

December 18, 2012

Craig Dziedzic General Manager Bay Area UASI Program 711 Van Ness Avenue, Suite 420 San Francisco, CA, 94102

SUBJECT:

APPROVAL OF SOLE SOURCE CONTRACT REQUEST

FY2012 Homeland Security Grant Program (HSGP) Grant #2012-SS-00123, OES ID#075-95017

Dear Mr. Dziedzic:

The California Emergency Management Agency (Cal EMA) has received, reviewed, and approved your Sole Source contract request on behalf of the City of San Jose dated December 12, 2012, based on the information provided by your staff to purchase which was previously approved in the FY09 UASI funds), from the vendor, Harris WPG.

If you have any questions about this letter, please contact your Program Representative, Maybel Garing-Espilla, at 916-845-8429 or Maybel Garing-Espilla@Calema.ca.gov.

Thank you for your work in protecting California. We look forward to your continued collaboration towards our homeland security strategy and appreciate your cooperation and support.

Sincerely.

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Ursula Harelson, Chief Homeland Security Grants Section



December 18, 2012

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SUBJECT:

APPROVAL OF SOLE SOURCE CONTRACT REQUEST

FY2011 Homeland Security Grant Program (HSGP)

Grant #2011-SS-0077, OES ID#075-95017

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The California Emergency Management Agency (Cal EMA) has received, reviewed, and approved your Sole Source contract request on behalf of the City of San Jose dated December 12, 2012, based on the information provided by your staff to purchase which was previously approved in the FY09 UASI funds), from the vendor, Harris WPG.

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Junile Harila

Ursula Harelson, Chief Homeland Security Grants Section

HARRIS PROPRIETARY DO NOT DISTRIBUTE



HARRIS CORPORATION

Government Communications Systems Division Wireless Products Group 407 John Rodes Boulevard Melbourne, Florida 32834 phone 1-321-309-7429 e-mail: czelazny@harris.com

October 2, 2012

To: San Jose Police Department

Attn: Lt. Dave Tindail, Covert Response Unit, Commander

RE: Sole Source Justification

Harris Government Communications Systems Division, via its Wireless Products Group (WPG) in Melbourne, FL, offers a comprehensive line of wireless transceivers and direction-finding equipment, plus training and maintenance, for exclusive utilization by Government and Law Enforcement Agencies. Harris WPG developed and owns the equipment designs, but does sub-contract the electronic board assemblies, functional testing of those assemblies, and chassis integration. Harris WPG adds application specific, proprietary software, and conducts final testing on the chassis prior to shipment to the customer. Harris WPG has also developed specialized training courses for the operation and use of the RayFish equipment.

The Harris	product line is the only cooperative
	currently available. When interfaced with the optional
	and the Harris
the	systems can perform operations. The transportability and
	features of the Harris Systems are unique for tactical mission needs.
	9

The systems are quoted with software and accessories that are required in order to perform missions. These include the cable assemblies, power supplies, antennas,

Harris also sells training on the use of the product line and accessories. Standard training sessions are 2 days per protocol with a maximum class size of 4 students. One-year maintenance agreements are included with all Harris WPG Products. Maintenance agreements include the following:

- Customer telephone LIVE support 24/7 800-358-5297
- Hardware.warranty
- Notification and access to software upgrades as they are released via our secure website.

Harris WPG is your only source and distributor for the Systems and compatible accessories, mapping software, training and maintenance.

The nature of the Harris WPG equipment requires that we vet each agency to ensure that users meet certain requirements imposed by Title 18 US Code 2512, thus that process must be handled by Harris WPG directly. The Harris equipment is proprietary and used for surveillance missions. Its capabilities can only be discussed with sworn law enforcement officers, the military or federal government. This equipment's capabilities are not for public knowledge and are protected under non-disclosure agreements as well as Title 18 USC 2512. WPG products, services and software are only available from Harris WPG which is located in Melbourne, Florida.

If you require any additional information, please don't hesitate contacting me at (321) 309-7429.

Sincerely,

Cristy Zelazny District Corporation would's con-Colony Zelazny Date Co-Hart Corporation would's con-Colony Zelazny Date Ze

Cristy Zelazny
Sales Specialist
Advanced Programs and Technology
Harris Corporation, Wireless Product Group
Crystal Zelazny@harris.com

assuredcommunications**

HARRIS PROPRIETARY DO NOT DISTRIBUTE



CITY OF SAN JOSE

Subject: BRAND NAME AND PROPRIETARY PROCUREMENT EFFECTIVE DATE: 4/1/91, REVISED: 02/15/05 SECTION NO. P-210

☐ Brand Name Purchase ☐ Sole Source
Department and Confact Information
Department and Contact Information:
San Jose Police Department, Rick Cheney 537-1632, Lt. Dave Tindall 277-4115
Required Contract Information
Contractor: Harris Government Communications Systems Division
Address: 407 John Rodes Boulevard, Melbourne, Florida, 32934
Contact Person and Telephone Number:
Susan McCreery 1-321-258-9631
Type of Product / Service Offered (briefly describe):
This product is a comprehensive line of wireless transceivers and direction-finding telecommunication equipment that
provides the San Jose Police Department with advanced and adaptive communication capabilities. The technology is
surveillance based and is protected under non-disclosure agreements and federal law (Title 18 USC 2512)
The state of the s
Complete responses must be provided for all of the items listed below
A. GENERAL INFORMATION:
1. What are the performance requirements and/or functional specifications for the product you are
requesting? (Please provide documentation if available)
Law Enforcement Surveillance Technology Equipment - The Harris product line is the only
cooperative
currently available. When interfaced with the optional
and the Harris
systems can perform The
features of the Harris Systems are unique for tactical
mission needs,
2. What other or alternate products could potentially meet these performance requirements?
2. What other or alternate products could potentially meet these performance requirements?
2. What other or alternate products could potentially meet these performance requirements? None, the Harris Corporation is a government contractor and sole source provider of this type of technology.

3. What market research was conducted, including evaluation of other items considered? Were there other items with less restrictive specifications available? (Describe your efforts to identify other goods/services that could have been procured to meet your requirement and indicate why those alternatives were deemed inappropriate or unavailable. Please include the names and addresses of suppliers contacted and the reasons for not considering them, OR explain why the surveyor effort to identify other goods/services was not performed.)
The Harris Corporation is a government contractor and the sole supplier of this technology and type of product line. The Harris Corporation is bound by Title 18 USC 2512 and is protected under non-disclosure agreement and federal law. Research of the product consisted of testing by San Jose Police and technology and equipment feedback from the U.S. Marshalls Service. The Sacramento Sheriffs Department, the San Diego Sheriffs Department, the Los Angeles Police Department, and the Los Angeles Sheriffs Department.
4. Are you purchasing this product in order to conduct a pilot, field test or experiment? Please describe the parameters of the test or experiment, including the operational need, the period for the pilot, and the evaluation criteria.
No
5. Is this product necessary for proper operation or function of an existing system or program? Please explain. Or, Is this product necessary to match existing inventory? Please state why.
No
140
6. Is the purchase of this product consistent with an approved technology architectural standard? Please attach documentation (i.e., ITPB).
Yes, this technology was vetted and approved by Yosh Mikosz (Division Manager for the San Jose Police Department Systems Development Division). This technology is consistent with operational standards as well as meeting the future goals of the Department and the City of San Jose. This specific procurement has met the threshold of sole source approval by UASI and CALEMA who are funding this project. This technology is in use at the law enforcement agencies listed in question #3.
7. For how long is this brand name purchase request needed? Please state "one-time Purchase Only" or a specific period.
One-time purchase only
B. PRICE ANALYSIS:

Lot ser of the control of the contro
8. What pricing information was obtained? See attached quote
9. Describe any cost savings realized or costs avoided by acquiring only this product versus other products.
(Please explain significant costs savings or other significant benefits such as enhanced timeliness, quality, compatibility, functionality, existing inventory, administrative costs, etc.).
The San Jose Police Department has requested UASI funding (FY 11/12) in the amount of \$500,000 to begin the South Bay Surveillance Technology Project. See breakdown below. This project would fund the purchase of the Harris product line to be used as a regional asset in surveillance technology.
2011 UASI Grant \$250,000 Law Enforcement Technology Equipment (Sole Source Vendor: Harris)
2012 UASI Grant \$188,000 Law Enforcment Technology Equipment (Sole Source Vendor: Harris) \$ 42,000 Vehicle Specialized Emerg Mgmt (Vendor TBD) \$ 20,000 Installation (Vendor TBD)
The San Jose Police Department Covert Response Unit (CRU) is tasked with the tracking and apprehension of serious and violent offenders to include subjects wanted for homicide, kidnapping, serious sexual assault and robbery. Currently, the CRU uses a combination of historical documentation, cell phone records, and covert surveillance to complete this mission. Often, missions can be lengthy and extremely labor intensive Individual missions can last days and weeks costing hundred of thousands of dollars in personnel expenditures on any given year. The San Jose Police Department is currently aware of technology developed by the Harris Corporation that would greatly enhance such missions. This technology is currently being used in San Francisco and Oakland with similar UASI funding.
This purchase of this equipment would give officers the ability to Officers would be able to eliminating a vast amount of man hours and thereby enhancing the safety of the public and of other officers. It is suited for and can also serve as a regional asset to In such a disaster, the South Bay and Santa Clara County has no such technology and both Oakland and San Francisco's equipment would probably be unavailable.
The cost benefit to this technology is immeasurable. The immediate benefit would be to individual agencies using the technology and the elimination of investigative/surveillance man hours. This benefit can easily range into the hundreds of thousands of dollars per annum per agency. The secondary and more important benefit would be that of life to the potential victims of crime, those in need of immediate assistance in a

REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

Subgrante	e Name:	City of San Jose - S	San Jose Police Depart	ment	
Homeland	Security Grant P	rogram FY	Grant Number	Cal EMA ID	#
Urban Are	a Security Initiat	ive (UASI) FY 11	Grant Number	Cal EMA ID	#
Other Prog	gram FY		Grant Number	Cal EMA ID	#
Project nar	me: B-Enhance I	nformation Analysis &	Infrastructure Protect	ion	
Project Bu	dget: \$250,000				
	scribe the project ador/contractor.	and/or activity that w	ill be provided by the	proposed sole so	urce
		e requests sole source purchase of equipmen	approval is utilize the	vendor Harris	
	,	-	nsive line of wireless stenance, for exclusive ies. Harris WPG deve		the
to			cts final testing on the veloped specialized tra	-	shipment
		product line is the o	nal		currently
tra	systems systems systems are unique			s of the Harris	The
Th to			ware and accessories t ble assemblies, power	-	
	Equip	oment & Description		Cost	AEL numbe

REQUEST FOR SOLE SOURCE PROCUREMENT AU	THORIZATION	
Law Enforcement Technology Equipment	\$250,000	13LE-00-
		SURV

Describe your organization's standard procedures when sole source contracting is
considered, including the conditions under which a sole source contract is allowed, and
any other applicable criteria (i.e. approval requirements, monetary thresholds, etc.).

San José Municipal Code sections 4.12.230, 4.12.235 and 4.12.240 allow for sole source purchases of such supplies, materials, or equipment which can be obtained from only one (1) vendor or manufacturer. The procurement authority may initiate procurement for unique professional or other services where the procurement authority determines that an unusual or unique situation exists that make the application of the requirements for competitive procurement of a services agreement contrary to the public interest. Any special, qualifying procurement shall be made with such competition as is practicable under the circumstance. A written determination of the basis for the procurement and for the selection of the particular contractor shall be included by the Procurement authority in the department files. Except as provided below, no specifications for the procurement of supplies, materials or equipment shall be written in a manner that limits the purchase to a single manufacturer or brand name product. A specification may contain a brand name if the specification is followed by the words "or equal" under circumstances where it is reasonably possible for equivalency to be demonstrated.

The provisions of Subsection A. shall not apply if the director has determined in writing, with specific findings therefore, that a particular product may be specifically designated by reason of one (1) or more of the following purposes:

- In order to acquire a specific product(s) for the purpose of conducting a field test or experiment to determine the product's suitability for use by the city.
- 2. When it is required for proper operation or function to match other products with respect to the repair or expansion or completion of a system or program already in use by the city, including, but not limited to, technology purchases required to achieve interoperability with existing hardware, software, systems or programs.
- 3. In order to obtain a necessary item that is available only from one (1) source and which is purchased in accordance with Section 4.12.230 of this Code.

REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

- 4. In order to make an emergency purchase pursuant to Section 4.12.220 of this Code.
- 5. In order to achieve significant cost savings based upon consideration of the following cost factors:
 - a. Timeliness and quality of installation, repair and maintenance;
 - Quality of user training;
 - Supplies and replacement parts;
 - d. Modification of existing equipment, materials or systems;
 - e. Future upgrades and updates;
 - f. Estimated amount and cost of reasonably foreseeable future purchases of equipment that would be required to be compatible or functional with the product which is the subject of the standardization determination.
 - g. Administrative costs.
- C. The director's written decision shall state the facts reviewed in arriving at the decision, the reasons for the decision, the period of time for which it is valid for making purchases and under what conditions it must be reviewed for possible revision. A copy of the director's decision shall be attached to any report to the city council seeking approval of a purchase under this section.
- D. Nothing in this section shall prohibit the inclusion in specifications of an industry standard with regard to performance that can be met by more than one product or manufacturer.
- E. Purchases of equipment, materials or supplies shall not be segregated or conducted in any manner for the purpose of avoiding the requirements of this section.
- F. The director shall establish written administrative procedures to carry out the provisions of this section.

Sole source purchases are rare and only items which cannot be produced by another company will be considered. The fact that we already have possession of a Talon IV robott allow for a sole source purchase. This robot radio assembly is only made by the same company which makes the robot. In order to make this robot fully mission capable we must purchase the radio assembly because no other manufacturer makes this radio for this specific robot.

REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

a. Item/service is only available from one source (Describe the process used to make

3. Indicate which of the following circumstances resulted in your organization's need to enter into a sole source contract.

that determination. Please provide details.)

Harris WPG is the only source and distributor for the compatible accessories, software, training and maintenance. The San Jose Police Department has done extensive research and has contacted police agencies, in California, that utilize this type of technology. These agencies include San Francisco PD, Oakland PD, Los Angeles PD, San Diego PD, Sacramento Sheriffs Department and Los Angeles Sheriffs Department. Each of these agencies utilize Harris products and many through UASI Grant funding (See attached cost benefit analysis for further sole source justification).

The nature of the Harris WPG equipment requires that each agency is vetted to ensure that users meet certain requirements imposed by Title 18 US Code 2512, thus that process must be handled by Harris WPG directly. The Harris equipment is proprietary and used for missions. Its capabilities can only be discussed with sworn law enforcement officers, the military or federal government. This equipment's capabilities are not for public knowledge and are protected under non-disclosure agreements as well as Title 18 USC 2512. WPG products, services and software are only available from Harris WPG which is located in Melbourne, Florida.

- b. A public urgency or emergency will not permit a delay resulting from competitive solicitation. According to the US Department of Homeland Security/FEMA, "Time constraints will not be considered a factor if the subgrantee has not sought competitive bids in a timely manner." (Describe the urgency or emergency. Please provide details)
- c. After solicitation of a number of sources, competition was determined inadequate. (Describe the solicitation process that determined competition was inadequate. Please provide details, and attach any relevant supporting material, Request for Proposal, etc.)
- 4. Did your organization confirm that the contractor/vendor is not debarred or suspended?
 Yes
- 5. Will your organization be able to complete all activities associated with the sole source contract by the end of the grant performance period?

Yes

j,	REQUEST FOR SOLE SOURCE Has your organization determined to	he costs are reasonable?
	Yes	
<i>'</i> .	Please attach a copy of the cost ber	efit analysis prepared for this procurement.
	See Attached	
Subr	mitted by:	Date:
		Signature)

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REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

Subgrantee Name:	City of San Jose - Sa	an Jose Police Depart	ment	
Homeland Security	Grant Program FY	Grant Number	Cal EMA ID)#
Urban Area Securi	ty Initiative (UASI) FY 12	Grant Number	Cal EMA ID)#
Other Program FY		Grant Number	Cal EMA ID)#
Project name: B-E	nhance Information Analysis &	Infrastructure Protec	tion	
Project Budget: \$2	250,000			
 Describe the vendor/control 	ne project and/or activity that wi	ll be provided by the	proposed sole so	ource
	San Jose requests sole source on for the purchase of equipment		vendor Harris	
specific,	r will be providing a comprehen uipment, plus training and maini nt and Law Enforcement Agenci but does and conduct omer. Harris WPG has also deve	tenance, for exclusive tes. Harris WPG Harris WP ts final testing on the eloped specialized tra	G adds applicati chassis prior to	on shipment
The Harris			systems	currently
	When interfaced with the option systems can perform	and the		The
transporta			es of the Harris	
The to perform	systems are quoted with software missions. These include the cab		,	
	Equipment & Description		Cost	AEL numbe

REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

Law Enforcement Technology Equipment	\$165,049	13LE-00-
		SURV
Training (Harris Corporation)	\$16,000	21GN-00- TRNG
	,	

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REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

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REQUEST FOR SOLE SOURCE PROCUREMENT AUTHORIZATION

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- Indicate which of the following circumstances resulted in your organization's need to enter into a sole source contract.
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- c. After solicitation of a number of sources, competition was determined inadequate. (Describe the solicitation process that determined competition was inadequate. Please provide details, and attach any relevant supporting material, Request for Proposal, etc.)
- 4. Did your organization confirm that the contractor/vendor is not debarred or suspended?

Yes

5.	Will your organization be able to complete all activities associated with		
٠.	contract by the end of the grant performance period?	tii iiio soto	50 at 00
	Yes		
6.	Has your organization determined the costs are reasonable?		
	Yes		
7.	Please attach a copy of the cost benefit analysis prepared for this production	urement.	
	See Attached		7
Subn	nitted by:I	Date:	
	(Name) (Signature)		

San Jose Police Department Cost Benefit Analysis

The San Jose Police Department has requested UASI funding (FY 11/12) in the amount
of \$500,000 for the South Bay Surveillance Technology Project. This project would fund
the purchase of the Harris product line to be used as a regional asset in
surveillance technology.

The South Bay Surveillance Technology Project is comprised of There are several methods of location which include: Global Positioning System (GPS), Uplink-Time Difference of Arrival (U-TDOA) and Enhanced Observed Time Difference (E-OTD). While each technology has its positives; there are several issues with each that will impact the purpose of this specific purchase; these include: an approximate (non-specific) location with GPS (approximately 50-250 meters depending on local and tower placement), an unknown quantity of pre-placed local measuring points with U-TDOA, and specialized software already installed and enabled on a target phone with E-OTD. Of these methods, U-TDOA provides the most dependable location based on cell phone triangulation from cellular towers.

The City of San Jose Police Department is seeking sole source approval to utilize the vendor Harris Corporation for the purchase of a comprehensive line of The Harris product line is the only system currently available. This

This can be used and at cost of which includes training.

The only alternative to this product is held by the vendor TruePosition®. TruePosition® uses U-TDOA technology utilizing a stationary platform and the deployment of Local Measuring Units (LMU's) which act as signal relay points. This method is not conducive to San Jose operations because the system signal strength relies on the proper number of LMU's positioned throughout the City and in proximity to the target phone. A significant study would be needed to know the proper amount of LMU's needed to cover the 171 square miles that encompass the City of San Jose. Additionally, the TruePosition® system would require several specialized package licenses and special agreements will all of the individual cellular carriers. The cumulative issues with this vendor could run into the millions and be cost prohibitive. It is for these reasons that this vendor and its product are being dismissed.

This purchase of Harris equipment would give officers the ability
Such requests from
companies can take days and even weeks to acquire. Officers would be able to
eliminating a vast amount of man hours
and thereby enhancing the safety of the public and of other officers. A recent case where
this technology was used netted a suspect wanted for murder, multiple armed robberies,
and the attempted murder of a police officer. This technology also has

applications. It is suited for also serve as a regional asset to system

and can This

In such a disaster, the South Bay and Santa Clara County has no such technology and both Oakland and San Francisco's equipment would probably be unavailable.

An analysis of Officers, in San Jose, utilizing this equipment showed a marked reduction in investigative and surveillance time. The time and hours saved equate to extensive salary savings. This salary benefit alone would range into hundreds of thousands of dollars for the City of San Jose and additionally for any other agency, in the region, requesting the equipment. Furthermore, the equipment and technology would be used to save the lives of victims of crime, those in need of immediate