# The Costs of California's Death Penalty and Who Pays the Price

#### **Bottom Line**

- Price Tag: \$1 billion over 5 years more than permanent imprisonment
  - \$125 million each year, mostly Gen Fund
  - \$400 million to build new death row
- Who Pays: California's most vulnerable

#### Permanent Imprisonment

- All figures compared to this cost effective, swift & certain punishment
  - Created in 1977
  - Every person whose sentence was affirmed has died or will die in prison
  - Only the innocent have been released
  - Appeals normally end in 18 months

# Why Does the Death Penalty Cost So Much?

- Death is different: extra protections needed to ensure we do not make a mistake
- Need to protect the innocent, the poor and the mentally ill from wrongful execution
- California Commission on Fair Administration of Justice:

We remain at risk of executing an innocent person in California

#### Costs Begin with the Trial

- Two trials instead of one
- Second, "penalty trial" completely unique
- Requires
  - More work by prosecution: more attorneys, investigators, experts
  - More work by defense: minimum of two attorneys, investigators, experts
  - Specially qualified judge and jury

### **Trial Costs: Who Pays**

- County pays for:
  - Extra expenses of prosecution
  - Extra expenses of defense
- State pays for:
  - Extra court time—case typically takes 3x as long to complete

#### **Total Trial Costs**

- Each Trial:
  - Average \$1 million more per trial
  - Most expensive case: \$11 million
- Over all:
  - \$20 to \$30 million each year in added costs statewide

#### Post-Conviction Costs: Even Greater

- Major components:
  - Housing on Death Row
  - Legal expenses of mandatory review

### Costs of Death Row Housing

Costs: \$90,000 per yr per inmate

more than regular housing

Pop.: 700 inmates

▶ Total: Over \$63 million this year

### Costs of Death Row Housing

- Why is it more expensive?
  - Single celled housing
  - More guards
- If we convert all death sentences to permanent imprisonment we could create more prison beds by double celling

### **New Death Row Facility**

- Needed because current facility is overburdened, outdated and unsafe
  - San Quentin Capacity: 680
  - San Quentin now holds: 660
- Costs of New Facility:
  - \$400 million in construction
  - \$1 billion to run for 20 years

# Post-Conviction Court and Legal Fees

- Steps in Process—Paid for by State
  - Direct appeal to California Supreme Court
  - Habeas corpus proceeding in state court
  - Habeas corpus proceeding in federal court

Time Needed: 25 years

- Compare to permanent imprisonment
  - Direct appeal to Court of Appeals

Time Needed: 18 months

#### **State Pays: Court Costs**

- Supreme Court Costs:
- CA Supreme court spends 25-30% of its time on death penalty cases
- Dedicated staff working on cases
- Most expensive court in the state to run
- Could close Supreme Court 1 day a week if eliminated death penalty cases

### State Pays: AG Costs

- Department of Justice Costs:
- 15% of AG's staff time on death penalty
- \$12 million spent last fiscal year
- AG turns away hundreds of civil cases state paid \$10 million to hire private attorneys in one case alone
- Could reduce staff or external legal fees by millions if eliminated death penalty cases

### State Pays: Defense Costs

- Three agencies work only on defending death penalty cases:
  - Habeas Corpus Resource Center
    - Annual budget \$14 million
  - Office of the State Public Defender
    - Annual budget of \$10.8 million

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#### More Defense Costs:

- California Appellate Project
  - Annual budget of \$5.5 million
- State also pay fees to private attorneys
  - Annual budget of \$7.7 million

Grand Total: \$38 million a year

All \$ saved if replace death penalty

# Biggest Problem with the System: We Don't Spend Enough

- State commission found cases take 25 years to complete because:
  - We don't have enough attorneys to represent people on death row:
    - Wait for habeas counsel 8–12 yrs
  - We spend too little at the trial level:
    - 2 out of 3 cases reversed because of ineffective assistance of counsel

#### More Money Would be Needed to Speed the Process

- To make process move faster we must
  - Increase staff at state defense agencies
  - Increase staff at AG's Office
  - Provide more resources at trial

Price Tag: \$95 million more

Lag time of more than a decade to eventually reach 12 years to process cases

#### What Do We Get for That Money?

- Most people on death row die of natural causes
  - 13 executions since 1967
  - 83 people died of other causes
- About 1% of people sentenced to death in CA have been executed in the last 30 years
- Commission: California's death penalty is an expensive form of life without parole

#### **Other Costs**

- Murder victim family members are dragged through decades of painful court hearings
- The killer becomes a celebrity while the victim is forgotten
- Family members are promised something that occurs 1 in 100 times
- Not enough money to catch killers or service victims needs

# People are Getting Away with Murder

- Nearly half of all murders unsolved in CA
  - Some communities, as high as 60%
- More than 1,000 murders unsolved a year
- ▶ 11,000 murders unsolved in past decade
- Majority of murders occur in low income communities—least likely to be solved

### Catching Killers Deters Murder

- Likelihood of apprehension most important element in deterrence
  - People who get away with murder learn they can
- Requires resources to investigate, improve forensic labs and relocate witnesses

# Who Can End Wasteful Spending on the Death Penalty?

- The Governor: can convert 700 death sentences to permanent imprisonment
  - Cut \$63 million from corrections
  - Cut \$38 million for defense agencies
  - Cut millions from court and AG budgets
  - Avoid building \$400 million death row

#### Who Else Can End the Spending?

- District Attorneys: can stop seeking death
  - Lower court costs
  - Prevent increasing post-conviction costs
- The Voters: can replace the death penalty with permanent imprisonment

#### What Can You Do?

- Urge the Governor to convert death sentences for immediate savings
  - Immediate solution to shift funds from corrections to education

- Urge DAs to stop seeking death sentences:
  - LA County sent more people to death row than the state of Texas in 2009

# What Kind of California Do We Deserve?

- We all deserve a California that is safe, healthy and sustainable.
- Replacing the death penalty with permanent imprisonment will help us achieve that dream.