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10 **UNITED STATES DISTRICT COURT**
11 **NORTHERN DISTRICT OF CALIFORNIA**
12 **OAKLAND DIVISION**

13 JOSHUA SIMON, DAVID BARBER, and JOSUE
BONILLA, individually and on behalf of all
14 others similarly situated, DIANA BLOCK, an
individual, and COMMUNITY RESOURCE
15 INITIATIVE, an organization,

16 Plaintiffs,

17 v.

18 CITY AND COUNTY OF SAN FRANCISCO, PAUL
MIYAMOTO, in his official capacity as San
19 Francisco Sheriff,

20 Defendants.

) CASE NO.: 22-cv-05541-JST
) (San Francisco Superior Court
) Case No: CGC-22-601686)

) CLASS ACTION

) **NOTICE OF MOTION AND MOTION**
) **FOR CLASS CERTIFICATION,**
) **APPOINT CLASS**
) **REPRESENTATIVES, AND APPOINT**
) **CLASS COUNSEL; MEMORANDUM**
) **OF POINTS AND AUTHORITIES IN**
) **SUPPORT THEREOF**

) Date: January 19, 2023
) Time: 2:00 p.m.
) Place: Courtroom 6
) Judge: Hon. Jon S. Tigar

) Complaint Filed: September 8, 2022
) Removal Filed: September 28, 2022

) TRIAL DATE: None set

) CLASS ACTION

) DEMAND FOR JURY TRIAL

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NOTICE OF MOTION AND MOTION

TO: ALL PARTIES AND THEIR ATTORNEYS OF RECORD

PLEASE TAKE NOTICE that on January 19, 2023 at 2:00 p.m. Pacific Time, or as soon thereafter as the matter may be heard by the Honorable Jon S. Tigar in Courtroom 6, United States District Court for the Northern District of California, Oakland Courthouse, 2nd Floor, 1301 Clay Street, Oakland, CA 94612, Plaintiffs Joshua Simon, David Barber, and Josue Bonilla (“Lead Plaintiffs”), and Diana Block, and Community Resource Initiative (collectively, “Plaintiffs”), individually and on behalf of all others similarly situated, will and hereby do move the Court pursuant to Federal Rule of Civil Procedure 23(a) and (b) to: (1) certify a class of all persons who have been subject to the imposition and/or enforcement of the San Francisco Sheriff’s Office’s Electronic Monitoring Program Rules 5 and 13; (2) appoint Lead Plaintiffs as Class Representatives; and (3) appoint the American Civil Liberties Union Foundation of Northern California (“ACLU NorCal”) and Wilson Sonsini Goodrich and Rosati P.C. (“WSGR”) as Class Counsel pursuant to Federal Rule of Civil Procedure 23(g).

STATEMENT OF ISSUES (CIVIL L.R. 7-4(A)(3))

1. Whether to certify the proposed Class (as defined below) pursuant to Federal Rule of Civil Procedure 23(a) and (b);
2. Whether to appoint Joshua Simon, David Barber, and Josue Bonilla as Class Representatives;
3. Whether to appoint ACLU NorCal and WSGR as Class Counsel.

MEMORANDUM OF POINTS AND AUTHORITIES**I. INTRODUCTION**

This action challenges the San Francisco Sheriff's Office's ("Sheriff" or "SFSO") systematic intrusions on the privacy of individuals released pretrial on electronic monitoring ("EM") in San Francisco. After the Superior Court orders individuals released on EM, the Sheriff requires them to agree to a set of "Program Rules," several of which are not authorized by the court's release order.

In particular, Program Rule 5 purports to authorize any law enforcement officer to conduct warrantless, suspicionless searches of an individual's person, property, home, and automobile at any time ("four-way search clause"). Rule 13 purports to authorize the Sheriff to share participant GPS location data with any law enforcement agency upon request and in perpetuity—an ongoing encroachment given that the Sheriff's EM Program seemingly allows GPS data to be retained indefinitely.

The Lead Plaintiffs are individuals who have been or were previously released pretrial on EM and who are currently subject or were formerly subject to the Sheriff's Program Rules. They seek injunctive relief to prevent the Sheriff from imposing or enforcing Program Rules 5 and 13 on the ground that those rules violate their constitutional rights. Because the Sheriff's Program Rules apply to all past, present, and future individuals released pretrial on EM, Plaintiffs seek to represent a class specifically defined as "(a)ll individuals who have in the past been, are currently, or will in the future be subject to the Sheriff's Electronic Monitoring Program Rules [for] Pre-Sentenced Participants and/or San Francisco Sheriff's Dept. Electronic Monitoring Program Participant Contract: Pre-Sentenced Individuals." The Court should grant Plaintiffs' motion and certify the proposed class.

II. FACTS**A. Court-Ordered Electronic Monitoring**

Following the filing of criminal charges and before trial, a San Francisco Superior Court judge may order release with varying degrees of supervision, set bail in accordance with *In re Humphrey*, 11 Cal. 5th 135 (2021), or, in some limited circumstances, order detention. Kim

1 Decl. ¶ 4 (ECF No. 22-4). The judge may impose EM on individuals released pretrial under any
2 level of supervision, purportedly to ensure future court appearances and protect public safety.

3 *Id.* ¶ 6.

4 The Superior Court typically orders EM after a hearing but does not inform releasees
5 about the Sheriff’s EM Program Rules, either in form or substance. *Id.*; *see also* Simon Decl.
6 ¶ 3 (ECF No. 22-5); Bonilla Decl. ¶ 3 (ECF No. 22-7); Barber Decl. ¶ 5 (ECF No. 22-6). The
7 court does not discuss on the record the scope of any privacy intrusions imposed by the Sheriff,
8 particularly regarding the four-way search clause or indefinite retention and sharing of GPS
9 location data. Kim Decl. ¶ 6; Simon Decl. ¶ 3; Bonilla Decl. ¶ 3; Barber Decl. ¶ 5. The court
10 also does not obtain general waivers of Fourth Amendment rights. *Id.*

11 After the Superior Court orders release on EM, it executes a pretrial form order labeled,
12 “County of San Francisco Sheriff’s Office / Superior Court Pre-Sentenced Defendant
13 Electronic Monitoring – Court Order.” *See* Kieschnick Decl. Ex. 4.¹ This form imposes several
14 requirements on releasees, including a requirement to acquiesce to all orders given by any
15 SFSO employee or service provider. *Id.* Individuals also must live within a 50-mile radius of
16 the Sheriff’s EM office. *Id.* In addition, the form states, “the Court indicates that the defendant
17 has waived their 4th Amendment rights and understands the restrictions ordered by the Court.”
18 *Id.* Finally, the form lists other “court-ordered monitoring conditions” that the court may check
19 off in its discretion, such as not possessing any weapons or consuming any alcohol. None of
20 those discretionary conditions relates to or includes Program Rules 5 and 13. *Id.* Releasees have
21 no opportunity to view this form order before the court signs it, and they do not sign it
22 themselves thereafter. *See* Barber Decl. ¶ 7.

23 **B. The Sheriff’s Program Rules**

24 Following a court order, EM releasees are taken to the Sheriff’s Community Programs
25 building. There, SFSO’s private contractor, Sentinel Offender Services, LLC (“Sentinel”),
26 outfits releasees with an ankle monitor and enrolls them in the EM Program. Kim Decl. ¶ 7;

27
28 ¹ All Kieschnick Decl. Exs. are attached to the Declaration of Hannah Kieschnick (ECF No. 22-1).

1 Simon Decl. ¶ 4; Bonilla Decl. ¶¶ 4-5; Barber Decl. ¶ 8. During enrollment, individuals are first
2 informed of the Sheriff’s “Electronic Monitoring Program Rules [for] Pre-Sentenced
3 Participants.” *See* Kieschnick Decl. Ex. 5 (hereinafter “Program Rules” or “Rules”). A Sentinel
4 employee provides the Rules to releasees and instructs them to initial each rule and sign and
5 date at the bottom. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7; Barber Decl. ¶ 9. Releasees are not
6 provided access to counsel while at Sentinel’s office and receive no explanation about the
7 Program Rules. *See* Simon Decl. ¶ 6; Barber Decl. ¶ 9; Kim Decl. ¶ 8. In all cases, releasees
8 understand from the circumstances that if they fail to initial, sign, and date the Program Rules,
9 they will be returned to jail. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7; Barber Decl. ¶ 10.

10 Among the rules that EM releasees must assent to are Rules 5 and 13. Rule 5 states, “I
11 shall submit to a search of my person, residence, automobile or property by any peace officer at
12 any time.” Kieschnick Decl. Ex. 5, Program Rules at 1. Rule 13 states “I acknowledge that my
13 EM data may be shared with other criminal justice partners.” *Id.* EM releasees also must
14 separately initial, acknowledge, and agree to rules contained in a “San Francisco Sheriff’s Dept.
15 Electronic Monitoring Program Participant Contract: Pre-Sentenced Individuals,” which
16 contain provisions substantively equivalent to Rules 5 and 13. *See* Kieschnick Decl. Ex. 6
17 (hereinafter “Participant Contract”) at 3, 4. No provision of the Program Rules, or any other
18 policy or agreement, provides for the destruction or expungement of releasees’ GPS location
19 data after their time on EM concludes.

20 All individuals released pretrial on EM are subject to the Program Rules and Participant
21 Contract. *See* Kieschnick Decl. ¶ 7; Kieschnick Decl. Ex. 5; Simon Decl. ¶ 6; Bonilla Decl. ¶ 7;
22 Barber Decl. ¶ 10. Although SFSO claims it does not document the number of people released
23 on EM, SFSO explains that the number of bookings received by the San Francisco Sheriff’s
24 Office Community Programs Unit approximates the number of people released pretrial on EM
25 because in almost all cases, the booked individual was issued an EM device. *See* Kieschnick
26 Decl. Ex. 2. The Sheriff booked 701 people in 2018, 1,380 people in 2019, 1,602 people in
27 2020, and 739 from January 1, 2021 through May 31, 2021. *Id.*

1 On information and belief, no prospective EM releasee has ever refused to initial and
2 sign the Program Rules or Participant Contract. *See* Kim Decl. ¶ 9. To avoid the threat of
3 continued detention pending trial, EM releasees initial and sign the Program Rules and
4 Participant Contract. *See* Simon Decl. ¶ 6; Bonilla Decl. ¶ 7; Barber Decl. ¶ 10. Many do not
5 understand the conditions imposed by the forms and are not provided access to counsel during
6 their enrollment, but almost all need to avoid further pretrial detention for any number of
7 reasons including to retain employment, housing, or child custody. *See* Simon Decl. ¶¶ 5-6;
8 Bonilla Decl. ¶¶ 6-7; Barber Decl. ¶ 3.

9 **C. Program Rules 5 and 13 and the Sheriff’s Indefinite Retention of GPS**
10 **Location Data**

11 Program Rules 5 and 13, in concert with the Sheriff’s indefinite retention of participant
12 location data, subject some of San Francisco’s most vulnerable residents to enormous privacy
13 intrusions.

14 Once an individual is enrolled in the EM Program, notice of the four-way search
15 condition described in Rule 5 is entered into the California Law Enforcement
16 Telecommunications System (“CLETS”), a database to which all members of law enforcement
17 in the state have access. *See* Kieschnick Decl. Ex. 9 (“General Search Condition Request” form
18 that SFSO uses to enter search conditions “into the criminal justice system (CLETS)”); *id.* Ex.
19 10 at 2 (instructs SFSO employees and/or contractors to submit “General Search Condition
20 Request” form and enter search conditions into CLETS as part of EM enrollment). CLETS
21 notifies any California law enforcement officer who runs a check on an individual released
22 pretrial on EM of the four-way search clause, purporting to authorize warrantless and
23 suspicionless searches. Plaintiff Barber was subjected to a search of his person and vehicle in
24 precisely this manner when, on August 30, 2022, he was pulled over by California Highway
25 Patrol for speeding. *See* Barber Decl. ¶ 13. The officers ran a check on Plaintiff Barber’s
26 driver’s license and presumably learned of the four-way search condition from CLETS. *Id.*
27 ¶¶ 13-15. The officers then placed him in handcuffs, searched his person by patting him down
28 and emptying his pockets, and extensively searched his car. *Id.* The Sheriff’s Program Rule 5

1 provided the only basis for the California Highway Patrol to search Plaintiff Barber's vehicle.

2 Arguably more intrusive is the data-sharing condition of Rule 13, which
3 "acknowledge[s]" the Sheriff's sharing of GPS data with "criminal justice partners." *See*
4 Kieschnick Decl. Ex. 5, Program Rules at 1. When pretrial releasees are fitted with a
5 functioning ankle monitor, SFSO and Sentinel receive the individual's continuous GPS location
6 coordinates. *See* Kieschnick Decl. Ex. 7 at Appendix A, Part I(E)(6) (hereinafter "Sheriff-
7 Sentinel Contract"). A participant's GPS information can be viewed contemporaneously to
8 track real-time location and movements. Sentinel also saves this data on its servers, so an
9 individual's historic GPS data for their entire time on EM is stored and shareable with law
10 enforcement agencies. *Id.* at Appendix A, Part I(E)(6)(iv). The volume and scope of this data is
11 immense as SFSO and Sentinel track participants' location data the entire time they are
12 released pretrial and such release may last months or even years given the time it may take for
13 their cases to come to trial. Worse still, that information is stored in perpetuity, or until the
14 SFSO orders it destroyed, if ever.

15 Pursuant to Program Rule 13, SFSO routinely shares participant GPS location data with
16 other law enforcement agencies. To acquire the data, a requesting officer need only submit a
17 form titled "Electronic Monitoring Location Request" to the Sheriff. The officer need not
18 obtain a warrant or have any articulable suspicion, but must only represent that they are
19 "requesting this information as part of a current criminal investigation." *See* Kieschnick Decl.
20 Ex. 8 ("Electronic Monitoring Location Request" form); *see also* Kieschnick Decl. ¶ 11 & Ex.
21 2 (SFSO's July 1, 2022 written response labeled "ii"). The requesting agency may obtain either
22 the GPS location data of a specific individual on EM across a period of time, or the GPS
23 location data "of anyone on GPS tracking" in a specific location. *See* Kieschnick Decl. Ex. 8.
24 Because Sentinel may retain the complete GPS location data of all current and historical EM
25 releasees unless or until Sentinel's contract is terminated, data is available indefinitely for
26 cross-agency sharing. *See* Kieschnick Decl. ¶ 10 & Ex. 2 (SFSO's July 1, 2022 written
27 response labeled "ix"); *see also* Kieschnick Decl. Ex. 7, Sheriff-Sentinel Contract at 13.4.3
28 (covering "Disposition of Confidential Information"). Use of Rule 13 to obtain GPS data is on

1 the rise. In 2019, the Sheriff shared without court oversight the GPS location data of four
2 individuals on pretrial EM. *See* Kieschnick Decl. ¶ 12 & Ex. 2 (SFSO’s July 1, 2022 written
3 response labeled “viii”). By 2021, the Sheriff shared the GPS location data of 179 individuals.
4 *Id.*

5 **D. Named Plaintiffs**

6 **1. Joshua Simon**

7 Lead Plaintiff Joshua Simon is a 19-year-old life-long Bay Area resident who was on
8 EM for four months while his criminal case was pending. *See* Simon Decl. ¶ 1. On May 22,
9 2022, Simon was arrested and taken to San Francisco County Jail. *See id.* ¶ 2. Five days later,
10 on May 27, 2022, the Superior Court ordered Simon released on EM pending trial. *Id.* ¶ 3. At
11 no point was Simon told about the Sheriff’s EM Program Rules, including that he could be
12 searched at any time, without warrant or any degree of articulable suspicion, and that the
13 Sheriff could share his GPS location data with any member of law enforcement. *Id.* ¶¶ 3, 6.
14 Simon signed the Sheriff’s Program Rules because he wanted to attend his high school
15 graduation. *Id.* ¶ 5. On September 21, 2022, after four months on EM, the judge ordered Simon
16 released from EM. *Id.* ¶ 7. While Simon was on EM, he feared that law enforcement would use
17 his GPS location data and identify him as a suspect if he happened to be in the wrong place at
18 the wrong time. *Id.* ¶ 10. Simon struggled to find consistent work because the Sheriff subjected
19 him to frequent check ins. *Id.* ¶ 8. Simon was constantly stressed and worried that he would be
20 stopped at any time and searched pending trial. *Id.* ¶ 9.

21 **2. David Barber**

22 Lead Plaintiff David Barber is a 43-year-old resident of Fremont who is currently on
23 EM while he awaits trial. *See* Barber Decl. ¶ 1. In August of 2021, Barber was arrested and
24 spent several difficult weeks in the San Francisco County Jail. *Id.* ¶ 3. He struggled with
25 anxiety during those weeks. On August 13, 2021, the Superior Court ordered Barber released
26 pretrial on EM and with a home confinement condition. *Id.* ¶ 5. The court did not advise Barber
27 about the Sheriff’s EM Program Rules, including that he could be searched at any time, without
28 warrant or any degree of articulable suspicion, and that the Sheriff could share his GPS location

1 data with any member of law enforcement. *Id.* ¶¶ 5, 7. Barber does not remember seeing or
2 signing any court order setting forth those rules. *Id.* Instead, Barber learned of the Program
3 Rules, including Rules 5 and 13, for the first time at Sentinel’s office. *Id.* ¶ 9. He felt as though
4 he had no choice but to sign the Program Rules because if he did not sign the paperwork, he
5 would be returned to jail. *Id.* ¶ 10. He did not want to go back to jail because he was worried
6 about keeping his job, losing his apartment, and caring for his pet. *Id.* ¶ 3. Although the
7 Superior Court has since removed the home confinement condition, Barber has been on EM for
8 a year. *Id.* ¶¶ 11, 12. While on EM, Barber has been handcuffed and searched following a
9 traffic stop, presumably pursuant to Rule 5. *Id.* ¶ 13. Now, he suffers from anxiety and
10 depression, and feels he has no privacy. *Id.* ¶ 22.

11 3. Josue Bonilla

12 Lead Plaintiff Josue Bonilla is a 40-year-old resident of San Francisco who is currently
13 on EM while he awaits trial. *See* Bonilla Decl. ¶ 1. In April of 2022, he was arrested and taken
14 to the San Francisco County Jail. *Id.* ¶ 2. Being in jail was difficult for Bonilla, who is
15 physically disabled. *Id.* ¶ 6. On May 31, 2022, the Superior Court ordered Bonilla released
16 pretrial on EM. *Id.* ¶ 3. Bonilla does not remember whether he reviewed and signed the
17 Program Rules during his enrollment at Sentinel’s office. He remembers doing whatever the
18 Sheriff and Sentinel told him to do because he understood that if he did not follow their
19 instructions, he would be returned to jail. *Id.* ¶ 7. As a result of being on EM, Bonilla suffers
20 from anxiety because he fears being searched at any time. *Id.* ¶ 9. Bonilla has lost his sense of
21 privacy during his time on EM. *Id.*

22 III. ARGUMENT

23 This matter satisfies the requirements for class certification under Federal Rule of Civil
24 Procedure 23. The class is sufficiently definite. The class also satisfies Rule 23(a) and (b)(2).
25 The class meets Rule 23(a) because (1) the class is so numerous that joinder of all members is
26 impracticable; (2) there are questions of law or fact common to the class; (3) the claims or
27 defenses of the representative parties are typical of the claims or defenses of the class; and (4)
28 the representative parties will fairly and adequately protect the interests of the class. Plaintiffs

1 further satisfy Rule 23(b)(2), which allows class actions for injunctive relief where “the party
2 opposing the class has acted or refused to act on grounds that apply generally to the class, so
3 that final injunctive relief . . . is appropriate respecting the class as a whole.” Fed. R. Civ. P.
4 23(b)(2). As further demonstrated below, injunctive relief is appropriate as to the proposed
5 class. Finally, ACLU NorCal and WSGR should be appointed as Class Counsel pursuant to
6 Federal Rule of Civil Procedure 23(g).

7 **A. Plaintiffs’ Proposed Class Is Sufficiently Definite**

8 Plaintiffs have provided an “adequate class definition” that is “precise, objective, and
9 presently ascertainable.” *Daniel F. v. Blue Shield of Cal.*, 305 F.R.D. 115, 123 (N.D. Cal. 2014)
10 (citation omitted); *see also Campbell v. PricewaterhouseCoopers, LLP*, 253 F.R.D. 586, 593
11 (E.D. Cal. 2008) (“adequate class definition” is one that “specifies ‘a distinct group of plaintiffs
12 whose members [can] be identified with particularity’”) (quoting *Lerwill v. Inflight Motion*
13 *Pictures, Inc.*, 582 F.2d 507, 512 (9th Cir. 1978)). Here, Plaintiffs seek to represent a class of
14 “(a)ll individuals who have in the past, are currently, or will in the future, be subject to the
15 Sheriff’s Electronic Monitoring Program Rules [for] Pre-Sentenced Participants and/or San
16 Francisco Sheriff’s Dept. Electronic Monitoring Program Participant Contract: Pre-Sentenced
17 Individuals.” *See supra* at 2. Members of the proposed class can be ascertained by reference to
18 objective criteria: whether or not they have been, are, or will be subject to the Sheriff’s EM
19 Program Rules. The proposed class is also easily identifiable using SFSO’s records of all
20 individuals who have been and currently are subject to the Program Rules and/or Participant
21 Contract. These records include Sentinel’s database of EM participants as well as the signed
22 forms the Sheriff obtains from pretrial releasees during enrollment. Accordingly, the class is
23 sufficiently defined.

24 **B. Plaintiffs’ Proposed Class Satisfies the Requirements of Rule 23(a)**

25 The proposed class “satisf[ies] Rule 23(a)’s prerequisites” and “is maintainable under
26 Rule 23(b).” *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591, 614 (1997). First, the proposed
27 class satisfies the requirements of Rule 23(a): numerosity, commonality, typicality, and
28 adequacy of representation. Fed. R. Civ. P. 23(a); *see also Amchem Prods.*, 521 U.S. at 613.

1 Second, the action is maintainable as an injunctive class action under Rule 23(b)(2) because the
2 Sheriff “has acted or refused to act on grounds that apply generally to the class.” Fed. R. Civ. P.
3 23(b)(2).

4 1. Numerosity

5 Under Federal Rule of Civil Procedure 23(a)(1), a class may be certified if it is “so
6 numerous that joinder of all members is impracticable.” Fed. R. Civ. P. 23(a)(1). Joinder need
7 not be “impossible”; instead, “the court must find that the difficulty or inconvenience of joining
8 all members of the class makes class litigation desirable.” *McCulloch v. Baker Hughes Inteq*
9 *Drilling Fluids, Inc.*, No. 1:16-cv-00157-DAD-JLT, 2017 WL 2257130, at *7 (E.D. Cal. May
10 23, 2017) (citation omitted); *Millan v. Cascade Water Servs., Inc.*, 310 F.R.D. 593, 603 (E.D.
11 Cal. 2015) (defining “impracticability” as when joinder of all class members is “difficult or
12 inconvenient” and finding 44 class members sufficiently numerous); *In re Itel Sec. Litig.*, 89
13 F.R.D. 104, 111-12 (N.D. Cal. 1981) (finding that more than 100 prospective class members was
14 sufficient to satisfy the numerosity requirement of 23(a)(1): “Where the number of class
15 members exceeds forty, and particularly where class members number in excess of one hundred,
16 the numerosity requirement will generally be found to be met.”). Although “[t]here is no absolute
17 minimum number of plaintiffs necessary to demonstrate that the putative class is so numerous so
18 as to render joinder impracticable[,] . . . [j]oinder has been deemed impracticable in cases
19 involving as few as 25 class members.” *Gilbert v. MoneyMutual, LLC*, 318 F.R.D. 614, 621
20 (N.D. Cal. 2016) (citation omitted). In addition to absolute numbers, courts also take into
21 account the “ability of individual class members to bring suit individually,” finding numerosity
22 satisfied “when potential class members lack the financial resources to file individual suits.” *See*
23 *Pole v. Estenson Logistics, LLC*, No. CV 15-07196 DDP (Ex), 2016 WL 4238635, at *5 (C.D.
24 Cal. Aug. 10, 2016) (citation omitted).

25 Here, the proposed class numbers in the thousands and individual pretrial releasees are
26 unlikely to have the financial resources to file individual suits. In response to California Public
27 Records Act requests, the Sheriff has explained that the number of bookings received by SFSO’s
28 Community Programs Unit approximates the number of people released pretrial on EM. The

1 Sheriff booked 701 people in 2018, 1380 people in 2019, 1602 people in 2020, and 739 from
2 January 1, 2021 through May 31, 2021. *See* Kieschnick Decl. Ex. 2. And because all individuals
3 released pretrial on EM are subject to the Sheriff’s Program Rules and Participant Contract, *see*
4 Kieschnick Decl. ¶ 7, the proposed class includes more than three thousand individuals—easily
5 satisfying Rule 23(a)(1)’s numerosity requirement.

6 2. Commonality

7 Under Rule 23(a)(2), there must be “questions of law or fact common to the class.”
8 Sufficient commonality exists where class members “suffered the same injury” and their claims
9 “depend upon a common contention.” *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338, 350 (2011)
10 (citation omitted). “Th[e] common contention . . . must be of such a nature that it is capable of
11 classwide resolution—which means that determination of its truth or falsity will resolve an issue
12 that is central to the validity of each one of the claims in one stroke.” *Id.* Commonality can be
13 satisfied by a “single significant” common issue. *See Abdullah v. U.S. Sec. Assocs., Inc.*, 731
14 F.3d 952, 957 (9th Cir. 2013). Suits for injunctive or declaratory relief “by their very nature often
15 present common questions satisfying Rule 23(a)(2).” 7A Mary J. Kane, *Fed. Prac. & Proc. Civ.*
16 § 1763 (3d ed. 2018). In this regard, the Rule 23(a)(2) commonality requirement overlaps with
17 the inquiry as to whether a Rule 23(b)(2) injunctive class is appropriate. *See Walters v. Reno*,
18 145 F.3d 1032, 1045-48 (9th Cir. 1998).

19 Here, the proposed class meets the commonality requirement for the same reason the
20 Court should certify a class under Rule 23(b)(2), discussed *infra*, because: all class members are
21 subject to the same EM Program Rules and Participant Contract; they all suffer the same
22 constitutional violations; and most significantly, they all seek the same remedy of declaratory
23 relief and an injunction against the imposition or enforcement of Sheriff’s Program Rules 5 and
24 13. *See Wal-Mart*, 564 U.S. at 350 (“What matters . . . [is] the capacity of a class-wide
25 proceeding to generate common *answers* apt to drive the resolution of the litigation.”) (citation
26 omitted).

27 That is, all prospective class members are subject to (i) the blanket imposition and
28 enforcement of Program Rules 5 and 13 (ii) *by the Sheriff*. Plaintiffs have pleaded common

1 constitutional harms arising from these common facts, namely: that imposition of Rules 5 and 13
2 by the Sheriff violates the separation of powers; that imposition of these Rules by the Sheriff and
3 without an individualized assessment of their necessity violates Plaintiffs’ rights against
4 unreasonable search and seizure; that Rules 5 and 13 impinge on the California right to privacy;
5 and that blanket imposition of these rules by the Sheriff violates due process. These claims do
6 not turn on any individual differences between Plaintiffs and the members of their prospective
7 class—the Sheriff’s blanket imposition of Rules 5 and 13 on all EM releasees is either
8 constitutional or it is not. Finally, because Plaintiffs seek declaratory and injunctive relief, their
9 claims present common questions under Rule 23(b)(2), discussed further below.

10 3. Typicality

11 Under Rule 23(a)(3), “the claims or defenses of the representative parties” must be
12 “typical of the claims or defenses of the class.” “Measures of typicality include ‘whether other
13 members have the same or similar injury, whether the action is based on conduct which is not
14 unique to the named plaintiffs, and whether other class members have been injured by the same
15 course of conduct.’” *Torres v. Mercer Canyons Inc.*, 835 F.3d 1125, 1141 (9th Cir. 2016)
16 (quoting *Hanon v. Dataproducts Corp.*, 976 F.2d 497, 508 (9th Cir. 1992)).

17 Here, Lead Plaintiffs’ claims are typical of the claims of the class because they all are or
18 have been released pretrial on EM and their claims all arise from Defendants’ imposition and
19 enforcement of the same program rules. The proposed class challenges as unconstitutional the
20 Sheriff’s imposition and enforcement of the four-way search clause and data-sharing clause
21 described in Program Rules 5 and 13, in conjunction with the Sheriff’s indefinite retention of
22 participants’ GPS location data. Because the Sheriff requires all individuals released pretrial on
23 EM to sign the Program Rules and Participant Contract, all individuals released pretrial on EM
24 are subject to those rules and suffer the attendant constitutional violations. Thus, all class
25 members, including the Lead Plaintiffs, have been and will continue to be injured in the same
26 way: their constitutional rights have been and will continue to be violated.

4. Adequacy

Under Federal Rule of Civil Procedure 23(a)(4), in order to serve as class representatives, Lead Plaintiffs must “fairly and adequately protect the interests of the class.” “To determine adequacy, courts must consider two questions: ‘(1) do the named plaintiffs and their counsel have any conflicts of interest with other class members and (2) will the named plaintiffs and their counsel prosecute the action vigorously on behalf of the class?’” *Mulderigg v. Amyris, Inc.*, 340 F.R.D. 575, 581 (N.D. Cal. 2021) (quoting *Evon v. Law Offices of Sidney Mickell*, 688 F.3d 1015, 1031 (9th Cir. 2012)) (internal quotations omitted). A lead plaintiff must display some minimal level of interest in the action, familiarity with the practices challenged, and ability to assist in decision making as to the conduct of the litigation. *Wofford v. Safeway Stores, Inc.*, 78 F.R.D. 460, 487 (N.D. Cal. 1978).

Lead Plaintiffs will fairly and adequately protect the interests of the class. They have already prosecuted the action vigorously, and spent considerable time in pursuit of justice in this matter by meeting numerous times with counsel and drafting declarations, and will continue to do so as the case proceeds. In addition, Lead Plaintiffs are similarly situated to members of the class as they too were released pretrial on EM and were and/or are subject to the Sheriff’s Program Rules and Participant Contract. *See* Bonilla Decl. ¶¶ 1, 7, 8; Barber Decl. ¶¶ 1, 9, 10, 11; Simon Decl. ¶¶ 1, 6, 7. Because the three Lead Plaintiffs were and/or are subject to EM and the Sheriff’s Program Rules and Participant Contract, they all share the same interest in enjoining the imposition and enforcement of those rules. *See Kuang v. U.S. Dep’t of Def.*, 340 F. Supp. 3d 873, 892 (N.D. Cal. 2018) (finding adequacy requirement satisfied in part because “named Plaintiffs have a similar alleged injury as the rest of the proposed class”), *vacated and remanded on other grounds by* 778 F. App’x 418 (9th Cir. 2019). There are no conflicts among the Lead Plaintiffs and the purported class as the relief sought will benefit all class members in the exact same manner—namely, that class members will not be subject to privacy and constitutional violations under the Sheriff’s Rules.

1 **C. The Class Should be Certified Under Rule 23(b)(2)**

2 Under Federal Rule 23(b)(2), a class should be certified if “the party opposing the class
3 has acted or refused to act on grounds that apply generally to the class, so that final injunctive
4 relief . . . respecting the class as a whole.” Fed R. Civ. P. 23(b)(2). “[I]t is sufficient’ to meet
5 the requirements of Rule 23(b)(2) that ‘class members complain of a pattern or practice that is
6 generally applicable to the class as a whole.’” *Rodriguez v. Hayes*, 591 F.3d 1105, 1125 (9th
7 Cir. 2009) (citation omitted); *see also Gibson v. Local 40, Supercargoes & Checkers*, 543 F.2d
8 1259, 1264 (9th Cir. 1976) (certifying Rule 23(b)(2) class alleging a general course of racial
9 discrimination by employer or union, “though the discrimination may have . . . affect[ed]
10 different members of the class in different ways”). Accordingly, Rule 23(b)(2) is “‘almost
11 automatically satisfied” where, as here, the action “‘primarily seek[s] injunctive relief.’”
12 *Hernandez v. Cnty. of Monterey*, 305 F.R.D. 132, 151 (N.D. Cal. 2015) (quoting *Gray v.*
13 *Golden Gate Nat’l Recreational Area*, 279 F.R.D. 501, 520 (N.D. Cal. 2011)). “[U]nlike
14 actions brought under one of the other 23(b) prongs, ‘questions of manageability and judicial
15 economy are . . . irrelevant to 23(b)(2) class actions.’” *Rodriguez*, 591 F.3d at 1125 (citation
16 omitted).

17 The proposed class is a quintessential Rule 23(b)(2) class. Plaintiffs complain of a
18 “pattern or practice that is generally applicable to the class as a whole”—the Sheriff’s blanket
19 imposition of Rules 5 and 13, in concert with his indefinite retention of GPS location data, on
20 *all* individuals released pretrial on EM. And an injunction or declaration will provide relief on a
21 class-wide basis. *See Rodriguez*, 591 F.3d at 1126 (certifying Rule 23(b)(2) class of immigrant
22 detainees where “relief from a single practice is requested by all class members); *Ahlman v.*
23 *Barnes*, 445 F. Supp. 3d 671, 687 (C.D. Cal. 2020) (Rule 23(b)(2) satisfied where plaintiffs
24 challenged jail conditions and officers’ alleged insufficient response to COVID-19 pandemic
25 and sought uniform injunctive relief compelling release of disabled and medically-vulnerable
26 inmates), *cert. denied*, 142 S. Ct. 2755 (2022).

1 **D. This Court Should Appoint Counsel as Class Counsel Under Rule 23(g)**

2 Pursuant to Rule 23(g), in appointing lead counsel, the Court takes into account the
3 following considerations: “(i) the work counsel has done in identifying or investigating potential
4 claims in the action; (ii) counsel’s experience in handling class actions, other complex litigation,
5 and the types of claims asserted in the action; (iii) counsel’s knowledge of the applicable law;
6 and (iv) the resources that counsel will commit to representing the class.” Fed. R. Civ. P.
7 23(g)(1)(A)(i)-(iv). These considerations all militate in favor of appointing ACLU NorCal and
8 WSGR as Class Counsel.

9 *First*, Proposed Class Counsel have expended significant time and resources investigating
10 and developing this action. ACLU NorCal identified and investigated the legal claims set forth in
11 this action and interviewed many individuals impacted by the Sheriff’s EM Program Rules.

12 *Second*, Proposed Class Counsel ACLU NorCal and WSGR have the experience and
13 expertise to vigorously prosecute this action. ACLU NorCal is the largest regional affiliate of
14 the American Civil Liberties Union and is dedicated to the defense and promotion of the
15 guarantees of liberty and individual rights embodied in the U.S. and California constitutions.
16 Declaration of Shilpi Agarwal (“Agarwal Decl.”) ¶ 2, filed concurrently herewith. It has
17 extensive experience litigating complex civil actions and has served as class counsel for
18 certified classes in federal and state court. *Id.* For example, ACLU NorCal served as class
19 counsel in this Court for classes of immigration detainees challenging the conditions of their
20 confinement during the COVID-19 pandemic; individuals in the Tulare County jail challenging
21 the conditions of their confinement during the COVID-19 pandemic; and immigration
22 detainees challenging delays in their receipt of bond hearings before an immigration judge. *Id.*
23 ¶ 4. And three of the members of the ACLU NorCal team have served as public defenders so
24 they have intimate knowledge of the criminal legal system, including release determinations.
25 *Id.* ¶¶ 3, 7, 8.

26 WSGR, who is taking this case *pro bono*, has prosecuted and defended numerous class
27 actions in both state and federal court. Declaration of Justina K. Sessions (“Sessions Decl.”)
28 ¶ 2, filed concurrently herewith. In March 2020, WSGR obtained a trial victory for a class of

1 Medicare patients it represented *pro bono*, which was affirmed by the U.S. Court of Appeals
2 for the Second Circuit. *Id.* ¶ 3. WSGR also earned an honorable mention as part of *The*
3 *American Lawyer's* national "Litigation Department of the Year" awards. *Id.* ¶ 4. The WSGR
4 team for this case has been personally involved in numerous class actions and civil rights cases,
5 and comprises a diverse group of attorneys who are passionate about restoring the rights of
6 some of San Francisco's most vulnerable residents. *Id.* ¶ 5.

7 *Third*, ACLU NorCal and WSGR have devoted and will continue to devote the
8 resources necessary to vigorously prosecute this case.

9 **IV. CONCLUSION**

10 For the reasons set forth above, Plaintiffs respectfully request that the Court certify this
11 action as a class action pursuant to Rules 23(a), (b)(2), and (b)(3), appoint Lead Plaintiffs as
12 Class Representatives, and appoint Lead Counsel as Class Counsel.

13
14 DATED: October 28, 2022

Respectfully submitted,

15 By: 

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17 Avram D. Frey (MJP 804789) (Admitted
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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina K. Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 28, 2022

/s/ Justina K. Sessions
Justina K. Sessions

1 SHILPI AGARWAL (SBN 270749)
 2 AVRAM D. FREY (MJP 804789) (*Admitted Pro Hac Vice*)
 3 EMI YOUNG (SBN 311238)
 4 HANNAH KIESCHNICK (SBN 319011)
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15 *Attorneys for Plaintiffs*

16 **UNITED STATES DISTRICT COURT**
 17 **NORTHERN DISTRICT OF CALIFORNIA**
 18 **OAKLAND DIVISION**

19 JOSHUA SIMON, DAVID BARBER, and JOSUE
 20 BONILLA, individually and on behalf of all others
 21 similarly situated, DIANA BLOCK, an individual,
 22 and COMMUNITY RESOURCE INITIATIVE, an
 23 organization,

24 Plaintiffs,

25 v.

26 CITY AND COUNTY OF SAN FRANCISCO, PAUL
 27 MIYAMOTO, in his official capacity as San
 28 Francisco Sheriff,

Defendants.

) CASE NO: 4:22-cv-05541-JST
) (San Francisco Superior Court
) Case No: CGC-22-601686)

) CLASS ACTION

) **DECLARATION OF SHILPI**
) **AGARWAL IN SUPPORT OF**
) **MOTION FOR CLASS**
) **CERTIFICATION**

) Date: January 19, 2023

) Time: 2:00 p.m.

) Place: Courtroom 6

) Judge: Hon. Jon S. Tigar

) Complaint Filed: September 8, 2022

) Removal Filed: September 28, 2022

) TRIAL DATE: None set

) CLASS ACTION

) DEMAND FOR JURY TRIAL

1 I, Shilpi Agarwal, declare as follows:

2 1. I am an attorney admitted to practice in California. I am the Legal Director at the
3 American Civil Liberties Union Foundation of Northern California (“ACLU NorCal”), counsel
4 for Plaintiffs in the above-captioned matter. I submit this declaration in support of Plaintiffs’
5 Motion to Certify Class, Appoint Class Representatives, and Appoint Class Counsel. I have
6 personal knowledge of the facts stated herein.

7 2. ACLU NorCal is a non-profit organization that is tax exempt under § 501(c)(3)
8 of the Internal Revenue Code. It is a nonpartisan organization dedicated to defending the civil
9 liberties and civil rights guaranteed by the federal and state constitutions. ACLU NorCal does
10 not receive government funding. ACLU NorCal litigates civil rights cases, frequently in
11 conjunction with private counsel, combining our expertise in civil rights and impact litigation
12 with the resources and experience of the private bar.

13 3. I have been an active member of the State Bar of California since 2010. I
14 received a J.D. from Columbia Law School and a B.A. in Political Science as well as
15 Economics from Stanford University. Before joining ACLU NorCal, I was an Assistant Federal
16 Public Defender in San Francisco, where I presented argument on release conditions in
17 countless cases. Prior to that, I was an associate at Kecker & Van Nest (now, Kecker, Van Nest &
18 Peters). During my career, I have focused on complex civil and criminal litigation.

19 4. I have held my current position with ACLU NorCal since September 2019. In
20 this role, among other things, I provide strategic vision that shapes ACLU NorCal’s overall
21 litigation docket and provide direct support to litigation teams. While I have been Legal
22 Director, and previously when I was a Senior Staff Attorney from 2018–19, ACLU NorCal has
23 brought a number of federal and state class actions seeking to vindicate our clients’ rights. An
24 attorney from ACLU NorCal was appointed to serve as lead or co-lead counsel for certified
25 classes in each of the following cases:

- 26 a. *Zepeda Rivas v. Jennings*, No. 3:20-cv-02731 (N.D. Cal., filed Mar. 20,
27 2020): settlement class certified in action brought by immigration detainees
28

- 1 challenging the conditions of their confinement during the COVID-19
2 pandemic;
- 3 b. *Criswell v. Boudreaux*, No. 1:20-cv-00535 (E.D. Cal., filed July 29, 2020):
4 provisional class and then settlement class certified in action brought against
5 Sheriff of Tulare County challenging jail conditions during the COVID-19
6 pandemic; and
- 7 c. *Gonzalez v. Sessions*, No. 18-cv-01869 (N.D. Cal., filed Mar. 27, 2018),
8 *aff'd* 955 F.3d 762 (9th Cir. 2020), *rev'd* 142 S. Ct. 2057 (2022): class
9 certified in action brought by immigration detainees held for more than 180
10 days without receiving bond hearing before immigration judge.
- 11 5. The following cases are also representative of my work on behalf of plaintiffs:
- 12 a. *Mathieu v. City of Oakland*, No. 4:18-cv-05742 (N.D. Cal., filed Sept. 19,
13 2018): challenge to Oakland loitering ordinance used to over-police and
14 harass public housing residents, ultimately leading to repeal of ordinance;
- 15 b. *Senior & Disability Action v. Padilla*, No. CPF-18-516265 (San Francisco
16 Sup. Ct., filed July 24, 2018): challenge to Secretary of State's failure to
17 designate certain public assistance and disability services offices as Voter
18 Registration Offices under the National Voter Registration Act, resulting in
19 California becoming first state to offer voter registration services to students
20 applying for state-sponsored financial aid; and
- 21 c. *Masters v. Cal. Dep't of Corr.*, No. CIV-1800580 (Marin Sup. Ct., filed Feb.
22 16, 2018): challenge under Administrative Procedures Act to California
23 Department of Corrections' 2018 lethal injection protocol, for which
24 demurrer was denied, ultimately resulting in Governor issuing moratorium
25 repealing challenged lethal injection protocols.

26 6. Other members of ACLU NorCal who are representing Plaintiffs and the
27 proposed class in this litigation are Avram Frey, Emi Young, and Hannah Kieschnick, all of
28

1 whom have deep experience representing plaintiffs in civil rights cases. And all three are
2 members in good standing of the California State Bar and of the Bar of this Court.

3 7. Mr. Frey is the Deputy Director of the Criminal Justice Program at ACLU
4 NorCal. He graduated from the New York University School of Law in 2008 and has worked at
5 ACLU NorCal since 2021. Previously, he worked with the National Security Project at the
6 ACLU National office in New York; was the Litigation Director at the Lone Star Justice
7 Alliance in Austin, Texas; litigated a multitude of civil rights and constitutional issues at
8 Gibbons PC in Newark, New Jersey; and was an Assistant Post-Conviction Defender in
9 Nashville, Tennessee.

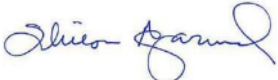
10 8. Ms. Young graduated from Stanford Law School in 2016 and has worked as a
11 staff attorney at ACLU NorCal since 2021. Previously, she worked as a deputy public defender
12 at the Contra Costa Public Defender Office, where she litigated nearly thirty jury trials and
13 assisted numerous other clients in winning dismissals or reduction of charges.

14 9. Ms. Kieschnick graduated from Stanford Law School in 2017 and has worked as
15 a staff attorney at ACLU NorCal since 2021. Previously, she worked as a deputy county
16 counsel and social justice and impact litigation fellow at the Santa Clara County Counsel's
17 Office. She also served as a law clerk on the U.S. Court of Appeals for the Ninth Circuit and
18 the U.S. District Court for the District of Columbia.

19 10. I am not aware of any conflict among potential class members in this case.

20 11. I am not aware of any conflict between ACLU NorCal and any members of the
21 potential class that would prevent ACLU NorCal from representing the class.

22
23 I declare under penalty of perjury that the foregoing is true and correct. Executed this
24 28th day of October, 2022, in San Francisco, California.

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28 Shilpi Agarwal (SBN 270749)

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ATTESTATION PURSUANT TO CIVIL LOCAL RULE 5-1(i)(3)

I, Justina K. Sessions, am the ECF User whose identification and password are being used to file this document. In compliance with Civil Local Rule 5-1(i)(3), I hereby attest that all signatories have concurred in this filing.

Dated: October 28, 2022

/s/ Justina K. Sessions
Justina K. Sessions

1 JUSTINA K. SESSIONS, State Bar No. 270914
 JOHN P. FLYNN, State Bar No. 141094
 2 COLLEEN BAL, State Bar No. 167637
 MALAVIKA F. LOBO, State Bar No. 317635
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10 *Attorneys for Plaintiffs*

11 **UNITED STATES DISTRICT COURT**
 12 **NORTHERN DISTRICT OF CALIFORNIA**
 13 **OAKLAND DIVISION**

14 JOSHUA SIMON, DAVID BARBER, and JOSUE
 BONILLA, individually and on behalf of all others)
 15 similarly situated, DIANA BLOCK, an individual,)
 and COMMUNITY RESOURCE INITIATIVE, an)
 16 organization,)

17 Plaintiffs,)

18 v.)

19 CITY AND COUNTY OF SAN FRANCISCO, PAUL
 MIYAMOTO, in his official capacity as San)
 20 Francisco Sheriff,)

21 Defendants.)

CASE NO.: 4:22-CV-05541-JST

**DECLARATION OF JUSTINA K.
 SESSIONS IN SUPPORT OF
 MOTION FOR CLASS
 CERTIFICATION**

Date: January 19, 2023

Time: 2:00 p.m.

Place: Courtroom 6

Judge: Hon. Jon S. Tigar

Complaint Filed: September 8, 2022

Removal Filed: September 28, 2022

TRIAL DATE: None set

CLASS ACTION

DEMAND FOR JURY TRIAL

1 I, Justina K. Sessions, declare as follows:

2 1. I am an attorney licensed to practice in the State of California and admitted to
3 practice before this Court. I am employed by Wilson Sonsini Goodrich & Rosati P.C.
4 (“WSGR”). I have personal knowledge of the facts set forth in this Declaration and, if called
5 upon, could testify to those facts.

6 2. WSGR has defended numerous class actions in both state and federal court.

7 3. In March 2020, WSGR obtained a trial victory for a class of Medicare patients it
8 represented *pro bono*, which was affirmed by the U.S. Court of Appeals for the Second Circuit.
9 *See Alexander v. Azar*, -- F. Supp. 3d --, 2020 WL 1430089 (D. Conn. Mar. 24, 2020).

10 4. WSGR earned an honorable mention as part of *The American Lawyer’s* national
11 “Litigation Department of the Year” awards in 2021.

12 5. The WSGR team litigating this case has been personally involved in numerous
13 class actions and civil rights cases.

14 I declare under penalty of perjury that the foregoing is true and correct and that this
15 declaration is executed the 28th day of October, 2022, at San Francisco, California.

16
17 /s/ Justina K. Sessions
18 Justina K. Sessions
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**UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
OAKLAND DIVISION**

JOSHUA SIMON, DAVID BARBER, and JOSUE
BONILLA, individually and on behalf of all others
similarly situated, DIANA BLOCK, an individual,
and COMMUNITY RESOURCE INITIATIVE, an
organization,

Plaintiffs,

v.

CITY AND COUNTY OF SAN FRANCISCO, PAUL
MIYAMOTO, in his official capacity as San
Francisco Sheriff,

Defendants.

) CASE NO.: 4:22-cv-05541-JST
) (San Francisco County Superior Court,
) Case No.: CGC-22-601686)

) **[PROPOSED] ORDER GRANTING
) MOTION FOR CLASS
) CERTIFICATION**

) Date: January 19, 2023
) Time: 2:00 p.m.
) Place: Courtroom 6
) Judge: Hon. Jon S. Tigar

) Complaint Filed: September 8, 2022
) Removal Filed: September 28, 2022

) TRIAL DATE: None set

) CLASS ACTION

) DEMAND FOR JURY TRIAL
)

1 Before the Court is Plaintiffs Joshua Simon, David Barber, Josue Bonilla, Diana Block,
2 and Community Resource Initiative’s (collectively, “Plaintiffs”) Motion for Class Certification
3 (“Motion”).

4 The Court, having considered the briefs and other documents in support of and in
5 opposition to Plaintiffs’ Motion, and the arguments of counsel, hereby GRANTS Plaintiffs’
6 Motion.

7
8 IT IS SO ORDERED.

9 Dated:

10 _____
11 The Honorable Jon S. Tigar
12 United States District Court Judge
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