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1 Mark E. Merin (State Bar No. 043849) Paul H. Masuhara (State Bar No. 289805) 2 LAW OFFICE OF MARK E. MERIN 1010 F Street, Suite 300 Sacramento, California 95814 3 Telephone: (916) 443-6911 4 Facsimile: (916) 447-8336 E-Mail: mark@markmerin.com 5 paul@markmerin.com Alan L. Schlosser (State Bar No. 049957) 6 **AMERICAN CIVIL LIBERTIES UNION** 7 FOUNDATION OF NORTHERN CALIFORNIA 39 Drumm Street 8 San Francisco, California 94111 Telephone: (415) 621-2493 Facsimile: (415) 255-1478 E-Mail: aschlosser@aclunc.org 10 Attorneys for Plaintiffs 11 UNITED STATES DISTRICT COURT 12 EASTERN DISTRICT OF CALIFORNIA SACRAMENTO DIVISION 13 14 SACRAMENTO HOMELESS ORGANIZING Case No. 2:14-cv-01684-TLN-KJN COMMITTEE, et al., 15 DECLARATION OF PAUL H. MASUHARA Plaintiffs, IN SUPPORT OF PLAINTIFFS' REPLY TO 16 **DEFENDANTS' OPPOSITION TO MOTION** FOR PRELIMINARY INJUNCTION VS. 17 COUNTY OF SACRAMENTO, et al., DATE: August 28, 2014 18 2:00 p.m. 2 (15th Floor) TIME: Defendants. COURTROOM: 19 Hon. Troy L. Nunley JUDGE: 20 I, Paul H. Masuhara, do declare and say: 1. I am an associate attorney at the Law Office of Mark E. Merin. I am licensed to practice in 21 22 the State of California and admitted to practice before United States District Court for the Eastern District of California. The Law Office of Mark E. Merin represents the Plaintiffs herein, in conjunction 23 with Alan L. Schlosser of the American Civil Liberties Union Foundation of Northern California. 24 2. The Sacramento County Board of Supervisors ("BOS") maintains public meetings' 25 minutes, agendas and video on its publicly-accessible official website. See 26 27 http://www.agendanet.saccounty.net/sirepub/meetresults.aspx (last accessed on August 21, 2014). 3. A true and correct copy of certified excerpts of the administrative record for the BOS 28

public meeting occurring on April 22, 2014, are attached hereto as "Exhibit A."

- 4. Sacramento County Ordinance No. 1559, codified as Sacramento County Code sections 9.81.010 through 9.81.070 (the "ordinance"), was initially introduced at the BOS public meeting occurring on April 22, 2014, and a full reading of the ordinance was waived and continued to May 13, 2014, for adoption. Recorded video footage of the BOS public meeting occurring on April 22, 2014 can be accessed and viewed on the BOS official website at the following location:
- http://www.agendanet.saccounty.net/sirepub/mtgviewer.aspx?meetid=11377&doctype=SUMMARY (last accessed on August 21, 2014).
- 5. During the April 22, 2014 BOS public meeting, the following conversation occurred between Melinda Eppler, who identified herself as the executive director of the Fulton Avenue Association, and BOS member Susan Peters.
 - EPPLER: I'm a little bit concerned about the term "solicitor" versus "panhandler," because I've heard both here today and I've seen both in the verbiage, and I think the ordinance is really well-written, but at some of these establishments there are solicitors that are not necessarily endorsed by—say—Trader Joe's, but if they're representatives of Greenpeace, for example, they're not a person asking for a hand-out. So, I think that there needs to be some delineation between "solicitor" versus "panhandler," because I think there is a difference.
 - PETERS: So, we don't want to arrest the Girl Scouts (overlapping)
 - EPPLER: Correct.
 - PETERS: (Overlapping) selling cookies?
 - EPPLER: I don't think that that would be a good idea. Girl Scouts, Greenpeace—and, you know, as we all know, we can choose to say "no" to Greenpeace, if we wish, or with Girls Scouts, or what have you, but it's easier to say "no" to someone that you think is just reaching out for a dollar to get a beer or whatever it is that they're reaching out to get.
- (Exhibit A, page 2.) This conversation occurs between 04:18:00 and 04:19:05 on the above-linked video.
- 6. Later, during the same BOS public meeting occurring on April 22, 2014, the following conversation occurred between BOS member Susan Peters and Sacramento County Counsel John F. Whisenhunt.
 - PETERS: Can I ask the County Counsel, or Captain Morgan, on the definitions here, item "N," where the solicit—so we can get the—kind of—the girl scout versus the intrusive panhandler?
 - WHISENHUNT: Well the—I think the response—I mean, we talk—"panhandling" is specifically identified in the definition. But, if you look at 9.81.050, there are exemptions from the

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STATE OF CALIFORNIA

COUNTY OF SACRAMENTO

BOARD OF SUPERVISORS

--000--

REGULAR BOARD MEETING

DATE/TIME April 22, 2014 9:30 AM

LOCATION 700 H Street, Suite 1450 Sacramento, California 95814

SUPERVISORS PRESENT

JIMMIE YEE, CHAIR -- DISTRICT 2
PHIL SERNA, VICE CHAIR -- DISTRICT 1
ROBERTA MacGLASHAN -- DISTRICT 4
DON NOTTOLI -- DISTRICT 5
SUSAN PETERS -- DISTRICT 3

The foregoing is a certified copy of a transcript of a portion of the Sacramento County Board of Supervisors meeting held

on April 22, 2014 (Item 67)

Dated August 20, 2014

By Alvence Erry Assistant Clerk

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BOARD OF SUPERVISORS

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[CD BEGINS AS FOLLOWS (04:18:00 – 04:19:05)]

* * *

EPPLER:

I'm a little bit concerned about the term "solicitor" versus "panhandler," because I've heard both here today and I've seen both in the verbiage, and I think the ordinance is really well-written, but at some of these establishments there are solicitors that are not necessarily endorsed by let's say Trader Joe's, but if they're representatives of Greenpeace, for example, they're not a person asking for a hand-out. So, I think that there needs to be some delineation between "solicitor" versus "panhandler," because I think there is a difference.

PETERS:

So, we don't want to arrest the Girl Scouts (overlapping)

EPPLER:

Correct.

PETERS:

(Overlapping) selling cookies?

EPPLER:

I don't think that that would be a good idea. Girl Scouts, Greenpeace—and, you know, as we all know, we can choose to say "no" to Greenpeace, if we wish, or with Girls Scouts, or what have you, but it's easier to say "no" to someone that you think is just reaching out for a dollar to get a beer or whatever it is that they're reaching out to get.

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COUNTY OF SACRAMENTO BOARD OF SUPERVISORS

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[CD BEGINS AS FOLLOWS (04:30:30 – 04:31:10)]

PETERS: Could I ask the County Counsel, or Captain Morgan, on the definitions

here, item "N," where the solicit—so we can get the—kind of—the girl

scout versus the intrusive panhandler?

WHISENHUNT: Well the—I think the response—I mean, we talk—"panhandling" is

specifically identified in the definition. But, if you look at 9.81.050, there

are exemptions from the prohibitions—

PETERS: Oh. Ok.

WHISENHUNT: (Overlapping) that I think cover those types of activities.

PETERS: Ok.

ADMINISTRATIVE RECORD CERTIFICATION

Introduce The Ordinance To Amend Sacramento County Code Relating To The Prohibition Of Aggressive And Intrusive Solicitation; Waive Full Reading Of The Ordinance And Continue To May 13, 2014 For Adoption (Sheriff) Supervisorial District(s): All

I, Florence Evans, hereby certify that I am the Assistant Clerk for the Sacramento County Board of Supervisors, and in that capacity I maintain records of the Board of Supervisors. I hereby certify that the documents submitted from the Board of Supervisors for inclusion into the Administrative Record in this action are true and accurate copies of the original documents maintained by the Board of Supervisors, or at the direction of the Board of Supervisors. These documents are kept in the ordinary course of business and, insofar as they are certified as the Administrative Record, are public records.

Date: 8/21/2014

Florence Evans, Assistant Clerk

Sacramento County Board of Supervisors