Geoffrey Warner (SBN 305647) gwarner@steptoe.com
8	STEPTOE & JOHNSON LLP 633 West 5th Street, Suite 1900
9	Los Angeles, CA 90071 Telephone: (213) 439-9400
10	Facsimile: (213) 439-9599
11	Amanda C. Schwartz (SBN 307522) aschwartz@Steptoe.com
12	Steptoe & Johnson LLP One Market Plaza
13	Steuart Tower, Suite 1070 San Francisco, CA 94105
14	Telephone: (415) 365-6700 Facsimile: (415) 365-6699
15	Attorneys for Plaintiffs-Petitioners
16 17	
17	
10	
20	
20	
22	
23	
24	
25	
26	
27	
28	2 DECLARATION OF AMANDA SCHWARTZ IN SUPPORT OF
	PLAINTIFFS'OPPOSITION TO MOTION FOR RENEWAL OF DEMURRER

DECLARATION OF AMANDA SCHWARTZ

2 I, Amanda Schwartz, declare as follows:

I am an attorney duly admitted to practice law in the State of California. I am
 counsel of record in this matter for Plaintiffs Mark S. and Rosa T. and Petitioners Jessica Black,
 Michell Redfoot, and Dr. Nefertari Royston. I submit this declaration in support of Plaintiffs Petitioners' Opposition to Pittsburg Unified School District's Motion for Renewal of Demurrer. I
 have personal knowledge of the facts set forth in this declaration and, if called as a witness,
 could and would testify competently to such facts under oath.

9 2. Attached hereto as Exhibit A is a true and correct copy of the Reporter's
10 Transcript of the February 24, 2022 hearing before the Hon. Edward J. Weil in the Superior
11 Court of California, County of Contra Costa.

I declare under penalty of perjury under the laws of the State of California that theforegoing is true and correct.

Executed in Los Angeles, California on December 29, 2022.

ann ho

Amanda Schwartz

EXHIBIT A

1	SUPERIOR COURT CALIFORNIA
2	COUNTY OF CONTRA COSTA
3	DEPARTMENT 39
4	
5	MARK S., et al.,
6	Plaintiffs,
7	VS.) NO. MSN21-1755
8	STATE OF CALIFORNIA, et al.,
9	Defendants.)
10)
11	HONORABLE EDWARD J. WEIL, JUDGE PRESIDING
12	REPORTER'S TRANSCRIPT OF REMOTE PROCEEDINGS
13	FEBRUARY 24, 2022
14	
15	APPEARANCES BY COURTCALL:
16	
17	FOR THE PLAINTIFF: DISABILITY RIGHTS EDUCATION AND
18	DEFENSE FUND BY: MALHAR SHAH, ESQ.
19	3075 Adeline St., Ste. 210 Berkeley, CA 94703
20	mshah@dredf.org
21	STEPTOE & JOHNSON LLP
22	BY: AMANDA C. SCHWARTZ, ESQ. One Market St., Ste. 3900 San Francisco, Ch. 04105
23	San Francisco, CA 94105 aschwartz@steptoe.com
24	
25	
26	

HINES REPORTERS

1

1	
2	APPEARANCES BY COURTCALL:
3	
4	FOR DEFT STATE OF CALIFORNIA DEPARTMENT OF JUSTICE
5	CALIFORNIA: BY: ANDREW EDELSTEIN, ESQ. JACQUELYN YOUNG, ESQ.
6	300 S. Spring St., Ste. 1702 Los Angeles, CA 90013
7	andrew.edelstein@doj.ca.gov jacquelyn.young@doj.ca.gov
8	
9	CALIFORNIA DEPARTMENT OF EDUCATION
10	BY: LEN GARFINKEL, ESQ. 1430 N St., Ste. 5319 Sagramenta CD 05814
11	Sacramento, CA 95814 lgarfinkel@cde.ca.gov
12	
13	FOR DEFT PITTSBURG LEONE AND ALBERTS
14	UNIFIED SCHOOL BY: KATHERINE A. ALBERTS, ESQ. DISTRICT: 1390 Willow Pass Rd., Ste. 700 Concord, CA 94520
15	kalberts@leonealberts.com
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	JAY M. BULLARD, CSR #3455 OFFICIAL COURT REPORTER PRO TEMPORE
26	OFFICIAL COOKI REFORTER FRO TEMPORE

1	Martinez, California - Thursday, February 24, 2022
2	Morning Session
3	(The following proceedings were held via CourtCall:)
4	THE COURT: On Mark S. vs. State of California. We
5	have some people here in the courtroom. We also have a
6	number of people on the telephone. The people in the
7	courtroom can come forward. I'll start with the appearances
8	on the telephone so that people don't speak over each other,
9	sort of take roll.
10	Do I have Jacquelyn Young for the State of
11	California?
12	MS. YOUNG: Yes. Good morning, Your Honor.
13	THE COURT: Do I have Andrew Edelstein also for the
14	State of California?
15	MR. EDELSTEIN: Good morning. I'm here.
16	THE COURT: And Jay Bullard, court reporter. Are you
17	present?
18	THE REPORTER: Yes, I am, Your Honor.
19	THE COURT: We don't have a stipulation to the use of
20	a private court reporter, so counsel are going to need to get
21	that for the court electronically today. Who hired the
22	reporter?
23	MR. EDELSTEIN: The State of California, Your Honor.
24	THE COURT: You need to get the form stipulation
25	that's provided in our local rules and get it signed and get
26	it to the court.

HINES REPORTERS

MR. EDELSTEIN: Will do so.

1

4

5

6

7

8

9

26

2 THE COURT: All right. I have Malhar Shah for
3 Plaintiff.

MR. SHAH: Good morning, Your Honor. I'm here. THE COURT: Amanda Schwartz also for Plaintiff. MS. SCHWARTZ: Good morning, Your Honor. I'm here. THE COURT: All right. And here in the courtroom. MS. ALBERTS: Good morning, Your Honor. Katherine Alberts for the Pittsburg Unified School District.

MR. GARFINKEL: Good morning, Your Honor. I'm Len Garfinkel representing the California Department of Education, the State Board of Education, and State Superintendent.

14 THE COURT: Okay. You can have a seat if you're more 15 comfortable here in the courtroom, and it also gets you 16 closer to the microphone, which the people on the telephone 17 need to be able to hear you.

All right. I suppose we're not really talking about line nine, correct? We can skip over that one. There is nothing more to say about that. The State's joinder is granted.

22 Mr. Edelstein or Ms. Young, do you have 23 anything to say about that one?

24 MR. EDELSTEIN: The joinder is granted? No. We
25 appreciate it, Your Honor. Thank you.

THE COURT: All right. Who wants to talk about line

HINES REPORTERS

ten?

MR. EDELSTEIN: That is the claim against the State? I will address that, Your Honor.

4

1

2

3

THE COURT: All right. Go ahead.

MR. EDELSTEIN: You know, I'm familiar with Butt, as 5 6 is the Court and the Plaintiff. From our point in view, 7 having the State as the Defendant adds nothing to this lawsuit except for cost to the People of the State of 8 9 California. Anything the State is ordered to do, it acts through its agents which are parties to this lawsuit. 10 And 11 under the case law we cited, those are the proper defendants. 12 And we have the legal argument that there is nothing that the 13 State, in and of itself, can do, and to the extent it has a nondelegable duty that is effectuated through its agents. 14 15 And it's different than in Butt where the issue was delegating that duty to a school district, and that clearly 16 17 isn't present in this case, Your Honor.

18 THE COURT: All right. Who would like to respond on19 behalf of Petitioner?

20 MR. SHAH: This is Malhar Shah on behalf of the 21 Petitioner and Plaintiff, Your Honor. I have nothing to add. 22 Your Honor was correct in your analysis that the State is a 23 proper party under Butt vs. State of California. Thank you. 24 THE COURT: Anyone else want to be heard on that?

25 So on line nine, which I skipped over, the 26 tentative will be the order. On line ten, I understand it's

HINES REPORTERS

not of a great deal of practical significance, but I still think on what the Supreme Court said the State's a proper party in that it has the legal responsibility ultimately. So the tentative will be the order on line ten.

All right. Let's talk about line 11.
 MS. ALBERTS: Hi, Your Honor. I would like to address
 the --

THE COURT: For the court reporter's convenience, please make sure you identify yourself.

8

9

This is Katherine Alberts on behalf of MS. ALBERTS: 10 the Pittsburg Unified School District. What I'd like to talk 11 12 about in the tentative is the exhaustion requirement, 13 obviously. The Court admits that these are FAPE claims, and that under the Supreme Court's decision in Fry, they must be 14 15 exhausted. However, in analyzing the exhaustion provision, the Court conflates and confuses systemic with the term 16 17 facial in the Ninth Circuit's precedent on whether or not exhaustion is required. These are two different terms that 18 19 have entirely different meanings and lead to different results under Ninth Circuit precedent. 20

There's a three-step analysis when it comes to exhaustion. And, one -- the first step, is exhaustion required? The Court has already determined that these are FAPE claims and that exhaustion is required. In certain narrow, narrow circumstances, this is where the term systemic comes into play. If you get past that and exhaustion is

1 required, then you have to look at is the challenge to a 2 facially allegedly invalid call with a facial call versus 3 it's a question of law as opposed to a dispute of fact as to 4 educational issues, methodology, eligibility, that type of This is where facial comes into play. And then if 5 thing. 6 there is a facial challenge, this is where the case-by-case 7 analysis that the Court uses would come into play, because you could still require exhaustion if it would help the Court 8 9 under the purposes of Hoeft.

In this case we say that these are not systemic claims as the Ninth Circuit defines systemic. In Hoeft vs. Tucson Unified, they said that there was a narrow exemption to the general rule of exhaustion before the Office of Administrative Hearings for systemic claims.

15 Doe vs. Arizona Department of Education in the Ninth Circuit, 1997, defines a systemic claim where it is one 16 17 that implicates the integrity and reliability of the IDEA dispute resolution procedures themselves such as biased 18 19 judges, or there isn't a procedure that's available for anybody, so why would you then cause exhaustion? Or when 20 21 you're reinstructing the entire educational system in order to comply with the dictates of the IDEA. That's a top-down 22 complete change of an entire special ed department, which is 23 24 not what we have here. When it's a specific thing, such as 25 in Hoeft vs. Tucson where it was just about extended summer 26 services as part of a special ed department, that's why the

Ninth Circuit said it didn't apply. These weren't systemic
 claims in that case.

3 So we don't have systemic claims. You can't 4 just slap a label in a pleading on a claim and call it 5 systemic and get by with exhaustion -- and get out of 6 exhaustion. It would render the exhaustion requirement meaningless, which is an important part of the IDEA. And the 7 Ninth Circuit has even said that you can't do this. You have 8 9 to look beyond the pleading and the label, but that's a preclusory label in Hoeft and Christopher S. 10

So, if you don't have a systemic claim and you have to exhaust, then you look to whether this is a facial dispute on a matter of question of law or a dispute as to facial fact. Here -- and that's where sort of the dispute complaint resolution process, CRP, would come into play.

The Ninth Circuit has said that the CRP can be an exhaustion but only for challenges to facially invalid policy. Christopher S. refined that and said only when questions of law are involved and you need an identifiable policy and need to be able to determine the validity of that policy solely by resorting to law and not facts. That is not what we have in this case.

They have alleged four issues. The first being the overidentification of African American, Native American, English language learners, multi-racial students for special ed or that they're given a more serious category. You can't

1 determine that as a question of law. This Court in order --2 sorry, take that back. This Court would have to look at 3 individual IECs and determine whether or not certain students 4 were properly qualified for special education and then were 5 given the right category of eligibility. That's not a 6 question of law. It's a question of eligibility and 7 methodology, which are classic examples of OAH exhaustion requirements. 8

9 The next one that they allege is that the 10 district disproportionately segregates African American and 11 English language students into inferior class reports. In 12 other words, putting it in the terms of the IDEA, that they 13 violate the least restrictive environment requirement.

Again, you're going to need to look at each individual IEC to determine whether a certain student has been placed in the proper placement and is given the proper service. That is not something that can be determined on a matter of law.

19 And then the third issue is they provide instruction tied to California Academic Standards to special 20 21 ed students in special ed and general education classes. You're going to need to look at -- this is also a question of 22 educational methodology. You're going to need to -- ICE EGLS 23 24 (phonetic) will have to be -- individual ICE EGLS (phonetic) 25 and instruction in individual classrooms are going to have to 26 be looked at, because the point of the IDEA is that there is

no blanket standard for what is the proper instruction. As the Andrew F. case -- or the report stated, you have to meet the students where they are, meet their unique needs to help them advance beyond where they currently are and make progress. That's an individualized determination. That is not a question of law.

7 The last main category is disproportionate discipline. Again, each instance of discipline will have to 8 9 be looked at to see if it's proper. It's not a question of law that there are more kids getting disciplined. And this 10 comes with the use of statistics that are throughout the 11 12 Complaint. Statistics are people. The District can't -- the 13 District wouldn't be able to say oh, we're going to fix our numbers by eliminating special education for certain students 14 15 or not disciplining certain students. It's required by the 16 Ed Code. So, in this instance, these are individualized 17 determinations.

Same with the other instances of assessments not in the native language, involuntary transfers. The pleadings say that this sometimes happens. It's not a systemic thing. So each instance has to be evaluated as to whether or not that's appropriate.

23 So in this State on step two, this is not a 24 facial dispute. This is a dispute that the Court needs an 25 admin record from the OAH to help it get through the 26 educational issues that are prevalent in this case.

1 And why that is true, because even if, let's say, you take the Court's -- this is a facial count. 2 We 3 dispute it's not, but for the sake of argument that it is, this is where the case-by-case exception can come up from the 4 5 Ninth Circuit and up. It's only appropriate -- Porter vs. The Board 6 7 of Trustees of Manhattan Beach, the Ninth Circuit said that a CRC is an exception to OAH, or, in the alternative to an OAH, 8 9 a due process hearing is only appropriate where the only purpose of exhaustion is to notify the state of local 10 noncompliance and to afford it an opportunity to correct it. 11 12 So, in other words, if a due process hearing 13 would help the Court resolve the matter before it, the educational issues through the use of the OAH's expertise and 14 15 the development of a complete factual record and administrative record, then the hearing is still required. 16 17 And this is what we have here. The purposes of OAH administration is to allow -- to give the Court, through 18 19 the generalist and not educational experts, the analysis of the educational experts of the administrative law judge based 20 21 on a hearing with evidence and testimony and then an administrative record, including that transcript and all of 22 the evidence admitted -- all of the exhibits submitted in 23 24 that hearing. 25 There is also a another and very important part 26 of the purposes of due process of the OAH and the IDEA in

HINES REPORTERS

1 general, which is parental involvement. There are many 2 students who would be affected by this where their parents 3 are not involved in this case. For instance, neither of the 4 two named students and their parents are claiming that they were over -- they were misidentified, that they shouldn't be 5 6 in special ed or that they're not in the right category. 7 That issue wasn't exhausted because that's not their claim. But to hear the claims of the students who supposedly were 8 9 when their parents are not before the room violates the purposes of the IDEA. And the District can't change anything 10 about those student IECs without their parents involvement. 11 12 That's the golden rule of the IDEA, and that's to protect 13 students and parents. So that's why this due process portion 14 of having to go to the OAH as opposed to a CRC, especially in 15 this case, is so important.

16 The way this is supposed to work is that after the OAH prepares -- has the hearing, issues a decision, most 17 of which are over 30 pages, analyzing all of the issues, 18 19 supporting of the facts, then an appeal to either the state court or the federal court is in the form of that. 20 It's an 21 appeal with an administrative record. It's like a 1094.5 writ. We don't have that here for you unless -- for the 22 Court, unless we use the -- we admitted the papers that were 23 24 put together in the CRP process by the CDE.

25 So, technically, if that's going to be the 26 substitute, then that's what this case is limited to. And

HINES REPORTERS

even in that instance, the CDE reviewed 30 IECs and made determinations about the alleged "systemic," quote, unquote, issue. So the Court's going to have to evaluate the IECs to get to an answer on these issues. It's not a facial challenge and one that the Court really should have the expertise of a full analysis with a disputed hearing before the OAH.

Okay. Let me just make it clear that what 8 THE COURT: 9 I'm not intending to do here is to simply have a court case that reconsiders the individual IECs for each of the 10 11 Plaintiffs. They're challenging what they claim are certain 12 cross-setting issues about the effect and the impact of the 13 policies of the District. So some evidence about the individual students may be necessary, but the underlying 14 15 issue is not whether each individual plaintiff should have been treated differently. That should have been raised in an 16 17 administrative hearing, you're right. And also we don't have a class certification motion before me at this point. 18 So 19 some of those issues are relevant to whether they work as a class or whether individual issues are predominate. 20

Who would like to -- counsel here in the courtroom with the State, would you like to be heard on this case?

MR. GARFINKEL: Yes, Your Honor. On line 12 I'd like to be heard on both this exhaustion issue and also the equal protection issue and a couple other points. Is this the best

1 time for me to talk about it? 2 THE COURT: We're talking about line 11, right? 3 MR. GARFINKEL: Well, the Court has referenced its 4 discussion in line 11 in ruling on our exhaustion issue in 5 line 12, so if this would be the appropriate time, I'm more than happy to address it. 6 7 THE COURT: It's more or less the same issue, so go ahead and talk about it. 8 9 For the court reporter, again, will you 10 identify yourself for the record. 11 I'm sorry. Len Garfinkel, Assistant MR. GARFINKEL: 12 General Counsel for the California Department of Education. 13 The exhaustion issue, from the CDE's point of view, is actually a different issue, Your Honor, as we've 14 15 explained in our briefing. There's a different analysis that needs to happen in determining whether a party has satisfied 16 17 exhaustion for purposes of bringing an action against a state educational agency as opposed to a local educational agency. 18 19 Typically, for example, at an Office of Administrative Hearing hearing, the CDE is not a party 20 21 because it's not providing services to the students. It has nothing to do with that hearing. 22 23 The Christopher S. case in the Ninth Circuit, 24 which is cited as a basis for using a compliance complaint to 25 the CDE against the LEA as a basis here for filing an action 26 against the CDE, in other words, substituting for exhaustion,

HINES REPORTERS

Exhibit A; Page 18

14

is not authority for that. CDE was not a party in 1 2 Christopher S. The court made absolutely no statement that such a compliance complaint proceeding could be used as a 3 4 substitute for exhaustion to bring an action against the CDE. This is why the Paul G. case that we've cited is the 5 6 controlling case and is dispositive as to this issue as to 7 the CDE. In Paul G., the Plaintiff brought the case against the LEA, and it was about -- they wanted an in-state 8 9 residential placement and were forced to go ultimately out of 10 state.

11 They brought a case against the LEA about that issue and said they were denied FAPE, and ultimately they 12 13 sought to bring an action against the CDE saying that CDE had an overarching responsibility to make sure in-state 14 15 residential placements were available. They sought systemic relief in a court action against the CDE. The court said to 16 the plaintiff you can't do that because you did not obtain an 17 OAH determination that your students -- any student was 18 19 denied FAPE as a result of this issue.

The plaintiffs had settled their case at OAH. They hadn't exhausted that issue, and they hadn't received a determination that any student had been denied FAPE. And so, therefore, the court said, the Ninth Circuit, you can't seek systemic relief against the state, essentially asserting that this is some sort of statewide problem, unless you have a determination at the administrative level that you can show

us that at least one student has been harmed by this alleged
 systemic problem. You cannot --

THE COURT: Even if they're challenging systemic problems that could not be addressed in an individual hearing because they would be beyond the authority of the hearing officer?

7 MR. GARFINKEL: That's exactly what the Ninth Circuit said in Paul G., directly. That was the issue. 8 And they 9 said because you could get some relief at OAH because you can get compensatory education. And Paul G. specifically said 10 11 the fact that you can't get all the relief you're seeking 12 does not mean that the OAH remedy would be futile or 13 That's exactly what Paul G. stands for. inadequate.

Now, we need to look at Paul G. in comparison to Christopher S. Remember that Paul G. says if you want to bring a court action against the CDE, you have to have an OAH determination that a student was denied a FAPE. Well, you can't get that in a compliance complaint proceeding because that's not the standard in a compliance complaint proceeding.

We cited in our brief the fact that the compliance complaint proceedings are not in the statute, in the IDEA. They're only in the regs, but they're in the regs at 34 CFR 300.151-153. And there it says that you can bring a complaint to the CDE against an LEA for any alleged violation of special education law.

So it does not apply the standards that is in

HINES REPORTERS

26

statute for an OAH hearing for the ALJ to determine whether or not the student was denied a FAPE. That is the determination at OAH. That's not the determination at a compliance complaint proceeding.

5 For example, in a compliance complaint 6 proceeding, an LEA can be found in violation because they 7 missed a timeline, just to use an easy example. They're procedurally out of compliance, and they have violated the 8 9 IDEA or state education law implementing the IDEA because they procedurally are out of compliance. They violated that 10 11 timeline. But, as the Ninth Circuit has said in the Napa 12 case, which we cited and which is in statute actually in the 13 IDEA, a procedural violation alone of the IDEA does not necessarily mean a student was denied a substantive FAPE. 14

15 So you can't use a compliance complaint proceeding as a basis for satisfying the Paul G. requirement 16 17 for proceeding against the CDE because you are never going to get that ruling, that required ruling whether a student was 18 19 denied a FAPE or not, because that isn't the standard in a 20 compliance complaint proceeding. It's a different 21 proceeding. So Paul G. precludes this action being brought 22 here against the CDE.

23THE COURT: Okay. Thank you. All right. Who on the24telephone would like to speak on behalf of Plaintiff?

25 MR. SHAH: This is Malhar Shah on behalf of the
26 Plaintiffs, Your Honor. Your Honor, we don't have much to

add with respect to the Pittsburg Unified School District's argument. We believe your analysis was exactly on point as the Plaintiffs have alleged policies and practices that are contrary to law that stemmed throughout the School District and impact students throughout the District as a whole.

6 The District's truncated analysis and 7 interpretation of the Complaint makes it appear as though Plaintiffs are challenging policies and practices that are 8 9 narrow and individually affect a small group of students and a limited number of issues, but as Your Honor acknowledged in 10 your tentative which we believe is exactly on point, the 11 systemic allegations -- the allegations of systemic policies 12 13 and practices affects students throughout the District as a whole as borne out by the statistics and the observations of 14 15 Taxpayer Plaintiffs who are currently and formerly at the 16 School District. That's all I had to say, Your Honor, about 17 that specific argument.

18 With respect to the CDE's argument about Paul 19 The CDE first fails to tell Your Honor that G., Your Honor. 20 the Plaintiff in Paul G. never filed a CRP complaint. The 21 CDE attempts to put into Paul G. language that is not there. The court there never stated that a plaintiff could not 22 exhaust against the CDE using a CRP complaint. The court 23 24 there (unintelligible) for the Plaintiff who failed to file 25 any complaint at all, whether it was a due process complaint 26 in front of OAH or a CRP complaint in front of CDE. So, of

1	course, the court held that the plaintiff had not exhausted.
2	Moreover, Your Honor, the CDE seems to be
3	talking out of both sides of its mouth. In its briefing it
4	states well, Paul G. is actually about a systemic claim, but
5	then earlier in its briefing when it talks about Paul G., the
6	CDE says well, Paul G. wasn't really about a systemic claim.
7	In fact, Your Honor, the Court there held
8	the Court there considered whether the state was required to
9	create an out-of-state placement for a specific child. That
10	is an incredibly narrow issue for the court to consider.
11	As Your Honor acknowledged in your tentative,
12	the Plaintiffs here have attacked policies and practices that
13	have to do with identification, evaluation with the provision
14	of special education instruction, and the disciplining of
15	students with disabilities and students of color with
16	disabilities throughout the District, and then finally have
17	made allegations with respect to the placement of those
18	students.
19	Your Honor, the District Defendants, in fact,
20	cite to the case, the Second Circuit case of Jay S. where the
21	court held that the Plaintiffs did make systemic allegations.
22	Plaintiff's pleadings, while slightly different from the
23	pleadings in that case, largely track the systemic issues
24	there.
25	For those reasons, Your Honor, we submit to the
26	tentative in full on all of the issues, including this

HINES REPORTERS

1 specific issue. Thank you. 2 THE COURT: All right. Does Ms. Young or 3 Mr. Edelstein have anything to add on this issue? 4 MR. EDELSTEIN: No, Your Honor. 5 MR. GARFINKEL: Your Honor, may I --6 THE COURT: Let's see if Ms. Alberts has anything else 7 to say first. Your Honor, I understand that you're 8 MS. ALBERTS: 9 saying that this has been alleged policies. I don't find a specific policy in here. They are vague, overriding. 10 They 11 can't even be considered a standard practice because that 12 would be saying, then, that the District has a policy of 13 discriminating against African American students by putting them in special ed or English language learners or a policy 14 which isn't within here. 15 Because, in order to do that, you would have to 16 say, then, that some of these students aren't properly placed 17 or aren't in the right -- shouldn't be in special ed at all, 18 19 or aren't receiving the right instruction, or aren't receiving -- in the right classroom. And you can't evaluate 20 21 that without looking at their individual IEC. There is no way in this case to look at -- to adjudicate the claim 22 without looking at individual issues. And why that plays an 23 24 important part here is because in those situations, the Court 25 needs an administrative record. 26 In a class action -- you know, in a purported

HINES REPORTERS

1 class action, at least the named plaintiffs have to have 2 exhausted and lost on the certain issue that are before the 3 court for the class, and we don't have that here. They 4 haven't gone to the OAH. They haven't gone to the CDE and 5 CRP process on all the issues before the Court.

To say that these are systemic and they're school-wide or district-wide is just labels. We have to go beyond the labels in order not to render the exhaustion process meaningless.

THE COURT: Well, they're going to have to do more than just make the bald claim that they are cross-setting policies. They're going to have to say what they are. 12

> Well, they haven't in the pleadings. MS. ALBERTS:

They don't have to be something -- in a 14 THE COURT: 15 racial discrimination case, they don't have to be something that on the face of the policy is racially discriminatory. 16 17 It can be something with disparate impact, and then we go through a process of them establishing if there is a 18 19 disparate impact, and then we get to the issue of whether 20 there's -- whatever the test would be in an educational case, 21 but some level of justification for the policy in question.

6

7

8

9

10

11

13

2.2

MS. ALBERTS: You're right, Your Honor.

And that will at some point involve some 23 THE COURT: 24 individual evidence, but, as I said before, we're not going 25 to just redo the IECs for each of the individual Plaintiffs. 26 MS. ALBERTS: Because of the unique nature of the IEC,

> HINES REPORTERS

1 in which all of these decisions that you're going to be 2 talking about are made by a team of school district 3 employees, student teachers, the student service providers 4 and the parents in a series of meetings and then they are decided upon jointly, unique to each individual and his or 5 6 her needs or their needs, you can't run through that analysis of the disparate impact without looking at each individual 7 and their circumstances that you're claiming that there is an 8 9 overt -- that there's some sort of discrimination, because decisions aren't made by -- the decisions are made by a 10 practice and a procedure that looks at individual needs. 11 12 They're not made by a blanket-like metric at all. 13 Well, to some degree you're disputing what THE COURT: they're alleging in the Complaint. They're alleging in the 14 15 Complaint that there are policies and practices that are not

individualized. Am I correct about that, Mr. Shah?

17

20

16

MR. SHAH: That is correct, Your Honor.

MS. ALBERTS: They haven't identified those in thepleadings.

MR. SHAH: Your Honor, if I --

THE COURT: We'll get back to you, Mr. Shah, in a moment. Let me see if Ms. Alberts has anything else she'd like to say.

MS. ALBERTS: Even when Mr. Shah was talking, he talked about identification, evaluation, instruction, discipline of special ed students, again, which all are

HINES REPORTERS

1 individualized. What I wanted to mention was that it hasn't 2 been brought here under the IDEA and the State procedures for discipline of the special education students of a certain 3 4 degree, suspension over a certain number of days and up to 5 expulsion, there's even an administrative process for that, 6 called the manifestation determination. That's a hearing. 7 It's a group meeting to determine whether the cause of the behavior was a manifestation of the disability of that 8 9 student individualized, and then discipline can either get upheld or overturned. And that's challengeable before the 10 So it's a decision that the Plaintiffs --11 OAH.

12 THE COURT: To some degree, it seems like what you're 13 saying is since ultimately there's always an IEC and an 14 individual decision, you can never really bring a case 15 challenging a policy, because even if there was a uniform 16 policy subject to attack, if the ultimate decision what to do 17 with that student was made individually, you could only have 18 an individual case.

19 MS. ALBERTS: Well, in certain situations, Your Honor, you're right, in the IDEA, because you need an administrative 20 21 record. The named Plaintiffs don't even have one here if you were to do it on a class basis. There's no record before you 22 of the class, of the two named Plaintiffs on these issues 23 24 where they've gone to the OAH and a determination has been 25 denied by the OAH for you to review the causes of the named 26 Plaintiffs.

1 But only in certain -- the Ninth Circuit says 2 only in certain narrow circumstances, even in class relief, 3 can you skip the OAH, and that's with a facially invalid 4 policy like Christopher S. Christopher S. was autistic students don't get as many instructional minutes across the 5 6 school district, right? That's a plain -- you don't need any 7 facts to determine that. That's a question of law. So if a policy was a question of law -- allegedly facially invalid 8 9 policy, then yes, the OAH -- you don't need to go there because the Court can make that determination on its own 10 11 without the expertise. But here that's not what they're 12 alleging. 13 There's too many factual issues that the OAH should weigh in on and that are going to be predominantly 14 15 before this Court on a first-time glance without the educational expertise to wade through them. 16

17 THE C

THE COURT: Okay. Mr. Garfinkel.

18 MR. GARFINKEL: I just wanted to switch back to Paul19 G. and rebut two points made by Mr. Shah.

First, that the plaintiff in Paul G. had not filed a compliance complaint. That's true. The plaintiff had filed at OAH, but settled before getting a ruling at OAH that he was denied a FAPE. And the court said that's not good enough for trying to proceed against CDE. And just to reiterate, Christopher S. was never authority for filing a compliance complaint and using it as a basis for pursuing the

HINES REPORTERS

CDE. The CDE was not a party to that case.

1

Paul G. stands strong as a case saying that in order to bring an action such as this against the CDE, you have to have an underlying OAH determination that a student was denied FAPE, and you simply can't get that through a compliance complaint.

7 The other point was about whether or not a policy was a systemic case or not, and we briefed this at 8 9 length in the reply. At every stage of that case at two different settings of the district court and ultimately in 10 the Ninth Circuit, the court made very clear that the 11 12 plaintiffs were seeking systemic relief against the CDE to 13 have the CDE develop in the State of California -- establish and develop in-state residential placements. They were 14 15 seeking systemic relief. And, as I mentioned earlier, the court directly addressed that point and said the fact that 16 17 you couldn't necessarily get that systemic relief at OAH does not mean that OAH remedy was inadequate. You should have 18 19 gone forward and gotten a ruling that at least one plaintiff 20 was denied a FAPE as a result of this alleged lack of 21 in-state placement.

THE COURT: Okay. Mr. Shah, I'll give you the lastword.

MR. SHAH: Thank you, Your Honor. I'm going to add in response to counsel for CDE. Your Honor, with respect to the District's argument, we agree with Your Honor that the

HINES REPORTERS

policies and practices that we have alleged in the Complaint are one that we will have to show create the disparate impact and the violation of the rights of students with disabilities throughout the District.

5 One really quick point, Your Honor. The 6 District Defendant's counsel claims that we have not 7 identified specific policies and practices and claim that we 8 made just facially conclusory allegations. Your Honor, at 9 this point, that cannot be true.

10 There are two specific allegations I'd like to turn Your Honor's attention to. First, Your Honor, the 11 12 Plaintiffs allege the citation to an internal District email 13 that the District has taught and commanded its teachers that the law forbids disabled students from being provided 14 15 instruction tied to the State Academic Content Standards. This is the clearest allegation of a written and oral 16 17 District policy, and the Defendants do not contest that this violates the law. 18

Second, Your Honor, the Plaintiffs allege that the District has a generally applicable practice and policy, and this is where the District Defendants try to truncate Christopher S.'s language, because we can also make allegations of generally applicable practices.

We've alleged that the District has a generally applicable practice and policy of refusing to provide research-based instruction, and that this policy and practice

1 of refusing to provide this instruction stems and is embodied 2 in the District's training program which emphasizes skills to 3 the exclusion of research-based instructional practices. The 4 attorneys have alleged that the District failed to sufficiently provide its teaches with the tools they need to 5 6 provide research-based instruction, and this would be the clearest indication of the policy and practice in violation 7 of law. 8

9 So those are just two examples that I wanted to 10 provide Your Honor really quick. Your Honor, we believe that 11 the reason that you have provided in your tentative that the 12 Plaintiffs have made systemic claims is exactly on point. 13 Thank you.

14 THE COURT: All right. Let me ask you have we covered 15 everything for line 12 ultimately or do we have a few 16 additional issues that people want to talk about under the 17 auspices of line 12 instead of line 11?

18 MR. GARFINKEL: Your Honor, there is one point, a 19 clarification on -- I'm sorry, we're still on line 11?

20THE COURT: No. I'm done with line 11. Did we end up21covering everything on line 12 that you wanted to talk about?

22 MR. GARFINKEL: No, Your Honor. On line 12 I have 23 another point.

Okay.

THE COURT:

24

25 MR. GARFINKEL: All right. On line 12, Your Honor,
 26 I'd like to talk about equal protection and the prevailing

HINES REPORTERS

state standard. There's two. One is the disparate impact,
 Collins vs. Thurmond standard, and the other is the FAPE as a
 prevailing state standard.

4 Starting with the first one on disparate impact. Plaintiffs have chosen and invoked a theory of 5 6 action here that states that the requirement of the pleadings has to be that the CDE took no action. That is the quote 7 from Collins vs. Thurmond. And, therefore, the request for 8 9 judicial notice, the 17 items from the CDE show action taken by the State Defendants. And those contradict the 10 11 allegations of the Complaint and the theory of the case 12 chosen by Plaintiff in invoking Collins vs. Thurmond that the 13 State took no action.

14 They're alleging now, it appears, in the 15 briefing or arguing now in the briefing that, you know, we don't get into at this stage whether or not those actions 16 17 were effective or that sort of thing. We don't need to go Those documents as to which we requested judicial 18 there. 19 notice are relevant to their theory of the case that the CDE 20 took no action and should dispose of their case because it 21 demonstrates that on all the points their alleging the CDE took no action, the CDE took action. They cannot use the 22 Collins vs. Thurmond theory. 23

24 Switching to -- so I'd ask the Court to 25 reconsider the admission of those 17 items for judicial 26 notice and to consider their impact on the validity of

Plaintiff's claim under Collins vs. Thurmond.

1

2 On the FAPE as a prevailing standard. FAPE is 3 a term in IDEA, 20 USC 1401 part 9 -- sub 9 that says a FAPE is an entitlement of a student with a disability who 4 qualifies for an IEC under the IDEA to special education and 5 6 related services to meet that individual student's needs that 7 are provided through an IEC. And the question of whether someone has received the substantive FAPE or not has been 8 9 addressed by the Supreme Court and most recently in the N. Drew case (phonetic) where it said it is an IEC that is 10 reasonably calculated to enable a student with a disability 11 12 to make progress in light of the child's circumstances. 13 That's a highly individualized inquiry from ALJ at OAH with witnesses and cross-examination and documents. 14

The Supreme Court has said twice, in Rowley and most recently in N. Drew (phonetic), that equating FAPE with equal protection is, quote, "entirely unworkable and required impossible measurement and comparison." And understandably these are federal citations, but, as I'll show, these are relevant to the decision under state law.

The Ninth Circuit has said in Blanchard that you can't bring a constitutional claim that's premised on FAPE because the IDEA has a (unintelligible) remedial scheme. The Ninth Circuit has said in Cane that a claim that a student with an IEC received inadequate instruction arises only under the IDEA. It cannot arise as a constitutional

HINES REPORTERS

claim.

1

The Ninth Circuit has said in M & M vs. Lafayette that there's no express private right of action to challenge the CDE's oversight of special education in California and yet that is what this constitutional claim seeks to do directly.

7 Under state law, Education Code 56000(e) 8 says -- legislative intent language -- California did not 9 intend, in passing its state special education law that 10 implements the IDEA, to set a higher standard of FAPE than 11 the IDEA sets. We've already shown that the IDEA standard, 12 that California does not intend to exceed, does not equate 13 FAPE with equal protection.

14 In Butt -- as we've point out, Butt says not 15 all disparities in educational quality and service give rise to a constitutional claim. It has to be fundamentally below 16 a prevailing standard. For example, the fact that some 17 students don't read at grade level is not a constitutional 18 19 violation. And, in fact, in Butt there was a prevailing 20 state standard of a certain number of days for a plaintiff's 21 school year, and the school district was going to provide 22 substantially less. That was a clear enough case, and that 23 was the case in Butt.

Here, the reason of the authorities that we've cited should apply. Whether or not a student is receiving a FAPE is a highly individualized inquiry for an ALJ at OAH.

HINES REPORTERS

An individual student either received a FAPE or didn't. That is for an ALJ to decide, and they can remedy it if the answer is that the student didn't.

4 Now, as to LEAs, there are not LEAs that are providing FAPE in California and LEAs that are not. 5 There is 6 no one that is making that calculation. What we do at CDE, 7 based on federal law, is we analyze how these LEAs are doing under 17 required federal indicators, and we make 8 9 determinations on an annual basis. And we find if LEAs need corrective action, if they need technical assistance, if they 10 need to be assigned to targeted or intensive monitoring, as 11 12 the case may be, for particular areas, and then the CDE does 13 that. And that's the Emma C. case.

But attempting to determine whether students in one LEA as a whole are receiving a somehow lesser FAPE than students in another LEA or on some sort of state average is the sort of impossible measurement and comparison that the Supreme Court learned about in Rowley and it should apply under state law as well.

The current ruling just brings forth a potential floodgate of litigation, combined with the Court's tentative ruling on exhaustion, that any student could file a compliance complaint with the CDE against their LEA alleging some sort of violation, allege that it's systemic, bypass OAH and go to court and bring a constitutional claim, having received no OAH ruling that they were ever denied a FAPE, and

bring a constitutional claim against the CDE that they were 1 2 denied a FAPE. And, with respect, that just can't be the 3 right end. 4 THE COURT: I understand your point. Let me note for 5 the benefit of the court reporter that when you hear the word 6 FAPE, that's all caps, F, as in Frank, a-p, as in peanut, e, 7 Free and Appropriate Public Education. Okay. Do you have anything else, 8 Mr. Garfinkel? 9 10 MR. GARFINKEL: A few more things. Thank you, Your 11 Honor. 12 On cause of action two, I know that that was 13 sustained without leave to amend. But just a correction. Ι think there's an inadvertent error in the tentative. 14 On page 15 17 it says, "Plaintiff wrote that he has leave to amend on causes of action one and two," and I believe it should just 16 be one there and not two. Because the Court has elsewhere 17 said that cause of action two is sustained without leave to 18 19 amend as to all (unintelligible). 20 THE COURT: Okay. 21 MR. GARFINKEL: On cause of action six, we do contest as to declaratory relief because I know the Court said that 22 there is at least one cause of action with a valid claim, but 23 24 we contest that. 25 On cause of action 7 as to taxpayers, there's a 26 statement at page 17 that "Within Exhibits A, B and C it

HINES REPORTERS

1 appears that Redfoot's appeal is closed," but that's not 2 correct. On the exhibit that I believe is being referred to 3 as Exhibit B to Plaintiff's Request for Judicial Notice, and 4 that does not indicate that their appeal is closed.

5 There's language in that letter that the CDE 6 was referring some of the issues in that appeal back to the 7 District as is provided for in the regulations, and in these regulations -- they were referring some of those issues back 8 9 for a 20-day referral to do more work on it. And then when Pittsburg does that, they produce a revised report which they 10 can appeal again back to the CDE. Their time is actually 11 12 still running -- still open, I should say, on appealing that 13 last piece. So I'll represent as an officer of the court that Redfoot's appeal is still open. 14 It is not closed.

15 Again, with respect to the request for judicial notice, we would ask that the Court reconsider those as to 16 17 the 17 on the no-action theory. And then on the Supplemental Request for Judicial Notice, those were all decisional law, 18 19 and to the extent the Court declined judicial notice because 20 it doesn't need -- if the theory was that the Court doesn't 21 need to take judicial notice of it because it's judicial law, I'll submit on that. But was there some other reason why 22 that was, because I want to make sure that --23

THE COURT: You don't need to give us request for judicial notice of case law that they author among the reported cases.

HINES REPORTERS

1 Understood. And then one additional MR. GARFINKEL: 2 point was that -- I believe this came in the discussion of the District's demurrer, but to the extent it applies to us. 3 4 On page 15 there's a statement that it would have been 5 potentially futile for Redfoot or Royston to file a special 6 education compliance complaint with the CDE, and I just want 7 to clarify that. The relevant legal standard is not whether it would have been futile for a party to file a compliance 8 9 complaint with the CDE. All the decisional law is about whether it would have been futile to file at OAH. 10 11 There are two obviously very significant legal 12 issues here that we've discussed on which we're asking for 13 reversal on the tentative ruling. One is with respect to (unintelligible) and whether or not these claims need to be 14 15 brought against the CDE. The second is whether FAPE can be 16 used as a prevailing state standard for equal protection 17 purposes. We believe both of those rise to a level that 18 19 we could ask you under Code of Civil Procedure 156.1, if the 20 Court does not reverse its tentative ruling on those, we 21 would ask the Court to indicate in its ruling that there's a controlling question of law as to which there's substantial 2.2 23 grounds for difference of opinion, appellate resolution of

24 which may mutually advance -- 860, I think -- may materially 25 advance the conclusion of the litigation. Those are two very 26 significant points for us.

HINES REPORTERS

1 Okay. Typically, when I'm asked to do THE COURT: that, what I have found is if I agree substantively that 2 3 there is a need for appellate guidance, I just indicate that 4 in my ruling. And then if you want to seek writ review, you 5 have that statement you can use. And I find whether I make 6 certification discussed in 166 really makes much difference 7 one way or the other, but I understand your point. MR. GARFINKEL: Thank you, Your Honor. That's all for 8 me on line 12. We'll have more when we get to 15. 9 THE COURT: All right. What we need to do is take a 10 15 minute break. 11 12 (Recess) 13 THE COURT: All right. Mr. Garfinkel, do you have 14 anything further at this point? 15 MR. GARFINKEL: Yes, Your Honor. On line 15 on the 16 motion to stay. Let's go to line 15 later. If you're done 17 THE COURT: on line 12 --18 19 MR. GARFINKEL: Yes. 20 THE COURT: -- let me hear from Mr. Shah, see if you 21 have anything else to say about line 12. MR. SHAH: Just one point of clarification, Your 2.2 Honor, which is with respect to the request for judicial 23 24 notice and the closing of the appeals. 25 If Your Honor looks at the bottom of page two 26 of Exhibit B to Plaintiff's Request for Judicial Notice, the

HINES REPORTERS

third to last paragraph, the last line says, "Accordingly, 1 2 this appeal is now closed." That's the only line that I 3 wanted to bring to Your Honor's attention. Thank you. 4 THE COURT: Thank you. 5 MR. GARFINKEL: Your Honor, if I can just clarify 6 that. 7 THE COURT: Yes. MR. GARFINKEL: It says that -- it's an administrative 8 9 phrasing saying that, you know, if Pittsburg issues a revised decision and you appeal that one, we'll assign a new case 10 11 number to it. That's administratively what that means. Ιt 12 does not mean Redfoot's appeal is closed, and it's not 13 closed. Okay. It sounds like it's closed. 14 THE COURT: 15 MR. GARFINKEL: Understood. And perhaps in future correspondence we can do a better job of how we phrase that, 16 but Pittsburg has issued a revised decision, and I believe 17 Mr. Shah still has about a week to appeal it. Presumably, 18 19 he's going to appeal it. I'm representing to the Court that 20 it's not. 21 Thank you. All right. So let's talk THE COURT: about line 15. Mr. Garfinkel, I assume you're the first 22 person to be heard from on that. 23 24 MR. GARFINKEL: Yes, Your Honor. Emma C. is a 25 monumental case in terms of its impact, the resources -- the 26 judicial and state agency resources that are being poured

HINES REPORTERS

into it. It's the only case of its kind in the country that I'm aware of where a judge is looking at a state educational agency's oversight of IDEA, all of the LEAs in that state is their entire monitoring system of the IDEA under 20 USC 1416 and deciding whether it meets IDEA's requirements, whether it's adequate for all the purposes set forth in IDEA of ensuring that LEAs are providing FAPE.

8 It is in a four-stage inquiry as we've set 9 forth in the briefing. The first is collection of data. 10 That revolves around 17 required federal indicators. The 11 second is how you analyze that data on an annual basis to 12 make determinations about which LEAs need a little extra 13 assistance or monitoring from the CDE.

14As we pointed out, this case is significantly15far along. CDE has passed both of those stages.

We pointed out in a footnote that there's a 16 17 holdover issue on A Su (phonetic) having to do with a target that we set, and that was request for judicial notice three 18 19 on the motion for stay simply to fill in the blanks and show the progress and status of that case, which is that the new 20 21 targets were submitted in November to the State Board, and 22 that's why you were requested judicial notice of that 23 document.

So we're now at stage three, and stage three is the actual monitoring activities that are done when the CDE has identified which tier an LEA belongs in based on their

HINES REPORTERS

performance in the previous year. Do they need the same basic level of assistance and monitoring that any LEA in the state needs? Does it need to be a targeted monitoring, which is an (unintelligible) or intensive monitoring, which is more intense from that. And then what kind of activities does the CDE do to help the LEA in getting better and not needing that level of assistance in the following year?

And phase three has been broken into two stages 8 9 itself. Stage 3a is called the design phase. What is the CDE's design for doing that stage three monitoring? 10 And 11 that's the one we have the submission due on April -- either 12 April 15th or April 12th. We are a three-day hearing, 13 three-day evidentiary hearing set on that in October. Then there will be phase 3b, which is potentially a second event 14 15 of those phase three monitoring activities. Not just were they designed in a reasonable way, but were they effective in 16 17 making some difference for those LEAs?

And then stage four will just be about our policies and procedures that we have for doing our job of oversight of special education in California.

It's a massive effort. There's a reason why when the Morgan Hills case was brought on very similar allegations that the Emma C. court stated and said you are duplicating efforts here. Yes, it's a different school district. Yes, you're making claims that, you know, the kids in Morgan Hills School District aren't getting FAPE as

HINES REPORTERS

1 opposed to kinds in Ravenwood School District, which was the 2 original school district in Emma C. But Emma C. changed from 3 a case that was originally structured as being about whether 4 the CDE's monitoring of grade employees was sufficient to being a statewide case, and we have that in the briefing. 5 6 That CDE basically represented to the court that we have one 7 statewide monitoring system. We don't have different monitoring systems for different LEAs. 8

9 So when you're looking at whether or not our 10 monitoring system as applied to Ravenswood is sufficient, 11 you're looking at whether our monitoring system statewide is 12 sufficient. It is the same monitoring system for everyone.

13 Ravenswood, by the way, has actually been dismissed out of the case. They have satisfied everything 14 15 that the court wanted from them, and now it's purely a case about whether CDE's overall statewide monitoring system of 16 17 special ed is adequate. It's a consent decree. So we're in stage three out of four of trying to satisfy this consent 18 19 decree. It looks at absolutely every aspect of our monitoring of special education in California. 20 So that 21 includes in all the different indicators the restrictive Is the LEA doing a good job of trying to get 2.2 environment. students into the mainstream as much as possible? Academic 23 24 achievement in language, arts, and math, how is the LEA doing 25 in that area?

26

Now, this case happens to raise questions about

HINES REPORTERS

significant disproportionality in identification for special education, placement in special education classes in least restrictive environment, and discipline. All of those are addressed in Emma C. because those are (unintelligible). It's a priority item in federal law for our monitoring.

Every single thing that is raised in this case is being addressed in Emma C. on a statewide level for all LEAs, including Pittsburg. And, again, the court recognized that exact thing in Morgan Hill and said we're not going to have a separate case about Morgan Hill because we're already analyzing the system that CDE is applying to Morgan Hill in Emma C., and that's why they (unintelligible).

13 Here, Plaintiffs would have you, in the face of Judge Chhabria's oversight of Emma C. that is ongoing, carve 14 15 out the CDE's -- the same exact issues, CDE's monitoring of special education in California as to Pittsburg Unified 16 17 And that is for all of the factors identified in the alone. Caiafa case -- I hope I'm pronouncing that right -- and all 18 19 the reasons why the Emma C. for setting aside Morgan Hill, they all apply here. Tremendous duplication of effort, 20 21 tremendous burden, tremendous risk that you would reach a result as to CDE's -- what's adequate or not for CDE's 22 oversight of Pittsburg, that is at odds of with what Judge 23 24 Chhabria ultimately decides is adequate for monitoring 25 statewide.

So, for all of those reasons, it's appropriate

HINES REPORTERS

to stay this case to the extent that it challenges CDE's 1 oversight of special education.

3 As we pointed out in the briefing, that would 4 not prevent the Plaintiff from going ahead against Pittsburg, 5 if they still have a case against Pittsburg. And there is, 6 as we pointed out, a small portion of this case that appears 7 to be not an IDEA case, and we fleshed that out as well as we could, but certainly from the pleadings, there's a reference 8 to a disproportionate discipline of students of color who 9 That would not be a specialization, that 10 don't have IECs. would be in Emma C., and we're not asking the Court to stay 11 12 this case in that respect.

13

16

2

Okay. Mr. Shah. THE COURT:

MS. SCHWARTZ: Your Honor, this is Amanda Schwartz. 14 15 I'll be addressing the Court on the motion to stay.

> Go ahead. THE COURT:

Your Honor, Plaintiffs submit on the 17 MS. SCHWARTZ: We think Your Honor did a great job articulating 18 tentative. 19 the reasons why Defendants did not fulfill their burden as the moving party and did not meet the legal standard of the 20 21 Caiafa case.

I would just like to point out that the Morgan 22 Hill case that Defendant is mentioning involved an IDEA 23 24 claim. And as Your Honor pointed out in the tentative, this 25 case does not involve an IDEA claim. It involves purely 26 state constitutional issues which are not at issue in Emma C.

> HINES REPORTERS

1So, with that, Your Honor, we submit on the2tentative.

THE COURT: Okay.

MR. GARFINKEL: And just one quick response to that. The Court has already stated that the gravamen of this claim alleges a denial of state funded IDEA. That's in the tentative ruling, and that's why exhaustion is required.

8 The claim itself under the Constitution alleges 9 that students aren't receiving FAPE. I don't know how much 10 more you could say to make it clear that it's a FAPE claim 11 with a constitutional label on it.

12 THE COURT: Thank you. Here's what I'm going to do: 13 Even the most basic matters on nine and ten, just for the 14 sake of clarity, I'm going to take everything under 15 submission, and I will go back and I will consider all the 16 different arguments that have been added today, and you'll 17 get a decision.

18

3

4

5

6

7

MR. GARFINKEL: Thank you, Your Honor.

19 MS. ALBERTS: Your Honor, if I can on behalf of the District, I would also like to add a request. If Your Honor 20 21 deems necessary, we would think it would be appropriate, given the exhaustion issue in this case is paramount, and 22 either going forward or not going forward in such a large 23 24 case, that you would certify it for appellate review. We 25 would like to join in the CDE's request on that matter. 26 All right. I'll consider that request THE COURT:

HINES REPORTERS

along with everything else. 1 2 MR. GARFINKEL: Thank you, Your Honor. We appreciate 3 it. 4 MS. ALBERTS: Thank you, Your Honor. MR. SHAH: This is Malhar Shah for the Plaintiff. 5 6 Just one quick note. We were hoping to designate this case 7 for electronic filing. So if Your Honor finds that appropriate, we would greatly appreciate that. That's it. 8 9 Thank you. 10 MR. EDELSTEIN: I join in that request. THE COURT: What we really need to do is set a case 11 management conference. I usually do that at the first case 12 13 management conference. Do we have a date for one yet in this 14 case? 15 This is Malhar Shah on behalf of the MR, SHAH: Plaintiffs. No, I do not believe that we have one right now. 16 17 All right. Let's set one now. THE COURT: Let's do it relatively soon, say within -- after you get my decision, 18 19 but within say about 30 days from now. Is that good? 20 MR. SHAH: This is Malhar Shah. That's great, Your 21 Honor, for us. THE COURT: March 25, that will be at 8:30. Please do 2.2 not provide Judicial Council individual CMC statement forms. 23 24 I'd like a joint narrative. 25 MR. GARFINKEL: By what date, Your Honor? 26 THE COURT: A week before the CMC.

HINES REPORTERS

Exhibit A; Page 47

1	Okay. Thank you, counsel.
2	MR. SHAH: Thank you, Your Honor.
3	(Adjournment)
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	

1	
2	
3	STATE OF CALIFORNIA)
4) SS.
5	COUNTY OF ORANGE)
6	
7	
8	I, Jay M. Bullard, CSR No. 3455, Official
9	Court Reporter Pro Tempore, do hereby certify that
10	the within and foregoing reporter's transcript, is
11	a full, true, and correct transcript of my
12	shorthand notes thereof, and a full, true, and
13	correct statement of the testimony and proceedings
14	had in said cause.
15	
16	Dated: 3-17-22
17	
18	$\sim 1000000000000000000000000000000000000$
19	Jay M. Bullard, CSR #3455
20	Official Court Reporter
21	Pro Tempore
22	
23	
24	
25	
26	

PROOF OF SERVICE

² I am a resident of, or employed in the County of Los Angeles, State of California. I am over the age of 18 and not a party to this action. My business address is: Steptoe & Johnson LLP, 633
³ West Fifth Street, Suite 1900, Los Angeles, California 90071.

4 On December 29, 2022, I served the following listed document(s): DECLARATION OF 5 AMANDA SCHWARTZ IN SUPPORT OF PLAINTIFFS' OPPOSITION TO 5 DEFENDANT PITTSBURG UNIFIED SCHOOL DISTRICT'S MOTION FOR 7 RENEWAL OF DEMURRER TO OPERATIVE VERIFIED PETITION by the methods

6 indicated below, on the parties in this action:

7	State of California			
/	Deputy Attorney General			
8	California Department of Justice	Jennifer.Bunshoft@doj.ca.gov		
•	455 Golden Gate Avenue # 11000			
9	San Francisco, CA 94102			
10	Tony Thurmond, in his official capacity as State			
10	Superintendent of Public School Instruction 1430 N Street, Suite 5111			
11	Sacramento, CA 95814			
12	State Board of Education	VCale@cde.ca.gov		
12	1430 N Street, Suite 5111	LGarfinkel@cde.ca.gov		
13	Sacramento, CA 95814			
14	California Department of Education			
_	1430 N Street, Suite 5111 Sacramento, CA 95814			
15				
16	Pittsburg Unified School District c/o Katherine Alberts	kalberts@leonealberts.com jjohnson@leonealberts.com		
16	1390 Willow Pass Rd #700	service@leonealberts.com		
17	Concord, CA 94520			
1,	BY E-MAIL OR ELECTRONIC TRANSMISSION: I caused the document(s) to be			
18	sent from e-mail address <u>mhernandez@steptoe.com</u> to the persons at the e-mail addresses			
10	listed in the Service List. I did not receive, within a reasonable time after the			
19	transmission, any electronic message or other	indication that the transmission was		
20	unsuccessful.			
20	BY ELECTRONIC SERVICE: I served the	document(s) on the persons listed in the		
21	Service List by submitting an electronic versio			
	through the user interface at <u>www.onlegal.com</u> .			
22				
23	I declare under penalty of perjury under the laws of the State of California that the above			
23	is true and correct.			
24	Executed on December 29, 2022, at Los Angeles, California.			
	Executed on <u>December 22</u> , 2022, at Los Angeles, Camornia.			
25		s/s Melissa Hernandez		
26	MEI	LISSA HERNANDEZ		
20				
27				
• •				
28	50			
	DECLARATION OF AMANDA SCHWARTZ IN SUPPORT OF			
	PLAINTIFFS'OPPOSITION TO MOTION FOR RENEWAL OF DEMURRER			