ATTACHMENT B

PART TWO
From: @leo.gov
To: broeckpiax.com
Cc: 
Bcc: btsa.dot.gov
Subject: Ref: 
Date: Mon, 29 Jul 2002 15:46:48 -0400

Dear [Name]

Thank you for your email to explain your experience at Jacksonville Airport. Please understand that it is not uncommon for people who are on the No Fly list, but similarly named people who may pose a danger to aviation. As you might imagine, experience is typical across the country with the more common names, both in Arabic and English. It's difficult to be too cautious. Procedurally, when people with names similar to those on the list present themselves at the ticket counter with their identification, airlines are given the option of determining for themselves that the passenger is not the person on the list. Some airlines either don't have the capability or don't accept the option to make the determination, and therefore they must contact the airport police for a decision. If the police were checking databases, it's possible they didn't want to render a decision until they were absolutely sure of what [name] was, or wasn't. Unless there is a real question as to whether [name] is the same as someone on the list, clearance should not take more than 5 minutes.

I just got off the phone with [name] and it sounds like a problem with the airlines at Jacksonville airport, because [name] advised that he didn't have the same problem at Dulles in D.C. I provided [name] with some guidance for contacting the airlines with whom he has a Frequent Flyer number, and also for initiating contact himself with the airport police prior to arrival at the airport, to give them a heads-up.

In the meantime, I know [name] spoke with someone today at the Jacksonville FBI office, but I didn't recognize the name of the person he spoke with. Therefore, I will be contacting two experienced aviation security agents in our Jacksonville office for follow-up at the airport to see if there is a problem which can be easily rectified.

Sincerely,

[Name]
Supervisory Special Agent
Civil Aviation Security Program
Special Events Management Unit, Room 1179
Domestic Terrorism Counterterrorism Planning Section
Counterterrorism Division
Federal Bureau of Investigation

Original Message:

From: [Name]
To: leo.gov
Cc: 
Sent: Monday, July 29, 2002 2:33 PM

All information contained herein is unclassified.
Subject: 

The FAA referred me to you regarding a "No Fly List" in which our Medical Director has inadvertently been put on. As he was leaving Jacksonville this morning, he was detained for forty-five (45) minutes (and almost missed his flight to New Orleans) to be run through every computer database that was available by the local authorities. The local authorities suggested that he call the FBI to have his name removed from this so-called "No Fly List". The TSA and FAA were also notified by both office personnel, as well as myself. After numerous calls, transfers, etc., we were directed back to the FBI.

_______ is a very well-known and respected physician here the Jacksonville, FL area (please refer to his website). Quite often, he is required to travel out of state for seminars, business, personal and other hospital related issues; and it is imperative that he not be continually detained by the authorities. After the 9/11 terror attacks, we understand the need for increased security; however, we hope that _______ will not have to endure the humiliation and delay in travel that he experienced this morning.

His passport number is _______ His date of birth is _______.

On Monday, July 29th _______ will be meeting with the local FBI here in Jacksonville, FL. If there is any further light you can shed on this incident, it would be greatly appreciated.

Sincerely,

_______

Gordon/Adams pg-74
From:  
To:  
Date:  Fri, Jan 31, 2003 4:56 PM  
Subject:  Re: No Fly List question

(R) - not SSA anything...

No, not at this point as I can't see the formica pattern on my desk due to paper glutage.

I trust the ec is worthy and appropriate. However, please remember the following if you wish to proceed:

As a guide - if a CIA wishes to place a person on the No Fly List, the person (generally) is:

- A threat to civil aviation
- Will NOT be able to fly on commercial aircraft

If the CIA still feels that strongly, then...with the concurrence and assistance of your HQ Substantive Desk SSA, prepare:

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level

2. 

3 

4 

5. Once obtained, this information is forwarded to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport

6. 

I hope this helps. Please call me if you need further guidance/assistance.

SSA
Counterterrorism Division
Civil Aviation Security Program
Room 11735, FBHQ
Desk
Cell

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATED: 03-01-99 61NLS/AC/C
Gordon/Adams pg-75
From:
To:
Date: Thu, Mar 27, 2003 10:14 AM
Subject: Re: selectee list

Right on...
Sorry about the attachments - the computer gremlins were at work again...

From how I understand it, the Selectee List is compiled the

I know what the procedures are for the No Fly, but what are the procedures for placing an individual on
the Selectee List.
From: 
To: 
Date: Thu, Dec 12, 2002 2:20 PM
Subject: Re: No Fly List Issue

SECRET

ASAC Pisterzi writes of a situation which I've brought to your attention, as well as to the TSI Watch, namely that we need to [Redacted].

Please talk to [Redacted] to see if TSA will require the submitting agencies to notify [Redacted].

I'm sure an expeditious response will be most appreciated by all concerned. Thanks [Redacted] as per CIA

SSA [Redacted] (fax)
Civil Aviation Security Program, Room 11795
Domestic Terrorism Counterterrorism Planning Section
Counterterrorism Division
@leo.gov

>>> ALBERT J PISTERZI 12/10/02 12:08:13 PM >>>

SAC Knowton would like a resolution to a recurring problem we've encountered in LV regarding a No-Fly List (NFL) issue.

This problem has occurred several times over the past few months and has not been rectified.

Your attention in this matter is very much appreciated.

AL

CC: ALBERT J PISTERZI; Aviation-CAS Program;
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Carleton Adams pg 85

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Garon/Adams pg 86
OVERVIEW OF TERRORISM WATCH LISTS

Various federal government agencies maintain lists of individuals of investigative interest or national security interest. These lists, as they pertain to terrorism matters, are often referred to as "watch lists". The following are databases containing lists of individuals which have been commonly referred to as "watch lists".

FBI
National Crime Information Center
Violent Gang and Terrorist Organization File
(VGTOF)

The Terrorism Watch List

Transportation Security Administration (TSA)
(No Fly and Selectee lists)

TSA's No Fly list is designed to prevent terrorists who pose a threat to civil aviation from boarding aircraft flying in U.S. airspace. Air carriers and/or local airport authorities are
responsible for preventing a passenger on the No Fly list from boarding an aircraft, however, the
airlines are required by TSA Security Directives.

TSA's Selectee list consists of individuals. These individuals are screened by airport authorities in accordance with TSA Security Directives. Following the screening procedures, these individuals can use commercial air transportation.

Additions to the No Fly and Selectee lists are based on recommendations from the
U.S. Intelligence Community (the FBI and CIA). Removals are based on recommendations
from the originators of the information.

DEPARTMENT OF STATE
HANDLING CALLS TO THE TWL:

There are 3 main objectives when handling phone calls to the TWL:

1) 

2) 

3) 

4) 

5)
From: CT WATCH
To: Wed, Mar 26, 2003 12:03 PM
Subject: To Place an individual on the NO-Fly or Selectee Lists

All
Here is what I need to place an individual that is believed to be a threat to Civil Aviation Security on the
TSA No-Fly list or to place an individual who may possibly be a threat to Civil Aviation Security on the
Selectee list. An EC is probably the best vehicle to do this.

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use
only) level, it goes to the airlines.

The better the info, the less likely an
agent will be called out to the airport on a false alarm.

2.

3.

4.

5. Once we get this, I will forward this person’s name to the TSA for placement on the NO Fly or Selectee
list. If this person is placed on the NO-Fly list, he will not fly within the US, nor will he be able to fly out of
the US or from any airport. Those placed on the Selectee list will
receive additional screening before being allowed to board the aircraft.
Hope that this is of assistance.

CC:
No-Fly List Talking Points

Q. What is the No-Fly list and who maintains it?

A. The Federal Aviation Administration (FAA) had in place for a number of years security directives that prohibited aircraft operators from transporting persons who were either a potential or known threat to civil aviation or national security. Immediately following the terrorist attacks of September 11, 2001, the FAA began administering a "watch list" or "No-Fly List" for the Federal Bureau of Investigation (FBI). Individuals on the FBI Watch List were prohibited from traveling in the United States.

In November 2001, with passage of the Aviation and Transportation Security Act (ATSA), TSA assumed control of the No-Fly List. TSA compiles the No-Fly List based upon recommendations and information from Federal government intelligence and law enforcement agencies. Individuals on the No-Fly List pose, or are suspected of posing, a threat to civil aviation or national security.

Q. How many names are on the No-Fly List?

A. The No-Fly List is a routinely updated, dynamic list with names of individuals being added or removed, based on information from Federal government intelligence and law enforcement agencies. Any other information pertaining to the list is considered Sensitive Security Information and therefore will not be released to the public.

Q. What are the criteria for getting on the list?

A. The individuals pose, or are suspected of posing, a threat to civil aviation or national security.
Q. Who can I talk to about finding out if my name is on the No-Fly list?

A. For national security reasons, the No-Fly List is not available to the public. The release of such information could endanger intelligence sources both in this country and abroad. In addition, please note that the airlines will not give a boarding pass to individuals who are on the No-Fly List. Therefore, if you have a boarding pass, you are not on the No-Fly List.

For persons who are constantly delayed when trying to get a boarding pass, TSA has developed protocols in the hopes of addressing this issue. As such, the TSA Office of Ombudsman is available for questions or concerns from individuals who believe they are being mistaken for persons on the No-Fly List. The individual must submit a written request describing what has happened in the past that leads him or her to seek relief. Should circumstances warrant it, the Office of Ombudsman will then send out a form requesting personal information. This information is then compared against the No-Fly List. The individual will then receive a reply from TSA stating either that TSA has taken appropriate action to provide some relief or TSA does not, at this time, have information that prohibits the individual from flying.

The entire process could take a few weeks.

Q. Every time I fly, I get flagged for additional screening, does this mean that my name is on the No-Fly List?

A. Those individuals who are identified on the No-Fly List are not permitted to receive a boarding pass. Therefore, if you are issued a boarding pass, you are not on the No-Fly List.
There are several reasons why persons may be subjected to additional screening. These could include: resolving alarms on either the Magnetometer or X-Ray, random selection of passengers or being flagged by a computer system known as CAPPS (Computer Assisted Passenger Prescreening System). The CAPPS was developed by the airline industry prior to September 11, 2001. The criteria used by CAPPS to flag a person are considered Sensitive Security Information, and therefore, cannot be released to the public.

TSA is currently developing protocols for a new CAPPS system, known as CAPPS II. The purpose of CAPPS II is to: 1) authenticate identity and 2) perform a risk assessment of airline passengers. It will dramatically reduce the number of passengers required to undergo additional screening at airports as "selectees."

Q. The last time I flew, I saw an “S” on my boarding pass. Does this mean that I am on a government watch list?

A. Persons on the No-Fly List are not issued boarding passes by the airlines. There are several reasons why persons could have an “S” on their boarding pass and would be selected for additional screening at either the checkpoint or the gate. Having an “S” on a boarding pass does not mean that a person is on the “No-Fly List.”

The “S” is placed on the ticket by the airlines and could mean that the person was chosen at random or flagged by a computer system known as CAPPS (Computer Assisted Passenger Prescreening System). This system was developed by the airline industry in 1997. While it does not use race, religion, or physical characteristic as criteria, what is used to flag a person is considered Sensitive Security Information, and cannot be released to the public.
Q. The last several times I have flown, there has been a flurry of activity at the ticket counter and calls are made to headquarters before I am allowed to get a boarding pass. Does this mean I am on the No-Fly List?

A. The air carriers (or law enforcement officer) are required by TSA to establish the identity of a person(s) whose name is the same as, or similar to, a name on the No-Fly List. TSA hopes that passengers will understand the importance of a secure transportation system and bring their patience with them.

For persons who are constantly delayed when trying to get a boarding pass, TSA has developed protocols in the hopes of addressing this issue. As such, the TSA Office of Ombudsman is available for questions or concerns from individuals who believe they are being mistaken for persons on the No-Fly List. The individual must submit a written request describing what has happened in the past that leads him or her to seek relief. Should circumstances warrant it, the Office of Ombudsman will then send out a form requesting personal information. This information is then compared against the No-Fly List. The individual will then receive a reply from TSA stating either that TSA has taken appropriate action to provide some relief or TSA does not, at this time, have information that prohibits the individual from flying.

The entire process could take a few weeks.

Q. Is it true that TSA has an additional list of peace activists and does not allow them to fly?

A. No one gets on the No-Fly List by being a peace activist nor does TSA maintain an additional list of peace activists.

Q. Some critics have claimed that TSA has mismanaged the list by not allowing innocent people to fly. What is TSA's response?

A. TSA's first responsibility is ensuring the security of the traveling public. TSA cannot and will not compromise that goal by allowing individuals who pose a threat to civil aviation to fly. TSA rigorously attempts to minimize...
the dissemination of inaccurate information and to resolve any discrepancy as quickly as possible so that persons who are not on the No-Fly List can get to their destination with the knowledge that TSA has made every effort to ensure their security.

Q. Has TSA ever found an individual who was on the No-Fly List or been able to foil a terrorist attack?

A. TSA will not release any details regarding the success of the program; however, we can state that both the Secretary of Transportation and the Secretary of the Department of Homeland Security are pleased with the progress made by the program.

Q. Does the No-Fly List apply to any other modes of transportation such as Amtrak or cruise ships?

A. The No-Fly List is one of the products generated from information gathered by Federal government intelligence and law enforcement agencies. Threat and intelligence information may be shared regularly with a range of government and industry partners in all modes of transportation.
NO FLY list - Used to prevent persons from using commercial aviation who are deemed by the TSA to be a threat to aviation, based on information received from various sources. Airport police are to perform an initial ID check and will hopefully eliminate the person as a match. Airport police will contact the FBI in questionable cases.

A few people have been removed from the list after the person convinced the FBI and the FBI determined that they were not a threat to aviation. The passenger may not fly until the TSA removes their name from the list. The air carriers, not the FBI, prevent the passenger from boarding the flight. The person can travel by other means, but not commercial air. The TSA removes names from the list based on instructions from the submitting agency or a document indicating that the person is not considered to be a threat to aviation.

SELECTEE List - These persons are not known to be a threat to aviation, but an agency has said they have a possible connection to terrorism. Passengers determined to be the person on the list to the air carrier for any screening which the carrier heads to conduct in accordance with the TSA Security Directive prior to

http://30.5.100.249/opsupport/faasupport/datafiles/FBI%20RESPONSE%20TO%20TSA%20NA4/29/03

Gordon/Adams pg-96
flight boarding. These persons can use commercial air transportation - they need not be denied boarding.

Responsibilities of FBI office in HQ city of air carrier:

Possible Match Passenger at the Ticket Counter: When a passenger with a possible name match presents themselves at a ticket counter, the air carrier is supposed to first contact the airport LEO for an initial ID check.

Passengers who know their name is on a list requiring identification by the police can potentially arrange with the airport police before they get to the airport that day to alert the police they have a flight and when they plan on being at the airport. Thus, the police can be there or at least be nearby further reducing delays.

FBI RESPONSE TO TSA NAME LISTS - Message sent by email on 12/19/2001

There are two name lists for which the FBI may now have to respond, instead of one - the "No Fly" list (threats to aviation) and the "Selectee" list. The names are the same and some additional names from the previous TSA name lists have been added. The lists continue to originate from other agencies, not from the FBI. However, there are new procedures to reduce unnecessary FBI response. The FBI and the FAA coordinated these procedures based on feedback from the field about the utility of FBI response to ticket counters to identify passengers when the lists now contain more identifying information.

NEW PROCEDURES

SD 108-01-20 and 108-01-21 for exact language.

Please read FAA Security Directives.

http://30.5.100.249/opsupport/faasupport/datafiles/FBI%20RESPONSE%20TO%20TSA%20NA4/29/03

Gordon/Adams pg-97
I thought it might be useful to explain a little further what the TSA lists mean, particularly Selectee names.

Inclusion on the Selectee list means someone will be given secondary screening, that is, an extra search of their person and belongings. I believe this usually happens after the TSA screening at the metal detector.

One issue with the Selectee list which has caused confusion is that the same or similar secondary screening can happen based on a program TSA runs called CAPPS (I believe this stands for Computer Aided Passenger Program Screening). CAPPS criteria are confidential but involve things passengers might do which also might be things a terrorist would do, e.g., pray to Allah right before the flight that you might have 90 virgins in heaven. Also, the same or similar screening can happen based on random selection (the searches at the gate of 78 year old grandmothers).

So, passengers' names pop up in the airlines' computers for searches and screenings at airports and sometimes the passengers or even law enforcement officers think the passengers are on the "Watch List". Often, the passenger is being selected for an extra search for reasons other than the Selectee list.
From:     
To:       ARTHUR CUMMINGS
Date:     Tue, Jan 28, 2003 3:53 PM
Subject:  Ann Davis Questions

Art,

I ran all the names provided by Ann Davis through the TSA lists and VGTOF/TWL.

1)

2)

The article says she was told that she was stopped and questioned because her name resembled the name of a man in Oregon suspected of murdering his wife. This makes no sense.

3)

4) As far as inclusion and removal from the TSA lists.

5) As we discussed earlier,

CC:
From: [Redacted]  
To: [Redacted]  
Date: Thu, Feb 13, 2003 11:24 AM  
Subject: NO Fly/Selectee verbiage

Here is what I need to place an individual that is believed to be a threat to Civil Aviation Security on the TSA No-Fly list or to place an individual who may possibly be a threat to Civil Aviation Security on the Selectee list. An EC is probably the best vehicle to do this.

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level, it goes to the airlines. The better the info, the less likely an agent will be called out to the airport on a false alarm.

2. [Redacted]

3. [Redacted]

4. [Redacted]

5. Once we get this, I will forward this person's name to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport.

Thanks, I hope that this is of some assistance.

CC: [Redacted]
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☑ The following number is to be used for reference regarding these pages:  

Gordon/Adams pg-119

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X No Duplication Fee X
X for this page X
XXXXXXXXXXXXXXXXXXXXXXXX
"WATCHLISTS"

Various federal government agencies maintain lists of individuals of investigative or national security interest. These lists, as they pertain to terrorism matters, are often referred to as "watchlists." The following are lists of individuals that have commonly been referred to as "watchlists."

**FAA / TSA**

Selectee List: This is a list of persons who are determined by the submitting agency (the FBI and CIA). 

Submissions for inclusion to the Selectee List are made in writing, with accompanying justification. The vast majority of individuals submitted for inclusion to the Selectee List, thus far, have come from the FBI. 

[After the interview,]

The person remains on the Selectee List until a written request with appropriate justification is submitted by the originating agency for removal. This database is maintained by the FAA/TSA.

No Fly List: The No Fly List (NFL) is a list of persons who are determined to be a threat to civil aviation security by the TSA as a result of information provided by the submitting agency. A person who is on the NFL will not be permitted to fly into or out of the United States nor to fly within the United States. Submissions for inclusion are made in writing, with appropriate justification, by the submitting agency. Likewise, the originating agency must request removal from the NFL in writing with appropriate justification. This database is maintained by the FAA/TSA.

**Department of State**

---

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED
From: 
To: 
Date: Thu, Oct 3, 2002 7:41 AM
Subject: Re: Watch Lists

We received a call early in the morning from Executive Watch requesting that we tell them for the Director what the procedures were for getting people on and off the Watch List. This sounded a little unusual so I went down to Executive Watch and saw that the John Pistole wanted to know the procedures for getting people on and off the No Fly lists. I told Executive Watch that I could not answer that because controls that, and he had e-mailed us recently that it looked

Later in the day Art Cummings called and wanted a more complete response to the question including all lists which may be referred to as "Watch Lists" and I drafted that. The part concerning the No Fly and Selectee lists was taken from a piece on the It provides guidance for agents on how to respond to No Fly list and Selectee list issues. The description concerning the meaning of and response to Selectee List persons comes from that piece.

was tasked to provide a very quick response to Art on a very broad subject. So the piece he and I drafted was not as complete as a more deliberative project. Thanks for your clarification on some of these Selectee No Fly issues.

>>> 10/02 7:10 PM >>>

- Thanks. (Please see questions and observations below.)

- was this the document you used to answer the Director's question in the attached email you sent to the Director's Brief Group? Or, did you receive another answer, or are you still waiting? UCI asked CAS Program to look into it and, based on what the Terrorist Watch Unit told us, it seemed that they were formulating a response, but now I'm not sure, because of my subsequent conversations with some questions and observations re the attachment -

1. Please correct me if I'm wrong - acc to our chat yesterday and last night, you didn't know about the attached email request from the Director's Brief Group re how people get on and off the No Fly List. However was tasked by Art Cummings to expand on a document which listed various watch lists, and you don't know whether that tasking was in response to email request or for some other purpose.

2. If possible, please email me what the original document looked like, and how expanded it. Also, there are some inaccuracies in what is written:

(a) the criteria stated for Selectee

...
(b) the description of law enforcement response for the Selectee list, which cites TSA directives, is wrong

(c) the No Fly List procedure omits the majority of the procedure, meaning that there IS a LEO response and it invariably includes the FBI in order to get someone off the list.

Regards,

>> 10/2/02 12:13:42 PM >>>
As you requested. There was a "watch list" summary which was emailed to and myself, and we were asked to expound on the descriptions depicted therein. I do not know who authored the original watch list summary.

CC: 
From: 
To: TWL
Date: Tue, Oct 8, 2002 8:04 AM
Subject: Selectee List

I have recently been informed by [Redacted] that it is unlikely FBI agents or other federal law enforcement officials...

Thanks
FEDERAL BUREAU OF INVESTIGATION

Precedence: DEADLINE 11/15/2002

To: All Field Offices

Attn: ADICs
SACs
IT Program Manager
DT Program Manager

All

CJIS

Counterterrorism

Section Chiefs

From: Counterterrorism
NJSAMS/TWWU/Room 11303
Contact: SSA

Approved By: D'Amuro Pasquale
Pistole John S.
Miller Mark E
Cummins Arthur

Drafted By: 

Case ID #: (Pending) Ser. 8

Title: TERRORISM WATCH LIST

Synopsis: This communication summarizes the evolution of the FBI's Terrorism Watch List (TWL), sets forth criteria and protocols for TWL entries and removals, highlights ongoing TWL initiatives, and distinguishes the TWL from other watch lists.

Reference:

Details: By EC dated 03/19/2002 (see referenced serial 37), all field offices, FBIHQ Divisions and were advised of the creation of a permanent Terrorism Watch List (TWL). The purpose of the TWL was to serve as a centralized repository of names of investigative interest related to terrorism investigations.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DISTRIBUTED ACCORDING TO
DCU 103 U CL 267 NLS/AG/CA/CL
CA 103-1799

Gordon/Adams pg-124
To: All Field Offices  From: Counterterrorism  
Re: 10/23/2002  

Transportation Security Administration  
(No Fly and Selectee Lists)  

The No Fly and Selectee Lists, both administered by TSA, often are confused with the TWL. Currently, the TWL staff is working with TSA to develop protocols to facilitate entry and/or removal of FBI subjects to/from the No Fly or Selectee Lists. It should be noted, TSA is the agency which actually makes the entries or removals.

The No Fly List is used to prevent individuals from using commercial aviation who are deemed by TSA to be a threat to aviation, based on information provided by various sources (such as the FBI). If an individual is listed on the No Fly List, that individual will not be permitted to board any commercial aircraft within the U.S. until such time the individual is removed from the list by TSA. If an individual on the No Fly List is identified at an airport, the local FBI office will be contacted to conduct a thorough interview of the individual to make a positive identification. It should be noted, the air carriers and/or local airport authorities are responsible for preventing a passenger on the No Fly List from boarding an aircraft, not the FBI.

The Selectee List consists of individuals These individuals are screened by airport authorities in accordance with TSA Security Directives. Following the screening procedures, these individuals can use commercial air transportation and should not be denied boarding. Again, the respective air carrier and/or local airport authorities will make the final determination regarding who boards an aircraft.

It has been noted by many field offices that the lack of identifying data on the No Fly and Selectee Lists inhibits efforts to match passengers to names appearing on TSA’s lists. In addition, there have been occasions when agencies have failed to remove names from TSA’s lists, even after the individuals were determined by the entering agency to be either no threat to commercial aviation It is duly noted these instances have caused a great deal of
Transportation Security Administration

(No Fly and Selectee Lists)

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To: All Field Offices  From: Counterterrorism
Re: 10/23/2002

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It is duly noted these instances have caused a great deal of consternation among citizens, air carriers and law enforcement representatives who have been tasked to respond to these situations. To alleviate these occurrences with FBI entries, the TWL staff is coordinating with TSA to develop protocols regarding the entry and removal of FBI subjects to/from TSA's No Fly and Selectee Lists. Once the protocols are established, the TWL staff will establish and implement validation procedures to ensure only those FBI entries falling within established criteria remain on the No Fly or Selectee Lists.

Department of State

Gordon/Adams pg-127
From: 
To: 
Date: Wed, Dec 18, 2002 11:10 AM
Subject: Re: TSA No Fly List

Here is what I need from you and your UC to place an individual that is believed to be a threat on the TSA No-Fly list:

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level, it goes to the airlines.

2. 

3. 

4. 

5. Once we get this, I will forward this person's name to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport.

Thanks, I hope that this is of some assistance,

2. >>> 12/17/02 05:08PM >>>

We are putting the target on the TSA No Fly List here at FBIHQ. I will be getting with TSA tomorrow (12/18) to accomplish this.

CC: SSA

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED

Gordon/Adams pg-128
From:  
To:  
Date:  Tue, Dec 24, 2002 10:36 AM  
Subject:  Re: TSA No Fly List

Hope your holidays go well.

>>> 12/18 11:09 AM >>>

Here is what I need from you and your UC to place an individual that is believed to be a threat on the TSA No-Fly list:

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level, it goes to the airlines.

2.

3.

4.

5. Once we get this, I will forward this person's name to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport.

Thanks, I hope that this is of some assistance.

We are putting the target on the TSA No Fly List here at FBIHQ. I will be getting with TSA tomorrow (12/18) to accomplish this.
From: ______
To: ______
Date: Wed, Feb 5, 2003 2:08 PM
Subject: Re: No Fly

Here is what I need from you and your UC to place an individual that is believed to be a threat to Civil Aviation Security on the TSA No-Fly list. An EC is probably the best vehicle to do this.

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level, it goes to the airlines.

2. ______

3. ______

4. ______

5. Once we get this, I will forward this person's name to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport.

Thanks, I hope that this is of some assistance,

02/04/03 05:20PM

We've got a guy we want to no-fly. Do you have a copy of the last one we gave you?

Thanks.

CC: ______

ALL INFORMATION CONTAINED HERIN IS UNCLASSIFIED
DATE: 02/04/03 NLS/AG/CAL
CA#03-1779

Gordon/Adams pg-130
From: [Name]
To: [Name]
Date: Sun, Feb 16, 2003 1:47 PM
Subject: Fwd: Re: No Fly List question

I am the supervisor in the Terrorism Watch List and was on leave when your e-mail came in. Basically answered your question, but I wanted to make sure you were aware of the procedures for TSA's lists versus the FBI's lists.

If you have any further questions, please contact me or the TWL staff.

TWL 24/7 number [Phone number]

CC: twl
From: 
To: 
Date: Fri, Jan 31, 2003 4:56 PM 
Subject: Re: No Fly List question

(if: not SSA anything...) 
No, not at this point as I can't see the formica pattern on my desk due to paper clutterage.

I trust the ec is worthy and appropriate. However, please remember the following if you wish to proceed:

As a guide - If a C/A wishes to place a person on the No Fly List, the person (generally) is:

* A threat to civil aviation

* Will NOT be able to fly on commercial aircraft.

If the C/A still feels that strongly, then...with the concurrence and assistance of your HQ Substantive Desk SSA, prepare:

1. All the bio info you can put together on this person. This will need to be at the FOUO (for official use only) level, it goes to the airlines.

2. 

3. 

4. 

5. Once obtained, this information is forwarded to the TSA for placement on the NO Fly list. Once this person is on the list, he will not fly within the US, nor will he be able to fly out of the US or from any airport.

6. 

I hope this helps. Please call me if you need further guidance/assistance.

SSA
Counterterrorism Division
Civil Aviation Security Program
Room 11795, FBIHQ
Desk 
Cell

Gordon/Adams pg-132
Attached are the talking points you requested for the Director concerning TSA's No Fly and Selectee List.
04/23/2003

TSA No Fly/Selectee Lists

TSA and FBI procedures

These lists were developed by TSA soon after 9/11 and are based on TSA Security Directives issued to U.S. based air carriers.

The No Fly list, which contains 1216 names, is designed to prevent terrorists who pose a threat to civil aviation from boarding U.S. based aircraft. An individual on the No Fly list will not be allowed to board a U.S. aircraft.

The Selectee List, which contains 673 names, is designed to provide extra security screening to individuals. An individual on the Selectee List will be searched by airline personnel before being allowed to board a U.S. based aircraft.

It is common for individuals to believe they are on the Selectee List because they receive additional security screening (searches) for other reasons such as random selection or selection through TSA’s Computer Assisted Passenger Prescreening System (CAPPS).

The names and identifying data on the No Fly and Selectee lists are provided to TSA by the U.S. Intelligence Community, the CIA and FBI.

FBI places names on the lists by written communication to the TSA representative at FBIHQ.

Removal of names follows the same procedure.

Individuals who are delayed boarding aircraft because of potential name matches with names on the lists may contact the TSA Office of Ombudsman who will assist in resolving the issue.

Airline Procedures

Identification of individuals on the lists is done by the airlines.

If the airline identifies someone who may be on the No Fly or Selectee lists, they are required to notify the FBI. Airlines are also instructed to contact the nearest law enforcement officer to assist in resolving identification issues.

Future TSA Procedures
TO: TERRORISM WATCH LIST STAFF

Meeting w/ SSA on May 22, 2002:

A large percent of calls coming into our TWL phone line are related to the Transportation Safety Administration (TSA) Watch List a.k.a. F.A.A. Please refer these callers to TSA at [redacted]. They are under a 24/7 operation.

TSA has two lists:
1) No-fly list (persons who can't board plane)
2) Selectee list

Note: The original 9/11 FBI Watch List is defunct and many of the names on that original list were placed on the F.A.A. [redacted].

What you need to find out: What list do they have?

______________________________
SSA
OFFICE
PAGER
CELL:

FYI
Everything you want to know about TSA's list and related matters can be found [redacted].

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED

Reference: [redacted]

Gordon/Adams pg-135
From: [Name]
To: [Name]
Date: Mon, Jun 3, 2002 2:30 PM
Subject: No Fly list

TSA creates the No Fly list based on input from a variety of sources, including the FBI.

Quick question. We had a situation this weekend where we had a possible hit on the no-fly list, but all that was on the list was [Redacted].

An FAA agent was on scene and asked us to either clear him to fly, or to deny him boarding. I told the agent that I could do neither based on the information I had at the time. [Redacted] (I told the FAA guy that he was going to have to call his supervisor to make a call on this. He kept telling me that the Bureau had input to this list, and it was up to us to say yea or nay. He eventually cleared the person to fly through his chain in DC.

My question is, who creates these lists and what are our responsibilities with regard to it? I was of the understanding that we were to identify potential matches. [Redacted] (Is there any mechanism in place to detain him, aside from the normal investigative detention?)

Also, I am not the sharpest tool in the shed, so could you explain the difference in the selectee and no fly lists to me? And what specifically do we do if we have a selectee list hit? These may be stupid questions, but you know what they say!

Thanks.

[Redacted] 05/31 12:41 PM
thank you, you're doing great out there, making the whole Bu look good and boy, do we need it.

[Redacted] 5/31/02 12:25:39 PM

[Redacted]
To place an individual on the No-Fly we ask that you state in the EC that the FBI believes that the listed individual is a threat to Civil Aviation Security. We ask also that any data on the No-Fly be at the For Official Use Only (FOOU). This information is provided to the airlines.

To place an individual on the No-Fly we ask that you state in the EC that the FBI believes that the listed individual is a threat to Civil Aviation Security. We ask also that any data on the No-Fly be at the For Official Use Only (FOOU). This information is provided to the airlines.

I hope that answers your questions on this.

Please call/email me of [whom] (TSA) if you have any further questions.

Thank You,

[whom]

10/11 8:37 AM

I suggested I e-mail you with my question....

Boston has subject that we would like to add to the TSA "No Fly List". Do you know who I address the EC to?

[whom]
From:                           
To:                             
Date:   Fri, Oct 4, 2002 4:26 PM
Subject: Re: Watch Lists Summary

☐ OK, the summary prepared for the Director/John Pistole is from a document which I wrote and have posted on the SIJC web site. The summary quotes what I wrote, but the person who wrote the summary had no way of knowing that the procedures would only be in effect IF (the gist of my previous mail.)

☐ This proves that you can’t always take something on a web site at face value without checking its accuracy, since people don’t always update sites - one of my many “to do” things. I will change the web page to reflect the current situation.

Please relay the above to the person who did the summary so they can be made aware of it.

Thanks.

>>> 10/4/02 2:23:40 PM >>>

☐ We received a call early in the morning from Executive Watch requesting that we tell them for the Director what the procedures were for getting people on and off the Watch List. This sounded a little unusual so I went down to Executive Watch and saw that the John Pistole wanted to know the procedures for getting people on and off the No Fly lists. I told Executive Watch that I could not answer that because controls that, and he had e-mailed us recently that it looked...

☐ Later in the day Art Cummings called and wanted a more complete response to the question including all lists which may be referred to as “Watch Lists” and I drafted that. The part concerning the No Fly and Selectee lists was taken from a piece on the entitled It provides guidance for agents on how to respond to No Fly List and Selectee list issues. The description concerning the meaning of and response to Selectee List persons comes from that piece.

☐ was tasked to provide a very quick response to Art on a very broad subject. So the piece he and I drafted was not as complete as a more deliberative project. Thanks for your clarification on some of these Selectee No Fly issues.

>>> 10/6/02 7:10 PM >>>

☐ Thanks. (Please see questions and observations below.)

☐ was the document you used to answer the Director’s question in the attached email you sent to the Director’s Brief Group? Or, did you receive another answer, or are you still waiting? UC asked CAS Program to look into it and, based on what the Terrorist Watch List Unit told us, it seemed that they were formulating a response, but now I'm not sure, because of my subsequent conversations with and the attachment he sent me.
- some questions and observations re the attachment -

1. Please correct me if I'm wrong - acc to our chat yesterday and last night, you didn't know about the attached email request from [redacted] to the Director's Brief Group re how people get on and off the No Fly List. However [redacted] was tasked by Art Cummings to expand on a document which listed various watch lists, and you don't know whether that tasking was in response to [redacted] email request or for some other purpose.

2. If possible, please email me what the original document looked like, and how [redacted] expanded it. Also, there are some inaccuracies in what is written:

(a) the criteria stated for Selectee [redacted] is wrong

(b) the description of law enforcement response for the Selectee list, which cites TSA directives, is wrong

(c) the No Fly List procedure omits the majority of the procedure, meaning that there IS a LEO response and it invariably includes the FBI [redacted] in order to get someone off the list.

Regards,

[redacted]

10/2/02 12:13:42 PM

As you requested. There was a "watch list" summary which was emailed to [redacted] and myself, and we were asked to expound on the descriptions depicted therein. I do not know who authored the original watch list summary.

CC:
From: 
To: 
Date: Sun, Sep 15, 2002 7:25 PM
Subject: Re: Fwd: TSA No Fly list

We need a statement from the... [redacted] that the person(s) is/are believed to be a threat to civil aviation security and we also need all possible bio information at the FOUO (for official use only) classification.

Thank you for your assistance on this.

Was the attached ever added (or in the process of being added) to the No Fly List? Just trying to follow up on everything. Thanks.

CC: 

[Redacted]
From: 
To: TWL
Date: Wed, Sep 25, 2002 8:02 AM
Subject: TSA No Fly/Selectee Project

Yesterday I received a call from an officer concerning one of the TSA No Fly listed individuals. When I pulled our TSA drop folder here, I noticed that had run the name through ACS. She had put several communications in the folder which were very helpful. Basically, this individual was listed on the FBI's original Project Lookout watch list but had been removed because the Miami office determined he had

I point out this folder to you as a good example to use in our project to provide more information in these TSA No Fly/Selectee folders. Basically, the documents show that this individual probably should not be on the TSA No Fly list. So, I hopefully can use these documents to get #309 removed.

It was also very helpful the way that highlighted certain key information in the documents she printed from ACS. Since #309 was still on the list, I referred the officer to TSA for further information. I did not tell him my suspicion that this individual should have been removed from TSA's list. I will take up that with TSA separately.

In any case, that folder serves as a good example of the type of information which will be extremely valuable as we continue to work with TSA and to assist agents in the field that are involved in these decisions whether to prevent people from flying. If an FBI agent had called in instead of an officer, I would have told the FBI agent of my concern over whether this person should even be on TSA's list.

CC: 

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED
DATE: 03-17-99
CA#03-1799
From: [Redacted]
To: [Redacted]
Date: Wed, Oct 2, 2002 7:10 PM
Subject: Re: Watch Lists

Thanks. (Please see questions and observations below.)

Was this the document you used to answer the Director's question in the attached email you sent to the Director's Brief Group? Or, did you receive another answer, or are you still waiting? I asked CAS Program to look into it and, based on what the Terrorist Watch List Unit told us, it seemed that they were formulating a response, but now I'm not sure, because of my subsequent conversations with [Redacted] and the attachment he sent me.

Some questions and observations re the attachment:

1. Please correct me if I'm wrong - acc to our chat yesterday and last night, you didn't know about the attached email request from [Redacted] to the Director's Brief Group re how people get on and off the No Fly List. However, [Redacted] was tasked by Art Cummings to expand on a document which listed various watch lists, and you don't know whether that tasking was in response to the email request or for some other purpose.

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(c) the No Fly List procedure omits the majority of the procedure, meaning that there IS a LEO response...

Regards,

[Redacted]

As you requested, there was a "watch list" summary which was emailed to [Redacted] and myself, and we were asked to expound on the descriptions therein. I do not know who authored the original watch list summary.

CC: [Redacted]
From:  
To:  
Date:  Mon, Sep 23, 2002 2:08 PM  
Subject:  Re: No Fly List 109

Thanks for the response. We're here for you, should you need us in the future.

09/23 1:15 PM >>>

Thanks for your offer, but it probably cannot be accepted, except by TSA, which is unlikely. The guys are seeing the lists because they may be part of the _____ group, to which I send the lists.

TSA controls dissemination and, because the info comes from a variety of sources, is considered the list "third-party" info. I'm not sure what the _____ TSA reps do with the list, although they might give it to their local contacts.

Thanks again for your thoughts.

SSA ______________________[fax]
Civil Aviation Security Program, Room 11795
Domestic Terrorism Counterterrorism Planning Section
Counterterrorism Division
[geo.gov]

9/23/02 10:53:06 AM >>>

do any receive these lists? The FBI detailees here at Washington are just starting to see them via [RC] and we're wondering if we can assist in any dissemination.

9/21 4:15 PM >>>

Although I will be on annual leave next week, from 9/24-27, the first of four permanent Civil Aviation Security Program agent supervisors arrives on 9/25. SSA______ will be "me" for the week, and I hope to leave her sufficiently clear instructions for disseminating and posting any lists that come in, although they may not be formatted in the usual manner. As a backup, you may contact your TSA representative or the TSI Watch at ________ for the most updated list and ID information.

For background info on why someone may be on the list, the FBI Terrorist Watch List Unit may be able to assist you, as they are working to backfill that info for their drop files.

Please forward/disseminate as appropriate.

** Recipients of this mail have either been designated as Airport Liaison Agents or have duties and responsibilities which necessitate, or are enhanced by, awareness of Transportation Security
Administration (TSA - formerly FAA) security information.
Page(s) withheld entirely at this location in the file. One or more of the following statements, where indicated, explain this deletion.

☑ Deletions were made pursuant to the exemptions indicated below with no segregable material available for release to you.

<table>
<thead>
<tr>
<th>Section 552</th>
<th>Section 552a</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐ (b)(1)</td>
<td>☐ (b)(7)(A)</td>
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</table>

☐ Information pertained only to a third party with no reference to the subject of your request or the subject of your request is listed in the title only.

☐ Documents originated with another Government agency(ies). These documents were referred to that agency(ies) for review and direct response to you.

Pages contain information furnished by another Government agency(ies). You will be advised by the FBI as to the feasability of this information following our consultation with the other agency(ies).

Page(s) withheld inasmuch as a final release determination has not been made. You will be advised as to the disposition at a later date.

Pages were not considered for release as they are duplicative of

Page(s) withhold for the following reason(s):

☑ The following number is to be used for reference regarding these pages:

Gordon | Adams pg 145

XXXXXXX

X Deleted Page(s)  X
X No Duplication Fee  X
X for this page  X

XXXXXXX

XXXXXX

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