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UNITED STATES DISTRICT COURT

NORTHERN DISTRICT OF CALIFORNIA, SAN JOSE DIVISION

CARMEN ARACELY PABLO SEQUEN, YULISA ALVARADO AMBROCIO, MARTIN HERNANDEZ TORRES, and LIGIA GARCIA,

Plaintiffs-Petitioners,

V.

SERGIO ALBARRAN, MARCOS
CHARLES, THOMAS GILES, MONICA
BURKE, KRISTI NOEM, U.S.
DEPARTMENT OF HOMELAND
SECURITY, TODD M. LYONS, SIRCE E.
OWEN, PAMELA BONDI, U.S.
IMMIGRATION AND CUSTOMS
ENFORCEMENT, UNITED STATES
DEPARTMENT OF JUSTICE, EXECUTIVE
OFFICE FOR IMMIGRATION AND

REVIEW, UNITED STATES OF AMERICA,

 $Defendants\hbox{-}Respondents.$

Case No. 5:25-cv-06487-PCP

CLASS ACTION

PLAINTIFFS' SUPPLEMENTAL REPLY IN SUPPORT OF MOTION FOR PROVISIONAL CLASS CERTIFICATION

Date: November 10, 2025

Time: 10:00 a.m.

Ctrm: 8

Trial Date: None Set

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INTRODUCTION

Plaintiffs Carmen Aracely Pablo Sequen, Yulisa Alvarado Ambrocio, Martin Hernandez Torres, and Ligia Garcia (collectively, "Plaintiffs") seek to provisionally certify two classes—a Courthouse Arrest Class and a Detained Class—that each readily meet the requirements of Federal Rules of Civil Procedure 23 ("Rule 23"). Each putative class challenges systemic policies or practices and shares at least one common question of law or fact. Each putative class has one or more class representatives whose claims are typical of the class claims and who will fairly and adequately protect the interest of the class. Indeed, courts routinely certify classes challenging policies as arbitrary and capricious under the Administrative Procedure Act ("APA") and classes challenging system-wide policies or practices affecting conditions of confinement. None of Defendant's objections to class certification undermine the putative classes' clear qualifications under Rule 23.

Further, Plaintiffs had standing when the Amended Complaint (ECF No. 32) was filed; both proposed representatives of the Detained Class were detained at ICE's San Francisco Field Office located at 630 Sansome Street ("630 Sansome"), and the proposed representatives of the Courthouse Arrest Class either had been recently arrested or faced the imminent risk of arrest at an upcoming immigration hearing. Moreover, because Plaintiffs' class claims are transitory, class certification relates back to the facts that existed at the time of filing; therefore, neither Plaintiffs' subsequent release from 630 Sansome, nor the Court's preliminary injunction orders, moot the class claims.

Defendants' remaining rejoinders to class certification are predicated on mischaracterizations of Plaintiffs' class claims as challenging unrelated aspects of the immigration system or on conflations between substantive due process (which governs the constitutional adequacy of civil detention) and procedural due process.

I. RELEVANT FACTUAL AND LEGAL BACKGROUND¹

Plaintiffs filed the Amended Complaint and Motion for Provisional Class Certification on

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¹ Defendants' Opposition includes a background section spanning issues well beyond the scope of class certification. In the interest of brevity, Plaintiffs include only the relevant background here and will respond to Defendants' remaining assertions in the corresponding briefing.

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September 18, 2025. ECF Nos. 32, 33. Earlier that day, ICE had arrested Plaintiff Ligia Garcia at immigration court after she attended a mandatory hearing. ECF No. 77 ¶¶ 5, 7. Plaintiff Carmen Aracely Pablo Sequen previously had been arrested at her immigration court hearing on July 31, 2025, and Plaintiff Yulisa Alvarado Ambrocio feared being arrested at her upcoming immigration hearing on October 16, 2025, after narrowly avoiding arrest at her last hearing because her breastfeeding infant was with her. ECF No. 33-11 ¶¶ 6-8; ECF No. 70 ¶ 3.

On the day the Amended Complaint and Motion for Provisional Class Certification were filed, Plaintiffs Martin Hernandez Torres and Ligia Garcia were both detained at 630 Sansome. ECF No. 33-5 ¶ 3; ECF No. 33-7 ¶ 3. Ms. Garcia was released the following day after the Court granted a Temporary Restraining Order. ECF No. 77 ¶ 12. Mr. Hernandez Torres was subsequently hospitalized for over a week before ICE brought him back to 630 Sansome for approximately 24 hours and then transferred him to a long-term detention facility. ECF No. 78 ¶¶ 22, 25-28.²

Ms. Pablo Sequen, Ms. Garcia, and Ms. Alvarado Ambrocio seek to represent a putative Courthouse Arrest Class of non-detained noncitizens with immigration court hearings in the ICE San Francisco Area of Responsibility ("SF AOR") to challenge Defendants' courthouse arrest policies as arbitrary and capricious under the APA. Mr. Hernandez Torres and Ms. Garcia seek to represent a putative Detention Class of individuals who are or will be detained in a holding cell at 630 Sansome to challenge ICE's 12-Hour Waiver Memo under the APA and the conditions of confinement at 630 Sansome as unconstitutional under the Fifth Amendment.

II. **ARGUMENT**

At the time of the class complaint in this case, at least one proposed class representative had standing to challenge each of the policies and practices at issue here. And because their claims are transitory and thus capable of repetition, yet evading review, well-established precedent holds that there remains a live controversy irrespective of whether the proposed class representatives' claims become moot prior to class certification. Both the putative Courthouse Arrest and Detention Class readily satisfy Rule 23's requirements; courts routinely certify classes challenging policies as

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² ICE has since removed Mr. Hernandez Torres to Mexico.

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27 28 arbitrary and capricious and classes challenging systemic detention condition policies or practices. And the INA does not preclude certification of the putative classes or classwide relief on Plaintiffs' class claims.³

Α. 8 U.S.C. Section 1252(e)(1)(B) Has No Bearing On Class Certification

Defendants' reliance on Section 1252(e)(1)(B) is entirely misplaced. ECF No. 109 ("Opp.") at 13-14. Section 1252(e), entitled "Judicial Review Of Orders Under Section 1225(b)(1)[,]" channels review of challenges to the expedited removal system—and only those challenges—to the District Court for the District of Columbia. See 8 U.S.C. § 1252(e)(3)(A); see also E. Bay Sanctuary Covenant v. Biden, 993 F.3d 640, 667 (9th Cir. 2021) ("\\$ 1252(e)(3) is about challenges to expedited removal orders and the implementation of the expedited removal provisions") (citation omitted). 4 Section 1252(e)(1)(B)'s bar on class actions is therefore irrelevant here, because none of the class claims challenge the expedited removal system.

Defendants vaguely state that the challenged policies are "part of [Defendants'] attempt and mission to apply, enforce, and implement the INA including, but not limited to, 8 U.S.C. § 1225." Opp. at 13. That is far too attenuated. The relevant standard, as the Mendoza-Linares v. Garland decision cited by Defendants explains, is whether a challenged policy "is 'entirely linked' to the expedited removal process[.]" 51 F.4th 1146, 1157 (9th Cir. 2022) (quoting E. Bay Sanctuary Covenant, 993 F.3d at 666–67). The claims presented here do not even come close to being "entirely linked" to the expedited removal process. None of the challenged policies so much as mentions Section 1225(b)(1) or expedited removal, and the policies have applicability to immigrants in

³ The Court should reject Defendants' suggestion—made only in a footnote—that it defer ruling on class certification until after it rules on Defendants' recently-filed motion to dismiss. Plaintiffs' class certification motion has been pending for over a month and concerns time-sensitive requests for preliminary relief that are scheduled to be heard in the coming weeks. Deferring ruling on class certification would harm putative class members at risk of arrest at immigration court or detained in inhumane conditions at 630 Sansome.

⁴ Section 1252(e) operates as a jurisdiction-saving provision, in that, except as it provides, another subsection of 1252 precludes claims challenging "procedures and policies adopted by the Attorney General to implement [expedited removal]." 8 U.S.C. § 1252(a)(2)(A)(iv).

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various procedural postures. See e.g., ECF No. 98 ¶ 29.5 Defendants' bare citation to Executive Order 14159, Opp. at 13, which announced a range of immigration measures, does nothing to explain how the policies at issue here implement expedited removal. At bottom, Defendants' position would restrict jurisdiction over any generally applicable arrest or detention policy based merely on whether some applications of the policy occur in the context of expedited removal. This Court should reject that overbroad position.

В. Defendants' Standing, Ripeness, and Mootness Objections Lack Merit

Defendants' standing objections are predicated on factual misstatement. Contrary to Defendants' assertion, Opp. at 11, on the day the Amended Complaint and the Motion for Class Certification were filed, Mr. Hernandez Torres and Ms. Garcia were both detained at 630 Sansome. ECF No. 33-5 ¶ 3; ECF No. 33-7 ¶ 3. They thus had standing to challenge the conditions of confinement at 630 Sansome and the 12-Hour Waiver Memo. See Lujan v. Defs. of Wildlife, 504 U.S. 555, 569 n.4 (1992) (standing turns on facts as they exist when the complaint is filed). Both Mr. Hernandez Torres and Ms. Garcia were suffering "concrete" and "actual" injury from the unconstitutional conditions: Mr. Hernandez Torres already had been detained for over 12 hours, and Ms. Garcia was at "imminent" risk of being detained for more than 12 hours pursuant to the 12-Hour Waiver Memo. See Lujan, 504 U.S. at 560; ECF No. 77 ¶¶ 10, 13-17 (describing conditions of confinement); ECF No. 78 ¶¶ 4-18 (describing conditions of confinement). Indeed, Ms. Garcia would go on to be detained overnight and well into the next day before she was released pursuant to the Court's temporary restraining order (ECF No. 77 ¶ 12), and Mr. Hernandez Torres would be hospitalized for eight days and then returned to a holding cell at 630 Sansome for another approximately 24 hours. ECF No. 78 ¶¶ 22, 25-28.6

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⁵ Defendants state that the "Courthouse Arrest Class directly conflicts with 8 U.S.C. § 1226(c)[.]" Opp. at 13. Whatever is meant by this, it illustrates that Plaintiffs challenge agency policies that have general applicability, not policies that uniquely relate to implementing expedited removal.

⁶ Defendants contend that Plaintiffs "made the strategic litigation decision to seek emergency relief before seeking to certify their proposed classes." Opp. at 16. This is untrue (and irrelevant). Plaintiffs filed the motion seeking Ms. Garcia's release from 630 Sansome after filing the motion for provisional class certification.

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Defendants' assertion that Plaintiffs' claims are not ripe, or their injury is too speculative, is also baseless. "For a suit to be ripe within the meaning of Article III, it must present 'concrete legal issues, presented in actual cases, not abstractions." *Planned Parenthood Great Nw., Haw., Alaska, Ind., Ky. v. Labrador*, 122 F.4th 825, 839 (9th Cir. 2024) (citations omitted); *see also Thomas v. Anchorage Equal Rts. Comm'n*, 220 F.3d 1134, 1139 (9th Cir. 2000) ("And, in 'measuring whether the litigant has asserted an injury that is real and concrete rather than speculative and hypothetical, the ripeness inquiry merges almost completely with standing."") (citation omitted).

It is evident that this case presents an actual controversy, not an abstract disagreement. Plaintiffs challenge policies and practices that they were actively or imminently subject to and harmed by at the time of filing. Thus, they met the injury-in-fact prong of the standing inquiry. The challenged policies and practices have tangible real-world impact, as evidenced by both Plaintiffs' own experiences and the volume of evidence submitted with Plaintiffs' pending motions for preliminary relief. There is no risk that this case presents "hypothetical or speculative disputes" or "abstract disagreements." *Flaxman v. Ferguson*, 151 F.4th 1178, 1184 (9th Cir. 2025).

Moreover, the class claims are not moot simply because Plaintiffs are no longer detained at 630 Sansome or because the Court has preliminarily enjoined their future arrests. "Some claims are so inherently transitory that the trial court will not have even enough time to rule on a motion for class certification before the proposed representative's individual interest expires." *United States* Parole Comm'n v. Geraghty, 445 U.S. 388, 399 (1980). As the Ninth Circuit has explained, an inherently transitory claim is one that "will certainly repeat as to the class either because the individual could nonetheless suffer repeated harm or because it is certain that other persons similarly situated will have the same complaint." Pitts v. Terrible Herbst, Inc., 653 F.3d 1081, 1090 (9th Cir. 2011) (cleaned up) (emphasis added); see also Doe v. Wolf, 424 F. Supp. 3d 1028, 1039 (S.D. Cal. 2020) ("In cases concerning class actions, the named plaintiff need not be subjected to the same action again for the claim to be inherently transitory."). "In such cases, the named plaintiff's claim is 'capable of repetition, yet evading review,' and 'the "relation back" doctrine is properly invoked to preserve the merits of the case for judicial resolution." Pitts, 653 F.3d at 1090 (citing Gerstein v. Pugh, 420 U.S. 103, 110 n.11 (1975), and Cnty. of Riverside v. McLaughlin, 500 008561.0134 4937-7167-2437.5 Case No. 5:25-cv-06487-PCP

U.S. 44, 52 (1991)). Pursuant to that doctrine, the Court should evaluate this case as of the time the amended class complaint was filed. *See, e.g.*, *Pitts*, 653 F.3d at 1091.

"The inherently transitory rationale was developed to address circumstances in which the challenged conduct was effectively unreviewable, because no plaintiff possessed a personal stake in the suit long enough for litigation to run its course." *Wolf*, 424 F. Supp. 3d at 1039 (citing *Genesis Healthcare Corp. v. Symczyk*, 569 U.S. 66, 76 (2013) (internal quotation marks omitted)). "[T]he fact that a class 'was not certified until after the named plaintiffs' claims had become moot does not deprive [a court] of jurisdiction' when . . . the harms alleged are transitory enough to elude review." *Nielsen v. Preap*, 586 U.S. 392, 403 (2019) (plurality opinion) (citing *Cnty. of Riverside*, 500 U.S. at 52). Notably, in *Preap*, like in this case, the proposed class representatives had been released from custody, or obtained analogous relief, prior to class certification. *Id.* at 404 ("[T]he fact that the named plaintiffs obtained some relief before class certification does not moot their claims.").

Class claims arising out of conditions at a short-term detention facility are quintessentially claims that meet a mootness exception. See Torres v. U.S. Dep't of Homeland Sec., 411 F. Supp. 3d 1036, 1056 (C.D. Cal. 2019) ("The Court concludes that Plaintiffs resemble those plaintiffs before them held in jail and so present a 'classic example of a transitory claim."") (citing Wade v. Kirkland, 118 F.3d 667, 670 (9th Cir. 1997)); see also Lyon v. U.S. Immigr. & Customs Enf't, 300 F.R.D. 628, 639 (N.D. Cal. 2014). Class claims challenging courthouse arrest policies are similarly transitory and therefore capable of repetition, yet evading review; for example, when the Amended Complaint was filed, Ms. Alvarado Ambrocio's upcoming immigration hearing was under a month away and thus would have occurred before the class certification motion could be ruled upon. Cf. Hernandez v. Cnty. of Monterey, 70 F. Supp. 3d 963, 975 (N.D. Cal. 2014) (concluding that class claims were not moot because 34-day period to raise claims was too short for court to resolve motion for class certification). Wallingford v. Bonta and Weinstein v. Bradford, Opp. at 16, are readily distinguishable because each involved an individual challenge, not a class. 82 F.4th 797, 801 (9th Cir. 2023); 423 U.S. 147, 149 (1975).

It is immaterial that Mr. Hernandez Torres and Ms. Garcia may not again be detained at 630 Sansome because other members of the putative Detention Class will be. Similarly, the Court's 6 Case No. 5:25-cv-06487-PCP

preliminary injunction orders on Ms. Sequen, Ms. Garcia, and Ms. Alvarado Ambrocio's habeas claims do not moot their class claims challenging Defendants' courthouse arrest policies, because those policies indisputably remain in effect and harm class members. Thus, the class claims are capable of repetition, yet evading review, permitting relation back to the filing of the amended class complaint, when Plaintiffs had standing. Defendants ignore the clear application of *Pitts*, and the Supreme Court precedent upon which it is based, to the class claims.

C. Both Proposed Classes Satisfy Rule 23(a)⁷

1. There Are Questions of Law and Fact Common to the Proposed Classes

Defendants' arguments against commonality fail to address binding precedent or distinguish the putative classes in this case from the many examples of certified classes in APA challenges to agency action or constitutional challenges to detention conditions. *See, e.g.*, ECF No. 33 ("Mot.") at 15 (collecting examples of certified classes in APA and detention conditions cases).

First, Defendants' cursory characterization of the putative classes as overbroad is unavailing. Defendants fail to explain how or why either class is overbroad. Plaintiffs' proposed Courthouse Arrest Class comprises nondetained persons with immigration hearings, the very individuals who face the impossible choice between risking their freedom or foregoing immigration relief and receiving an *in absentia* removal order because of the challenged courthouse arrest policies. Plaintiffs' proposed Detention Class comprises individuals detained in the holding cells at 630 Sansome, i.e., those subjected to the challenged policies and practices. Neither class sweeps in "persons who *could not have been* injured by [D]efendants' conduct." Opp. at 17 (citation omitted) (emphasis added).

Second, the fact that Ms. Alvarado Ambrocio had not (yet) been arrested at immigration court at the time of filing the Amended Complaint does not defeat commonality; she shares a "common issue[], with a common answer," with the rest of the putative Courthouse Arrest Class, *i.e.*, whether the courthouse arrest policies are arbitrary and capricious. *See Thakur v. Trump*, 787

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⁷ Defendants do not contest that the numerosity requirement is met or that proposed class counsel will fairly and adequately protect the interests of the class. *See* Opp. at 16-20.

F. Supp. 3d 955, 1005 (N.D. Cal. 2025) (certifying class challenging agency action under the APA

because there is a common issue as to whether a sufficiently reasoned explanation was provided).

commonality. "The existence of shared legal issues with divergent factual predicates is sufficient."

Gonzalez v. U.S. Immigr. & Customs Enf't, 975 F.3d 788, 807 (9th Cir. 2020) (cleaned up); see also

Walters v. Reno, 145 F.3d 1032, 1047 (citing Adamson v. Bowen, 855 F.2d 668, 676 (10th Cir. 1988)

("[A]lthough the claims of individual class members may differ factually, certification under Rule

23(b)(2) is a proper vehicle for challenging a common policy.")) (cleaned up). Even "a single

common question" satisfies commonality. Parsons v. Ryan, 754 F.3d 657, 675 (9th Cir. 2014)

detention conditions, claims challenging policies and practices satisfy commonality. "[E]ither each

of the policies and practices is unlawful as to every inmate or it is not. That inquiry does not require

us to determine the effect of those policies and practices upon any individual class member . . . or

to undertake any other kind of individualized determination." Id. at 678. While Mr. Hernandez

Torres's subsequent medical emergency⁸ was likely the "effect" of Defendants' challenged policies

and practices, this Court need not determine that during its inquiry into whether policies and

practices at 630 Sansome, like the lack of medical screening, are unconstitutional; Defendants'

practice of not screening detained individuals for urgent medical issues or continuity of care needs

like prescription medications "is unlawful as to every [class member] or it is not." Parsons, 754

F.3d at 678; see also Castillo v. Barr, 449 F. Supp. 3d 915, 920 (C.D. Cal. 2020) ("Inadequate health

and safety measures at a detention center cause cognizable harm to every detainee at that center.").

squarely supports a finding of commonality in a challenge to systemic detention policies and

Defendants do not mention—let alone distinguish—Parsons, which binds this Court and

As the Ninth Circuit noted in affirming class certification in *Parsons*, a challenge to

(citation omitted). The proposed classes easily meet this standard.

Third, the minor factual variations Defendants identify also do not preclude a finding of

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⁸ Defendants disingenuously describe the fact that Mr. Hernandez Torres had to be taken to the emergency room after spending a night in a holding cell because an attorney alerted ICE officers to his deteriorating health (ECF No. 78 ¶¶ 15-19) as "a medical intake and extensive medical care[.]"

Opp. at 17.

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practices. As the Ninth Circuit explained, courts repeatedly have recognized that "many inmates can simultaneously be endangered by a single policy." *Parsons*, 754 F.3d at 678 (collecting cases). Here, like in *Parsons* and the numerous cases it cites, the putative Detained Class members share common contentions "whose truth or falsity can be determined in one stroke:" whether the challenged ICE policies and practices at 630 Sansome violate the Fifth Amendment. *See id*.

Relatedly, the possibility that some individuals may be transferred out of 630 Sansome before they are detained for 12 hours or overnight does not undermine commonality or class certification. When they are detained at 630 Sansome, all putative Detention Class members are subjected to the same systemic policies and practices, including the lack of adequate medical screening and the challenged 12-Hour Waiver Memo which permits Defendants to detain any of them for more than 12 hours. Class members have no way to know, let alone control, how long they will be subjected to these policies and practices, and even Defendants acknowledge that the amount of time a detainee spends at 630 Sansome varies based on external factors. Opp. at 8; *see also* ECF No. 69 ¶ 5-6 (attorney describing how ICE told her that detainee who had been detained overnight was "on his way" to long-term detention facility only to find out he was not transferred until following day). Further, it is well-established that "[e]ven if some class members have not been injured by the challenged practice, a class may nevertheless be appropriate." *Walters*, 145 F.3d at 1047 (citation omitted).

Finally, Defendants' attempt to recast Plaintiffs' claims as a challenge to Defendants' "policy and practice of applying immigration statutes," Opp. at 18, is a strawman. None of Plaintiffs' class claims involve determining whether putative class members are properly subject to mandatory detention. For example, even if members of the Detention Class were subject to mandatory detention, the alleged deficiencies in the holding cells at 630 Sansome still would violate their constitutional rights. This Court need not delve into any facts related to the basis or circumstances of an individual class member's detention to provide a common answer to the common legal or factual questions at issue.

2. The Class Representatives' Claims are Typical of the Classes' Claims

Defendants' perfunctory challenge to typicality is similarly unpersuasive. "The test of 008561.0134 4937-7167-2437.5 9 Case No. 5:25-cv-06487-PCP

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typicality is 'whether other members have the same or similar injury, whether the action is based on conduct which is not unique to the named plaintiffs, and whether other class members have been injured by the same course of conduct." Parsons, 754 F.3d at 685 (citation omitted). Ms. Alvarado Ambrocio's injury at the time of filing was precisely the injury that the putative Courthouse Arrest Class faces, i.e., the chilling effect and impossibly unjust choice created by facing the risk of arrest simply for attending a mandatory court hearing. ECF No. 33-11 ¶ 8 ("I am extremely afraid because I do not have any choice but to attend my hearing."). The Court's subsequent preliminary injunction orders have no bearing on the typicality of Plaintiffs' class claims because Plaintiffs had already experienced the "same or similar injury" as class members by the time the Court entered those orders.

Further, Mr. Hernandez Torres's emergency room visit and subsequent hospitalization does not change "the nature of [his] claim," which is about systemic policies and practice, "conduct which is not unique to the named plaintiffs." Parsons, 754 F.3d at 685 (citation omitted). With respect to the class claims—which seek only injunctive relief and vacatur—Mr. Hernandez Torres has the same or similar injury as members of the putative Detained Class. Defendants also do not challenge the typicality of Ms. Garcia, another representative of the Detained Class. Thus, irrespective of Mr. Hernandez Torres, the Detained Class has a representative with typical claims.

Finally, the unsubstantiated assertion that Plaintiffs' "other submissions" undercut typicality, Opp. at 19—which lacks any citation—appears to simply restate Defendants' commonality arguments and should be rejected for the reasons above.

In short, Plaintiffs' claims easily surpass the "permissive standard[]" for typicality because they are "reasonably coextensive with those of absent class members." Parsons, 754 F.3d at 685 (citation omitted).

3. The Class Representatives Are Adequate

Each of the class representatives have declared their intention to represent the interests of the classes. ECF No. 33-1 ¶ 8; ECF No. 33-5 ¶ 8; ECF No. 33-7 ¶ 8; ECF No. 33-11 ¶ 12. Defendants neither undermine these assertions nor identify any conflict of interest between Plaintiffs and the classes. Accordingly, Plaintiffs are adequate class representatives.

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Rather than engage with the legal standard for adequacy, Defendants recycle their commonality arguments to no avail. On the day the Amended Complaint and Plaintiffs' Motion for Class Certification were filed, Mr. Hernandez Torres and Ms. Garcia were both in ICE detention at 630 Sansome Street. As a result, they were a part of the class they seek to represent. So too for Ms. Alvarado Ambrocio, who stood precisely in the shoes of the class she seeks to represent, as she faced an upcoming immigration court date where she risked arrest at the hands of Defendants. *See* ECF No. 45 at 24.

This Court's subsequent individual preliminary injunction orders do not affect adequacy. There is no order for Mr. Hernandez Torres. Further, as the Court itself has noted, the orders are preliminary and do not offer all the relief requested, even on Plaintiffs' individual habeas claims. See ECF No. 90 at 7 (citing Lackey v. Stinnie, 604 U.S. 192, 200 (2025)). And, it is immaterial to adequacy whether Plaintiffs will suffer the same injury as the class members in the future; they already have suffered the relevant injuries and, given their experiences, they seek to prevent similar harm to the class. See Pitts, 653 F.3d at 1090 ("[T]he relation back doctrine is properly invoked to preserve the merits of the case for judicial resolution.") (citation omitted).

D. Both Proposed Classes Satisfy Rule 23(b)(2)

1. Section 1252(f)(1) does not bar the relief that the putative class seeks

Section 1252(f)(1) has no bearing on preliminary class certification. It prohibits lower courts from "enjoin[ing] or restrain[ing] the operation" of certain covered provisions. 8 U.S.C. § 1252(f)(1). "By its plain terms," it "is nothing more or less than a limit on injunctive relief." *Reno v. Am.-Arab Anti-Discrimination Comm. ("AADC")*, 525 U.S. 471, 481 (1999); *accord Biden v. Texas*, 597 U.S. 785, 798 (2022) (observing "the narrowness of [1252(f)(1)'s] scope"). Thus, where it applies, Section 1252(f)(1) "prohibits lower courts from entering *injunctions*." *Garland v. Aleman Gonzalez*, 596 U.S. 543, 550 (2022) (emphasis added). But the Ninth Circuit has squarely held that Section 1252(f)(1) does not bar issuance of a stay pursuant to Section 705 of the APA. *See Immigrant Defs. L. Ctr. v. Noem*, 145 F.4th 972, 990 (9th Cir. 2025) (explaining that a stay "temporarily suspend[s] the source of authority to act[,]" in contrast to injunctive relief, which "directs an actor's conduct.") (quoting *Nken v. Holder*, 556 U.S. 418, 428–29 (2009)); *id.* 008561.0134 4937-7167-2437.5

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("Congress made no mention of limiting APA claims in § 1252(f)(1) and instead only explicitly limits injunctive relief."); *accord Texas v. U.S.*, 40 F.4th 205, 219–20 (5th Cir. 2022). Thus, the stays the putative classes seek as preliminary relief are not injunctions and are not barred by Section 1252(f)(1).

In attempting to analogize this case to Aleman-Gonzalez, which involved an affirmative injunction interpreting a detention statute to require the government to provide bond hearings, 596 U.S. at 551, Defendants claim that the putative classes challenge the implementation of Section 1225(b). Opp. at 22. That is simply wrong. The putative classes are not seeking any relief (injunctive or otherwise) having to do with the implementation of Section 1225(b). To the extent Defendants argue that an injunction remedying unconstitutional conditions of confinement at 630 Sansome may, in some indirect way, affect their implementation of Section 1225(b), that argument fails. The Ninth Circuit "has repeatedly held that § 1252(f)(1) does not prohibit an injunction simply because of collateral effects on a covered provision." Al Otro Lado v. Exec. Off. for Immigr. Rev., 138 F.4th 1102, 1125–26 (9th Cir. 2025) (discussing *Gonzales v. DHS*, 508 F.3d 1227, 1233 (9th Cir. 2007) and Gonzalez v. ICE, 975 F.3d 788 (9th Cir. 2020)); see also id. at 1126 ("The Supreme Court acknowledged our collateral-effect rule in Aleman Gonzalez and left it undisturbed."); accord Aleman-Gonzales, 596 U.S. at 553 n.4 (explaining that Section 1252(f)(1) does not bar injunctive relief that "has some collateral effect on the operation of a covered provision."). The Ninth Circuit's binding interpretation of Section 1252(f)(1) is the only tenable one, as virtually any challenge to an agency policy could be characterized as having the indirect effect of restraining officials' implementation of the immigration statutes. Moreover, this narrow interpretation comports with the Supreme Court's approach to reading Section 1252's jurisdictional limitations. See Jennings v. Rodriguez, 583 U.S. 281, 292–95 (2018) (rejecting expansive interpretation of comparable jurisdiction-stripping provision from reaching collateral matters); AADC, 525 U.S. at 482 (same).

2. Plaintiffs seek relief from policies and practices that are generally applicable to the classes as a whole

Defendants offer three reasons why the relief Plaintiffs seek purportedly is not applicable to the putative classes as whole. Each is based on erroneously conflating Plaintiffs' class claims, which 008561.0134 4937-7167-2437.5 12 Case No. 5:25-cv-06487-PCP

are APA and substantive due process claims, with procedural due process claims.

First, the class definitions need not distinguish between categories of noncitizens. The challenged policies and practices apply generally to each respective putative class; the 12-Hour Waiver Memo does not apply to only certain noncitizens detained in holding cells, and the Courthouse Arrest policies are not limited to noncitizens in any particular posture. And for the reasons set forth above, minor variations in the circumstances of class members' detention at 630 Sansome do not defeat certification. *Walters*, 145 F.3d at 1047 (noting that even the fact that some class members may have suffered different injuries, or even no injuries, does not prevent Rule 23(b)(2) certification). Thus, the requirements of Rule 23(b)(2) are "unquestionably satisfied[.]" *Parsons*, 754 F.3d at 688.

Second, Defendants' argument that not all members of the putative Detention Class are entitled to the same due process protections based on differences in the posture of their immigration case, Opp. at 23, is premised on confusion between procedural and substantive due process. While it may be true that noncitizens are entitled to different *procedural* due process protections based on differences in their immigration cases, Defendants offer no support for the extraordinary proposition that the procedural posture of a noncitizen's immigration case dictates the constitutional adequacy of the *conditions* in which they are detained. Dicta from *procedural* due process cases have no bearing on whether a putative class bringing *substantive* due process challenges to conditions of confinement may be certified. Opp. at 23 (citing *Jennings*, 583 U.S. at 314, and *Diaz v. Garland*, 53 F.4th 1189, 1213 (9th Cir. 2022). Defendants' assertion that members of the putative Detention Class are entitled to different detention conditions based on the procedural posture of their immigration cases is wholly unsupported and readily can be rejected.

E. The Inclusion of Individual Habeas Claims in this Action Does Not Preclude Class Certification

Defendants' final argument misapplies the case law. As this Court has already recognized, "the government has not argued or cited any authority holding that petitioners may not assert habeas and non-habeas claims together in a single complaint." ECF No. 90 at 8 (citing *Zepeda Rivas v. Jennings*, 465 F. Supp. 3d 1028, 1036 (N.D. Cal. 2020) and Fed. R. Civ. P. 18(a) ("A party asserting

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a claim, counterclaim, crossclaim, or third-party claim may join, as independent or alternative claims, as many claims as it has against an opposing party.")). Instead, Defendants rely on cases where habeas petitioners have purported to rely *exclusively* on habeas jurisdiction to bring claims outside the core of habeas related to conditions of confinement. *See, e.g., Pinson v. Carvajal*, 69 F.4th 1059, 1075 (9th Cir. 2023) (concluding that court does not have jurisdiction under federal habeas corpus statute to hear conditions claims outside historic core of habeas); *Nettles v. Grounds*, 830 F.3d 922, 927 (9th Cir. 2016) (concluding that court does not have habeas jurisdiction to hear challenge to disciplinary proceeding which is outside historic core of habeas); *Allen v. S.V.S.P. - P.I.P.*, No. 24-CV-03197-PCP, 2025 WL 1101519, at *1 (N.D. Cal. Mar. 31, 2025) (concluding that court does not have habeas jurisdiction over challenge to prison transfer); *see also Doe v. Garland*, 109 F.4th 1188, 1194 (9th Cir. 2024) ("*Nettles* and *Pinson* addressed the different question of whether claims were cognizable in habeas at all.").

Unlike in the cases Defendants cite, this Court already has recognized that Plaintiffs' "conditions-of-confinement claims do not invoke this Court's habeas jurisdiction. Instead, they invoke the Court's jurisdiction to adjudicate claims arising under the U.S. Constitution and the [APA] . . . and the Court's equitable authority to restrain unlawful executive action." ECF No. 90 at 8 (citations omitted). Contrary to Defendants' assertion, there is no Ninth Circuit precedent—or any case law at all—that precludes certification of a class challenging conditions of confinement in a lawsuit that also has individual habeas claims.

Finally, neither Mr. Hernandez Torres's detention and removal order nor the Court's preliminary injunction orders on Ms. Pablo Sequen, Ms. Garcia, and Ms. Alvarado Ambrocio's individual habeas claims have any bearing on the propriety of class certification. Defendants' arguments are yet another rehash of their mootness objections, and should be rejected for the reasons set forth above. None of the Plaintiffs have been awarded relief that moots the class claims

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⁹ Defendants also appear to conflate the class claims and the habeas claims when they state that habeas is an "individualized inquiry, not one amenable to classwide resolution[.]" Opp. at 24. For avoidance of any doubt, as the Amended Complaint explicitly states, the habeas claims are presented on behalf of the named plaintiffs; they are *not* class claims. *See* ECF No. 32 at 50-52.

challenging Defendants' courthouse arrest policies, the 12-Hour Waiver Memo, or the inhumane conditions of confinement at 630 Sansome. See Nielsen, 586 U.S. at 404.

III. **CONCLUSION**

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For the foregoing reasons, Plaintiffs respectfully request that the Court provisionally certify the two proposed classes and provisionally appoint Plaintiffs' counsel as class counsel.

DATED: October 30, 2025 LAWYERS' COMMITTEE FOR CIVIL RIGHTS OF THE SAN FRANCISCO BAY AREA

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